



Washington State Department of
Labor & Industries



State of Washington Industrial Insurance Fund Statutory Financial Information Report

For the Fiscal Years Ended June 30, 2022 and 2021



**State of Washington Industrial Insurance Fund
Statutory Financial Information Report**
For the Fiscal Years Ended June 30, 2022 and 2021

Prepared by:

Department of Labor and Industries

Joel Sacks, Director

Elizabeth Smith, Deputy Director

Randi Warick, Deputy Director for Strategy and Financial Management

Actuarial Services

Bill Vasek, FCAS, Senior Actuary

Ali Ishaq, FCAS, FSA, CSPA, MAAA

Joshua Ligosky, FCAS, MAAA

Mark Phillips, FCAS

Nichole Runnels

Financial Services

Rob Cotton, MBA, CPA, CMA, CGAP, Chief Accounting Officer

Rachel Swanner, MBA, CPA, Workers' Compensation Accounting Manager

Margo Driver, CPA, Revenue Accounting Manager

Linda Tilson, Accounting Services Manager

Teresa Andrews, Workers' Compensation Accountant

Dave Frederick, Workers' Compensation Accountant

Shelley Hanna, MBA, Workers' Compensation Accountant

Kay Kim, CPA, Workers' Compensation Accountant

Cathy Mowlds, Workers' Compensation Accountant

Yvonne Quijano, Workers' Compensation Accountant

Financial Services Program Personnel

Insurance Services Division Personnel

Additional assistance provided by:

Washington State Office of Financial Management

Washington State Investment Board



Keep Washington Safe and Working

State of Washington Industrial Insurance Fund
Statutory Financial Information Report
For the Fiscal Years Ended June 30, 2022 and 2021

Table of Contents

	<u>Page</u>
INTRODUCTORY SECTION	
Letter of Transmittal.....	3
Organization Chart.....	11
FINANCIAL SECTION	
Independent Auditor’s Report	15
Management’s Discussion and Analysis	19
Combined Statutory Financial Statements	
Combined Statutory Statement of Admitted Assets, Liabilities, and Contingency Reserve	35
Combined Statutory Statement of Operations and Changes in Contingency Reserve	36
Combined Statutory Statement of Cash Flows.....	37
Notes to the Combined Statutory Financial Statements	39
Supplementary Information	
Schedule of Undiscounted Claims Development Information	95
Supplemental Investment Risk Interrogatories	96
Summary Investment Schedule	100
Supplemental Reinsurance Interrogatories.....	101
INDEPENDENT ACTUARIAL OPINION	
Statement of Actuarial Opinion	107



Keep Washington Safe and Working

Introductory Section



Keep Washington Safe and Working



STATE OF WASHINGTON
DEPARTMENT OF LABOR AND INDUSTRIES

P.O. Box 44000 • Olympia, Washington 98504-4000

December 9, 2022

The Honorable Jay Inslee, Governor
Honorable Members of the Legislature
Director of the Office of Financial Management
Washington State Citizens
Olympia, Washington

RE: Statutory Financial Information Report

The Revised Code of Washington 51.44.115 requires the Department of Labor and Industries (L&I) to publish a Statutory Financial Information Report for the Industrial Insurance Fund (State Fund) in conformity with statutory accounting practices and principles promulgated by the National Association of Insurance Commissioners and the practices permitted by the state of Washington within six months of the close of each fiscal year. This report is published to fulfill that requirement for the fiscal year ended June 30, 2022.

L&I is fully responsible for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal controls established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The independent certified public accounting firm, Eide Bailly, LLP, has issued an unmodified (“clean”) opinion on the Regulatory Basis of Accounting utilized in the Statutory Financial Information Report for the fiscal years ended June 30, 2022 and 2021. The independent auditor’s report is located at the front of the financial section of this report.

Management’s Discussion and Analysis (MD&A) immediately follows the independent auditor’s report and provides a narrative introduction, overview, and analysis of the Combined Statutory Financial Statements. The MD&A complements the information provided in this letter of transmittal and should be read with it.

MAJOR INITIATIVES

L&I has implemented a number of major initiatives during the last several years that have significantly improved the way we partner with employers, workers, and providers to help keep Washington safe and working. Each of these changes has helped ensure that we are addressing

both current and long-term needs in our state’s workers’ compensation system. This includes current and future technology needs, as well as the impacts of COVID-19, heat exposure, and wildfire smoke. Ultimately, L&I’s focus remains on preventing injuries, when possible, and when that is not possible, helping injured workers heal and return to work. Our approach has reduced disability and saved tens of millions of dollars.

L&I continues to build on the agency-wide initiatives launched in the last few years to align our people, processes, and technology, with a focus on meeting the needs of customers. Progress was made in the following areas during fiscal year 2022:

1. **Workers’ Compensation Systems Modernization (WCSM)** – L&I is working to replace our antiquated workers’ compensation computer systems. The ultimate goal is to bring improvements and greater stability to support better outcomes for injured workers throughout Washington. L&I paused some of the WCSM work in 2021 and hired an outside firm to conduct an independent review of the project. Based on that review, the project team needs to make some necessary changes to the plan and approach before the main body of work gets underway. The next year will be focused on doing a technology assessment and journey mapping, which will help us develop a revised solution and implementation strategy. L&I will also do a feasibility study and market analysis, all of which will be done by June 2023. The project’s overall timeline will be updated in August 2023.
2. **Provider Credentialing** – A partnership with the Health Care Authority (HCA) will replace L&I’s existing medical provider credentialing system with HCA’s existing ProviderOne application. The project team is doing some final testing on the technology and developing some training resources for both providers and L&I employees. ProviderOne is scheduled to go-live in phases starting in late 2022 or early 2023.
3. **Protecting Workers from Heat Exposure and Wildfire Smoke; Consulting with Employers on Safety and Health Rules** – For the past two years, L&I has issued emergency rules to increase the protection of workers from heat exposure and wildfire smoke.

Under both the permanent and emergency Outdoor Heat Exposure rules, employers are required to take proactive steps to ensure that workers do not suffer from heat illness. Those steps include encouraging workers to take paid cool-down breaks and making cool water available. L&I also issued emergency rules to help protect workers from wildfire smoke. The rules spell out to employers how to identify harmful smoke exposure risks and when to notify their workers. They also require employers to train employees and supervisors about wildfire smoke; ensure employees showing symptoms of wildfire smoke exposure are monitored and receive medical care when necessary; and take actions to eliminate or reduce exposures to wildfire smoke, where feasible, when levels

of particulate matter are high. L&I continues to gather stakeholder input as updated permanent rules for heat exposure and wildfire smoke are developed.

An emphasis on L&I's Consultation Program in 2022 aims to bring awareness to and increase the number of businesses meeting with professionally trained safety and industrial hygiene specialists. Many business owners either don't know about the program or don't feel comfortable inviting L&I into their business. L&I launched a marketing campaign to inform businesses that consultations are free of charge, that there is no risk of being cited or penalized if a hazard is found, and that a consultation can actually help them lower their workers' compensation rates.

4. **COVID-19 Claims Experience** – L&I's workers' compensation program continued to respond swiftly to the COVID-19 pandemic, dedicating staff resources, streamlining processes, and reprioritizing work to meet the needs and demands of our customers. L&I received over 11,700 claims, with an additional 7,200 claims for self-insured employers, since the pandemic began in early 2020. Health care workers accounted for over half of all claims filed.

To support L&I's goal to help injured workers heal and return to work, temporary telehealth policies were implemented to help slow the spread of the coronavirus and make it easier for injured or ill workers to continue receiving treatment from their medical providers by video or phone. In addition, L&I's Employer Assistance Program offered a grace period for premium payments, waiving penalties and interest charges, along with payment plans for employers facing financial difficulties during the pandemic. Losses for allowed COVID-19 claims were not included in the determination of a business's experience modification factor. Businesses did not lose their claim-free discount because of an allowed coronavirus claim, and the losses for allowed coronavirus claims were not included in employers' retro adjustment calculations.

L&I also implemented two new laws signed by Governor Jay Inslee that provide presumptive workers' compensation protections to health care and frontline workers during a public health emergency. The new laws mean that it is presumed health care and frontline workers contracted a contagious or infectious disease at work when they file a workers' compensation claim. Both laws took effect May 11, 2021. The Health Emergency Labor Standards Act (HELSEA) Presumptive Coverage Project completed work to assure that workers and employers in Washington State are informed and have the resources to apply the new laws and that L&I and self-insurers are ready to provide benefits in an accurate and timely fashion.

5. **Licensing and Certification of Administrators Project** – The Licensing and Certification of Administrators Project (LCAP) seeks to increase the effectiveness of the Self-Insured Workers' Compensation System by ensuring that all claim administrators are certified and

third party administrators are licensed, and aligning penalties for non-compliance with the Seattle Consumer Price Index.

Much of the work for this project, which recently closed out, was completed in 2021, including establishing rules and requiring certification for claim administrators and licensing third party administrators. Training sessions were held last year to provide an overview of the changes, which were brought about by legislation, and to familiarize concerned parties with the system used to process the licenses.

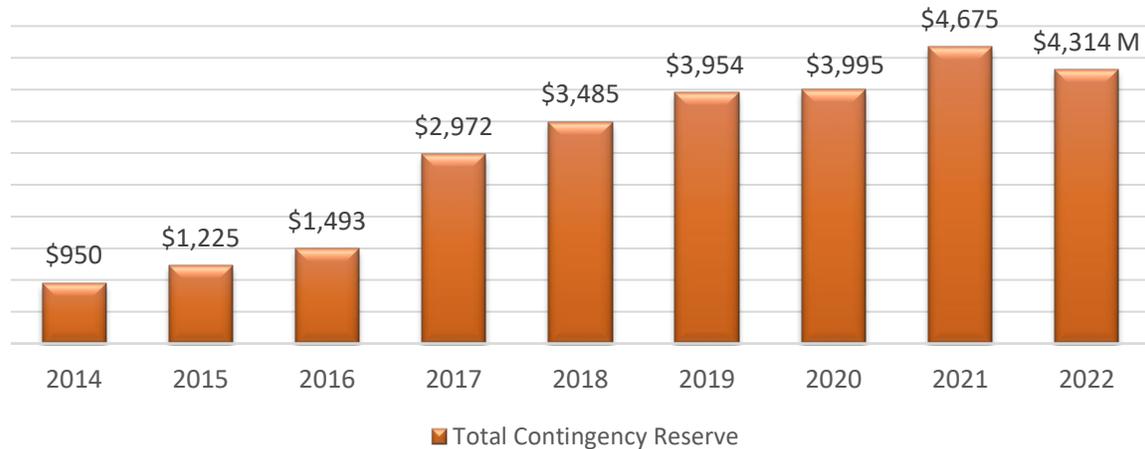
6. **Transition to Hybrid Work** – L&I is transitioning from most staff teleworking full-time to re-opening L&I offices and operationalizing hybrid work. To facilitate hybrid work, L&I established support projects for managing a hybrid work environment and identified the tools and technology needed to support staff flexibility and strategic office space logistics. Key projects include:

- Operational safety protocols: L&I is using the Continuous Improvement Model and leveraging safety experience throughout the organization.
- Optimizing space use: L&I is optimizing the use of our 22 offices to support hybrid work. Once L&I adopts distributed workforce criteria and refreshes telework data, we will draft a reinvestment-sequencing plan for all buildings and programs.
- Organizational Change Management (OCM): L&I is meeting with diverse teams across the agency to develop an OCM strategy that supports employee engagement and the adoption of new behaviors. This includes efforts to develop the overall framework for promoting change adoption, assessing stakeholders' and staff's readiness for change, and identifying gaps and opportunities for successful implementation and adoption.

The “contingency reserve” refers to any surplus remaining (similar to net position) on the statutory financial statements for the Industrial Insurance Fund, prepared in accordance with the National Association of Insurance Commissioners’ statutory accounting principles. The contingency reserve is viewed as the financial resource available to ensure stable premium rates and absorb fluctuations in investment values.

In order to ensure premium rate stability, the Director of L&I and the Workers' Compensation Finance Committee are currently analyzing the appropriate contingency reserve target as a percent of total liabilities for the Workers' Compensation Fund.

Contingency Reserve Growth as of June 30 (in millions)



PROFILE OF THE INDUSTRIAL INSURANCE FUND

The Industrial Insurance Fund is part of the Workers' Compensation Program and is made up of the Accident, Medical Aid, Pension Reserve, and Industrial Insurance Rainy Day Fund Accounts. The activities within the Industrial Insurance Fund are financed and operated in a manner similar to private business entities. Premiums collected from employers and workers and investment earnings finance the cost of providing medical coverage, time-loss payments, disability benefits, Stay at Work reimbursements, and structured settlements. L&I prepares a Statutory Financial Information Report for the Washington State Industrial Insurance Fund of the Workers' Compensation Program annually, based on a fiscal year beginning July 1 and ending June 30.

L&I, an agency of Washington State, is responsible for managing the state's workers' compensation system. The Workers' Compensation Program not only collects premiums from employers and pays benefits to injured workers, but also funds the following: Insurance Services Division; Division of Occupational Safety and Health (DOSH); Safety and Health Assessment and Research for Prevention Program (SHARP); the Washington State Apprenticeship Program; and Employment Standards and Workplace Rights.

L&I's headquarters is located at 7273 Linderson Way SW in Tumwater, Washington. In addition, there are 18 L&I field offices and 3 administrative facilities across Washington State that enable us to respond to specific needs in different localities.

The workers' compensation system has existed in Washington State for 111 years. Washington was one of the first states to enact workers' compensation laws. Our state's Workmen's Compensation Act, established on July 28, 1911, was designed to protect workers and employers from injustice and financial hardship arising from work-related injuries in extremely hazardous work. In 1923, Washington became one of only two states where workers pay a portion of the insurance premiums.

Washington's workers' compensation insurance was provided solely through the State Fund, managed by L&I, until 1971, when the Legislature created an option for qualified employers to self-insure and expanded the scope of coverage to virtually all workers. The Self-Insurance Program allows employers with sufficient financial resources to pay the cost of claims for their injured workers from their own funds and assume significant responsibility for their own claims administration. The workers of self-insured employers are entitled to the same rights and benefits as those workers insured by the State Fund. As of June 30, 2022, 353 active employers were self-insured, covering nearly one-fourth of all workers in Washington.

The State Fund offers an optional financial incentive program, called "retrospective rating", to help qualifying employers reduce their industrial insurance costs through safety and return-to-work efforts. Employers who join the retrospective rating program receive partial refunds if their claim costs are lower than expected, but pay additional premiums if their claim costs are higher than expected.

The State Fund Workers' Compensation Program covers approximately 198,000 employers and 2.7 million workers statewide. Total premiums assessed in the State Fund during fiscal year 2022, including both the employer and worker portions, were \$2.5 billion. Almost 86,000 claims were accepted in fiscal year 2022; about 79 percent of these claims were for medical treatment only and received no compensation for time off work or disability-related benefits. A monthly average of 35,122 claims were active during fiscal year 2022, and 14,442 of these claims, many of which involve long-term disability and complex medical issues, were receiving time-loss benefits. In fiscal year 2022, vocational rehabilitation retraining plans were completed by 148 injured workers who would not otherwise have been able to return to any type of work after injury.

ACKNOWLEDGEMENTS

As in the work and service we provide every day, this Statutory Financial Information Report represents our commitment to maintain excellence in financial reporting, and the financial statements are in conformance with the highest standards of financial accountability.

The preparation of this report could not have been accomplished without the professionalism and dedication demonstrated by the financial and management personnel of L&I, the Washington State Office of Financial Management, and the Washington State Investment Board.

Sincerely,



Joel Sacks
Director



Randi Warick
Deputy Director for
Strategy and Financial Management



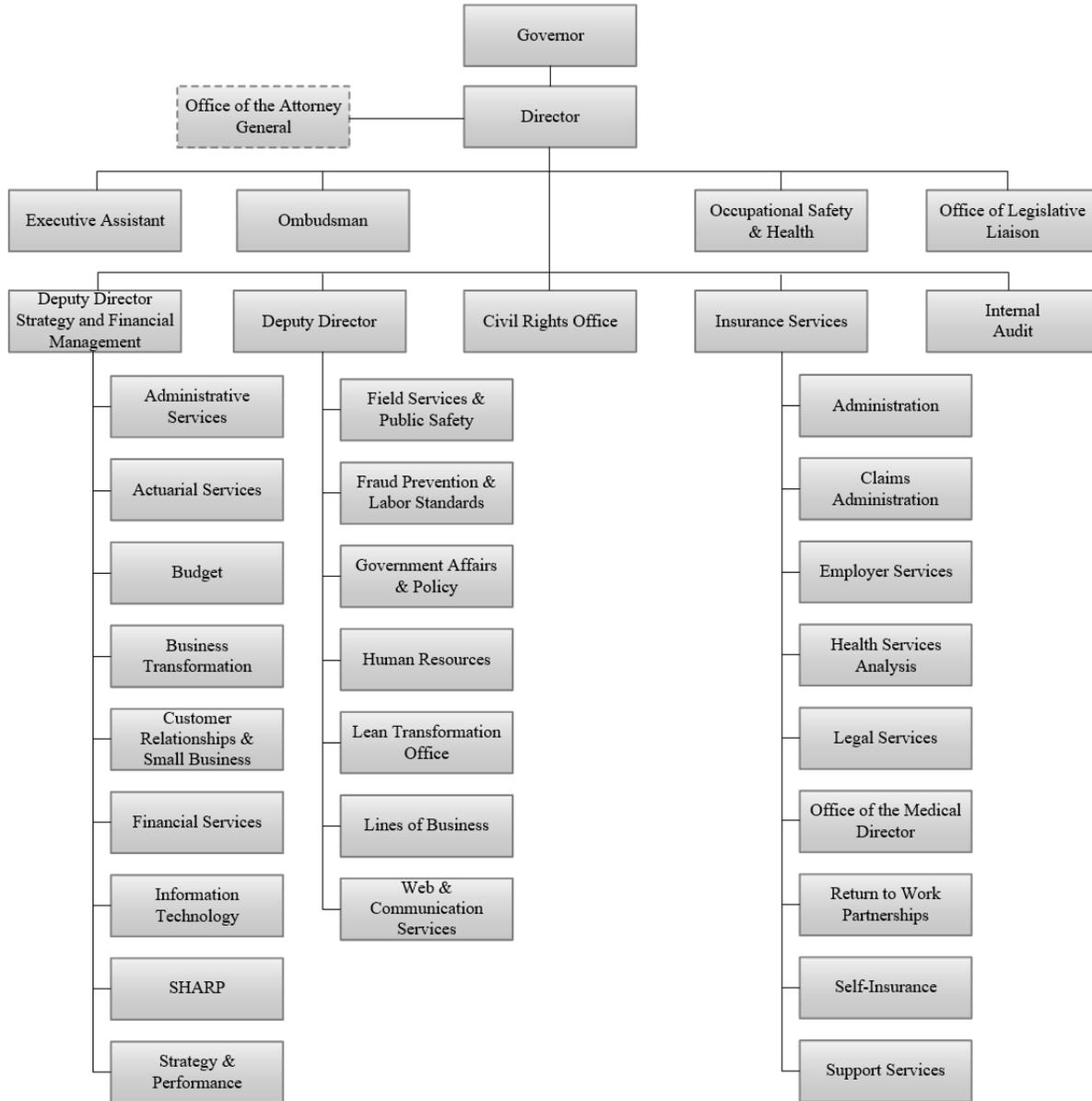
Michael Ratko
Assistant Director for
Insurance Services



Keep Washington Safe and Working

Department of Labor & Industries

Organization Chart June 30, 2022





Keep Washington Safe and Working

Financial Section



Keep Washington Safe and Working



Independent Auditor's Report

Mr. Joel Sacks, Director
Washington State Department of Labor and Industries
Industrial Insurance Fund
Olympia, Washington

Report on the Audit of the Statutory Financial Statements

Opinions

We have audited the accompanying statutory financial statements (financial statements) of Washington State Department of Labor and Industries Industrial Insurance Fund (State Fund), which comprise the statutory statement of admitted assets, liabilities, and contingency reserve as of June 30, 2022 and 2021, and the related statutory statements of operations and changes in contingency reserve, and statutory cash flows for the years then ended, and the related notes to the financial statements.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the admitted assets, liabilities, and contingency reserve of the State Fund as of June 30, 2022 and 2021, and the results of its operations and its cash flows for the years then ended, on the basis of accounting described in Note 1.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter described in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the accompanying financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the State Fund as of June 30, 2022 and 2021, or the results of its operations or its cash flows for the years then ended.

Basis for Opinions

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the State Fund and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 to the financial statements, the State Fund prepared these financial statements using accounting practices prescribed or permitted by the Insurance Department of the State of Washington, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the statutory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the accounting practices prescribed or permitted by the Insurance Department of the State of Washington. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the State Fund's ability to continue as a going concern for one year after the date that the financial statements are available to be issued.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State Fund's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the State Fund's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Required Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the statutory basis financial statements taken as a whole. The accompanying supplementary information included in the *Supplemental Investment Risk Interrogatories*, the *Summary Investment Schedule*, and the *Supplemental Reinsurance Interrogatories* are required to be presented to comply with the National Association of Insurance Commissioners' Annual Statement Instructions and the National Association of Insurance Commissioners' Accounting Practices and Procedures Manual and are not a required part of the financial statements. Such information included in the schedules referred to above is the responsibility of management, is presented for purposes of additional analysis and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other procedures in accordance with the auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements taken as a whole.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements. The *Introductory Section*, *Management's Discussion and Analysis*, the *Statement of Actuarial Opinion Section*, and *Schedule of Undiscounted Claims Development Information* are presented for purposes of additional analysis and are not a required part of the financial statements.

The *Schedule of Undiscounted Claims Development Information* is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements taken as a whole.

The information contained in the *Introductory Section, Management's Discussion and Analysis, and the Statement of Actuarial Opinion sections* have not been subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

A handwritten signature in cursive script that reads "Eide Sully LLP".

Fargo, North Dakota
December 9, 2022

Management's Discussion and Analysis

Our management's discussion and analysis of the state of Washington Industrial Insurance Fund's (State Fund) Statutory Financial Information Report provides an overview of the State Fund's financial performance for the fiscal years ended June 30, 2022 and 2021. The information included here should be considered along with the transmittal letter, which can be found on pages 3-9 of this report, and the accompanying Combined Statutory Financial Statements and Notes to the Combined Statutory Financial Statements, which follow this narrative.

History and Information that Make the State of Washington's Industrial Insurance Fund Unique

Washington was one of the first states to enact workers' compensation laws. The state of Washington's Workmen's Compensation Act established the industrial insurance system in 1911, covering only extremely hazardous work. Washington's workers' compensation insurance was provided solely through the State Fund until 1971, when the system underwent a major overhaul. It was then that the Legislature expanded the scope of coverage to virtually all workers and created an option for qualified employers to self-insure, thus paying the cost of claims for their injured workers from their own funds and also assuming responsibility for their own claims administration.

Washington State, through Title 51 of the Revised Code of Washington (RCW), requires all employers, unless exempted, to secure coverage for job-related injuries and illnesses, either by paying insurance premiums to the Industrial Insurance Fund or by self-insuring. Direct private insurance is not authorized, although self-insurers are permitted to reinsure up to 80 percent of their obligations. The state of Washington's Department of Labor and Industries (L&I) operates as an exclusive workers' compensation fund and is one of only four remaining states in the United States that does so.

Washington employers and workers agreed in the 1930s to base premiums on the workers' exposure to risk (hours on the job). In addition, Washington requires both the employers and workers to contribute to the cost of Medical Aid premiums.

Under statute RCW 51.16.035, L&I is required to charge the lowest possible premium rates while maintaining solvency of the system. L&I is also required to limit rate fluctuations, follow recognized insurance principles, and stimulate and encourage accident prevention.

Size and Scope of Washington's Industrial Insurance Fund

The following information provides some context on the size and scope of the Industrial Insurance Fund and how it changed between fiscal years 2021 and 2022. Based on the National Association of Insurance Commissioners' 2021 Market Share Report, the Industrial Insurance Fund is the tenth-largest workers' compensation program in the nation, based on 2021 direct premiums written, and the second largest of the exclusive state funds. However, the NAIC data

State of Washington Industrial Insurance Fund

for most programs in the rankings are reported on the calendar year 2021, whereas the Industrial Insurance Fund's stated direct premiums earned are reported for the fiscal year July 1, 2020, through June 30, 2021. Because COVID-19 had a large impact on the second half of calendar year 2020, the Industrial Insurance Fund came in lower in the ranking. Comparing the Industrial Insurance Fund's calendar year 2021 direct premiums earned to the ranking, it would have been reported as the eighth-largest workers' compensation program in the nation and the largest of the exclusive state funds. In addition, the direct premiums earned for the Supplemental Pension Fund are not included, because it is not one of the four funds representing the Industrial Insurance Fund. If those premiums were included, the reported gross premiums earned would be approximately one quarter higher.

Statistics at a Glance

	Fiscal Year 2022	Fiscal Year 2021
Employers insured*	198,000	187,000
Workers covered*	2,660,000	2,550,000
Hours reported**	4,117,000,000	3,887,000,000
Premiums assessed (employers' portion)**	\$ 1,668,000,000	\$ 1,624,000,000
Premiums assessed (workers' portion)**	\$ 362,000,000	\$ 362,000,000
Benefits incurred expense*	\$ 1,820,267,000	\$ 2,336,333,000
Number of claims filed	102,878	95,668
Total days paid for lost work	5,551,193	5,550,175

Note: The data above is a snapshot as of September following the fiscal year-end.

* Rounded to the nearest thousand

** Rounded to the nearest million

In fiscal year 2022, there were 102,878 claims filed and 85,830 claims accepted. Among the accepted claims, 67,891 of them were medical-only claims. There were 47 pensions awarded for fatalities in fiscal year 2022. Total premiums assessed from both employers and workers during the current fiscal year were approximately \$2,030 million. The business or industry group that filed the greatest number of claims was restaurants and taverns. The most common injuries were open wounds of fingers and fingernails.

Overview of the Financial Statements

The accompanying Combined Statutory Financial Statements report the financial position and results of operations for four of the seven Workers' Compensation Program Accounts: the Accident, Medical Aid, Pension Reserve, and Industrial Insurance Rainy Day Fund Accounts. These four accounts represent the Workers' Compensation Program Basic Plan, also known as the Industrial Insurance Fund.

This discussion and analysis serves as an introduction to the Industrial Insurance Fund's financial statements, which consist of the following components:

The Combined Statutory Statement of Admitted Assets, Liabilities, and Contingency Reserve provides information about the Industrial Insurance Fund's admitted assets and liabilities and reflects the contingency reserve as of June 30, 2022 and 2021. The Combined Statutory Statement of Admitted Assets, Liabilities, and Contingency Reserve can be found on page 35 of this report.

The Combined Statutory Statement of Operations and Changes in Contingency Reserve shows how the Industrial Insurance Fund's contingency reserve changed during the fiscal year. It presents revenues and expenses for fiscal years 2022 and 2021. The Combined Statutory Statement of Operations and Changes in Contingency Reserve can be found on page 36 of this report.

The Combined Statutory Statement of Cash Flows reflects cash collections and cash payments to arrive at the net increase or decrease in cash, cash equivalents and restricted cash during fiscal years 2022 and 2021. The Combined Statutory Statement of Cash Flows can be found on page 37 of this report.

The Notes to the Combined Statutory Financial Statements are an integral part of the financial statements and are essential to a full understanding of the Industrial Insurance Fund's financial position and results of operations presented in the financial statements. The Notes to the Combined Statutory Financial Statements can be found on pages 39-92 of this report.

These financial statements have been prepared in conformity with the Statutory Accounting Principles (SAP), as promulgated by the National Association of Insurance Commissioners (NAIC) and the practices prescribed or permitted by the state of Washington. The main purpose of SAP-based information is to determine solvency. *Solvency* is defined as "the availability of the Industrial Insurance Fund's admitted assets to satisfy its obligations to injured workers and beneficiaries." The Notes to the Combined Statutory Financial Statements provide additional information that is essential to a full understanding of the data provided in the Combined Statutory Financial Statements.

Elimination for Combined Financial Statements

It is important to the readers of the Combined Statutory Statement of Admitted Assets, Liabilities, and Contingency Reserve that we include details of each account, report the true contingency reserve balance, and show compliance with the statutory Pension Reserve Account transfer requirement. Each year, the Pension Reserve Account's assets and liabilities are evaluated, and transfers are made to or from the Accident and Second Injury Accounts, as required by law. Self-insured employers also pay their portion of deficiencies or receive their portion of the excess over the required reserve. In fiscal year 2022, the receivable and the accrued liability of \$436.2 million resulting from the transfer to the Pension Reserve Account from the Accident Account was eliminated in order to arrive at an accurate combined Industrial Insurance Fund balance.

State of Washington Industrial Insurance Fund

Financial Position

The Industrial Insurance Fund's financial position at June 30, 2022 and 2021 was as follows:

Summary of Financial Position As of June 30, 2022 and 2021 (dollars in thousands)				
	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>\$ Change</u>	<u>% Change</u>
Admitted Assets				
Fixed income investments	\$ 16,322,728	\$ 15,983,623	\$ 339,105	2.1%
Equities investments	3,069,050	3,829,400	(760,350)	(19.9%)
Real estate investments	38,561	10,715	27,846	259.9%
Total Investments	<u>19,430,339</u>	<u>19,823,738</u>	<u>(393,399)</u>	<u>(2.0%)</u>
Interest receivable	115,053	113,058	1,995	1.8%
Cash, cash equivalents and restricted cash	274,975	214,540	60,435	28.2%
Premiums receivable, net	542,285	483,348	58,937	12.2%
Other assets	105,607	61,084	44,523	72.9%
Total Admitted Assets	<u>\$ 20,468,259</u>	<u>\$ 20,695,768</u>	<u>\$ (227,509)</u>	<u>(1.1%)</u>
Liabilities and Contingency Reserve				
Benefit liabilities	\$ 14,768,690	\$ 14,622,093	\$ 146,597	1.0%
Claims administration liabilities	945,641	927,435	18,206	2.0%
Retrospective rating adjustments	198,298	218,857	(20,559)	(9.4%)
OPEB liabilities	145,382	134,263	11,119	8.3%
Other liabilities	96,528	118,398	(21,870)	(18.5%)
Total Liabilities	<u>16,154,539</u>	<u>16,021,046</u>	<u>133,493</u>	<u>0.8%</u>
Restricted Contingency Reserve	<u>2,725,997</u>	<u>2,661,262</u>	<u>64,735</u>	<u>2.4%</u>
Unrestricted Contingency Reserve	<u>1,587,723</u>	<u>2,013,460</u>	<u>(425,737)</u>	<u>(21.1%)</u>
Total Liabilities and Contingency Reserve	<u>\$ 20,468,259</u>	<u>\$ 20,695,768</u>	<u>\$ (227,509)</u>	<u>(1.1%)</u>

Total admitted assets of \$20,468 million decreased by \$228 million, or 1.1 percent, as compared to the end of fiscal year 2021. The decrease is primarily due to decreases of \$393 million in total investments, which is offset by increases in cash, cash equivalents, and restricted cash of \$60 million, premiums receivable of \$59 million, other assets of \$44 million, and interest receivables of \$2 million.

The most significant changes in the investment balances are from increases of \$339 million in fixed income investments and decreases of \$760 million in equities.

- The fixed income investments increased mainly due to a rebalance by the Washington State Investment Board (WSIB). Equity investments were sold to purchase \$173 million in fixed income investments. The additional increase resulted from cash collected from operations and net investment income received that were reinvested within the fixed income portfolio.
- Equities decreased \$760 million during the fiscal year, mainly due to decreases in the stock market.

State of Washington Industrial Insurance Fund

Cash, cash equivalents, and restricted cash fluctuate based on investment activities and cash needs.

Premium receivables increased \$59 million, or 12.2 percent, compared to June 30, 2021, mainly because the current quarter estimated ultimate premiums due are higher compared with the estimated premiums for the same quarter last fiscal year. Premium receivables are equal to the estimated ultimate premiums due for the current and prior quarters, less premiums collected to date of the current and prior quarter. The current quarter saw an increase in reported hours of 6.9 percent and a decrease in the business mix shift of two percent to lower class rates. In addition, the premiums estimated for the same quarter last fiscal year has developed upwards by \$40 million, or 8.8 percent.

The change in the other assets balance of \$45 million mainly consists of the following:

- An increase in the Pension Reserve Account’s miscellaneous receivables for \$38 million that is due from the Second Injury Account.
- An increase in self-insurance receivables of \$6 million. The increase consists of \$8 million for experting deficiencies, partially offset by an increase of \$2 million in over ninety-day receivables that were non-admitted.

As previously discussed, each year, the Pension Reserve Account’s assets and liabilities are evaluated and a transfer is made between the Accident, Pension Reserve, and Second Injury Accounts, as required by law. Self-insured employers also pay their portion of deficiencies or receive their portion of the excess over the required reserve.

Benefit liabilities increased \$147 million, or 1.0 percent, to \$14,469 million during fiscal year 2022, as shown by the following table:

Benefit Liabilities (in thousands)		
	Fiscal Year 2022	Fiscal Year 2021
Benefit liabilities, beginning	\$ 14,622,093	\$ 13,893,986
New liabilities incurred, current year	1,933,070	1,890,738
Development on prior years		
Mixed discount accretion	340,230	328,519
Other development on prior liabilities	(533,382)	(234,877)
Change in discount rate*	80,349	391,469
Claim payments	(1,673,670)	(1,647,742)
Change in benefit liabilities	146,597	728,107
Benefit liabilities, ending	\$ 14,768,690	\$ 14,622,093

* Includes the proposed pension discount rate change from 4.5 percent to 4.0 percent (State Fund) in fiscal year 2021 and the pension discount rate change from 5.8 percent to 5.7 percent (Self-Insurance Program) in fiscal year 2022.

It is expected that benefit liabilities will change every year due to normal activities, such as adding the new current accident year liabilities, discounting existing liabilities, development on prior year liabilities offset by funding new pensions, and paying claims. The decrease in the pension discount rate also increased benefit liabilities by \$80.3 million this fiscal year.

The development on prior liabilities resulted in \$533 million in net favorable development for the fiscal year as follows:

- The Accident Account's net benefit liabilities were decreased \$212 million by favorable development due to lower estimates of ultimate time-loss claims, fewer active time loss claims than anticipated, a continued reduction in the number of permanent partial disability awards, and lower retraining costs. This was partially offset by unfavorable development due to increased activity in structured settlements more closely aligning with settlement expectations.
- The Medical Aid Account's \$335 million net favorable development is due to the decreasing number of active medical claims resulting in a lower paid vs. expected paid during the year. Additional favorable development came from lower severity assumptions in hearing loss claims and favorable development in vocational rehabilitation claims due to the impact of lower expected active claims estimates.
- The Pension Reserve Account's \$14 million unfavorable development is mainly due from self-insured non pre-funded pension activity.

Detailed changes in the benefit liabilities are explained in Note 16 - Changes in Benefit and Claims Administration Liabilities of this report.

The Industrial Insurance Fund discounts benefit and claims administration expense reserves to reflect the time value of money. The pension discount rate for future liabilities is based on the 20-year U.S Treasury yield, because this benchmark is closest to the Industrial Insurance Fund's liability duration. Specifically, the pension discount rate is based upon a benchmark rate, the five-year average of the 20-year U.S. Treasury yield, less a risk adjustment. The department decreased the pension discount rate from 4.5 percent to 4.0 percent to continue toward alignment with the benchmark rate. The five-year average is 2.29 percent as of June 30, 2022.

Claims administration liabilities increased \$18 million when compared to the prior year, mainly due to an increase in the ratios of paid claims. Additional claim administration resources are expected in order to process the additional benefits.

All other liabilities decreased \$31 million, mainly due to the following:

- The \$21 million decrease in the retrospective rating adjustment liabilities is due to the future liabilities estimated by the actuaries being lower than the current year refunds incurred. The Retrospective Rating Program is a voluntary financial incentive program offered by L&I to reduce workplace injuries and costs associated with workers' compensation claims. The program provides an economic incentive to employers by refunding a portion of their workers' compensation premiums if injury claims are below estimates during three annual evaluations. If employer claims are above estimates, an additional premium is assessed to the employer's account. The retrospective rating adjustments liability includes the estimated return of earned premiums, net any additional premiums expected to be assessed through the final adjustment for all current participants.
- A decrease in payables for securities of \$20 million. Unsettled trade payables are amounts owed for the purchase of investment securities near the end of a reporting period which are not paid until the next quarter. The unsettled trade payable balances between periods could vary significantly, depending on trading activities.
- An increase in OPEB claims administration liabilities of \$11 million due to an increase in service fees and interest costs for the fiscal year.

The contingency reserve decreased by nearly \$361 million, mainly due to the decrease in the stock market, partially offset by the Accident and Medical Aid Accounts favorable development in benefit liabilities explained above.

State of Washington Industrial Insurance Fund

Results of Operations

The Industrial Insurance Fund's operating results are presented in the following table:

Summary of Operations and Changes in Contingency Reserve				
For the Fiscal Years Ended June 30, 2022 and 2021				
(dollars in thousands)				
	Fiscal Year	Fiscal Year		
	2022	2021	\$ Change	% Change
Net premiums earned	\$ 1,854,763	\$ 1,615,275	\$ 239,488	14.8%
Net investment income earned	456,375	466,272	(9,897)	(2.1%)
Net investment realized gains (losses)	141,858	299,787	(157,929)	(52.7%)
Self-insured reimbursements	122,880	54,810	68,070	124.2%
Other income	45,546	34,763	10,783	31.0%
Total Revenue Earned	2,621,422	2,470,907	150,515	6.1%
Net benefits incurred	1,820,267	2,375,849	(555,582)	(23.4%)
Claims administration expenses (CAE) incurred	208,173	261,173	(53,000)	(20.3%)
Other administration expenses incurred	217,833	233,736	(15,903)	(6.8%)
Total Administration Expenses Incurred	426,006	494,909	(68,903)	(13.9%)
Total Expenses Incurred	2,246,273	2,870,758	(624,485)	(21.8%)
Net Transfers In (Out)	1,787	(1,251)	3,038	(242.8%)
Net Income (Loss)	376,936	(401,102)	778,038	(194.0%)
Other changes in contingency reserve	(737,938)	1,080,891	(1,818,829)	(168.3%)
Changes in contingency reserve, net	(361,002)	679,789	(1,040,791)	(153.1%)
Beginning contingency reserve, July 1	4,674,722	3,994,933	679,789	17.0%
Ending Contingency Reserve, June 30	\$ 4,313,720	\$ 4,674,722	\$ (361,002)	(7.7%)

Net premiums earned for fiscal year 2022 is the sum of net premiums collected, the changes in premiums receivable, and the retrospective rating adjustments liability between June 30, 2021, and June 30, 2022. Net premiums earned increased \$239 million, mainly due to an increase in estimated reported hours, partially offset by a decrease in retrospective rating adjustments liability, resulting from an increase in retrospective rating adjustments to premiums collected. Also reducing premiums was ceded reinsurance. The Industrial Insurance Fund purchased reinsurance for the first time in fiscal year 2019 as a risk management strategy to protect its assets in the event of a catastrophic event. Fiscal year 2022 net premiums earned has been reduced by \$15 million for the purchase of ceded reinsurance See Note 14 - Reinsurance for additional reinsurance information.

Net investment income earned from interest of \$456 million was \$10 million less than the same period in the prior year. This mainly resulted from several higher interest bonds being called, recalled by corporate action, matured, or sold for cash flow needs, resulting in new securities being purchased with lower interest rates.

Net realized capital gains of \$142 million during fiscal year 2022 were primarily due to a rebalancing by the WSIB in which equity securities were sold to purchase fixed income securities, resulting in \$66 million in realized gains. Additionally, the sale of \$539 million of U.S. treasury securities as a part of the ongoing portfolio management based on market conditions resulted in a gain of \$35 million. Securities recalled by corporate actions resulted in gains of \$4 million. The remaining gains of \$37 million were a result of additional sales as part of the ongoing portfolio management.

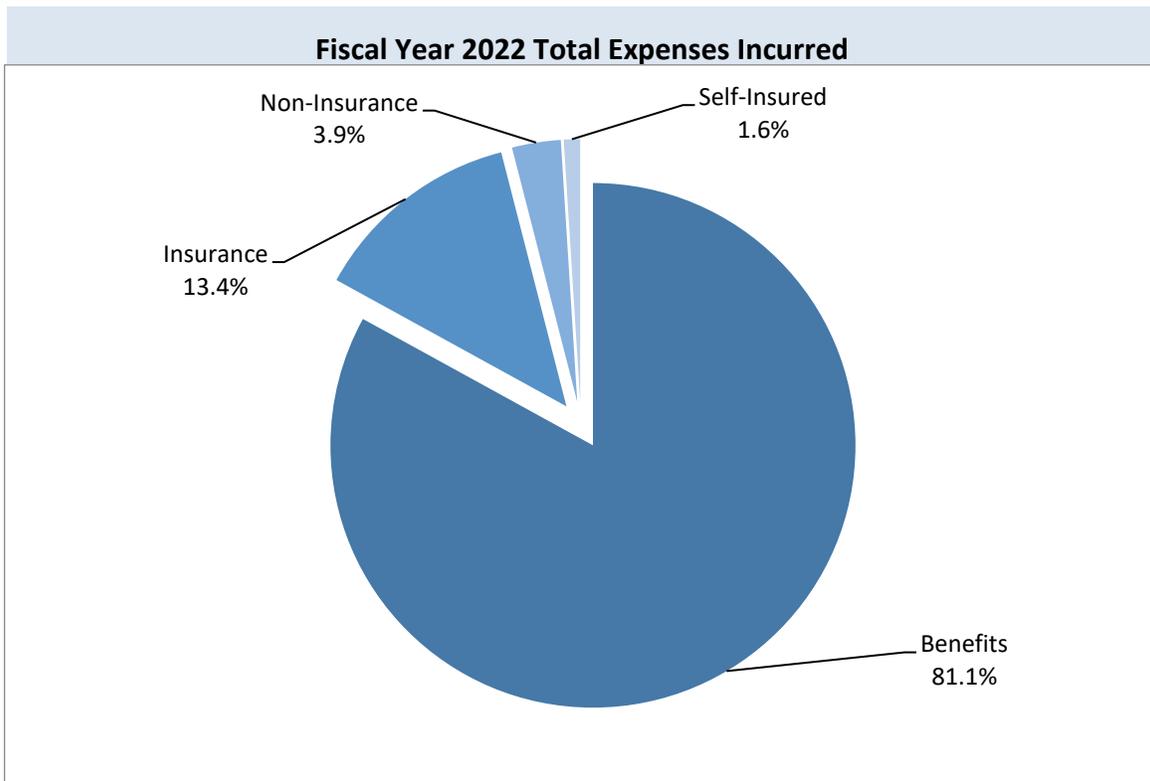
Self-insured reimbursements increased \$68 million during fiscal year 2022. The change was primarily due to an increase in reimbursements from the Second Injury Account and additional billings for cash-funded pension deficiencies. As discussed previously, by law, this evaluation is required each year. In addition, there was an increase in new cash-funded pensions in the fiscal year, and self-insured administrative expense reimbursements were more than the prior year.

In fiscal year 2022, net benefits incurred decreased by \$556 million from the prior year to \$1,820 million. Benefits incurred includes \$1,673 million in benefits paid and a \$147 million increase in benefit liabilities. The benefit liabilities increase is explained above, and benefits paid is explained in the cash flow section below.

Claims administration expenses (CAE) incurred decreased \$53 million in fiscal year 2022 to \$208 million. CAE incurred includes two main components: CAE paid, and the change year-over-year in CAE liability. The change in CAE liability in fiscal year 2022 was lower than the change in CAE liability in fiscal year 2021, causing a \$51 million decrease in CAE incurred for the year. The CAE payments and reserves are allocated based on the benefit payments and reserves, so the favorable development in benefits resulted in favorable CAE development. In addition, there was a reduction in the liability estimate due to the reduction in the Workers' Compensation System Modernization (WCSM) project efforts due to the COVID-19 pandemic and its aftermath.

Other administrative expenses decreased mainly due to the WCSM project, as described previously, and a large decrease in overhead and indirect salaries and benefits. Per Governor Inslee's Proclamation 21-14, all employees who work for the Department of Labor & Industries must be fully vaccinated against COVID-19. This requirement, starting on October 18, 2021, created the beginning of a large and continuous vacancy rate in all levels of positions at L&I. Additionally, there was a decrease in the employer retirement contribution rate for PERS, effective July 1, 2021, from 12.97 percent to 10.25 percent, a reduction of 2.72 percent.

The following chart provides detail on total expenses incurred in fiscal year 2022:



Other changes in contingency reserve decreased \$1,819 million, mainly due to increases in unrealized losses of \$1,746 million. Unrealized losses were due to a decrease in the stock market. Non-admitted assets were higher due to an increase in bad debt expense, expenditures for the DOSH lab construction in progress, and an increase in over-ninety-day receivables. The increase in bad debt expense resulted from increases in accounts receivable from higher reported hours and premiums, as discussed earlier.

The following ratios, expressed as a percentage of total net premiums earned, are recognized industry measures used to compare one insurance company to another:

Key Financial Ratios		
	Fiscal Year 2022	Fiscal Year 2021
Loss ratio	98.1%	147.1%
Loss adjustment expense (LAE) ratio	11.2%	16.2%
Loss and LAE Ratio	109.3%	163.3%
Underwriting and other expense ratio	5.1%	6.1%
Combined Ratio	114.4%	169.4%
Less: Net investment income ratio	24.6%	28.9%
Operating Ratio	89.8%	140.5%

The benefit (loss) and loss adjustment expense (LAE) ratios represent the total costs for processing claims and paying benefits as a percentage of total net premiums earned. There are many factors that impact loss and LAE ratios, including legislative decisions and claim frequency, severity, and exposure. The lower loss ratio in fiscal year 2022 resulted from the increase in net premium revenues and an increase to benefit liabilities due to the pension discount rate reduction partially offset by favorable development. The LAE ratio of 11.2 percent is lower than prior year due to the decrease in claims administration expenses previously discussed, and the increased premium revenues. The underwriting and other expense ratio of 5.1 percent is lower than the workers' compensation insurance industry average of 27.2 percent, mainly because the Industrial Insurance Fund has no acquisition, marketing, or commission expenses.

The combined ratio expresses total insurance costs, including benefits and administration expenses incurred, as a percentage of total net premiums earned. When the total insurance costs exceed net premium revenues, the combined ratio is above 100 percent. The Industrial Insurance Fund's rates are set based on the anticipated breakeven rate. Income earned on investments supplements premium revenues to cover expenses so that the lowest possible rates can be set. As a result, it is normally expected that the Industrial Insurance Fund's combined ratio will exceed 100 percent, as it did in the last four fiscal years.

The operating ratio reflects the combined ratio less the net investment income ratio, and is another industry measure of overall financial performance. Ratios above 100 percent indicate that expenses are greater than the sum of premiums and net investment income earned. Insurance companies are motivated to make profits and, therefore, work toward an operating ratio below 100 percent. Unlike other insurance companies, the Industrial Insurance Fund is operated as a part of state government. Its goal is to break even rather than make a profit, while ensuring the financial stability of the Fund. An operating ratio less than 100 percent indicates that the Industrial Insurance Fund is building the contingency reserve. The operating ratio does not include realized or unrealized investment gains. If they were included, the operating ratio would be 118.6 percent, which is consistent with the \$361 million decrease in the contingency reserve.

Cash Flows and Liquidity

Cash Flows – In fiscal years 2022 and 2021, the primary sources of cash were from premiums collected and investment income. The primary uses of cash were for benefit payments, administrative expenses, and purchases of investments.

State of Washington Industrial Insurance Fund

Cash flows of the Industrial Insurance Fund are summarized as follows:

Cash Flow Summary				
For the Fiscal Years Ended June 30, 2022 and 2021				
(dollars in thousands)				
	Fiscal Year	Fiscal Year	\$ Change	% Change
	2022	2021		
Operations				
Net premiums collected	\$ 1,759,155	\$ 1,698,506	\$ 60,649	3.6%
Other reimbursements and income	83,426	120,464	(37,038)	(30.7%)
Net benefits paid	(1,673,670)	(1,647,742)	(25,928)	1.6%
Insurance administration expenses paid	(282,620)	(288,070)	5,450	(1.9%)
Self-insured administration expenses paid	(34,880)	(34,828)	(52)	0.1%
Non-insurance administration expenses	(84,875)	(99,387)	14,512	(14.6%)
Operating Cash Flow In (Out)	(233,464)	(251,057)	17,593	(7.0%)
Investment Activities				
Investment income	464,919	479,521	(14,602)	(3.0%)
Net realized gains (loss)	141,858	299,787	(157,929)	(52.7%)
Net (purchases) sales	(336,649)	(513,749)	177,100	(34.5%)
Investment management expenses	(7,058)	(7,622)	564	(7.4%)
Investment Cash Flow In (Out)	263,070	257,937	5,133	2.0%
Net Increase in Cash (Decrease)	\$ 29,606	\$ 6,880	\$ 22,726	330.3%

Net premiums collected increased by \$61 million. This increase was mainly due to an increase in hours reported, as stated previously. This increase was partially offset by an increase in retrospective rating adjustments due to better results for retro groups this year compared to last year.

Net benefits paid increased \$26 million in fiscal year 2022 when compared to the prior year, as explained below:

- The Accident Account's \$23 million increase in net benefits paid is mainly due to increased time loss claims, including COVID-19 related claims.
- The Pension Reserve Account's net benefits paid increased \$14 million, mainly because new pensions being added have higher wages than pensions that have dropped off through mortality.
- The Medical Aid Account's \$11 million decrease in net benefits paid is mainly due to an unusually low number of medical only payments continuing through the fiscal year.

Non-insurance expenses decreased \$15 million in fiscal year 2022 from the prior year. The main reason for the decrease was due to the WCSM project, as described previously, and a large decrease in salaries and benefits. Salaries decreased due to the large vacancy rate that the agency is experiencing, as detailed above. Lastly, benefits have decreased as a result of salary reductions and employer contribution rates, as stated previously.

There was a \$142 million net realized gain on investments in fiscal year 2022, a decrease of \$158 million from the previous year, as discussed in the Results of Operations section above.

Investment purchases exceeded sales by \$337 million in fiscal year 2022, mainly due to reinvesting investment income.

Liquidity - The Industrial Insurance Fund's operations require sufficient liquidity to meet both short-term and long-term requirements. Resources to ensure short-term liquidity come from two basic factors:

- L&I may increase rates in order to increase its contingency reserve, resulting in positive cash flow.
- Premiums are paid to L&I every three months.

The Industrial Insurance Fund has generally met its operating requirements by maintaining appropriate levels of liquidity in its investment portfolio and through reinvesting positive cash flow. The Industrial Insurance Fund is able to match projected cash inflows from premiums and investment income from its portfolio with projected cash outflows for payment of benefits.

Future Plans

L&I requested from the Legislature \$53 million to come out of the Accident and Medical Aid Accounts to design and construct a 53,925 square foot co-located laboratory and training center as a 2021-2023 capital request. The current facility restricts L&I's ability to achieve its mission of making Washington's workplaces safe and to meet federal mandates to equal or exceed U.S. Occupational Safety & Health Act (OSHA) requirements. The laboratory is used to conduct chemical analyses of hazardous substances that were collected during inspection and consultation visits. The training center works in conjunction with the lab in order to train inspectors and consultants to be able to identify hazards in the workplace and is required per OSHA training mandates. Construction on the new facility began in September 2021 and is expected to be completed in April 2023. Construction in progress costs to date are non-admitted for the purposes of these statements.

One Washington (OneWA) is an Office of Financial Management (OFM) project, pursuant to Executive Order 19-04, that will modernize the state's core administrative functions for Finance, Procurement, Budget, Human Resources (HR), and Payroll. All executive level agencies are required to transition to the new system, WorkDay. The OneWA project started in the 2013-2015

biennium and is expected to be fully implemented by the year 2025. The statewide cost to modernize and implement the new system is projected to be \$303.9 million. After deployment, agencies will be responsible for maintenance and operational costs for the system, as well as any costs incurred to modify other systems to integrate with WorkDay.

The Workers' Compensation Program has various computer systems that are used for paying benefits and collecting premiums. Many of the systems were built over thirty years ago, and the agency has a goal to replace these systems before they turn forty years old. The Legislature approved a 2021-2023 biennial budget that included \$9.4 million out of the total estimated cost of \$309 million to replace the old computer systems that support the Workers' Compensation Program. The seven-year project will simplify the program's technology architecture, replace manual paperwork processes with electronic features, and free up staff time to focus on further improving services to injured workers and employers.

Requests for Information

This report is designed to provide a general overview of the Industrial Insurance Fund and to illustrate its financial position and results of operations to interested parties. If you have any questions about this report or need additional financial information, please contact the Chief Accounting Officer at the Department of Labor & Industries, P.O. Box 44833, Olympia, Washington 98504-4833.

In accordance with the Revised Code of Washington (RCW) 51.44.115, L&I also publishes an Annual Comprehensive Financial Report (ACFR) for the Workers' Compensation Program. This report is prepared in compliance with Generally Accepted Accounting Principles (GAAP).

The Industrial Insurance Fund Statutory Financial Information Report and the Workers' Compensation Program's ACFR are available at L&I's website at <https://www.lni.wa.gov/insurance/state-fund-financial-reports>.

Combined Statutory Financial Statements



Keep Washington Safe and Working

State of Washington Industrial Insurance Fund

Combined Statutory Statement of Admitted Assets, Liabilities, and Contingency Reserve
As of June 30, 2022 and 2021
(rounded to the nearest thousand)

	Accident Account	Medical Aid Account	Pension Reserve Account	Elimination for Combined Statements	June 30, 2022 Total	June 30, 2021 Total
Admitted Assets						
Cash and Investments						
Investments, net						
Fixed income	\$ 6,103,445,000	\$ 5,392,649,000	\$ 4,731,368,000	\$ -	\$ 16,227,462,000	\$ 15,983,623,000
Treasury inflation-protected securities	31,756,000	31,755,000	31,755,000	-	95,266,000	-
Equities	1,135,377,000	1,457,966,000	475,707,000	-	3,069,050,000	3,829,400,000
Real estate	14,487,000	13,545,000	10,529,000	-	38,561,000	10,715,000
Total Investments	7,285,065,000	6,895,915,000	5,249,359,000	-	19,430,339,000	19,823,738,000
Interest receivable	42,128,000	35,242,000	37,683,000	-	115,053,000	113,058,000
Cash, cash equivalents and restricted cash	87,804,000	141,280,000	45,891,000	-	274,975,000	214,540,000
Total Cash and Investments	7,414,997,000	7,072,437,000	5,332,933,000	-	19,820,367,000	20,151,336,000
Other Assets						
Premiums receivable, net, incl. earned but unbilled	348,129,000	194,156,000	-	-	542,285,000	483,348,000
Real estate and improvements (less \$0 encumbrances)	14,462,000	14,461,000	-	-	28,923,000	30,296,000
Self-insurance receivables, net	4,976,000	4,853,000	18,348,000	-	28,177,000	22,485,000
Miscellaneous receivables, net	3,548,000	3,443,000	477,758,000	(436,242,000)	48,507,000	8,303,000
Total Other Assets	371,115,000	216,913,000	496,106,000	(436,242,000)	647,892,000	544,432,000
Total Admitted Assets	\$ 7,786,112,000	\$ 7,289,350,000	\$ 5,829,039,000	\$(436,242,000)	\$ 20,468,259,000	\$ 20,695,768,000
Liabilities and Contingency Reserve						
Liabilities						
Benefits	\$ 5,283,082,000	\$ 3,665,009,000	\$ 5,820,599,000	\$ -	\$ 14,768,690,000	\$ 14,230,617,000
Discount rate reduction benefit liability	-	-	-	-	-	391,476,000
Total Benefits	5,283,082,000	3,665,009,000	5,820,599,000	-	14,768,690,000	14,622,093,000
Other Liabilities						
Claims administration	320,391,000	625,250,000	-	-	945,641,000	927,435,000
Retrospective rating adjustments	198,298,000	-	-	-	198,298,000	218,857,000
Accrued liabilities						
OPEB claims administration	48,200,000	56,700,000	-	-	104,900,000	95,838,000
OPEB other administration	24,006,000	16,476,000	-	-	40,482,000	38,425,000
Other accrued liabilities	471,640,000	42,517,000	4,521,000	(436,242,000)	82,436,000	84,133,000
Deferred revenue	147,000	44,000	3,919,000	-	4,110,000	4,434,000
Payable for securities	4,991,000	4,991,000	-	-	9,982,000	29,831,000
Total Other Liabilities	1,067,673,000	745,978,000	8,440,000	(436,242,000)	1,385,849,000	1,398,953,000
Total Liabilities	6,350,755,000	4,410,987,000	5,829,039,000	(436,242,000)	16,154,539,000	16,021,046,000
Restricted Contingency Reserve	689,634,000	2,036,363,000	-	-	2,725,997,000	2,661,262,000
Unrestricted Contingency Reserve	745,723,000	842,000,000	-	-	1,587,723,000	2,013,460,000
Total Contingency Reserve	1,435,357,000	2,878,363,000	-	-	4,313,720,000	4,674,722,000
Total Liabilities and Contingency Reserve	\$ 7,786,112,000	\$ 7,289,350,000	\$ 5,829,039,000	\$(436,242,000)	\$ 20,468,259,000	\$ 20,695,768,000

The Notes to the Statutory Financial Statements are an integral part of this statement.

The source of this financial information is the Washington State Agency Financial Reporting System (AFRS), with adjustments for statutory basis of accounting.

State of Washington Industrial Insurance Fund

Combined Statutory Statement of Operations and Changes in Contingency Reserve
For the Fiscal Years Ended June 30, 2022 and 2021
(rounded to the nearest thousand)

	Accident Account	Medical Aid Account	Pension Reserve Account	Fiscal Year 2022	Fiscal Year 2021
Revenues					
Net standard premiums earned	\$ 1,341,841,000	\$ 744,920,000	\$ -	\$ 2,086,761,000	\$1,891,858,000
Less net retrospective rating adjustments	(217,198,000)	-	-	(217,198,000)	(262,982,000)
Less ceded reinsurance premiums	(9,176,000)	(5,624,000)	-	(14,800,000)	(13,601,000)
Net premiums earned	1,115,467,000	739,296,000	-	1,854,763,000	\$1,615,275,000
Net investment income earned	164,568,000	140,622,000	151,185,000	456,375,000	466,272,000
Net fixed income investment realized gains (losses)	42,143,000	12,437,000	20,992,000	75,572,000	106,325,000
Net equity investment realized gains (losses)	-	-	66,286,000	66,286,000	193,462,000
Self-insured administrative expense assessments	19,996,000	19,217,000	-	39,213,000	36,334,000
Self-insured second injury pension reserve assessments	-	-	48,673,000	48,673,000	1,722,000
Self-insured cash funded & bonded pension reimbursements	-	-	34,994,000	34,994,000	16,754,000
Fines, penalties, and interest	34,817,000	1,021,000	20,000	35,858,000	23,604,000
Other income	7,947,000	1,741,000	-	9,688,000	11,159,000
Total Revenues Earned	1,384,938,000	914,334,000	322,150,000	2,621,422,000	2,470,907,000
Expenses					
Benefits incurred	517,715,000	431,781,000	870,771,000	1,820,267,000	2,375,849,000
Administration expenses incurred					
Insurance expenses incurred:					
Claims administration expenses incurred	80,662,000	127,511,000	-	208,173,000	261,173,000
Premium administration expenses incurred	22,962,000	23,474,000	-	46,436,000	47,220,000
General insurance administration expenses incurred	16,957,000	7,199,000	-	24,156,000	26,787,000
Other agencies insurance expenses incurred	11,955,000	11,783,000	-	23,738,000	24,442,000
Total insurance expenses incurred	132,536,000	169,967,000	-	302,503,000	359,622,000
Self-insured administration expenses incurred	18,324,000	17,232,000	-	35,556,000	35,358,000
Non-insurance administration expenses incurred	60,720,000	27,227,000	-	87,947,000	99,929,000
Total Administration expenses incurred	211,580,000	214,426,000	-	426,006,000	494,909,000
Total Expenses Incurred	729,295,000	646,207,000	870,771,000	2,246,273,000	2,870,758,000
Net Income (Loss) Before Transfers	655,643,000	268,127,000	(548,621,000)	375,149,000	(399,851,000)
Transfers In (Out)					
Pension funding transfers	(706,009,000)	-	706,009,000	-	-
IT Pool transfers	1,063,000	724,000	-	1,787,000	(1,251,000)
Net Transfers In (Out)	(704,946,000)	724,000	706,009,000	1,787,000	(1,251,000)
Net Income (Loss)	(49,303,000)	268,851,000	157,388,000	376,936,000	(401,102,000)
Other Changes in Contingency Reserve					
Fixed income unrealized gains (losses)	(8,520,000)	(6,517,000)	(5,105,000)	(20,142,000)	3,916,000
Treasury inflation-protected securities unrealized gains (losses)	141,000	141,000	141,000	423,000	-
Equities unrealized gains (losses)	(220,838,000)	(283,584,000)	(150,043,000)	(654,465,000)	1,065,375,000
Real Estate investments unrealized gains (losses)	(693,000)	(645,000)	(499,000)	(1,837,000)	269,000
Change in OPEB liability	(3,608,000)	(3,708,000)	-	(7,316,000)	(3,425,000)
Change in nonadmitted assets	(43,949,000)	(8,770,000)	(1,882,000)	(54,601,000)	14,756,000
Change in Contingency Reserve, Net	(326,770,000)	(34,232,000)	-	(361,002,000)	679,789,000
Beginning Contingency Reserve, July 1	1,762,127,000	2,912,595,000	-	4,674,722,000	3,994,933,000
Ending Contingency Reserve, June 30	\$ 1,435,357,000	\$ 2,878,363,000	\$ -	\$ 4,313,720,000	\$ 4,674,722,000

The Notes to the Statutory Financial Statements are an integral part of this statement.

The source of this financial information is the Washington State Agency Financial Reporting System (AFRS), with adjustments for statutory basis of accounting.

State of Washington Industrial Insurance Fund

Combined Statutory Statement of Cash Flows
For the Fiscal Years Ended June 30, 2022 and 2021
(rounded to the nearest thousand)

	Accident Account	Medical Aid Account	Pension Reserve Account	Total Fiscal Year 2022	Total Fiscal Year 2021
Standard premiums collected	\$ 1,295,550,000	\$ 716,162,000	\$ -	\$ 2,011,712,000	\$ 1,926,260,000
Less retrospective rating adjustments	(237,757,000)	-	-	(237,757,000)	(214,153,000)
Less ceded reinsurance premiums	(9,176,000)	(5,624,000)	-	(14,800,000)	(13,601,000)
Net premiums collected	1,048,617,000	710,538,000	-	1,759,155,000	1,698,506,000
Self-insured administration expense reimbursements	20,205,000	19,418,000	-	39,623,000	35,426,000
Self-insured second injury pension reserve reimbursements	-	-	495,000	495,000	41,697,000
Self-insured cash funded and bonded pension reimbursements	-	-	20,939,000	20,939,000	18,299,000
Fines, penalties, and interest	21,306,000	761,000	-	22,067,000	17,885,000
Other income (expenses)	(14,780,000)	14,778,000	304,000	302,000	7,157,000
Fund transfers in (out)	(143,286,000)	-	143,286,000	-	-
Operating Cash Flow In	932,062,000	745,495,000	165,024,000	1,842,581,000	1,818,970,000
Benefits paid	587,644,000	555,936,000	530,090,000	1,673,670,000	1,647,742,000
Administration expenses					
Insurance expenses					
Claims administration expenses	70,271,000	118,395,000	-	188,666,000	190,994,000
Premium administration expenses	22,734,000	23,243,000	-	45,977,000	46,616,000
General insurance administration expenses	16,844,000	7,679,000	-	24,523,000	26,279,000
Other agencies insurance expenses	11,801,000	11,653,000	-	23,454,000	24,181,000
Total insurance expenses	121,650,000	160,970,000	-	282,620,000	288,070,000
Self-insured administration expenses	17,965,000	16,915,000	-	34,880,000	34,828,000
Non-insurance administration expenses	58,182,000	26,693,000	-	84,875,000	99,387,000
Total Administration Expenses Paid	197,797,000	204,578,000	-	402,375,000	422,285,000
Operating Cash Flow Out	785,441,000	760,514,000	530,090,000	2,076,045,000	2,070,027,000
Net Operating Cash Flow In (Out)	146,621,000	(15,019,000)	(365,066,000)	(233,464,000)	(251,057,000)
Investment income - fixed income	166,047,000	143,211,000	154,930,000	464,188,000	478,867,000
Investment income - equities	257,000	329,000	145,000	731,000	654,000
Net realized gains on investments	42,143,000	12,436,000	87,279,000	141,858,000	299,787,000
Net (purchases) sales of investments	(348,670,000)	(119,497,000)	131,518,000	(336,649,000)	(513,749,000)
Investment expenses	(2,634,000)	(2,601,000)	(1,823,000)	(7,058,000)	(7,622,000)
Total Investment Cash Flow In (Out)	(142,857,000)	33,878,000	372,049,000	263,070,000	257,937,000
Net Cash Flow In (Out)	3,764,000	18,859,000	6,983,000	29,606,000	6,880,000
Beginning Cash, Cash Equivalents and Restricted Cash, July 1	80,726,000	52,198,000	81,616,000	214,540,000	428,573,000
Change in Cash Equivalents	3,314,000	70,223,000	(42,748,000)	30,789,000	(220,939,000)
Change in Restricted Cash	-	-	40,000	40,000	26,000
Ending Cash, Cash Equivalents and Restricted Cash	\$ 87,804,000	\$ 141,280,000	\$ 45,891,000	\$ 274,975,000	\$ 214,540,000

The Notes to the Statutory Financial Statements are an integral part of this statement.

The source of this financial information is Washington State's Agency Financial Reporting System (AFRS), with adjustments for statutory basis of accounting.



Keep Washington Safe and Working

Notes to the Combined Statutory Financial Statements

For the Fiscal Years Ended June 30, 2022 and 2021

Index	<u>Page</u>
Note 1 - Summary of Significant Accounting Policies	41
Note 2 - Investments	53
Note 3 - Real Estate and Improvements	67
Note 4 - Investment Income	67
Note 5 - Income Taxes	68
Note 6 - Related Party Transactions.....	68
Note 7 - Retirement Plans, Compensated Absences, Deferred Compensation Plan, and Other Postemployment Benefits.....	69
Note 8 - Capital and Contingency Reserve	74
Note 9 - Commitments and Contingencies	76
Note 10- Leases	76
Note 11- Sale, Transfer, and Servicing of Financial Assets and Extinguishments of Liabilities.....	77
Note 12 - Fair Value Measures	79
Note 13- Subsequent Events	83
Note 14- Reinsurance	83
Note 15- Retrospectively Rated Contracts and Contracts Subject to Redetermination	85
Note 16- Changes in Benefit and Claims Administration Liabilities.....	86
Note 17- Discounting of Liabilities for Unpaid Benefits or Unpaid Claims Administration Expenses.....	88
Note 18- Asbestos and Environmental Reserves	92



Keep Washington Safe and Working

Note 1 - Summary of Significant Accounting Policies

1.A. Nature of Operations

The state of Washington's Department of Labor and Industries (L&I) administers the state's Workers' Compensation Program. Through Title 51 of the Revised Code of Washington (RCW), Washington State requires all employers, unless excluded or exempt, to secure coverage for job-related injuries and illnesses, either by paying insurance premiums to the Industrial Insurance Fund or by self-insuring. L&I is the exclusive writer of workers' compensation insurance in the state of Washington for all businesses except the self-insured. Direct private insurance is not authorized, although self-insurers are permitted to reinsure up to 80 percent of their obligations.

Chapter 51.44 RCW provides six benefit accounts: the Accident, Medical Aid, Pension Reserve, Supplemental Pension, Second Injury, and Self-Insured Employer Overpayment Reimbursement Accounts, primarily to make compensation payments to injured workers or to medical providers for rehabilitation services to injured workers. A seventh account, called the Industrial Insurance Rainy Day Fund Account, was created to receive transfers of funds from the Accident and Medical Aid Accounts when assets for those accounts combined are between 10 and 30 percent in excess of their funded liabilities. The funds are then set aside to reduce a future rate increase or aid businesses during or recovering from economic recessions. The Industrial Insurance Rainy Day Fund Account had transfers to set aside excess funds and had restricted funds included in the total contingency reserve balance for both fiscal years 2022 and 2021. (See Note 8.C. for additional information on the restricted contingency reserve transfers.) These seven accounts are known collectively as the "Workers' Compensation Program".

The Accident, Medical Aid, Pension Reserve, and Industrial Insurance Rainy Day Fund Accounts are referred to as the "Industrial Insurance Fund" and are the focus of this report. The Supplemental Pension, Second Injury, and Self-Insured Employer Overpayment Reimbursement Accounts are not part of the Industrial Insurance Fund and are not included in this report.

The Industrial Insurance Fund is self-sustaining through the ability to assess the appropriate rates of insurance premiums and prudent investment management. The Accident, Medical Aid, and Pension Reserve Accounts are maintained on an actuarially solvent basis, except that a cash-flow basis is used for the components of the Pension Reserve Account, in which self-insured employers guarantee related benefits with a surety bond. The accompanying combined statutory statements report on the financial position and results of operations of the Industrial Insurance Fund.

1.A.1. Description of the Industrial Insurance Fund

There are four accounts making up the Industrial Insurance Fund: the Accident, Medical Aid, Pension Reserve, and Industrial Insurance Rainy Day Fund Accounts.

The Accident Account was established on July 1, 1947, per RCW 51.44.010, and pays compensation directly to injured workers for lost wages for temporary disability and permanent partial disability awards. It also pays costs for vocational retraining and for structured settlements. Pursuant to RCW 51.44.070, funds from the Accident Account are to be transferred to the Pension Reserve Account for the present value of pensions awarded to survivors of fatally injured workers and to workers who have a total permanent disability.

Revenues for this account come from employer-paid premiums based on individual employers' reported payroll hours and are reported net of refunds. Employers may elect to have their premiums retrospectively rated with an annual adjustment for actual benefits incurred. The retrospective adjustment calculation considers both the Accident and Medical Aid Accounts' experience and premiums together and may result in either a refund of premiums paid or an assessment of additional premiums due. All retrospective premium adjustments are financed entirely through the Accident Account.

On behalf of injured workers, the Medical Aid Account, established on July 1, 1917, per RCW 51.44.020, pays for the cost of medical, vocational rehabilitation services, and Stay at Work reimbursements. Equal contributions from employers and employees fund this account. It is the employer's responsibility to collect the employee portion of the medical aid premiums and submit the employee and employer contributions to L&I quarterly.

The Pension Reserve Account, established on July 1, 1911, per RCW 51.44.030, pays benefits to the surviving spouse or dependent(s) of fatally injured workers and to all permanently and totally disabled workers. This includes benefits for pensions awarded to employees of self-insured employers.

Funding for pension payments is generated by transfers from the Accident and Second Injury Accounts and cash-funded or bonded pension payments from self-insured employers. Funding required to cover the estimated present cash value of monthly pension payments is calculated on the basis of an annuity; such annuity values are based upon L&I's experience as to rates of mortality, disability, remarriage, and interest, according to RCW 51.44.070.

The Industrial Insurance Rainy Day Fund Account was established on June 15, 2011, per RCW 51.44.023, to help keep rates stable and meet the obligations of the Workers' Compensation Program. This statute authorizes L&I to determine whether the assets of the Accident and Medical Aid Accounts combined are at least 10 percent but not more than 30 percent in excess of the funded liabilities and, if so, transfer any excess to the Industrial Insurance Rainy Day Fund Account. The funds set aside will be used to reduce future rate increases or aid businesses in recovering from or during economic recessions.

1.B. Accounting Practices and Basis of Presentation

The Industrial Insurance Fund follows the Statutory Accounting Principles (SAP), which include the Statements of Statutory Accounting Principles (SSAP), as promulgated by the National

Association of Insurance Commissioners (NAIC), as directed by RCW 51.44.115. The SAP are very conservative in nature and designed to protect injured workers by ensuring that, in the event of liquidation, sufficient amounts have been set aside to provide for outstanding claims. This accounting basis is used to present solvency and the adequacy of premium rates.

The SAP are required to be used by property and casualty insurance enterprises in the United States (U.S.) when reporting their financial position to state insurance regulators, subject to any differences prescribed or permitted by each state's law. The NAIC defines prescribed accounting practices as "those practices that are incorporated directly or by reference by state laws, regulations and general administrative rules applicable to all insurance enterprises domiciled and/or licensed in a particular state. The NAIC Accounting Practices and Procedures Manual (AP&P) is not intended to preempt states' legislative and regulatory authority."¹ Washington's prescribed differences from the NAIC are addressed in RCW 48.13.071, which provides limits on investments. The NAIC defines permitted practices as "practices specifically requested by an insurer that depart from NAIC Statutory Accounting Principles (SAP) and state prescribed accounting practices, ..., and have received approval from the insurer's domiciliary state regulatory authority."¹ Financial reporting, operating, and other guidance that is codified in statute related to a statutory reporting entity and departs from NAIC SAP is also generally accepted as prescribed practices.

In accordance with RCW Title 51 and Title 296 of the Washington Administrative Code (WAC), the Industrial Insurance Fund is administered by L&I. Pursuant to RCW Title 48 and WAC Title 284, L&I is not required to file annual statements with the Washington State Office of the Insurance Commissioner (OIC). The Industrial Insurance Fund is not required to report to the OIC or complete an annual statement in accordance with the NAIC annual statement filing instructions.

RCW Title 51 directs the Industrial Insurance Fund (the Fund) to establish tabular reserving methodologies for pensions, considering rates of mortality, disability, remarriage and interest. Accordingly, the Fund established a practice of discounting on a tabular basis in a manner that complies with the guidance supplied in the Title. Statutory Issue Paper No. 65 allows discounting fixed and reasonably determinable payments on a tabular-only basis. Non-tabular discounting is only permitted in certain instances in which states have prescribed or permitted practices to allow it, which is the case for the Fund. (See Note 1.C.3 and Note 17.B for additional information on discounting methodology and non-tabular discounting.)

Statutory Issue Paper No. 53 states that 10 percent of earned but unbilled (EBUB) premiums in excess of collateral specifically held and identifiable on a per policy basis shall be reported as a nonadmitted asset. Additionally, for workers' compensation contracts, which have a premium based upon changes in the activities of the insured, written premiums may be recorded on an installment basis to match the billing to the policyholder. Under this type of arrangement, the premium is determined and billed according to the frequency stated in the contract, and written

¹ NAIC AP&P Manual as of March 2022, Section: Preamble Questions and Answers, Question 2

State of Washington Industrial Insurance Fund

premium is recorded on the basis of that frequency. L&I's quarterly billing process aligns with this guidance and, given that the receivables are not over 90 days old as of the reported date, they are 100 percent admitted. Subsequent to year-end, the majority of the balance recorded as of June 30 was received, with only immaterial differences.

In addition, the Industrial Insurance Fund recognizes a liability for the net Other Postemployment Benefit (OPEB) obligation, which includes the unfunded actuarial accrued liability amortized over nine years. The Industrial Insurance Fund participates in a multiemployer OPEB plan. Statutory Issue Paper No. 133 states that employers with multiemployer plans are not required to recognize the unfunded status of the OPEB plan, but are only required to recognize the required contribution to the plan for the period reported. The Fund has elected to record this liability, given the basis for conservatism within statutory accounting principles and considering that the impact of this election does not have a material impact on the financial statements taken as a whole.

The following table reconciles the Industrial Insurance Fund's net income and contingency reserve as reported on the accompanying financial statements and what they would have been if they had been recorded under NAIC SAP requirements:

Effect of Prescribed and Permitted Practices (rounded to the nearest thousand)					
	SSAP #	F/S Page #*	F/S Line	As of and For the Fiscal Year Ended June 30, 2022	As of and For the Fiscal Year Ended June 30, 2021
Net Income (Loss), WA Basis				\$ 376,936,000	\$ (401,102,000)
Prescribed non-tabular discounting	65	35	Benefits	8,448,000	27,200,000
Permitted OPEB administration liability	92	35	OPEB	3,803,000	(1,399,000)
Net Income, NAIC SAP Basis				\$ 389,187,000	\$ (375,301,000)
Contingency Reserve, WA Basis				\$ 4,313,720,000	\$ 4,674,722,000
Prescribed non-tabular discounting	65	35	Benefits	(1,041,848,000)	(1,050,296,000)
Permitted OPEB administration liability	92	35	OPEB	145,382,000	134,263,000
Contingency Reserve, NAIC SAP Basis				\$ 3,417,254,000	\$ 3,758,689,000

* Financial Statements page 35: Liabilities and the Contingency Reserve are primarily impacted

The financial statement layout and terminology were selected based on the terminology and formatting customary to governmental insurance funds. The Industrial Insurance Fund refers to losses as "benefits" and loss adjustment expenses as "claims administration expenses." Any surplus remaining in the Fund is referred to as "contingency reserve."

1.B.1. Use of Estimates

The preparation of financial information in conformity with SAP requires management to make estimates and assumptions at the date of the financial information that affect the reported amounts of revenues and expenses during the reporting period. Management's estimates and

assumptions affect the reported amounts of admitted assets, liabilities, and contingency reserve. Material estimates that are susceptible to significant changes include benefit and claims administration liabilities, premium receivables, self-insurance receivables, retrospective rating adjustment liabilities, and accrued liabilities for other postemployment benefits. Actual results could differ materially from those estimates.

Management's estimates are based on its knowledge of and experience with past and current events and circumstances and its assumptions about conditions it expects will exist in the future. The most significant estimates made in these statutory financial statements are the benefit and claims administration liabilities at the date of the financial information. Factors relevant to the estimation of these liabilities include the estimation of the ultimate frequency and severity of losses, the level of inflation of future medical costs over long periods of time, the future legal environment, and the amount of future expenses required to investigate and settle claims. Management's estimates are reviewed after the fiscal year-end by a nationally recognized, qualified consulting actuarial firm. The independent actuarial firm's opinion is included at the end of this report.

1.B.2. Differences between SAP and GAAP

The SAP followed by the Industrial Insurance Fund vary in some respects from Generally Accepted Accounting Principles (GAAP) promulgated by the Governmental Accounting Standards Board (GASB). Some of the most significant differences between SAP and GAAP are as follows:

- Per SSAP No. 22R, SAP will consider all leases as operating leases recognized over the lease term without recognition of a right-to-use asset or lease liability. In fiscal year 2022, GASB adopted Statement No. 87 for GAAP, which requires a lessee to recognize a lease as a lease liability and an intangible right-to-use asset, and a lessor to recognize a lease as a lease receivable and a deferred inflow of resources.
- Investments in bonds are reported for SAP at amortized cost or market value based on their NAIC designation and are included as a component of the contingency reserve. For GAAP reporting purposes, investments in bonds are reported at fair value and are included in the calculation of net income.
- For SAP, all mortgage-backed and other loan-backed securities are adjusted for the effects of changes in prepayment assumptions using the retrospective method, which equates the present value of the actual and anticipated cash flows with the original cost of the investment. The current balance is then increased or decreased to the amount that would have resulted had the revised yield been applied since inception, and investment income is correspondingly decreased or increased. Under GAAP, all mortgage-backed and other loan-backed securities are reported at fair value.

- According to SSAP No. 4, SAP assets designated as *nonadmitted assets* are defined as “assets having economic value other than those which can be used to fulfill policyholder obligations, or those assets unavailable due to encumbrances or third party interests” and are excluded from total admitted assets. These assets consist primarily of premium receivables in collection that have been outstanding for over 90 days, office furniture, equipment, internally developed software, and prepaid expenses. Nonadmitted assets are charged against the contingency reserve, unless otherwise specifically addressed within the NAIC’s AP&P Manual. Under GAAP, premium receivables are presented net of allowance for doubtful accounts; furniture, equipment, and internally developed software are presented net of accumulated depreciation; and prepaid expenses are presented at full cost.
- SAP limits the aggregate amount of admitted electronic data processing equipment and operating system software, net of accumulated depreciation, to three percent of the reporting entity’s capital and surplus. Under GAAP, computer equipment and software purchases meeting the state’s capitalization criteria are recorded as assets, net of accumulated depreciation, with no limitations.
- The focus of SAP accounting is solvency; therefore, it is concerned with assets that can be used immediately to cover benefit liabilities. GAAP accounting is focused on “going concern,” which assumes that an entity has the ability to survive, and therefore, assets and liabilities are presented in the order of liquidity and classified as current and non-current.
- The Combined Statutory Statement of Operations and Changes in Contingency Reserve presents premiums earned and investment income as the primary revenue sources, and expenses are presented as activities. GAAP presentations separate operating income from investment income, since investment activity is not normally a primary revenue source. GAAP also presents expenses by character rather than by the purpose of the item purchased or service obtained and the net effect of revenues and expenses as a change in net position.
- Both SAP and GAAP require the statement of cash flows to be prepared using the direct method. However, the statutory statement of cash flows differs in certain aspects from the presentation required by GAAP. On the SAP Combined Statement of Cash Flows, “Cash Flows In” includes operating transfers and other income, and “Cash Flows Out” is categorized by benefits paid and administration expenses. The GAAP statement of cash flows includes a reconciliation between operating income from the statement of operations and cash flows from operating activities.

1.C. Significant Accounting Policies

1.C.1. Recognition of Premiums

Workers' compensation insurance premiums are determined by individual employers' reported payroll hours and insurance rates based on each employer's risk classification(s) and past loss experience. In addition to its regular premium plans, the Industrial Insurance Fund offers a Retrospective Rating Plan, under which an employer's premiums are adjusted annually for up to three years following the plan year, based on the employer's actual loss experience during those years.

Premiums are due within 30 days following each calendar quarter in which payroll hours are reported. Net premiums receivable reported in the financial statements is an actuarial estimate of the amount that will ultimately be collected for the two most recent quarters' uncollected premium balances. These actuarial estimates are based on past collection statistics, growth projection, observed development of premiums reported, statistical analysis, and other factors. All premium receivables exceeding 90 days in age are adjusted as nonadmitted assets in the current period and are not included in the net premiums receivable amount; however, collection efforts are continued until the premiums are collected or all legal means are exhausted.

According to Statutory Issue Paper No. 53, a premium deficiency reserve is recognized "...when the anticipated losses, loss adjustment expenses, ... and maintenance costs exceed the recorded unearned premium reserve" for any future installment premiums on existing policies. Because the Industrial Insurance Fund has sufficient anticipated investment income and no unearned premium reserves or installment premium contracts, no premium deficiency reserve is recorded.

1.C.2. Benefit and Claims Administration Liabilities

The Industrial Insurance Fund establishes benefit and claims administration liabilities arising from its workers' compensation coverage based on estimates of the ultimate cost of benefits that have been reported but not resolved and claims that have been incurred but not reported. The length of time for which such costs must be estimated varies, depending on the type of benefit involved. Since actual claim costs depend on complex factors, such as inflation, changes in doctrines of legal liabilities, claims adjudication, and judgments, the actual ultimate claim costs may differ from the estimates.

Benefit and claims administration liabilities are recomputed quarterly using a variety of actuarial and statistical techniques. These techniques are used to produce current estimates that reflect recent settlements, claim frequency, expected inflation, and other economic, legal, and social factors. A provision for inflation in the calculation of estimated future benefits is implicit in the calculation, because reliance is placed both on actual historical data that reflects past inflation and on other factors that are considered to be appropriate modifiers of past experience.

Future premium income is not offset against benefit liabilities, because benefit liabilities come from coverage periods for which premiums have, in general, already been fully earned. The obligation to pay benefit and claims administration liabilities is not contingent upon any future premiums for future coverage periods.

Adjustments to benefit and claims administration liabilities are charged or credited to benefit and claims administration expenses in the periods in which they are made. Unpaid benefits and claims administration expenses include amounts based on past experience for claims development on reported claims and benefits incurred but not reported. Such liabilities are necessarily based on assumptions and estimates, and while management believes the amount is adequate, the ultimate liability may be in excess of or less than the amount provided. The methods for making such estimates and for establishing the resulting liabilities are continually reviewed, and any adjustments are reflected in the period affected.

Statutory Accounting Principle Work Group (SAPWG) Ref# 2015-21, effective August 26, 2016, requires that third party administrative costs be deducted from third party recoveries before reducing loss estimates. This statutory accounting principle change resulted from an NAIC effort to standardize accounting for third party administration costs. After research, it was determined that the change to the Industrial Insurance Fund was minimal, that this change would be difficult to implement, and that comparability with other entities would not be impacted. Thus, SAPWG Ref# 2015-21 was not implemented. If SAPWG Ref# 2015-21 were implemented, we estimate that claims administration expenses would be approximately \$1 million lower and loss liabilities would be approximately \$1 million higher.

1.C.3. Discounting Methodology

The Industrial Insurance Fund discounts benefit and claims administration expenses reserves to reflect the time value of money using an average discount rate of 2.66 percent. The amount of discount is based on actuarially derived projected payment patterns and selected annual interest rates. The Industrial Insurance Fund uses both tabular and non-tabular discounting. Non-tabular discounting is an accounting practice that departs from Statutory Issue Paper No. 65, as disclosed in 1.B. of this note. The bullets below discuss the discount method and rate applied to each discounted liability category as of June 30, 2022:

- The State Fund benefit liabilities in the Pension Reserve Account are discounted on a tabular basis at 4.0 percent. The self-insured benefit liabilities in the Pension Reserve Account are discounted on a tabular basis at 5.7 percent.
- Liabilities in the Accident Account for pensions incurred but not yet awarded are discounted using a combination of discount rates on both a tabular and non-tabular basis. The future total permanent disability and fatal transfer amounts made to the Pension Reserve Account assume a discount rate of 4.0 percent. The transfer payments and all other liabilities are discounted on a non-tabular basis at 1.0 percent.

- All other Accident and Medical Aid Account benefit and claims administration liabilities are discounted on a non-tabular basis at 1.0 percent.

Per L&I policy, the non-pension discount rate is equal to the benchmark rate less the risk adjustment, rounded to the nearest one-half percentage point. The benchmark rate is the five-year moving average of the U.S. 20-Year Treasury yield. The risk adjustment equals two percentage points until the benchmark rate reaches 4.0 percent. Below 4.0 percent, the risk adjustment is half the benchmark rate.

1.C.4. Cash and Cash Equivalents

Cash includes cash in banks, cash on deposit with the Office of the State Treasurer (OST), and cash on hand. It also consists of cash equivalents invested by the OST that are short-term, highly liquid investments that are readily convertible to known amounts of cash and so near their maturity that they present insignificant risk of changes in value due to interest rate fluctuations. Under RCW 43.08.015, the OST has the statutory responsibility to ensure the effective cash management of state public funds. RCW 43.84.080 authorizes the Treasurer to invest available cash and includes a list of eligible investments. Beginning in fiscal year 2018, SSAP No. 2R reclassified money market mutual funds, managed by the Washington State Investment Board (WSIB), to cash equivalents, which may be valued at either fair value or net asset value as a practical expedient. The Industrial Insurance Fund has elected to use the net asset value method.

1.C.5. Investments

The Industrial Insurance Fund uses the following accounting policies to value investments:

- Investment-grade bonds are stated at amortized cost using the scientific interest method. Non-investment-grade bonds with NAIC designations of 3-6 are stated at the lower of amortized cost or fair value. Fair values are reported using pricing sources approved by the NAIC.
- Short-term investments are stated at amortized cost using the scientific interest method. Per SSAP No. 2R, accounting for short-term investments should follow guidance for similar long-term investments (see discussion above on investment-grade bonds). Therefore, any short-term bond premiums and discounts are amortized using the scientific interest method.
- Common stocks are stated at fair value.
- Investment-grade mortgage-backed and other loan-backed securities are stated at amortized cost. Non-investment-grade mortgage-backed and other loan-backed

securities with NAIC designations of 3-6 are stated at the lower of amortized cost or fair value. Fair values are reported using pricing sources approved by the NAIC. In compliance with SSAP No. 43R, changes in currently estimated cash flows are reviewed quarterly using the State Street Corporation's investment valuation model for prepayment assumptions in valuing mortgage-backed and other loan-backed securities. These securities are revalued using the retrospective adjustment method. (See Note 2.I. for other-than-temporary impairment analysis of mortgage-backed and other loan-backed securities.)

- Securities Lending Collateral - Cash received as collateral on securities lending transactions and investments made with that cash are reported as assets. Securities received as collateral are reported as assets if the Industrial Insurance Fund has the ability to pledge or sell them without a borrower default. Liabilities resulting from these transactions are also reported in the Combined Statutory Statement of Admitted Assets, Liabilities, and Contingency Reserve. Securities lending transactions collateralized by securities that the Industrial Insurance Fund does not have the ability to pledge or sell unless the borrower defaults are not reported as assets or liabilities. Additional information on Securities Lending is available in Note 11.

1.C.6. Infrequently Occurring Items and Other Disclosures

The U.S. Department of Energy (DOE) has contracted with L&I to pay benefits to DOE contractors' employees injured on the job at the Hanford nuclear production complex that resulted in pensions granted prior to the year 2000. The Industrial Insurance Fund has received amounts, including trust cash, in advance from DOE to cover the pension liability for these injured workers.

Trust cash of \$527,178 and \$487,669 was available to reimburse the Industrial Insurance Fund for monthly pension payments on June 30, 2022 and 2021, respectively.

1.C.7. Capital Assets

Capital assets are tangible or intangible assets held and used in the Industrial Insurance Fund's operations that have a service life of more than one year and meet the state's capitalization policy. In accordance with the Washington State Office of Financial Management's (OFM) policy, it is the Industrial Insurance Fund's policy to capitalize:

- All land
- Buildings, building improvements, improvements other than buildings, and leasehold improvements with a cost of \$100,000 or greater

- Intangible assets other than lease assets, either purchased or internally developed, with a cost of \$1 million or greater that are “identifiable” by meeting either of the following conditions:
 - The asset is capable of being separated or divided and sold, transferred, licensed, rented, or exchanged; or
 - The asset arises from contractual or other legal rights, regardless of whether those rights are transferable or separable
- Lease assets with total payments over the lease term of \$500,000 or greater
- All other capital assets with a unit cost (including ancillary costs) of \$5,000 or greater, unless otherwise noted
- All capital assets acquired with a Certificate of Participation

Capital assets are recorded at cost. Capital asset costs include the purchase price plus those costs necessary to place the asset in its intended location and condition for use. Normal maintenance and repair costs that do not materially add to the value or extend the life of capital assets are not capitalized. The cost and related accumulated depreciation of capital assets that have been disposed of are removed from the accounting records.

The value of assets constructed for use in the Industrial Insurance Fund includes all direct construction costs and indirect costs that are related to the construction.

Depreciation and amortization expenses are calculated using the straight-line method over the estimated useful lives of the assets. Total depreciation and amortization expense for capital assets was \$2.6 million and \$4.4 million at June 30, 2022 and 2021, respectively.

Generally, estimated useful lives are as follows:

- | | |
|--|---------------|
| • Buildings and building components | 5 to 50 years |
| • Furnishings, equipment, and collections | 3 to 50 years |
| • Other improvements | 3 to 50 years |
| • Intangible assets with definite useful lives | 3 to 50 years |

In accordance with SAP, not all capitalized assets are admitted for reporting purposes. Common examples of nonadmitted capital assets are equipment, furniture, and internally developed software. These nonadmitted assets are adjusted from the respective account's contingency reserve, and current purchases are immediately expensed. SSAP No. 16R allows electronic data processing (EDP) equipment and operating system software to be admitted, up to three percent of the contingency reserve. However, the Industrial Insurance Fund takes a more conservative approach and does not admit any EDP equipment or operating system software.

1.C.8. Risk Management

The state of Washington operates a Self-Insurance Liability Program pursuant to RCW 4.92.130. The state's policy is generally not to purchase commercial insurance for the risk of losses to which it is exposed. Instead, the state's management believes it is more economical to manage its risks internally and set aside assets for claims settlement in the Risk Management Fund, an internal service fund. Coverage is provided up to \$10 million for each claim, with no deductible. Commercial insurance is purchased for various liabilities and to limit the exposure to catastrophic losses. Otherwise, the Self-Insurance Liability Program services all claims against the state for injuries and property damage to third parties.

The Industrial Insurance Fund participates in the state's Self-Insurance Liability Program, in proportion to its anticipated exposure to liability losses, to manage its various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters.

1.C.9. Reinsurance

The Industrial Insurance Fund first purchased catastrophe reinsurance effective February 1, 2019, to reduce its exposure to the financial risks associated with a catastrophe. Reinsurance permits recovery of a portion of losses from reinsurers, although it does not discharge the primary liability of the Industrial Insurance Fund as the direct insurer of the risks reinsured.

Amounts that are recoverable from reinsurers and that relate to paid claims and claim adjustment expenses are classified as assets, with an allowance for estimated uncollectible amounts. Estimated amounts recoverable from reinsurers that relate to the liabilities for unpaid claims and claim adjustment expenses are deducted from those liabilities. Ceded unearned premiums are netted with related unearned premiums. Receivables and payables from the same reinsurer, including amounts withheld, are netted. Reinsurance premiums ceded and reinsurance recoveries on claims are netted against related earned premiums and incurred claim costs in the Combined Statutory Statement of Operations and Changes in Contingency Reserve. (See Note 14 for additional information on reinsurance).

1.C.10. Subrogation Recoverables

The Industrial Insurance Fund evaluates the value of potential subrogation recoverables in determining the reserve for unpaid claims and claims adjustment expenses. The nature of the recoverable is such that the length of collections, coverage of the injured worker, and other parties with a bona fide claim vary greatly from case to case. For this reason, the Industrial Insurance Fund believes that although collections are probable, they are not reasonably estimable and, therefore, are not accrued within the financial statements.

1.D. Going Concern

L&I has evaluated its ability to continue as going concern and has no concerns over its ability to meet its obligations as they come due within one year.

Note 2 - Investments

2.A. Summary of Investment Policies

Under RCW 43.33A.030, trusteeship over the Industrial Insurance Fund's investments is vested in the voting members of the Washington State Investment Board (WSIB). The legislature established a standard of care for investment of these funds in RCW 43.33A.140. Additionally, the WSIB and its staff must comply with other state laws, such as the Ethics in Public Service Act, chapter 42.52 RCW, as it makes investment decisions and seeks to meet its investment objectives.

In accordance with RCW 43.33A.110, Industrial Insurance Fund investments are to be managed to limit fluctuations in the industrial insurance premiums and, subject to this purpose, achieve a maximum return at a prudent level of risk. Based on this requirement, the investment objectives are to:

- Maintain the solvency of the accounts
- Maintain premium rate stability
- Ensure sufficient assets are available to fund the expected liability payments
- Subject to the objectives above, achieve a maximum return at a prudent level of risk

The investment performance objectives are intended to provide the WSIB and the Industrial Insurance Fund with a way to measure the success of this investment policy, the overall asset allocation strategy, and the implementation of that strategy over time. First and foremost, the performance of the investment portfolios shall be judged relative to the investment objectives. With the first three criteria met, the actual rates of return of the portfolios will be compared to

the Comparable Market Index (CMI) for each account. The CMIs are developed and calculated with the goal to construct a hypothetical passive portfolio, with the duration, asset allocation, and appropriate mix of fixed income sectors based on the individual targets for each Industrial Insurance Fund account. The return for each account's portfolio should not be significantly different from that of its CMI over the long-term.

Eligible Investments - Eligible investments are securities and deposits that are in accordance with the Industrial Insurance Fund's investment policy and chapter 43.33A RCW. Eligible investments include:

- U.S. equities
- International equities
- U.S. Treasuries and government agencies
- Credit bonds
- Mortgage-backed securities rated investment grade, as defined by Bloomberg Global Family of Fixed Income Indices
- Asset-backed securities rated investment grade, as defined by Bloomberg Global Family of Fixed Income Indices
- Commercial mortgage-backed securities rated investment grade, as defined by Bloomberg Global Family of Fixed Income Indices
- Investment grade non-U.S. dollar bonds
- Real estate

Investment Policies and Restrictions

To meet stated objectives, investments of the Industrial Insurance Fund are subject to the following constraints:

- All assets under the management of the WSIB are to be invested to maximize return at a prudent level of risk, in accordance with RCW 43.33A.110 and RCW 43.33A.140.
- No corporate fixed income issue cost shall exceed 3 percent of the Fund's fair market value at the time of purchase, nor shall its market value exceed 6 percent of the Fund's market value at any time.

- Asset allocations will be reviewed every four years or sooner if there are significant changes in funding levels or the liability durations. Asset allocations per L&I’s most recent asset investment policy are:

Asset Allocation Target and Ranges			
Account	Fixed Income	Equity	Real Estate
Accident Account	80% ±6	15% ±4	5% ±2
Pension Reserve Account	85% ±5	10% ±3	5% ±2
Medical Aid Account	75% ±7	20% ±5	5% ±2

- Assets will be rebalanced across asset classes when the fair value of the assets falls outside the policy ranges. The timing of any rebalancing will be based on market opportunities, cash flows, and the consideration of transaction costs; therefore, they need not occur immediately.

The WSIB has elected a gradual implementation plan to reach the strategic asset allocation. During this implementation period, if real estate is above or below its target due to timing or illiquidity, fixed income will be used to offset the balance.

Equity - The benchmark and structure for global equities will be the Morgan Stanley Capital International (MSCI) All Country World Investable Market Index net with USA gross. The global equity portfolio will be passively managed in commingled index funds. The commingled fund managers may use futures for hedging or establishing a long position.

Fixed Income – It is the goal of the fixed income portfolios to match the target durations. The fixed income portfolios’ required duration targets are to be reviewed every four years or sooner if there are significant changes in the funding levels or the liability durations.

Sector allocation of fixed income investments must be managed within the following prescribed ranges:

- U.S. Treasuries and government agencies 5 to 25 percent
- Credit bonds 20 to 80 percent
- Asset-backed securities 0 to 10 percent
- Commercial mortgage-backed securities 0 to 10 percent
- Mortgage-backed securities 0 to 25 percent

These targets are long-term in nature. Deviations may occur in the short term as a result of interim market conditions; however, if a range is exceeded, the portfolios must be rebalanced to the target allocations as soon as it is practicable.

Total fair value of below-investment-grade credit bonds, as defined by Bloomberg Global Family of Fixed Income Indices, shall not exceed 5 percent of the total fair value of the funds. Although below-investment-grade mortgage-backed, asset-backed, and commercial mortgage-backed securities may not be purchased, portfolio holdings that are downgraded to those levels or are no longer rated may continue to be held. Total fair value of below-investment-grade mortgage-backed, asset-backed, and commercial-mortgage-backed securities shall not exceed 5 percent of total fair value of the funds.

Real Estate - The objectives and characteristics of the real estate portfolio are as follows:

- Generate a 6 percent annual investment return over a rolling 10-year period. This objective also serves as the total net return benchmark for the portfolio.
- The return will be generated by current income, and the portfolio will be intentionally constructed to focus on yield rather than total return.
- The portfolio will be diversified across geography and property type.
- No more than 15 percent of the long-term target allocation for the real estate portfolio will be invested in the equity position for a single property at the time of acquisition.

2.B. Interest Rate Risk

Interest rate risk is the risk that changes in interest rates over time will adversely affect the fair value of an investment. The risk is managed within the portfolios using *effective duration*, which is the measure of a debt investment's exposure to fair value changes arising from changes in interest rates. Increases in prevailing interest rates generally translate into decreases in fair values of fixed income investments. The Industrial Insurance Fund does not have a formal policy specifically for interest rate risk.

As of June 30, 2022, the Industrial Insurance Fund's portfolio was within the duration targets below:

- Accident Account – within plus or minus 25 percent of an effective duration target of seven years
- Medical Aid Account – within plus or minus 25 percent of an effective duration target of six years

- Pension Reserve Account – within plus or minus 25 percent of an effective duration target of ten years

It is the goal of the fixed income portfolios to match the target durations. Although there may be differences from the targets due to market conditions, over any extended period of time, those differences should not be material.

2.C. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Industrial Insurance Fund's investment policies limit the fixed income securities to investment grade or higher at the time of purchase. Investment grade securities are those fixed income securities with a Moody's rating of Aaa to Baa or a Standard and Poor's rating of AAA to BBB. The debt investments of the Industrial Insurance Fund as of June 30, 2022, were rated by Moody's and/or an equivalent national rating organization.

Concentration of Credit Risk - *Concentration of credit risk* is the risk of loss attributed to the magnitude of an investment in a single issuer. The Industrial Insurance Fund's policy states that the corporate fixed income issues cost shall not exceed 3 percent of the Fund's fair value at the time of purchase, nor shall its fair value exceed 6 percent of the Fund's fair value at any time. There was no concentration of credit risk as of June 30, 2022.

Custodial Credit Risk - *Custodial credit risk* is the risk that in the event a depository institution or counterparty fails, the Industrial Insurance Fund would not be able to recover the value of its deposits, investments, or collateral securities. As of June 30, 2022, investment securities (excluding cash, cash equivalents, and repurchase agreements held as securities lending collateral) are registered and held in the name of the WSIB for the benefit of the Industrial Insurance Fund and are not exposed to custodial credit risk. There are no general policies related to custodial credit risk.

2.D. Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. The Industrial Insurance Fund does not have a formal policy to limit foreign currency risk. The Industrial Insurance Fund had \$1,215.3 million and \$1,566.5 million invested in an international commingled equity index fund at June 30, 2022 and 2021, respectively.

2.E. Derivatives

To manage its exposure to fluctuations in interest and currency rates while increasing portfolio returns, the Industrial Insurance Fund is authorized to utilize various derivative financial instruments, including collateralized mortgage obligations, financial futures, forward contracts, interest rate and equity swaps, and options.

Derivative transactions involve, to varying degrees, market and credit risks. The Industrial Insurance Fund mitigates market risks arising from derivative transactions by requiring collateral in cash and investments to be maintained in an amount equal to the securities positions outstanding and, thereby, prohibiting the use of leverage or speculation. Credit risks arising from derivative transactions are mitigated by selecting and monitoring creditworthy counterparties and collateral issuers.

Domestic and foreign passive equity index fund managers may also utilize various derivative securities to manage exposure to risk and increase portfolio returns. Information on the extent of use and holdings of derivative securities by passive equity index fund managers is unavailable. The only derivative securities held directly by the Industrial Insurance Fund were collateralized mortgage obligations (CMOs) of \$261.3 million and \$382.6 million at June 30, 2022 and 2021, respectively.

2.F. Reverse Repurchase Agreements

State law permits the Industrial Insurance Fund to enter into reverse repurchase agreements, i.e., a sale of securities with a simultaneous agreement to repurchase them in the future at the same price, plus a contract rate of interest. The fair value of the securities underlying reverse repurchase agreements normally exceeds the cash received, providing the dealers a margin against a decline in fair value of the securities. If the dealers default on their obligations to resell these securities to the Industrial Insurance Fund or provide securities or cash of equal value, the Industrial Insurance Fund would suffer an economic loss equal to the difference between the fair value, plus accrued interest, of the underlying securities and the agreement obligation, including accrued interest. There were no reverse repurchase agreements during fiscal year 2022 or 2021, and there were no liabilities outstanding as of June 30, 2022 or 2021.

2.G. Wash Sales Transactions

Wash sales are any transfers that occur when an asset is sold and the proceeds are reinvested within 30 days in the same, or substantially the same, security. These transactions involve unrated securities or those with NAIC designations of 3 or below. Cash equivalents, derivative instruments, as well as short-term investments with credit assessments equivalent to an NAIC 1-2 designation, are excluded. A wash sale is generally a tax strategy, and since the Industrial Insurance Fund and WSIB are tax exempt, this strategy is not used.

2.H. Perpetual Bonds

A perpetual bond is a fixed income security, representing a creditor relationship, with a fixed schedule of future payments; however, it does not contain a maturity date – thus yielding the definitional term “perpetual.” These bonds are typically not redeemable at the option of the holder but likely possess call options for the benefit of the issuer.

State of Washington Industrial Insurance Fund

As the Industrial Insurance Fund holds perpetual bonds, in compliance with SSAP No. 26R, perpetual bonds with an effective call option shall be amortized under the yield-to-worst concept, whereas perpetual bonds that do not possess, or no longer possess, a call feature shall follow fair value reporting.

2.I. Bonds

At June 30, 2022 and 2021, bonds and assets receiving bond treatment were comprised of U.S. government, other government, corporate, mortgage-backed, and other loan-backed securities, with an aggregate book adjusted carrying value (BACV) of \$16,322.7 million and \$15,983.6 million and fair value of \$14,979.0 million and \$17,139.7 million, respectively, as shown in the following tables:

Book Adjusted Carrying Values and Fair Values				
June 30, 2022				
(in thousands)				
	Book Adjusted Carrying Value	Fair Value Excess over BACV	BACV Excess over Fair Value	Fair Value
U.S. government obligations - excluding mortgage-backed securities	\$ 2,642,591	\$ 721	\$ (148,161)	\$ 2,495,151
All other government obligations	1,568,198	2,794	(132,824)	1,438,168
Mortgage-backed and other loan-backed securities	742,089	12,351	(39,840)	714,600
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	11,195,310	81,904	(1,104,565)	10,172,649
Hybrid securities	174,540	447	(16,510)	158,477
Total	\$ 16,322,728	\$ 98,217	\$ (1,441,900)	\$ 14,979,045

Book Adjusted Carrying Values and Fair Values				
June 30, 2021				
(in thousands)				
	Book Adjusted Carrying Value	Fair Value Excess over BACV	BACV Excess over Fair Value	Fair Value
U.S. government obligations - excluding mortgage-backed securities	\$ 2,390,238	\$ 169,239	\$ (1,419)	\$ 2,558,058
All other government obligations	1,644,654	52,475	(11,111)	1,686,018
Mortgage-backed and other loan-backed securities	954,886	62,096	(2,770)	1,014,212
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	10,843,823	931,772	(48,732)	11,726,863
Hybrid securities	150,022	4,858	(327)	154,554
Total	\$ 15,983,623	\$ 1,220,440	\$ (64,359)	\$ 17,139,705

State of Washington Industrial Insurance Fund

In compliance with SSAP No. 26R, the following tables present the Industrial Insurance Fund's bond investments by type and by stated contractual maturity in years, and provide the BACV and fair value of bonds and assets receiving bond treatment, as reported in the Annual Statement Schedule D-Bonds, as of June 30, 2022 and 2021. Expected maturities may differ from contractual maturities, because borrowers may have the right to call or prepay obligations with or without call or prepayment penalties.

Schedule of Maturities							
June 30, 2022							
(in thousands)							
Investment Type	Fair Value	Book Adjusted Carrying Value	Maturity				
			1 year or less	Over 1 year through 5 years	Over 5 years through 10 years	Over 10 years	
U.S. government obligations - excluding mortgage-backed securities	\$ 2,495,151	\$ 2,642,591	\$ 124,974	\$ 1,179,875	\$ 530,011	\$ 807,731	
All other government obligations	1,438,168	1,568,198	159,938	680,142	474,251	253,867	
Mortgage-backed and other loan-backed securities	714,600	742,089	2,212	52,523	12,124	675,230	
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	10,172,649	11,195,310	465,496	3,310,387	3,728,359	3,691,068	
Hybrid securities	158,477	174,540	20,000	18,967	70,000	65,573	
Total	\$ 14,979,045	\$ 16,322,728	\$ 772,620	\$ 5,241,894	\$ 4,814,745	\$ 5,493,469	

Schedule of Maturities							
June 30, 2021							
(in thousands)							
Investment Type	Fair Value	Book Adjusted Carrying Value	Maturity				
			1 year or less	Over 1 year through 5 years	Over 5 years through 10 years	Over 10 years	
U.S. government obligations - excluding mortgage-backed securities	\$ 2,558,058	\$ 2,390,238	\$ 40,008	\$ 1,186,920	\$ 742,623	\$ 420,687	
All other government obligations	1,686,018	1,644,654	254,935	903,501	398,332	87,886	
Mortgage-backed and other loan-backed securities	1,014,212	954,886	-	38,186	68,885	847,815	
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	11,726,863	10,843,823	805,875	3,773,258	3,442,486	2,822,204	
Hybrid securities	154,554	150,022	-	28,965	65,000	56,057	
Total	\$ 17,139,705	\$ 15,983,623	\$ 1,100,818	\$ 5,930,830	\$ 4,717,326	\$ 4,234,649	

State of Washington Industrial Insurance Fund

The following additional tables are included to summarize the different classes of investments held by the Industrial Insurance Fund, as they are rated by the NAIC. There were no securities with an NAIC designation higher than 5 at the fiscal years ended June 30, 2022 or 2021.

Fair Value of Securities by NAIC Designation						
June 30, 2022						
(in thousands)						
	NAIC Designation					Total
	1	2	3	4	5	
U.S. government obligations - excluding mortgage-backed securities	\$ 2,495,151	\$ -	\$ -	\$ -	\$ -	\$ 2,495,151
All other government obligations	1,204,754	187,182	37,669	8,563	-	1,438,168
Mortgage-backed and other loan-backed securities	714,600	-	-	-	-	714,600
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	6,547,895	3,496,161	113,551	15,042	-	10,172,649
Hybrid securities	24,363	100,401	-	33,713	-	158,477
Total	\$ 10,986,763	\$ 3,783,744	\$ 151,220	\$ 57,318	\$ -	\$ 14,979,045

Fair Value of Securities by NAIC Designation						
June 30, 2021						
(in thousands)						
	NAIC Designation					Total
	1	2	3	4	5	
U.S. government obligations - excluding mortgage-backed securities	\$ 2,558,058	\$ -	\$ -	\$ -	\$ -	\$ 2,558,058
All other government obligations	1,520,213	148,928	8,222	8,655	-	1,686,018
Mortgage-backed and other loan-backed securities	1,014,212	-	-	-	-	1,014,212
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	7,941,984	3,733,963	35,144	15,772	-	11,726,863
Hybrid securities	-	117,060	-	37,494	-	154,554
Total	\$ 13,034,467	\$ 3,999,951	\$ 43,366	\$ 61,921	\$ -	\$ 17,139,705

State of Washington Industrial Insurance Fund

Gross unrealized losses on bonds, the fair value of the related bonds aggregated by investment category, and the length of time that individual bonds have been in a continuous unrealized loss position at June 30, 2022 and 2021, were as follows:

Bonds with Unrealized Losses June 30, 2022 (in thousands)						
	Less than 12 Months		12 Months or Longer		Total	
	Fair Value	Unrealized Losses	Fair Value	Unrealized Losses	Fair Value	Unrealized Losses
U.S. government obligations - excluding mortgage-backed securities	\$ 2,058,379	\$ (134,392)	\$ 300,896	\$ (13,777)	\$ 2,359,275	\$ (148,169)
All other government obligations	826,030	(80,978)	454,639	(61,217)	1,280,669	(142,195)
Mortgage-backed and other loan-backed securities	323,686	(19,344)	172,804	(20,496)	496,490	(39,840)
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	7,284,546	(864,919)	1,250,568	(253,206)	8,535,114	(1,118,125)
Hybrid securities	88,759	(12,672)	15,993	(4,007)	104,752	(16,679)
Total	\$ 10,581,400	\$ (1,112,305)	\$ 2,194,900	\$ (352,703)	\$ 12,776,300	\$ (1,465,008)

Bonds with Unrealized Losses June 30, 2021 (in thousands)						
	Less than 12 Months		12 Months or Longer		Total	
	Fair Value	Unrealized Losses	Fair Value	Unrealized Losses	Fair Value	Unrealized Losses
U.S. government obligations - excluding mortgage-backed securities	\$ 602,880	\$ (1,419)	\$ -	\$ -	\$ 602,880	\$ (1,419)
All other government obligations	534,518	(11,111)	8,655	(1,200)	543,173	(12,311)
Mortgage-backed and other loan-backed securities	234,831	(2,770)	-	-	234,831	(2,770)
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	1,868,106	(49,527)	-	-	1,868,106	(49,527)
Hybrid securities	-	-	9,626	(374)	9,626	(374)
Total	\$ 3,240,335	\$ (64,827)	\$ 18,281	\$ (1,574)	\$ 3,258,616	\$ (66,401)

In compliance with SSAP No. 26R, management has looked at all bonds in an unrealized loss position and used several categories of information to determine whether any impairment is other-than-temporary. The information considered included general market conditions, industry or company financial prospects, an issuer's fundamental credit difficulties, and the length of time and the extent to which the fair value had been below cost. Management has no intention of selling these securities and does not believe these impairments are other-than-temporary.

Similarly, in compliance with SSAP No. 43R, management has looked at mortgage-backed and other loan-backed securities with unrealized losses and has used several categories of information to determine whether any impairment is other-than-temporary. State Street Corporation's investment valuation model for prepayment assumptions and determining

State of Washington Industrial Insurance Fund

currently estimated cash flows in valuing mortgage-backed and other loan-backed securities was used. The factors that are considered include discounted cash flow on an investment, the length of time and amount of impairment, forecasts, market data, and financial condition of the issuer(s). As of June 30, 2022, no mortgage-backed or other loan-backed securities have been determined to be other-than-temporarily impaired.

The following tables summarize realized gains or losses of bonds that were redeemed or sold during fiscal years 2022 and 2021:

Bonds Redeemed or Sold Fiscal Year 2022 (in thousands)				
	Sales Proceeds	Realized Gains	Realized Losses	Net Realized Gains (Losses)
U.S. government obligations - excluding mortgage-backed securities	\$ 713,142	\$ 38,194	\$ (7,889)	\$ 30,305
All other government obligations	362,222	3,566	-	3,566
Mortgage-backed and other loan-backed securities	156,527	-	-	-
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	2,057,041	42,269	(568)	41,701
Total	\$ 3,288,932	\$ 84,029	\$ (8,457)	\$ 75,572

Bonds Redeemed or Sold Fiscal Year 2021 (in thousands)				
	Sales Proceeds	Realized Gains	Realized Losses	Net Realized Gains (Losses)
U.S. government obligations - excluding mortgage-backed securities	\$ 803,436	\$ 93,825	\$ (5,055)	\$ 88,770
All other government obligations	179,000	-	-	-
Mortgage-backed and other loan-backed securities	222,320	-	-	-
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	1,296,049	17,672	(117)	17,555
Total	\$ 2,500,805	\$ 111,497	\$ (5,172)	\$ 106,325

State of Washington Industrial Insurance Fund

In compliance with SSAP No. 43R, the following tables show the details of the structured notes held by the Industrial Insurance Fund at June 30, 2022 and 2021:

Structured Notes					
June 30, 2022					
(in thousands)					
CUSIP* Identification	Actual Cost	Fair Value	Book/Adjusted Carry Value	Mortgage-Referenced Security (Y/N)	
09659W2P8	\$ 20,000	\$ 16,613.40	\$ 20,000	N	
38141GYK4	20,000	14,585	20,000	N	
404280DF3	15,000	14,607	15,000	N	
46647PDC7	10,000	9,833	10,000	N	
48128BAN1	30,000	24,792	30,000	N	
55608JAR9	10,000	8,814	10,000	N	
55608JAZ1	10,000	8,171	10,000	N	
60687YBT5	25,000	19,969	25,000	N	
654579AK7	12,000	9,702	12,000	N	
65559CAD3	10,000	7,400	10,000	N	
80282KBC9	15,000	13,239	15,000	N	
853254BZ2	25,000	22,080	25,000	N	
Total	\$ 202,000	\$ 169,805	\$ 202,000		

*CUSIP: Number identifying all stocks and registered bonds, using the Committee on Uniform Securities Identification Procedures (CUSIP). The CUSIP number will be listed on any trading confirmation ticket and is the basis for identification of holdings for custodial systems.

Structured Notes					
June 30, 2021					
(in thousands)					
CUSIP* Identification	Actual Cost	Fair Value	Book/Adjusted Carry Value	Mortgage-Referenced Security (Y/N)	
09659W2P8	\$ 20,000	\$ 20,519	\$ 20,000	N	
48128BAN1	30,000	30,075	30,000	N	
55608JAR9	10,000	9,908	10,000	N	
853254BZ2	25,000	24,768	25,000	N	
Total	\$ 85,000	\$ 85,269	\$ 85,000		

*CUSIP: Number identifying all stocks and registered bonds, using the Committee on Uniform Securities Identification Procedures (CUSIP). The CUSIP number will be listed on any trading confirmation ticket and is the basis for identification of holdings for custodial systems.

In compliance with SSAP No. 26R and SSAP No. 43R, bonds, including loan-backed and structured securities, may provide for a prepayment penalty or acceleration fee in the event the security is liquidated prior to its scheduled termination date. Such fees shall be reported as investment income when received. The following table represents bonds, including loan-backed and

State of Washington Industrial Insurance Fund

structured securities, sold, redeemed, or otherwise disposed of during fiscal years 2022 and 2021, as a result of a call or tender feature (including make-whole call provisions).

During fiscal year 2022, L&I had ten bonds called, five of which included prepayment penalties totaling \$3,329,257. In fiscal year 2021, there were ten bonds called, five of which included prepayment penalties totaling \$5,144,315.

Prepayment Penalties and Acceleration Fees	
Fiscal Year 2022	
(in thousands)	
Number of CUSIPs	Aggregate Amount of Investment Income
10	\$ 3,329

Prepayment Penalties and Acceleration Fees	
Fiscal Year 2021	
(in thousands)	
Number of CUSIPs	Aggregate Amount of Investment Income
10	\$ 5,144

2.J. Common Stocks

The gross unrealized losses on common stocks, fair value of the common stocks, and length of time that individual common stocks had been in a continuous unrealized loss position at June 30, 2022 and 2021, were as follows:

Common Stocks with Unrealized Losses						
June 30, 2022						
(in thousands)						
	Less than 12 Months		12 Months or Longer		Total	
	Fair Value	Unrealized Losses	Fair Value	Unrealized Losses	Fair Value	Unrealized Losses
Commingled index funds	\$ 1,010,334	\$ (190,144)	\$ -	\$ -	\$ 1,010,334	\$ (190,144)
Total	\$ 1,010,334	\$ (190,144)	\$ -	\$ -	\$ 1,010,334	\$ (190,144)

Common Stocks with Unrealized Losses						
June 30, 2021						
(in thousands)						
	Less than 12 Months		12 Months or Longer		Total	
	Fair Value	Unrealized Losses	Fair Value	Unrealized Losses	Fair Value	Unrealized Losses
Commingled index funds	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

State of Washington Industrial Insurance Fund

In compliance with SSAP No. 30, management looks at all commingled index funds in an unrealized loss position and uses several categories of information to determine whether any impairment is other-than-temporary. The information considered for broad equity funds include general market conditions and prospects for the economy as a whole in the short-term.

2.K. Restricted Assets

The following tables summarize restricted assets at June 30, 2022 and 2021. Other restricted assets include cash received in advance from the U.S. Department of Energy to cover the pension liability determined by the Industrial Insurance Fund.

Restricted Assets June 30, 2022 (dollars in thousands)									
Restricted Asset Category	Total General Account (G/A) Restricted Assets	Total from Prior Year	Increase/ (Decrease)	Total Nonadmitted Restricted	Total Admitted Restricted	Total Assets	% Gross Restricted to Total Assets	Total Admitted Assets	% Admitted Restricted to Total Admitted Assets
Collateral held under securities lending agreements	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 20,948,010	0.00%	\$ 20,468,259	0.00%
Other restricted assets	\$ 527	\$ 488	\$ 39	\$ -	\$ 527	\$ 20,948,010	0.00%	\$ 20,468,259	0.00%
Total restricted assets	\$ 527	\$ 488	\$ 39	\$ -	\$ 527	\$ 20,948,010	0.00%	\$ 20,468,259	0.00%

Restricted Assets June 30, 2021 (dollars in thousands)									
Restricted Asset Category	Total General Account (G/A) Restricted Assets	Total from Prior Year	Increase/ (Decrease)	Total Nonadmitted Restricted	Total Admitted Restricted	Total Assets	% Gross Restricted to Total Assets	Total Admitted Assets	% Admitted Restricted to Total Admitted Assets
Collateral held under securities lending agreements	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 20,839,671	0.00%	\$ 20,695,768	0.00%
Other restricted assets	\$ 488	\$ 461	\$ 27	\$ -	\$ 488	\$ 20,839,671	0.00%	\$ 20,695,768	0.00%
Total restricted assets	\$ 488	\$ 461	\$ 27	\$ -	\$ 488	\$ 20,839,671	0.00%	\$ 20,695,768	0.00%

Note 3 - Real Estate and Improvements

At June 30, 2022 and 2021, the Accident and Medical Aid Accounts admitted only land, buildings, and improvements, net of accumulated depreciation.

SSAP No. 40R requires that buildings more than 50 percent occupied by the reporting entity be categorized as a real estate investment and that depreciation and interest expense be classified as investment expenses. The building occupied by the Industrial Insurance Fund's employees was financed through general obligation bonds of the state of Washington. Due to indirect ownership by L&I, the land, building, and improvements are not shown as a real estate investment of the Industrial Insurance Fund.

The related depreciation and interest expenses are allocated between administrative and non-insurance expenses based on percentage of use by employees.

Real Estate and Improvements				
(in thousands)				
	June 30, 2022		June 30, 2021	
Land	\$	3,204	\$	3,204
Building occupied by Industrial Insurance Fund		65,111		65,111
Improvements, other than buildings		1,020		1,020
Accumulated depreciation - building		(39,811)		(38,458)
Accumulated depreciation - improvements		(601)		(581)
Total	\$	28,923	\$	30,296

Note 4 - Investment Income

The Industrial Insurance Fund does not admit investment income due and accrued if amounts are over 90 days past due. As of June 30, 2022 and 2021, all investment income due and accrued prior to the 90 day cut-off period is presented below by security type:

Interest Income Admitted Due and Accrued				
(in thousands)				
	June 30, 2022		June 30, 2021	
U.S. government obligations - excluding mortgage-backed securities	\$	12,455	\$	11,955
All other government obligations		9,670		10,065
Mortgage-backed and other loan-backed securities		2,040		2,625
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities		88,971		86,861
Hybrid securities		1,619		1,549
Other interest		298		3
Total	\$	115,053	\$	113,058

State of Washington Industrial Insurance Fund

The following table provides details for net investment income by security type for the fiscal years ended June 30, 2022 and 2021:

Net Investment Income Earned				
(in thousands)				
	June 30, 2022		June 30, 2021	
U.S. government obligations - excluding mortgage-backed securities	\$	44,616	\$	54,140
All other government obligations		28,983		31,835
Mortgage-backed and other loan-backed securities		26,796		32,777
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities		357,460		351,503
Hybrid securities		6,714		4,996
Total Bond Interest		464,569		475,251
Equities dividends		708		650
Net securities lending income		23		3
Other interest and litigation income		1,388		1,308
Other invested assets - Real Estate		128		-
Amortization		(3,386)		(3,326)
Gross investment income		463,430		473,886
Investment expenses		(7,055)		(7,614)
Total Net Investment Income Earned	\$	456,375	\$	466,272

Note 5 - Income Taxes

The Industrial Insurance Fund is exempt from federal income tax under the Internal Revenue Service Code sections 115 and 501(c)(27). Based on this exemption and in accordance with SSAP 101, L&I does not have any uncertain tax positions that are unlikely to be upheld.

Note 6 - Related Party Transactions

L&I administers the state's Workers' Compensation Program, including the Industrial Insurance Fund. L&I is an agency of the state of Washington; therefore, other Washington State agencies are related parties. Certain goods and services, such as attorney general legal services, information technology services, facilities management, building security, and cash and investment management services are provided to L&I by other state agencies.

Total expenses incurred for goods and services provided by other Washington State agencies were \$58,911,892 in fiscal year 2022 and \$59,432,647 in fiscal year 2021. During fiscal year 2022, 91.7 percent of the total related party expenses were paid to the Attorney General's Office, the Department of Enterprise Services, Consolidated Technology Services, the Office of Financial

Management, and the Health Care Authority. During fiscal year 2021, 89.5 percent of the total related party expenses were paid to the Attorney General's Office, the Department of Enterprise Services, Consolidated Technology Services, and the Office of Financial Management. Balances due to other Washington State agencies were \$4,993,155 and \$5,917,178 at June 30, 2022 and 2021, respectively.

The Washington State Legislature and the Governor provide appropriation authority from the Industrial Insurance Fund for use by the following Washington State agencies:

- **Board of Industrial Insurance Appeals** - hears appeals of decisions made by L&I
- **University of Washington** - promotes health and minimizes occupational disease or injury through teaching, research, and service
- **Department of Health** - completes surveys and on-site investigations of farm worker housing
- **Health Care Authority** - assists with reviews to develop preferred prescription drug lists

Total operating expenses incurred by these agencies in the Industrial Insurance Fund were \$30,107,011 and \$31,380,842 in fiscal years 2022 and 2021, respectively.

The Industrial Insurance Fund also transfers expenses and cash between the Accident, Medical Aid, and Pension Reserve Accounts, as well as the Supplemental Pension and Second Injury Accounts from the Workers' Compensation Program.

Note 7 - Retirement Plans, Compensated Absences, Deferred Compensation Plan, and Other Postemployment Benefits

7.A. Retirement Plans

The Industrial Insurance Fund is administered by L&I, an agency of the state of Washington and part of the primary government. Industrial Insurance Fund employees participate in the Washington State Public Employees' Retirement System (PERS) administered by the Washington State Department of Retirement Systems (DRS) and the Higher Education Defined Contribution Retirement Plan, which is privately administered.

The PERS is a cost-sharing multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans, and Plan 3 is a combination defined benefit/defined contribution plan. PERS participants who joined the system by September 30, 1977, are Plan 1 members. Those who joined on or after October 1, 1977, and by February 28, 2002, are Plan 2 members, unless they exercised an option to transfer their

membership to Plan 3. PERS participants joining the system on or after March 1, 2002, have the irrevocable option of choosing membership in either Plan 2 or Plan 3.

PERS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Under the PERS rules, the employee and employer each contribute a percentage of the employee's compensation.

Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. Contribution requirements are established and amended by state statute. All employers are required to contribute at the level established by the Legislature. The methods used to determine the contribution requirements are established under state statute, in accordance with chapters 41.40 and 41.45 RCW.

The employer contribution rates for the Industrial Insurance Fund at June 30, 2022 and 2021, for each of Plans 1, 2, and 3 were 10.25 and 12.97 percent of the employee's annual covered salary, respectively. The Industrial Insurance Fund contributed \$21,489,501 and \$26,641,285 to the PERS during the fiscal years ended June 30, 2022 and 2021, respectively. The Industrial Insurance Fund's contribution was 1.5 and 1.6 percent of total employer contributions to the plans in fiscal years ended June 30, 2022 and 2021, respectively. The employer contribution rate from July 1, 2021, through August 31, 2022, and beginning September 1, 2022, has already been established by the legislature to be 10.25 percent and 10.39 percent, respectively, for Plans 1, 2, and 3.

Employee contribution rates for Plan 1 are established by statute at six percent for state agency employees. Contributions for Plan 2 members are determined by the aggregate method and may vary over time. The contribution rate for Plan 2 state agency employees for fiscal years ended June 30, 2022 and 2021, were 6.36 and 7.9 percent of the employee's annual covered salary, respectively. Under Plan 3, employer contributions finance the defined benefit portion of the plan, and member contributions finance the defined contribution portion. The Director of the DRS sets Plan 3 employee contribution rate options. Members can choose from six rate options ranging from 5 to 15 percent. Two of the options are graduated rates dependent on the employee's age.

Additional information regarding the PERS may be obtained from the stand-alone financial report prepared by the DRS. A copy of the report may be obtained by contacting the Washington State Department of Retirement Systems, P.O. Box 48380, Olympia, WA 98504-8380 or online at <http://www.drs.wa.gov/news/>.

Higher Education Retirement Plans are privately administered single-employer defined contribution plans with a supplemental defined benefit plan component which guarantees a minimum retirement benefit based upon a one-time calculation at each employee's retirement date. The supplemental component is financed on a pay-as-you-go basis. State institutions of higher education make direct payments to qualifying retirees when the retirement benefits provided by the fund sponsors do not meet the benefit goals. House Bill 1661, effective fiscal

year 2021, created separate Supplemental Retirement Plan (SRP) funds by institution that met the definition of a trust or equivalent arrangements. As a result, fiscal year 2021 was the first year these plans were reported under GASB Statement No. 67/68. Prior to this, the SRP's were reported under GASB Statement No. 73. The University of Washington employees paid from the Industrial Insurance Fund accounts are members of Higher Education Retirement Plans.

The state and regional universities, the state college, the state community and technical colleges, and the Student Achievement Council each participate in a separate plan. As authorized by chapter 28B.10 RCW, the plans cover faculty and other positions as designated by each participating employer.

RCW 28B.10.400, et seq., assigns the authority to establish and amend benefit provisions to the board of regents of the state universities, the boards of trustees of the regional universities and the state college, the Washington State Board for Community and Technical Colleges, and the Student Achievement Council.

The Higher Education Supplemental Retirement Plans provide retirement, disability, and death benefits to eligible members.

Members are eligible to receive benefits under this plan at age 62 with 10 years of credited service. The supplemental benefit is a lifetime benefit equal to the amount a member's goal income exceeds their assumed income. The monthly goal income is equal to two percent of the member's highest two-year average annual salary multiplied by the number of years of service. The member's assumed income is an annuity benefit the retired member would receive had they invested their contribution equally between a fixed income and variable income annuity investment. Plan members have the option to retire early with reduced benefits. As of July 1, 2011, all Higher Educational Retirement Plans were closed to new entrants.

The Industrial Insurance Fund's proportionate share of the collective pension liability/(asset) for the fiscal years ended June 30, 2022 and 2021 were (\$8,299,278) and \$52,928,792 respectively for the plans in which its employees participate. The proportion is based on the Industrial Insurance Fund's contributions relative to the contributions of all participating employers. In accordance with SSAP No. 102, the unfunded status of the pension plan is not required to be recognized, because it is considered a multiemployer plan; therefore, it has not been accrued in the State Fund's financials.

7.B. Compensated Absences

Industrial Insurance Fund employees accrue vested annual leave at a variable rate based on years of service. In general, accrued annual leave cannot exceed 240 hours at the employee's anniversary date.

Employees accrue sick leave at the rate of one day per month without limitation on the amount that can be accumulated. Sick leave is not vested; i.e., the Industrial Insurance Fund does not pay

employees for unused sick leave upon termination except upon employee death or retirement, at which time the Industrial Insurance Fund is liable for 25 percent of the employee's accumulated sick leave. In addition, the Industrial Insurance Fund has a "sick leave buyout option" in which, each January, employees who have accumulated sick leave in excess of 480 hours may redeem sick leave earned but not taken during the previous year at the rate of one day's pay in exchange for each four days of sick leave.

It is the Industrial Insurance Fund's policy to liquidate unpaid compensated absence balances outstanding at June 30 with future resources, rather than advance funding it with currently available expendable financial resources.

The Industrial Insurance Fund recognizes the expense and accrues a liability for annual leave and estimated sick leave buyout, including related payroll taxes and benefits as applicable, as the leave is earned. The annual leave and sick leave accrued liability was \$23,380,875 and \$23,454,786 at June 30, 2022 and 2021, respectively.

7.C. Deferred Compensation Plan

Industrial Insurance Fund employees have the option to participate in the state of Washington's Deferred Compensation Plan (DCP). There are no contributions made on behalf of employees to the DCP by the Industrial Insurance Fund. The DRS administers the DCP and contracts with a third party (currently Voya Financial) for recordkeeping and other administrative services. The WSIB selects and monitors the DCP's investment options based on advice and recommendations provided by the Employee Retirement Benefits Board.

7.D. Other Postemployment Benefits

Employees of the Industrial Insurance Fund are eligible to participate in the state of Washington's defined benefit Other Postemployment Benefit (OPEB) plan, a single-employer plan, as administered by the state through the Washington State Health Care Authority (HCA).

Plan Description and Funding Policy

Per RCW 41.05.065, the Public Employees Benefits Board (PEBB), created within the HCA, is authorized to design benefits and determine the terms and conditions of active employee and retired employee participation and coverage, including establishment of eligibility criteria for both active and retired employees. PEBB programs include medical, dental, life, and long-term disability insurance.

The relationship between the PEBB OPEB plan and its member employers and their employees and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan in effect at the time of each valuation. A substantive plan is one in which the plan terms are understood by the employers and plan members. This

understanding is based on communications between the HCA, employers, plan members and the historical pattern of practice with regard to the sharing of benefit costs.

The PEBB retiree OPEB plan is available to employees who elect to continue coverage and pay the administratively established premiums at the time they retire, under the provisions of the retirement system to which they belong. Retirees' access to PEBB plans depends on the retirement eligibility of their respective retirement system. PEBB members are covered in the following retirement systems: Public Employees' Retirement System, Public Safety Employees' Retirement System, Teachers' Retirement System, School Employees' Retirement System, Washington State Patrol Retirement System, Higher Education Retirement Plan, Judicial Retirement System, and the Law Enforcement Officers' and Fire Fighters' Retirement System Plan 2.

Per RCW 41.05.022, retirees who are not yet eligible for Medicare benefits may continue participation in the state's non-Medicare community-rated health insurance risk pool on a self-pay basis. Retirees in the non-Medicare risk pool receive an implicit subsidy. The implicit subsidy exists because retired members pay a premium based on the claims experience for active employees and other non-Medicare retirees. The subsidy is valued using the difference between the age-based claim costs and the premium. In calendar year 2021, the average weighted implicit subsidy was valued at \$384 per adult unit per month. In calendar year 2022, the average weighted implicit subsidy is projected to be \$390 per adult unit per month.

Retirees who are enrolled in both Parts A and B of Medicare may participate in the state's Medicare community-rated health insurance risk pool. Medicare retirees receive an explicit subsidy in the form of reduced premiums. Annually, the HCA administrator recommends an amount for the next calendar year's explicit subsidy for inclusion in the Governor's budget. In calendar year 2022, the explicit subsidy was up to \$183 per member per month, and it will remain \$183 per member per month in calendar year 2023.

Administrative costs, as well as implicit and explicit subsidies, are funded by required contributions from participating employers. The subsidies provide monetary assistance for medical benefits. Contributions are set each biennium as part of the budget process. The benefits are funded on a pay-as-you-go basis.

The plan has no investments or other assets. Accordingly, the PEBB OPEB plan is not reported in the financial statements of the state, nor is a separate financial report publicly available.

The Industrial Insurance Fund's proportionate share of the collective OPEB liability for fiscal years ended June 30, 2022 and 2021 were \$145,382,000 and \$134,263,000, respectively. The proportion is based on the Industrial Insurance Fund's contributions relative to the contributions of all participating employers. The Industrial Insurance Fund had OPEB expenses of \$3,803,169,000 and \$1,399,242,000 at June 30, 2022 and 2021, respectively.

State of Washington Industrial Insurance Fund

A complete description of the funded status and actuarial assumptions of the state of Washington's OPEB plan is included in the Annual Comprehensive Financial Report for the state of Washington. A copy of this report may be obtained by contacting the Accounting Division of the Office of Financial Management at P.O. Box 43127, Olympia, Washington 98504-3127 or online at <https://ofm.wa.gov/accounting/financial-audit-reports/annual-comprehensive-financial-report>.

Note 8 - Capital and Contingency Reserve

8.A. Capital

The Industrial Insurance Fund has no shares of stock authorized or outstanding.

8.B. Contingency Reserve

The contingency reserve represents net admitted assets available for financing ongoing operations and uncertainties not otherwise reserved. Changes in the contingency reserve are comprised of investment and insurance operating results.

For fiscal years 2022 and 2021, changes in the contingency reserve resulted from the following:

Industrial Insurance Fund Operating and Investment Results		
(in thousands)		
	Fiscal Year 2022	Fiscal Year 2021
Contingency Reserve, July 1	\$ 4,674,722	\$ 3,994,933
Unexpected Investment Results		
Actual unrealized and realized gains (losses)		
Fixed income: unrealized gains (losses)	(20,142)	3,916
Equities: unrealized gains (losses)	(654,465)	1,065,375
Treasury inflation-protected securities unrealized gains (losses)	423	-
Real Estate investments unrealized gains (losses)	(1,837)	269
Fixed income: realized gains (losses)	75,572	106,325
Equities: realized gains (losses)	66,286	193,462
Total actual unrealized and realized gains (losses)	(534,163)	1,369,347
Less expected gains	(104,965)	(106,515)
Total Unexpected Investment Results	(639,128)	1,262,832
Unexpected Insurance Operation Results		
Development of prior years' loss and CAE liability	488,923	(117,356)
Development of prior years' retro refund liability	(39,527)	(95,026)
Premium adequacy	(116,669)	(385,417)
Nonadmitted asset results	(54,601)	14,756
Total Unexpected Insurance Operation Results	278,126	(583,043)
Change in contingency reserve	(361,002)	679,789
Contingency Reserve, June 30	\$ 4,313,720	\$ 4,674,722

State of Washington Industrial Insurance Fund

The contingency reserve balances by account for fiscal years ended June 30, 2022 and 2021 were:

Contingency Reserve Balances by Account (in thousands)				
	Accident Account	Medical Aid Account	Pension Reserve Account	Total
Contingency Reserve, June 30, 2022	\$ 1,435,357	\$ 2,878,363	\$ -	\$ 4,313,720
Contingency Reserve, June 30, 2021	\$ 1,762,127	\$ 2,912,595	\$ -	\$ 4,674,722

8.C. Restricted Contingency Reserve

The Industrial Insurance Rainy Day Fund Account was established to help keep rates stable and meet the obligations of the industrial insurance statute, Title 51 RCW. RCW 51.44.023 was adopted during the 2011 Legislative Session, authorizing L&I to determine whether the assets of the Accident and Medical Aid Accounts combined are at least 10 percent but not more than 30 percent in excess of the funded liabilities and, if so, transfer any excess to the Industrial Insurance Rainy Day Fund Account. The funds set aside will be used to reduce a rate increase or aid businesses in recovering from or during economic recessions.

The table below explains the changes in the restricted contingency reserve from fiscal year ended June 30, 2021 to fiscal year ended June 30, 2022:

Changes in Restricted Contingency Reserve as of June 30, 2022 (rounded to the nearest thousand)				
	Accident Fund	Medical Aid Fund	Pension Reserve Fund	Total
Restricted Contingency Reserve (CR) @ 6/30/21	\$ 780,043,000	\$ 1,881,219,000	\$ -	\$ 2,661,262,000
Changes for FY21 excess recorded in Q2 FY22	-	411,355,000	-	411,355,000
Restricted CR after changes for FY21 excess	\$ 780,043,000	\$ 2,292,574,000	\$ -	\$ 3,072,617,000
Increase (Decr) in Net Asset Value Q1 FY22	(1,330,000)	(3,778,000)	-	(5,108,000)
Increase (Decr) in Net Asset Value Q2 FY22	8,978,000	25,140,000	-	34,118,000
Increase (Decr) in Net Asset Value Q3 FY22	(45,932,000)	(123,814,000)	-	(169,746,000)
Increase (Decr) in Net Asset Value Q4 FY22	(52,125,000)	(153,759,000)	-	(205,884,000)
Total Incr (Decr) in Net Asset Value through 6/30/22	\$ (90,409,000)	\$ (256,211,000)	\$ -	\$ (346,620,000)
Total Restricted Contingency Reserve @ 6/30/22	\$ 689,634,000	\$ 2,036,363,000	\$ -	\$ 2,725,997,000
Unrestricted Contingency Reserve @ 6/30/22	745,723,000	842,000,000	-	1,587,723,000
Total Contingency Reserve @ 6/30/22	\$ 1,435,357,000.00	\$ 2,878,363,000	\$ -	\$ 4,313,720,000
Total Liabilities				\$ 16,154,539,000
Total Contingency Reserve as a % of Total Liabilities				26.70%

Note 9 - Commitments and Contingencies

9.A. Commitments

Effective July 1, 1992, the Washington State Legislature required the Industrial Insurance Fund, under RCW 48.22.070, to participate in an assigned risk pool providing workers' compensation coverage under the United States Longshoreman and Harbor Workers' Act. The Industrial Insurance Fund is obligated to participate 50 percent in the underwriting losses or surpluses of the assigned risk pool. This participation is scheduled to continue indefinitely, due to amending legislation passed in 1997. In the history of this program, no assessments or distributions have been declared since enactment of this indefinite commitment.

9.B. Contingencies

The Industrial Insurance Fund is party to numerous routine legal proceedings that normally occur in operations. At any given point, there may be numerous lawsuits that could financially impact the Fund. Although the outcome of these lawsuits is not currently determinable, the resolution of these matters is not likely to have a material impact on the Industrial Insurance Fund's financial position, revenues, or expenses.

9.C. Exposure

The lack of diversity of exposure by line of business and by state could be a risk factor for benefit liability and claims administration expenses (CAE) reserves. By statute, the Industrial Insurance Fund's direct exposure is limited to one line of business (workers' compensation) in one state (Washington). Therefore, any adverse trends affecting this line of business and/or state could have a material effect on the Fund's benefit liability and CAE reserves. Such trends would include legislative changes to benefit levels that may have an effect on all open workers' compensation claims.

Note 10 - Leases

The Industrial Insurance Fund leases office facilities, office and computer equipment, and other assets under a variety of operating lease agreements. Although lease terms vary, most leases are subject to appropriation from the State Legislature to continue the obligation. Since the possibility of not receiving funding from the Legislature is remote, leases are considered non-cancelable for financial reporting purposes. Certain operating leases are renewable for specified periods. Management expects the leases to be renewed or replaced by other leases.

The total operating lease expenses for fiscal years 2022 and 2021 were \$14,624,836 and \$15,760,393, respectively. The Industrial Insurance Fund has various leases that are subject to renewal options and escalation clauses. There are no leases with restrictions or contingent rental payments. Certain rental commitments have renewal options extending through the year 2027.

Some of these renewals are subject to adjustments in future periods.

The following table presents future minimum payments for operating leases as of June 30, 2022:

Future Minimum Payments for Operating Leases				
June 30, 2022				
Fiscal Year Ending June 30,	Accident		Medical Aid	
	Account		Account	Total
2023	\$ 4,195,388	\$	3,896,311	\$ 8,091,699
2024	3,592,711		3,292,943	6,885,654
2025	2,894,001		2,876,469	5,770,470
2026	1,762,983		1,782,409	3,545,392
2027	629,981		639,768	1,269,749
Total Future Minimum Lease				
Payments	\$ 13,075,064	\$	12,487,900	\$ 25,562,964

Note 11 - Sale, Transfer, and Servicing of Financial Assets and Extinguishments of Liabilities

Securities Lending

The Industrial Insurance Fund participates in securities lending programs with the Washington State Investment Board (WSIB) and the Office of the State Treasurer (OST) to increase investment income. At June 30, 2022, the Industrial Insurance Fund had no securities on loan and, accordingly, no collateral was held through the WSIB in the Accident, Medical Aid, or Pension Reserve Accounts.

Securities Lending – Washington State Investment Board

Washington State law and WSIB policy permit the Industrial Insurance Fund to participate in securities lending programs to augment investment income. The WSIB has entered into an agreement with State Street Corporation to act as agent for the WSIB in securities lending transactions. As State Street Corporation is the custodian bank for the WSIB, it is counterparty to securities lending transactions.

Debt securities are loaned and collateralized by the Industrial Insurance Fund’s agent with cash and U.S. government or U.S. agency securities, including U.S. agency mortgage-backed securities (exclusive of letters of credit). When the loaned securities have collateral denominated in the same currency, the collateral requirement is 102 percent of the fair value, including accrued interest, of the securities loaned. All other securities are required to be collateralized at 105 percent of the fair value, including accrued interest of the loaned securities. No securities were lent during the current fiscal year and, accordingly, no collateral was held at June 30, 2022.

Securities lending transactions can be terminated on demand by either the Industrial Insurance Fund or the borrower. Non-cash collateral cannot be pledged or sold absent borrower default.

No more than 20 percent of the total on-loan value can be held by a specific borrower. Collateral investment guidelines specifically prohibit European-domiciled holdings. There are no restrictions on the amount of securities that can be lent. Securities are lent with the agreement that they will be returned in the future for exchange of the collateral. State Street Corporation indemnified the Industrial Insurance Fund by agreeing to purchase replacement securities or return the cash collateral in the event a borrower failed to return the loaned securities or pay distributions thereon. State Street Corporation's responsibilities included performing appropriate borrower and collateral investment credit analyses, demanding adequate types and levels of collateral, and complying with applicable federal regulations concerning securities lending.

During fiscal years 2022 and 2021, no securities were lent and, accordingly, there were no significant violations of legal or contractual provisions and no failures by any borrowers to return loaned securities or to pay distributions thereon. Further, the Industrial Insurance Fund incurred no losses during fiscal years 2022 or 2021 resulting from a default by either the borrowers or the securities lending agents.

There were no cash collateral assets at June 30, 2022, or June 30, 2021.

Non-cash collateral cannot be pledged or sold absent borrower default. At June 30, 2022 and 2021, the Industrial Insurance fund had no securities on loan and, accordingly, no non-cash collateral held. Net earnings received through the securities lending program were \$23,199 for fiscal year 2022 and \$2,507 for fiscal year 2021.

During fiscal year 2020, the WSIB decided, after a thorough review, to discontinue lending of U.S. Treasuries in all fixed income portfolios. The new securities lending policy was effective July 1, 2020.

Securities Lending – Office of the State Treasurer

State statutes permit the OST to lend its securities to broker-dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. The OST has contracted with Northern Trust as a lending agent and receives a share of income from this activity. The lending agent lends U.S. government, U.S. agency, and supranational securities and receives collateral, which can be in the form of cash or other securities. The collateral, which must be valued at 102 percent of the fair value of the loaned securities, is priced daily and, if necessary, action is taken to maintain the collateralization level at 102 percent.

Cash is invested by the lending agent in repurchase agreements, deposit accounts, or money market instruments, in accordance with investment guidelines approved by the OST. The securities held as collateral and the securities underlying the cash collateral are held by the

custodian. One option available to the lending agent is to invest cash collateral into an OST account in the Local Government Investment Pool (LGIP). The LGIP portfolio is invested in a manner that meets the requirements set forth by the Governmental Accounting Standards Board for the maturity, quality, diversification, and liquidity for the external investment pools that elect to measure, for financial reporting purposes, all of its investments at amortized costs. The funds are limited to high quality obligations with regulated maximum and average maturities, the effect of which is to minimize both market and credit risk. The LGIP transacts with its participants at a stable net asset value per share of one dollar, which results in the amortized cost reported equaling the number of shares in the LGIP. There was no cash collateral from securities lending as of June 30, 2022 or 2021.

Contracts require the lending agent to indemnify the OST if the borrowers fail to return securities and if the collateral is inadequate to replace the securities lent, or if the borrower fails to pay the OST for income distribution by the securities' issuers while the securities are on loan. The OST cannot pledge or sell collateral securities received unless the borrower defaults. At June 30, 2022, the fair value of securities on loan for the Industrial Insurance Fund totaled \$1,780,894. At June 30, 2021, the fair value of securities on loan for the Industrial Insurance Fund totaled \$984,483. The OST investment policy requires that any securities on loan be made available by the lending agent for next day liquidity at the option of the OST. During fiscal years 2022 and 2021, the OST had no credit risk exposure to borrowers, because the amounts owed to the borrowers exceeded the amounts the borrowers owed to the OST.

There were no violations of legal or contractual provisions or any losses resulting from a default of a borrower or lending agent during the fiscal year.

Note 12 - Fair Value Measures

The Industrial Insurance Fund has categorized its investments that are reported at fair value on the Combined Statutory Statement of Admitted Assets, Liabilities, and Contingency Reserve into a three-level hierarchy that prioritizes the inputs to valuation techniques used to measure fair value per SSAP No. 100R - Fair Value Measurements. The three-level hierarchy is based on the degree of subjectivity inherent in the valuation method by which fair value was determined. The three levels are defined as follows:

- Level 1 - Quoted prices in active markets for identical assets or liabilities
- Level 2 - Inputs other than Level 1 that are observable, either directly or indirectly, such as quoted prices for similar assets or liabilities, quoted prices in markets that are not active, or other inputs that can be corroborated by observable market data for substantially the full term of the assets or liabilities
- Level 3 - Unobservable inputs that are supported by little or no market activity and that are significant to the fair value of the assets or liabilities

State of Washington Industrial Insurance Fund

The asset's or liability's fair value measurement level within the hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

The following tables present the financial instruments related to the Industrial Insurance Fund's assets carried at fair value as of June 30, 2022 and 2021, by the SSAP No. 100R valuation hierarchy.

Assets Carried at Fair Value June 30, 2022 (in thousands)					
	Level 1	Level 2	Level 3	Net Asset Value (NAV)	Total
Fixed income	\$ -	\$ 165,353	\$ -	\$ -	\$ 165,353
Equities	-	-	-	3,069,051	3,069,051
Real Estate	-	-	-	38,561	38,561
Money Market Mutual Funds	-	-	-	280,526	280,526
Total	\$ -	\$ 165,353	\$ -	\$ 3,388,138	\$ 3,553,491

Assets Carried at Fair Value June 30, 2021 (in thousands)					
	Level 1	Level 2	Level 3	Net Asset Value (NAV)	Total
Fixed income	\$ -	\$ 18,281	\$ -	\$ -	\$ 18,281
Equities	-	-	-	3,829,400	3,829,400
Real Estate	-	-	-	10,715	10,715
Money Market Mutual Funds	-	-	-	249,145	249,145
Total	\$ -	\$ 18,281	\$ -	\$ 4,089,260	\$ 4,107,541

Only bonds with an NAIC designation of 3 to 6 and a fair value lower than the book adjusted value are carried at fair value on the financial statements. On June 30, 2022, there were fourteen bonds in this category, with fair values totaling \$165,353,000. On June 30, 2021, there were two bonds in this category, with fair values totaling \$18,281,000.

At the end of each reporting period, the Industrial Insurance Fund evaluates whether or not any event has occurred or circumstances have changed that would cause an instrument to be transferred into or out of Level 3. During the current year, no transfers into or out of Level 3 were required.

Investments classified as Level 2 in the above table were comprised of publicly traded debt securities. Publicly traded debt securities are sourced from reputable pricing vendors, using models that are market-based measurements representing their good faith opinion as to the exit value of a security in an orderly transaction under current market conditions. Such models take into account quoted prices, nominal yield spreads, benchmark yield curves, prepayment speeds, and other market-corroborated inputs.

Equity securities consist of holdings in a single collective investment trust fund (CIT). The CIT is passively managed to track the investment return of a broad, global equity index, the Morgan Stanley Capital International All Country World Investible Market Index net with USA gross (MSCI ACWI IMI net with USA Gross). The CIT determines a fair value by obtaining the values of the underlying holding, using reputable pricing sources and computing an overall net asset value (NAV) per share. The underlying holdings are publicly traded equity securities. The NAV represents the net value of the securities divided by the number of shares outstanding at the end of a specific day.

The CIT has daily openings, and contributions and withdrawals can be made on any business day. The CIT manager, at its discretion, may require withdrawal proceeds to be made partially or wholly in kind. Under certain circumstances the CIT manager may choose to suspend valuation and/or the right to make contributions and withdrawals from the CIT. Such circumstances include actual or anticipated closure, restriction, or suspension of trading activity in any markets or exchanges where the CIT investments are traded, where the purchase, sale, or pricing of the CIT's investments would not be reasonably practicable or advisable, or where suspending contributions or withdrawals would be in the best interest of the CIT or participants.

The fair value of investments that are organized as limited partnerships and have no readily ascertainable fair value has been determined by using the NAV per share (or its equivalent) of the Industrial Insurance Fund's ownership interest in partners' capital. These values are based on the individual investee's capital account balance reported at fair value by the general partner, at the most recently available reporting period, adjusted for subsequent contributions, distributions, management fees, changes in values of foreign currency, and published market prices for certain securities.

The limited partnerships' annual financial statements are audited by independent auditors. These investments are valued at approximately \$38.6 million as of June 30, 2022. Because of the inherent uncertainties in estimating fair values, it is possible that these estimates will change in the near-term or the subsequent sale of assets would be different from the June 30, 2022, reported NAV. These investments can never be redeemed. Instead, the nature of these investments provides for distributions from the sale/liquidation of the underlying assets of the fund and from net operating cash flows. It is anticipated that the investments will be held for at least 10 years. This includes three real estate investments. Targeted investment structures within the Industrial Insurance Fund's real estate portfolio include limited liability companies, limited partnerships, joint ventures, commingled funds, and co-investments.

Real estate partnerships generally provide quarterly valuations based on the most recent capital account balance. Individual properties are valued by the investment management at least annually, and are adjusted as frequently as quarterly if material market or operational changes have occurred. Properties are generally externally appraised at least once every five years, depending upon the investment. Annual audits of most partnerships include a review of compliance with the partnerships' valuation policies.

State of Washington Industrial Insurance Fund

The Industrial Insurance Fund elects to use NAV for all money market mutual funds in lieu of fair value, as NAV is more readily available. These funds are backed by high quality, very liquid short-term instruments, and the probability is remote that the funds would be sold for a value other than NAV.

The preceding methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of the future fair values. The Industrial Insurance Fund has determined that its valuation methods are appropriate and consistent with other market participants; however, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

The following tables reflect the fair values and admitted values of all admitted assets that are financial instruments. The fair values are also categorized into the three-level fair value hierarchy, as described above.

Assets at Fair Value June 30, 2022 (in thousands)							
	Aggregate Fair Value	Admitted Value	Level 1	Level 2	Level 3	Net Asset Value (NAV)	Total
Fixed income	\$ 14,886,457	\$ 16,227,462	\$ -	\$ 16,227,462	\$ -	\$ -	\$ 16,227,462
Treasury inflation-protected securities	92,587	95,266		\$ 95,266			95,266
Equities	3,069,050	3,069,050	-	-	-	3,069,050	3,069,050
Real Estate	38,561	38,561	-	-	-	38,561	38,561
Cash, cash equivalents and restricted cash	274,975	274,975	40,578	-	-	234,397	274,975
Total	\$ 18,361,630	\$ 19,705,314	\$ 40,578	\$ 16,322,728	\$ -	\$ 3,342,008	\$ 19,705,314

Assets at Fair Value June 30, 2021 (in thousands)							
	Aggregate Fair Value	Admitted Value	Level 1	Level 2	Level 3	Net Asset Value (NAV)	Total
Fixed income	\$ 17,139,705	\$ 15,983,623	\$ -	\$ 15,983,623	\$ -	\$ -	\$ 15,983,623
Equities	3,829,400	3,829,400	-	-	-	3,829,400	3,829,400
Real Estate	10,715	10,715	-	-	-	10,715	10,715
Cash, cash equivalents and restricted cash	214,540	214,540	10,932	-	-	203,608	214,540
Total	\$ 21,194,360	\$ 20,038,278	\$ 10,932	\$ 15,983,623	\$ -	\$ 4,043,723	\$ 20,038,278

Note 13 - Subsequent Events

For the annual Statutory Financial Information Report as of June 30, 2022, an analysis of subsequent events has been evaluated through the report issuance date of December 9, 2022. The events described below existed after June 30, 2022.

13.A. Proposed Rate Announcement

Each year, the Director of L&I adopts new workers' compensation insurance premium rates for the next calendar year. On September 19, 2022, the Director announced a proposed 4.8 percent increase in the average premium rate for 2023. This rate increase will raise the overall hourly rate from \$0.6572 to \$0.6890, or \$0.0318 per hour, which equates to an average cost increase of \$61 per year, on average, for each full-time employee. The proposed rate increase is driven by general wage inflation and increasing medical costs which make it more expensive to provide the workplace safety net. As workers' wages go up, the cost of insuring them goes up as well, since much of the benefits directly paid to workers are tied to how much they are getting paid.

The final rates were adopted on November 30, 2022, and go into effect January 1, 2023.

13.B. Restricted Contingency Reserve

RCW 51.44.023 was enacted during the 2011 Legislative session, creating an Industrial Insurance Rainy Day Fund Account to hold transfers from the Accident and Medical Aid Accounts when assets for those accounts combined are between 10 and 30 percent of total liabilities for the Industrial Insurance Fund. Money from the Industrial Insurance Rainy Day Fund Account should be applied to reduce a future rate increase or aid businesses during or recovering from economic recessions. Based on the June 30, 2022, Statutory Financial Information Report for the Industrial Insurance Fund, the combined contingency reserve is 26.70 percent of total liabilities. As a part of the 2023 rate-making process, the director will determine the timing and amount of a transfer.

Note 14 - Reinsurance

To reduce its exposure to the financial risks associated with a catastrophe, the Industrial Insurance Fund first purchased catastrophe reinsurance in February 2019 to cover risks in excess of the retention amount in the reinsurance policy. The current reinsurance coverage period is January 2022 through December 2022. Management is not aware of any catastrophes that occurred during the coverage period and has not recorded any reinsurance recoveries.

The Industrial Insurance Fund purchased non-proportional, per occurrence, excess of loss catastrophe reinsurance. The Industrial Insurance Fund retains the first \$200 million loss per occurrence. The catastrophe reinsurance has two layers. The reinsurers' limit to the liabilities are: the first layer of ceded reinsurance is \$300 million in excess of \$200 million, and the second layer is \$500 million in excess of \$500 million.

The reinsurance agreements clearly transfer risk and do not contain any clauses that would bring into question whether the agreements transfer risk. Through the reinsurance policies, the reinsurers will indemnify the Industrial Insurance Fund against the loss and loss adjustment expenses arising from a catastrophic event. The reinsurers assume up to \$800 million in losses out of \$1 billion in total losses arising from one catastrophic event.

The Industrial Insurance Fund pays a flat premium amount for the ceded reinsurance. The total annual ceded premium is a flat rate of \$14.8 million for the coverage period January 2022 through December 2022. Premiums ceded of \$14.8 million for reinsurance for fiscal year coverage period of July 2021 through June 2022 have been recorded in the accompanying basic financial statements for the year ended June 30, 2022.

14.A. Unsecured Reinsurance Recoverable

The Industrial Insurance Fund does not have any unsecured aggregated reinsurance recoverable for paid and unpaid losses, loss adjustment expenses, or unearned premiums.

14.B. Reinsurance Recoverable in Dispute

The Industrial Insurance Fund does not have reinsurance recoverables for paid losses or loss adjustment expenses in dispute.

14.C. Reinsurance Assumed and Ceded

The Industrial Insurance Fund has no assumed reinsurance. As a result of ceded reinsurance, the following ceded premiums have been deducted in the accompanying financial statements:

Ceded Reinsurance Premiums			
(dollars in millions)			
		Fiscal Year 2022	Fiscal Year 2021
Net standard premiums earned	\$	2,087	\$ 1,892
Less net retrospective rating adjustment		(217)	(263)
Less ceded reinsurance premiums		(15)	(14)
Net premiums earned	\$	1,855	\$ 1,615

14.D. Uncollectible Reinsurance

The Industrial Insurance Fund has no uncollectible reinsurance.

Note 15 - Retrospectively Rated Contracts and Contracts Subject to Redetermination

15.A. Method Used to Estimate

The Industrial Insurance Fund estimates accrued retrospective premium annual adjustments for unadjusted enrollment periods by reviewing historical participation and return patterns. The historical averages are used to arrive at an estimate of net retrospective return premiums for unadjusted periods. Cumulative return premiums for periods from the first annual adjustment through the third annual adjustment are system-generated, and the accruals are the difference between the cumulative returns and the amount already returned. The third annual retrospective adjustment is final.

15.B. Method Used to Record

Retrospective return premiums due to employers are netted with additional premiums due from employers and recorded as a liability.

15.C. Amount and Percent of Net Retrospective Premiums

Net premiums for the fiscal year ended June 30, 2022, on retrospectively rated workers' compensation policies were \$660.4 million, which were 32 percent of total workers' compensation net standard premiums earned. The net premiums for fiscal year ended June 30, 2021, on retrospectively rated workers' compensation policies were \$659.1 million, which were 35 percent of total workers' compensation net standard premiums earned for that year.

15.D. Calculation of Nonadmitted Retrospective Premiums

Retrospective additional premiums 90 days past due after the third annual retrospective adjustment are nonadmitted.

Note 16 - Changes in Benefit and Claims Administration Liabilities

The following schedule presents the changes in benefit and claims administration liabilities for the fiscal years ended June 30, 2022 and 2021, for the Industrial Insurance Fund:

Changes in Benefit and Claims Administration Liabilities		
(in thousands)		
	Fiscal Year 2022	Fiscal Year 2021
Unpaid benefit and claims administration liabilities, July 1	\$ 15,549,528	\$ 14,754,606
Incurred benefit and claims administration liabilities		
Provision for insured events of the current year	2,167,202	2,119,827
Provision for insured events of prior years	(140,063)	513,831
Total incurred benefit and claims administration liabilities	<u>2,027,139</u>	<u>2,633,658</u>
Less payments		
Benefit and claims administration liabilities attributable to		
Insured events of the current year	(324,088)	(328,384)
Insured events of prior years	(1,538,248)	(1,510,352)
Total payments	<u>(1,862,336)</u>	<u>(1,838,736)</u>
Unpaid benefit and claims administration liabilities, June 30	<u>\$ 15,714,331</u>	<u>\$ 15,549,528</u>
Current portion	\$ 1,630,761	\$ 1,565,268
Long-term portion	\$ 14,083,570	\$ 13,984,260

It is expected that benefit and claims administration liabilities will change every year due to normal activities, such as adding the insured events of the current year, discounting existing liabilities, and paying claims. Benefit and claims administration liabilities also changed in fiscal year 2022 due to a decrease of \$140.1 million in provisions for insured events of prior years, mostly due to increases of \$348.9 million in the mixed discount accretion, \$80.3 million for the change in discount rate, and \$569.3 million of net favorable development on prior years.

During fiscal year 2022, management moved to align the current discount rate with the expected market portfolio. Per RCWs 51.44.070 and 51.44.073, the discount rate is established at the discretion of the director, and the industry standard is to align the applied discount rate with the expected return on investments. L&I has reduced the pension discount rate from 5.8 percent to 5.7 percent for the Self-Insurance Program. Management analyzed portfolio performance and deemed the currently established discount rate to be reasonable and generally accepted within actuarial standards. The change in the Self-Insurance Program's discount rate resulted in a \$5.2 million increase in the Pension Reserve Account.

State of Washington Industrial Insurance Fund

At June 30, 2022 and 2021, unpaid benefit and claims administration liabilities are shown at their undiscounted value of \$22,193 million and \$21,761 million and their discounted value of \$15,714 million and \$15,550 million, respectively. In the Accident Account, liabilities for pensions incurred but not yet awarded were discounted on both a tabular and non-tabular basis. For each future pension award, the estimated future pension payments were discounted from the anticipated payment dates back to the anticipated date of the pension award on a tabular basis at 4.0 percent and 4.5 percent for fiscal years 2022 and 2021, respectively.

The payments were then discounted from the anticipated date of the pension award back to the evaluation date, on a non-tabular basis, at 1.0 percent for fiscal years 2022 and 2021. For more information on discounting, see Note 1.C.3.

Benefit Liability Development by Program			
June 30, 2022			
(dollars in thousands)			
Program/Category	Undiscounted Liabilities	Discount Rate	Benefit Liabilities
Accident	\$ 7,958,681	1.0% & 4.0%	\$ 5,283,082
Medical Aid	4,348,962	1.0%	3,665,009
Pensions	<u>8,851,877</u>	4.0% & 5.7%	<u>5,820,599</u>
Total Benefit Liability	21,159,520		14,768,690
Claim Administration Expense (CAE)	<u>1,033,197</u>	1.0%	<u>945,641</u>
Total Benefit and CAE Liabilities	<u><u>\$ 22,192,717</u></u>		<u><u>\$ 15,714,331</u></u>

Benefit Liability Development by Program			
June 30, 2021			
(dollars in thousands)			
Program/Category	Undiscounted Liabilities	Discount Rate	Benefit Liabilities
Accident	\$ 6,821,955	1.0%, 4.0% & 4.5%	\$ 5,103,819
Medical Aid	4,494,505	1.0%	3,789,164
Pensions	<u>9,431,034</u>	4.5% & 5.8%	<u>5,729,110</u>
Total Benefit Liability	20,747,494		14,622,093
Claim Administration Expense (CAE)	<u>1,013,093</u>	1.0%	<u>927,435</u>
Total Benefit and CAE Liabilities	<u><u>\$ 21,760,587</u></u>		<u><u>\$ 15,549,528</u></u>

Note 17 - Discounting of Liabilities for Unpaid Benefits or Unpaid Claims Administration Expenses

The case reserves shown in this exhibit are the reserves only for pensions awarded through June 30, 2022. The Industrial Insurance Fund estimates case reserves on certain other individual claims solely for the purpose of classification rating, retrospective rating, and experience rating. Such case reserves are not maintained on claims that do not enter the rating calculations, so they are not meaningful for claims more than approximately seven years old.

17.A. Tabular Discounts

The mortality tables are based on a 2014 study of Industrial Insurance Fund claimant data and the 2000 U.S. Census data. The liabilities for pensions were discounted at 4.0 percent per annum for State Fund liabilities, and 5.7 percent per annum for self-insured liabilities

The June 30, 2022, liabilities included \$8,859.2 million of such reserves, net of tabular discounts. The amount of the tabular discount for case reserves (i.e., pensions already granted) was \$3,031.3 million and was \$2,405.3 million for incurred but-not-reported (IBNR) reserves at June 30, 2022. Tabular discount accretion increased by \$5.3 million in fiscal year 2022 to \$254.5 million.

State of Washington Industrial Insurance Fund

At June 30, 2021, the liabilities, net of tabular discounts, amounted to \$8,558.2 million. The amount of the tabular discount for case reserves was \$3,701.9 million and was \$1,458.8 million for IBNR reserves. Tabular discount accretion decreased by \$3.4 million in fiscal year 2021 to \$249.2 million.

Liabilities Discounted on a Tabular Basis*					
June 30, 2022					
(in thousands)					
Fiscal Accident Year	Undiscounted Benefit Liabilities Gross of Tabular Discounts	Tabular Discounts**		Benefit Liabilities Net of Tabular Discounts	
		Case	IBNR		
2012 & Prior	\$ 8,099,744	\$ 2,398,501	\$ 516,697	\$ 5,184,546	
2013	439,563	114,050	51,966	273,547	
2014	503,782	116,578	90,292	296,912	
2015	504,096	97,466	110,335	296,295	
2016	503,533	82,827	124,668	296,038	
2017	575,541	65,620	169,700	340,221	
2018	648,520	59,530	207,200	381,790	
2019	721,501	38,051	260,473	422,977	
2020	714,478	24,784	268,764	420,930	
2021	743,307	16,503	280,036	446,768	
2022	841,665	17,368	325,131	499,166	
Total	\$ 14,295,730	\$ 3,031,278	\$ 2,405,262	\$ 8,859,190	

*Includes liabilities for pensions already granted and pensions incurred but not yet granted.

**The amount of interest accretion from tabular discounts included in benefits incurred and claims administration expense incurred in the Combined Statutory Statement of Operations and Changes in Contingency Reserve was \$254,460,000 and \$0, respectively.

Liabilities Discounted on a Tabular Basis*					
June 30, 2021					
(in thousands)					
Fiscal Accident Year	Undiscounted Benefit Liabilities Gross of Tabular Discounts	Tabular Discounts**		Benefit Liabilities Net of Tabular Discounts	
		Case	IBNR		
2011 & Prior	\$ 7,940,317	\$ 2,910,428	\$ (66,905)	\$ 5,096,794	
2012	467,975	152,599	37,965	277,411	
2013	472,407	140,263	53,018	279,126	
2014	514,906	138,282	73,284	303,340	
2015	509,383	108,093	100,858	300,432	
2016	519,783	85,621	125,411	308,751	
2017	570,609	62,729	166,667	341,213	
2018	615,188	46,034	201,111	368,043	
2019	679,987	28,304	244,090	407,593	
2020	691,061	17,819	249,515	423,727	
2021	737,323	11,752	273,825	451,746	
Total	\$ 13,718,939	\$ 3,701,924	\$ 1,458,839	\$ 8,558,176	

*Includes liabilities for pensions already granted and pensions incurred but not yet granted.

**The amount of interest accretion from tabular discounts included in benefits incurred and claims administration expense incurred in the Combined Statutory Statement of Operations and Changes in Contingency Reserve was \$249,185,000 and \$0, respectively.

17.B. Non-Tabular Discounts

The non-tabular discount rate is made up of a benchmark rate less a risk adjustment rate, rounded to the nearest one-half percentage point. The benchmark rate is the five-year moving average of the U.S. 20-Year Treasury yield. The risk adjustment equals two percentage points until the benchmark rate reaches four percent. Below four percent, the risk adjustment is one-half the benchmark rate rounded to the nearest one-half percent. As of June 30, 2022, the benchmark rate was 2.29 percent, and the indicated non-tabular discount rate was one percent. The non-tabular discount is calculated using the selected non-tabular discount rate and the anticipated payout of the liabilities.

The June 30, 2022, liabilities included \$8,948.1 million of reserves for benefits and \$945.6 million of reserves for claims administration expenses, net of tabular and non-tabular discounts. The amount of the non-tabular discounts for IBNR reserves was \$954.3 million; the amount for defense and cost containment (DCC) expense reserves was \$72.1 million; and the amount for adjusting and other (AO) expense reserves was \$15.5 million. Non-tabular discount accretion for benefit liabilities and claims administration increased by \$6.4 million and expense liabilities increased \$12.4 million in fiscal year 2022 to \$85.8 million and \$348.9 million, respectively.

State of Washington Industrial Insurance Fund

The June 30, 2021, liabilities included \$8,893.0 million of reserves for benefits and \$927.4 million of reserves for claims administration expenses, net of tabular and non-tabular discounts. The amount of the non-tabular discounts for IBNR reserves was \$964.6 million; the amount for defense and cost containment (DCC) expense reserves was \$70.9 million; and the amount for adjusting and other (AO) expense reserves was \$14.8 million. Non-tabular discount accretion for benefit liabilities and claims administration decreased by \$29.8 million, and expense liabilities increased \$325.4 million in fiscal year 2021 to \$79.3 million and \$336.5 million, respectively.

Liabilities Discounted on a Non-Tabular Basis*								
June 30, 2022								
(in thousands)								
Fiscal Accident Year	Benefit & CAE Liabilities Net of Tabular and Gross of				Benefit & CAE Liabilities Net of Tabular and Non-Tabular Discount			
	Non-Tabular Discount	Non-Tabular Discounts**				Discount		
		Case	IBNR	DCC	AO			
2012 & Prior	\$ 2,634,935	\$ -	\$ 328,568	\$ 26,430	\$ 2,066	\$	2,277,871	
2013	244,036	-	25,506	1,990	301	\$	216,239	
2014	301,931	-	29,458	2,265	395	\$	269,813	
2015	393,510	-	36,051	2,738	545	\$	354,176	
2016	441,908	-	39,120	2,940	633	\$	399,215	
2017	621,094	-	51,094	3,788	953	\$	565,259	
2018	780,432	-	61,443	4,508	1,228	\$	713,253	
2019	1,006,605	-	74,856	5,439	1,628	\$	924,682	
2020	1,148,000	-	83,886	6,053	1,929	\$	1,056,132	
2021	1,400,866	-	99,322	7,098	2,447	\$	1,291,999	
2022	1,962,261	-	124,986	8,811	3,373	\$	1,825,091	
Total	\$ 10,935,578	\$ -	\$ 954,290	\$ 72,060	\$ 15,498	\$	9,893,730	

*Excludes liabilities for pensions already granted, but includes liabilities for pensions incurred but not yet granted.

**The amount of interest accretion from non-tabular discounts included in benefits incurred and claims administration expense incurred in the Combined Statutory Statement of Operations and Changes in Contingency Reserve was \$85,770,000 and \$348,860,000, respectively.

Liabilities Discounted on a Non-Tabular Basis*								
June 30, 2021								
(in thousands)								
Fiscal Accident Year	Benefit & CAE Liabilities Net of Tabular and Gross of				Benefit & CAE Liabilities Net of Tabular and Non-Tabular Discount			
	Non-Tabular Discount	Non-Tabular Discounts**				Discount		
		Case	IBNR	DCC	AO			
2011 & Prior	\$ 2,781,102	\$ -	\$ 346,415	\$ 27,001	\$ 2,162	\$	2,405,524	
2012	252,918	-	26,414	1,997	305	\$	224,202	
2013	297,344	-	29,494	2,210	378	\$	265,262	
2014	365,624	-	34,057	2,515	492	\$	328,560	
2015	467,472	-	41,130	2,998	665	\$	422,679	
2016	557,722	-	47,058	3,387	824	\$	506,453	
2017	717,426	-	56,529	4,015	1,111	\$	655,771	
2018	902,598	-	69,106	4,878	1,408	\$	827,206	
2019	1,187,109	-	88,112	6,179	1,917	\$	1,090,901	
2020	1,428,734	-	102,992	7,185	2,364	\$	1,316,193	
2021	1,912,665	-	123,331	8,492	3,175	\$	1,777,667	
Total	\$ 10,870,714	\$ -	\$ 964,638	\$ 70,857	\$ 14,801	\$	9,820,418	

*Excludes liabilities for pensions already granted, but includes liabilities for pensions incurred but not yet granted.

**The amount of interest accretion from non-tabular discounts included in benefits incurred and claims administration expense incurred in the Combined Statutory Statement of Operations and Changes in Contingency Reserve was \$79,334,000 and \$336,475,000, respectively.

Note 18 - Asbestos and Environmental Reserves

Claims related to asbestos and hazardous chemicals or waste arise mainly as a result of the claimants' exposure at work and are covered by the Industrial Insurance Fund. There is not a large exposure, and it is not fundamentally different from any other injury due to exposure to hazardous materials in normal industrial activity. Case and incurred-but-not-reported (IBNR) reserves related to asbestos or environmental exposure claims are not specifically reserved. IBNR and claim administrative expenses (CAE) reserves related to asbestos or environmental claims are included as part of benefit and CAE liabilities.

The table below shows a gross basis for the case reserves related to asbestos. L&I first purchased reinsurance in February 2019, but has not had any reinsurance claims.

Workers' Compensation Asbestos Claims		
	Fiscal Year 2022	Fiscal Year 2021
Beginning case reserve related to asbestos	\$ 39,914,180	\$ 41,737,787
Benefits incurred	5,674,063	4,363,308
Payments made	(6,226,549)	(6,186,915)
Ending case reserve related to asbestos	\$ 39,361,694	\$ 39,914,180

Note: Amounts are case reserves and do not include IBNR or CAE reserves.

Supplementary Information



Keep Washington Safe and Working

State of Washington Industrial Insurance Fund

State of Washington Industrial Insurance Fund
Schedule of Undiscounted Claims Development Information
Fiscal Years 2013 through 2022
(dollars in millions)

The table below illustrates how the Industrial Insurance Fund's earned revenues (net of reinsurance) and investment revenues compared to the related costs of losses (net of loss assumed by reinsurers) and other expenses assumed by the program as of the end of each of the last ten fiscal years. The Industrial Insurance Fund purchased reinsurance in February 2019 and has not had a qualifying event that generated a recovery.

The columns of the table show data for successive fiscal years.

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Net earned required contribution and investment revenues	\$ 1,928	\$ 2,888	\$ 2,113	\$ 2,931	\$ 2,770	\$ 2,448	\$ 3,477	\$ 3,859	\$ 3,009	(\$ 612)
Estimated incurred claims and expenses, end of fiscal accident year	2,105	2,061	2,304	2,205	2,218	2,311	2,208	2,367	2,540	3,333
Paid (cumulative) as of										
End of fiscal accident year	296	297	301	304	309	326	321	327	328	324
One year later	593	613	605	614	627	648	656	647	643	
Two years later	755	778	766	771	788	817	839	816		
Three years later	866	888	874	877	901	931	966			
Four years later	949	973	956	957	985	1,020				
Five years later	1,016	1,044	1,020	1,014	1,051					
Six years later	1,072	1,099	1,067	1,065						
Seven years later	1,117	1,146	1,112							
Eight years later	1,156	1,187								
Nine years later	1,191									
Re-estimated incurred claims and expenses *										
End of fiscal accident year	2,105	2,061	2,304	2,205	2,218	2,311	2,208	2,367	2,540	2,647
One year later	2,001	2,175	2,124	2,119	2,173	2,171	2,311	2,364	2,360	
Two years later	2,036	2,097	2,045	2,032	2,061	2,185	2,331	2,291		
Three years later	2,025	2,061	1,963	1,867	2,020	2,141	2,328			
Four years later	1,995	2,040	1,886	1,921	2,014	2,161				
Five years later	1,948	1,966	1,905	1,898	2,017					
Six years later	1,890	1,953	1,883	1,857						
Seven years later	1,867	1,909	1,875							
Eight years later	1,837	1,898								
Nine years later	1,805									
Increase (decrease) in estimated incurred claims and expenses from end of policy year **	(300)	(163)	(429)	(348)	(201)	(150)	120	(76)	(180)	
Percentage change in estimated incurred claims and expenses	(14.3%)	(7.9%)	(18.6%)	(15.8%)	(9.1%)	(6.5%)	5.4%	(3.2%)	(7.1%)	

Source: Washington State Department of Labor & Industries Actuarial Services

* Re-estimated claims and expenses result from new information received on known claims, re-evaluation of existing information on known claims, and emergence of new claims not previously known.

** This line compares the latest re-estimated incurred claims amount to the amount originally established and shows whether this latest estimate of claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between original estimates and re-estimates is commonly used to evaluate the accuracy of incurred claims currently recognized in more recent fiscal accident years.

**Supplemental Investment Risk Interrogatories
June 30, 2022**

1. The Industrial Insurance Fund's total admitted assets as reported on page 35 of this annual Statutory Financial Information Report were \$20,468,259,000 at June 30, 2022.
2. The following are the Industrial Insurance Fund's ten largest exposures to a single issuer/borrower/investment by investment category, excluding (i) U.S. government, U.S. government agency securities, and those U.S. government money market funds listed as exempt in the Appendix to the Securities Evaluation Office's *Practices and Procedures Manual*, (ii) property occupied by the Industrial Insurance Fund, and (iii) policy loans:

	Amount	Percentage of Total Admitted Assets
Bonds - FNMA	\$ 195,140,000	0.95%
Bonds - Apple Inc	149,603,000	0.73%
Bonds - Abbvie Inc	136,523,000	0.67%
Bonds - Raytheon Tech Corp	119,659,000	0.58%
Bonds - JPMorgan Chase & Co	114,771,000	0.56%
Bonds - Goldman Sachs Group Inc	109,989,000	0.54%
Bonds - Amgen Inc	109,111,000	0.53%
Bonds - Codelco Inc	107,451,000	0.52%
Bonds - Starbucks Corp	107,107,000	0.52%
Bonds - Boeing Co	103,941,000	0.51%

3. The Industrial Insurance Fund's total admitted assets held in bonds and preferred stocks, by National Association of Insurance Commissioners' designation, including bonds classified as short-term investments at June 30, 2022, were:

	Amount	Percentage of Total Admitted Assets
Bonds with an NAIC rating of 1	\$ 11,923,352,000	58.25%
Bonds with an NAIC rating of 2	4,199,032,000	20.51%
Bonds with an NAIC rating of 3	144,382,000	0.71%
Bonds with an NAIC rating of 4	55,962,000	0.27%

4. Assets held in foreign investments:

Assets held in foreign investments exceeded 2.5 percent of the Industrial Insurance Fund's total admitted assets.

**Supplemental Investment Risk Interrogatories
June 30, 2022**

Total admitted assets held in foreign investments at June 30, 2022:

<u>Asset Type</u>	<u>Amount</u>	<u>Percentage of Total Admitted Assets</u>
Bonds	\$ 4,706,952,000	22.74%
Equities	1,215,281,000	5.87%

Total admitted assets held in foreign investments in bonds by NAIC rating at June 30, 2022:

<u>NAIC Designation</u>	<u>Amount</u>	<u>Percentage of Total Admitted Assets</u>
Countries rated NAIC – 1	\$ 3,849,402,000	18.60%
Countries rated NAIC – 2	473,506,000	2.29%
Countries rated NAIC – 3 or below	384,044,000	1.86%

The two countries with the largest foreign investment exposure in each NAIC designation at June 30, 2022:

<u>Issuer</u>	<u>NAIC Designation</u>	<u>Amount</u>	<u>Percentage of Total Admitted</u>
Japan	1	\$ 598,255,000	2.89%
Australia	1	442,609,000	2.14%
Indonesia	2	170,590,000	0.82%
India	2	99,812,000	0.48%
SupraNational	3 or below	229,679,000	1.11%
Brazil	3 or below	124,121,000	0.60%

**Supplemental Investment Risk Interrogatories
June 30, 2022**

Ten largest non-sovereign (i.e., non-governmental) investments held in foreign issues at June 30, 2022:

<u>Issuer</u>	<u>NAIC Designation</u>	<u>Amount</u>	<u>Percentage of Total Admitted</u>
Westpac Banking Corp	1	\$ 109,989,000	0.54%
Mitsubishi UFJ Fin Grp	1	107,107,000	0.52%
Temasek Financial I Ltd	1	103,941,000	0.51%
Codelco Inc	1	79,106,000	0.39%
BNP Paribas	1	75,545,000	0.37%
Mizuho Financial Group	1	70,000,000	0.34%
Baidu Inc	1	62,846,000	0.31%
Astrazeneca PLC	1	59,776,000	0.29%
Commonwealth Bank Aust	1	59,467,000	0.29%
Tencent Holdings Ltd	1	56,980,000	0.28%

	<u>Amount</u>	<u>Percentage of Total Admitted</u>
5. Total admitted assets held in Canadian investments	\$807,588,000	3.95%

Assets held in Canadian investments exceeded 2.5 percent of the Industrial Insurance Fund's total admitted assets.

- The Industrial Insurance Fund had no investments with *contractual sales restrictions*, which are defined as "investments having restrictions that prevent investments from being sold within 90 days."
- The Industrial Insurance Fund's admitted assets held in equity interests, including investments in the shares of mutual funds, preferred stocks, publicly traded equity securities, and other equity securities (including Schedule BA equity interests), and excluding money market and bond mutual funds listed in the Appendix to the SVO's *Practices and Procedures Manual* as exempt, or Class 1, were:

<u>Fund</u>	<u>Amount</u>	<u>Percentage of Total Admitted Assets</u>
MSCI ACWI IMI Index Fund B2	\$ 3,069,051,000	14.99%

Assets held in equity interests exceeded 2.5 percent of the Industrial Insurance Fund's total admitted assets.

**Supplemental Investment Risk Interrogatories
June 30, 2022**

8. The Industrial Insurance Fund did not hold any non-affiliated, privately placed equities under Securities Exchange Commission (SEC) Rule 144a or SEC Rule 144 without volume restrictions.
9. The Industrial Insurance Fund did not hold general partnership interests.
10. The Industrial Insurance Fund did not own any mortgage loans.
11. Total admitted assets held in limited partnership interest in real estate investments:

	Amount	Percentage of Total Admitted Assets
Evergreen Venture Investors	\$ 26,729,000	0.13%
PEC Venture Investors REIT	(59,000)	0.00%
Aevitas Venture Investors	11,891,000	0.06%

Assets held in real estate investments were less than 2.5 percent of the Industrial Insurance Fund's total admitted assets.

12. The Industrial Insurance Fund held no investments in mezzanine real estate loans.
13. The Industrial Insurance Fund did not have admitted assets subject to repurchase agreements, reverse repurchase agreements, dollar repurchase agreements, or dollar reverse repurchase agreements at June 30, 2022.
14. The Industrial Insurance Fund did not own any warrants not attached to other financial instruments, options, caps, or floors at June 30, 2022.
15. The Industrial Insurance Fund did not have any exposure for collars, swaps, or forwards during fiscal year 2022.
16. The Industrial Insurance Fund did not have any potential exposure for futures contracts during fiscal year 2022.

State of Washington Industrial Insurance Fund

Summary Investment Schedule June 30, 2022

The Industrial Insurance Fund held cash and invested assets as of June 30, 2022, consisting of the following:

	Gross Investment Holding		Admitted Assets as Reported in the Annual Statement			
	Amount	Percentage	Securities Lending Reinvested		Total Amount	
	Amount	Percentage	Amount	Collateral Amount	Total Amount	Percentage
Bonds						
U.S. Government	\$ 2,561,780,000	12.92%	\$ 2,561,780,000	\$ -	\$ 2,561,780,000	12.92%
Treasury inflation-protected securities	95,266,000	0.48%	95,266,000	-	95,266,000	0.48%
All other governments	1,568,197,000	7.91%	1,568,197,000	-	1,568,197,000	7.91%
U.S. special revenue & special assessment obligations, etc. non-guaranteed	493,462,000	2.49%	493,462,000	-	493,462,000	2.49%
Industrial and miscellaneous	11,429,483,000	57.67%	11,429,483,000	-	11,429,483,000	57.67%
Hybrid securities	174,540,000	0.88%	174,540,000	-	174,540,000	0.88%
Common Stocks						
Industrial and miscellaneous (Unaffiliated) publicly traded	3,069,050,000	15.48%	3,069,050,000	-	3,069,050,000	15.48%
Other Invested Assets						
Joint Venture, Partnership or Limited Liability Company interests for which the underlying assets have the characteristics of real estate	38,561,000	0.19%	38,561,000	-	38,561,000	0.19%
Cash, Cash Equivalents and Restricted Cash						
Cash	40,051,000	0.20%	40,051,000	-	40,051,000	0.20%
Cash equivalents	234,397,000	1.18%	234,397,000	-	234,397,000	1.18%
Restricted Cash	527,000	0.00%	527,000	-	527,000	0.00%
Interest receivable	115,053,000	0.58%	115,053,000	-	115,053,000	0.58%
Total Invested Assets	\$ 19,820,367,000	100.00%	\$ 19,820,367,000	\$ -	\$ 19,820,367,000	100.00%

Supplemental Reinsurance Interrogatories
June 30, 2022

Provided below are management's responses to certain reinsurance interrogatories required by NAIC Statutory Accounting Principles.

- 7.1 Has the reporting entity reinsured any risk with any other entity under a quota share reinsurance contract that includes a provision that would limit the reinsurer's losses below the stated quota share percentage (e.g., a deductible, a loss ratio corridor, a loss cap, an aggregate limit or any similar provisions)? Yes [] No [X]
- 7.2 If yes, indicate the number of reinsurance contracts containing such provisions. _____
- 7.3 If yes, does the amount of reinsurance credit taken reflect the reduction in quota share coverage caused by any applicable limiting provision(s)? Yes [] No []
- 8.1 Has this reporting entity reinsured any risk with any other entity and agreed to release such entity from liability, in whole or in part, from any loss that may occur on this risk, or portion thereof, reinsured? Yes [] No [X]
- 9.1 Has the reporting entity ceded any risk under any reinsurance contract (or under multiple contracts with the same reinsurer or its affiliates) for which during the period covered by the statement: (i) it recorded a positive or negative underwriting result greater than 5% of prior year-end surplus as regards policyholders or it reported calendar year written premium ceded or year-end loss and loss expense reserves ceded greater than 5% of prior year-end surplus as regards policyholders; (ii) it accounted for that contract as reinsurance and not as a deposit; and (iii) the contract(s) contain one or more of the following features or other features that would have similar results: A contract term longer than two years and the contract is noncancellable by the reporting entity during the contract term;
- (a) A limited or conditional cancellation provision under which cancellation triggers an obligation by the reporting entity, or an affiliate of the reporting entity, to enter into a new reinsurance contract with the reinsurer, or an affiliate of the reinsurer;
 - (c) Aggregate stop loss reinsurance coverage;
 - (d) A unilateral right by either party (or both parties) to commute the reinsurance contract, whether conditional or not, except for such provisions which are only triggered by a decline in the credit status of the other party;
 - (e) A provision permitting reporting of losses, or payment of losses, less frequently than on a quarterly basis (unless there is no activity during the period); or

- (f) Payment schedule, accumulating retentions from multiple years or any features inherently designed to delay timing of the reimbursement to the ceding entity?
Yes [] No [X]

9.2 Has the reporting entity during the period covered by the statement ceded any risk under any reinsurance contract (or under multiple contracts with the same reinsurer or its affiliates), for which, during the period covered by the statement, it recorded a positive or negative underwriting result greater than 5% of prior year-end surplus as regards policyholders or it reported calendar year written premium ceded or year-end loss and loss expense reserves ceded greater than 5% of prior year-end surplus as regards policyholders; excluding cessions to approved pooling arrangements or to captive insurance companies that are directly or indirectly controlling, controlled by, or under common control with (i) one or more unaffiliated policyholders of the reporting entity, or (ii) an association of which one or more unaffiliated policyholders of the reporting entity is a member where:

- (a) The written premium ceded to the reinsurer by the reporting entity or its affiliates represents fifty percent (50%) or more of the entire direct and assumed premium written by the reinsurer based on its most recently available financial statement; or
- (b) Twenty-five percent (25%) or more of the written premium ceded to the reinsurer has been retroceded back to the reporting entity or its affiliates in a separate reinsurance contract.
Yes [] No [X]

9.3 If yes to 9.1 or 9.2, please provide the following information in the Reinsurance Summary Supplemental Filing for General Interrogatory 9:

- (a) The aggregate financial statement impact gross of all such ceded reinsurance contracts on the balance sheet and statement of income;
- (b) A summary of the reinsurance contract terms and indicate whether it applies to the contracts meeting the criteria in 9.1 or 9.2; and
- (c) A brief discussion of management's principle objectives in entering into the reinsurance contract including the economic purpose to be achieved.

9.4 Except for transactions meeting the requirements of paragraph 31 of SSAP No. 62R, Property and Casualty Reinsurance, has the reporting entity ceded any risk under any reinsurance contract (or multiple contracts with the same reinsurer or its affiliates) during the period covered by the financial statement, and either:

- (a) Accounted for that contract as reinsurance (either prospective or retroactive) under statutory accounting principles (“SAP”) and as a deposit under generally accepted accounting principles (“GAAP”); or
- (b) Accounted for that contract as reinsurance under GAAP and as a deposit under SAP? Yes [] No [X]

9.5 If yes to 9.4, explain in the Reinsurance Summary Supplemental Filing for General Interrogatory 9 (Section D) why the contract(s) is treated differently for GAAP and SAP.

9.6 The reporting entity is exempt from the Reinsurance Attestation Supplement under one or more of the following criteria:

- (a) The entity does not utilize reinsurance; or, Yes [] No [X]
- (b) The entity only engages in a 100% quota share contract with an affiliate and the affiliated or lead company has filed an attestation supplement; or
Yes [] No [X]
- (c) The entity has no external cessions and only participates in an intercompany pool and the affiliated or lead company has filed an attestation supplement.
Yes [] No [X]



Keep Washington Safe and Working

Independent Actuarial Opinion



Keep Washington Safe and Working

October 14, 2022

June 30, 2022 Statement of Actuarial Opinion

State of Washington – Industrial Insurance Fund

Identification

I, Rod Morris, am a Specialist Leader with the firm of Deloitte Consulting LLP. I am Fellow of the Casualty Actuarial Society and a Member of the American Academy of Actuaries. I was appointed by the Washington State Auditors' Office to provide a Statement of Actuarial Opinion regarding the reasonableness of the State of Washington Industrial Insurance Fund's ("the Fund") carried loss and loss adjustment expense reserves as of June 30, 2022. I meet the qualification standards promulgated by the American Academy of Actuaries and am appropriately qualified to perform these procedures and issue Statements of Actuarial Opinion. I have attested compliance with the Casualty Actuarial Society Continuing Education Policy as of December 31, 2021 to perform actuarial services in 2022.

The Fund is comprised of three Workers' Compensation Program Accounts: the Accident Account, the Medical Aid Account, and the Pension Reserve Account. The Fund is currently administered by the State of Washington Department of Labor & Industries ("the Department").

The intended purpose of this opinion is to provide an opinion on the carried loss and loss adjustment expense reserves as of June 30, 2022. The intended users of this opinion are the Department and the State Auditor' Office. The loss and loss adjustment expense reserves are the responsibility of Department. My responsibility is to express an opinion on those reserves based on my review.

Scope

I have examined the reserves listed in Exhibit A, as shown in the Fund's Statutory Financial Information Report, as of June 30, 2022. The loss and loss adjustment expense reserves ("reserves") specified in Exhibit A, where applicable, include provisions for disclosure items (Disclosures 8 thru 12) in Exhibit B. I have reviewed the June 30, 2022 loss and loss adjustment expense reserves recorded under U.S. Statutory Accounting Principles. My review considered data evaluated as of June 30, 2022 and additional information provided to me through the date of this opinion.

In forming my opinion on the loss and loss adjustment expense reserves, I relied upon data prepared by Mr. William Vasek, the Department's Chief Actuary, his actuarial staff, and Rob Cotton, the Department's Chief Accounting Officer. I evaluated that data for reasonableness and consistency. In performing this evaluation, I have assumed that the Department (a) used its best efforts to supply accurate and complete data and (b) did not knowingly provide any inaccurate data. In other respects, my examination included

the use of such actuarial assumptions and methods and such tests of the calculations as I considered necessary.

My review was limited to items listed in Exhibit A, and did not include an analysis of any other balance sheet items. I have not examined the Fund's assets and I have formed no opinion as to the validity or value of these assets.

Opinion

In my opinion, the amounts carried in Exhibit A on account of the items identified:

- (A) meet the requirements of the insurance laws of the State of Washington;
- (B) are consistent with reserves computed in accordance with accepted actuarial standards;
- (C) make a reasonable provision for all unpaid loss and loss adjustment expense obligations of the Fund under the terms of its contracts and agreements.

Relevant Comments

A. Company-Specific Risk Factors

Actuarial estimates of property and casualty loss and loss adjustment expense unpaid claims are inherently uncertain because they are dependent on future contingent events. Also, these unpaid claim estimates are generally derived from analyses of historical data, and future events or conditions may differ from the past. The actual amount necessary to settle the unpaid claims may therefore be significantly different from the reserve amounts listed in Exhibit A.

The major factors and/or particular conditions underlying the risk and uncertainties that I consider relevant to the Department's estimates of unpaid losses and loss adjustment expenses as of June 30, 2022 are described in the sections below. These include but are not necessarily limited to the following items.

By statute, the Fund's direct exposure is limited to one line of business (workers' compensation) in one state (Washington). Therefore, any adverse trends affecting this line of business and/or state could have a material effect on the Fund's loss and loss adjustment expense reserves. Such trends would include legislative benefit level changes and adverse decisions or interpretations of law that may have an effect on all open workers' compensation claims.

A major assumption in the analysis of the medical component of the workers' compensation reserves is the selection of a long-term medical trend factor to apply to future calendar year medical payments. Estimating medical trend is difficult because it is highly variable. In my opinion, there is a higher than normal degree of variability associated with the Fund's medical loss reserves due to the uncertainty surrounding future medical trends and the expected length of medical payments.

The Department discounts the loss and loss adjustment expense reserves to reflect the time value of money using an average annual interest rate of 2.66%. Changes to the interest rate used for discounting could result in material changes to the reserves. I note that the current risk free interest rate matching

the duration of these liabilities (approximately 15.0 years) was 3.18% as of June 30, 2022, 1.73% as of June 30, 2021, 0.92% as of June 30, 2020 and 2.16% as of June 30, 2019.

The Fund defines its “Contingency Reserve” as the difference between its assets and liabilities. Other insurance companies typically refer to this Contingency Reserve as Statutory Surplus. Due to the size of the Fund’s Contingency Reserve, \$4.315 billion, relative to the size of its loss and loss adjustment expense reserve, \$15.714 billion, any small changes in reserves will have a material impact on the Contingency Reserve. The current reserve leverage ratio (reserve / contingency reserve) is significantly higher than the majority of workers’ compensation carriers in the industry and workers’ compensation funds in other states.

An implicit assumption in the Department’s actuarial review is that the State of Washington cost of living adjustments will be similar to cost of living adjustments approved by the Federal Government for Social Security retirement benefits. Future State of Washington cost of living adjustments that vary significantly from those approved by the Federal Government for Social Security retirement benefits could result in a material change in future costs and the adequacy of the reserves, especially for the Pension Reserve Account.

B. Risk of Material Adverse Deviation

With respect to this Statement of Actuarial Opinion, the amount of adverse deviation that I consider to be material is \$863 million. My basis for determining this amount is 20% of the Contingency Reserve. This amount represents a reasonable upward fluctuation in reserves from those carried by the Fund that would be material to the Contingency Reserve. My materiality standard was selected based on the context in which this opinion letter will be used. It is prepared solely to assess the reasonableness of the Fund’s loss and loss adjustment expense reserves. Other measures of materiality might be used for reserves that are being evaluated in a different context.

I believe there are significant risks and uncertainties with the Fund’s net loss and loss adjustment expenses that could result in material adverse deviation. I have identified those risk factors as the lack of diversity of exposure by line of business and by state, future medical trend, the discounting of the reserves, reserve leverage, and future cost of living adjustments. These risk factors are described in greater detail in the preceding paragraph and in the report supporting this opinion. The absence of other risk factors from this commentary is not meant to imply that additional factors cannot be identified in the future as having had a significant influence on the Fund’s reserves.

C. Other Disclosures in Exhibit B

Discounting

The Department discounts the loss and loss adjustment expense reserves to reflect the time value of money. The amount of discount is based on an actuarially derived projected payment pattern and selected annual interest rates as follows.

- For the Medical Aid Account, the Department’s selected interest rate is 1.0%.
- For “state fund pensions” within the Pension Reserve Account, the Department’s selected interest rate is 4.0%.

- For “self-insured pre-funded pensions” within the Pension Reserve Account, the Department’s selected interest rate is 5.7% according to the Washington administrative code rule WAC 296-14-8810. The rates selected for self-insured pre-funded pensions is allowed to be different from the rate selected for state fund pensions according to SB6393.
- For the Accident Account, combinations of interest rates are used to discount the reserves. The future total permanent disability and fatal transfers made to the Pension Reserve Account assume interest discounts based on an annual rate of 4.0%. The actual transfer payments and all other payments are discounted using a Department selected rate of 1.0%.

The average combined interest rate for the Program is approximately 2.66% with a total discount amount of \$6.48 billion. The interest rates were selected by the Department, and I make no opinion regarding the appropriateness of the selected rates. I note that the current risk free interest rate matching the duration of these liabilities was 3.18% as of June 30, 2022, 1.73% as of June 30, 2021, 0.92% as of June 30, 2020 and 2.16% as of June 30, 2019.

The interest rates used for the self-insured pre-funded pensions within the Pension Reserve Account changed from 5.8% last year to 5.7% this year. The interest rates used for the “state fund pensions” within the Pension Reserve Account remained the same at 4.0% this year. The interest rates used for the actual transfer payments and all other Accident Account and Medical Aid Account payments remained the same at 1.0% this year. The effect of the change in the interest rate assumptions this year was an increase in the discounted reserve of \$5.2 million.

Underwriting Pools or Associations

The Fund participates in the Washington United States Longshore and Harbor Workers’ Compensation Act Assigned Risk Plan (“WARP”) which was established to provide USL&H workers’ compensation insurance coverage for employers unable to purchase it through the normal private insurance market. The Fund pays assessments to WARP and participates in any underwriting losses or surpluses incurred by WARP. Based on discussions with the Department, I understand that WARP is not currently in a deficit position. Therefore, the Fund has not booked a reserve to account for any unpaid claims related to WARP.

I understand that the Fund does not participate in any other voluntary or involuntary pools.

Asbestos Exposures and Environmental Exposures

I have reviewed the Fund’s exposure to asbestos and environmental claims. There has been no reported claim activity. In my opinion, the chance of material liability related to asbestos and environmental claims is remote. The Fund has not provided coverage that could reasonably be expected to produce material levels of asbestos and/or environmental liability claims activity.

Disclosure of Total Claims Made Extended Loss and Loss Expense Reserves

Department management has informed me that the Fund does not provide extended reporting coverage at no additional charge in the event of death, disability, or retirement of the insured.

Disclosure of Accident and Health (A&H) Long Duration Contracts

Department management has informed me that the Fund does not write A&H policies with contract terms of thirteen months or greater and for which contract reserves are required.

Disclosure of Unearned Premium Reserves for Property and Casualty (P&C) Long Duration Contracts

Department management has informed me that the Fund does not write single or fixed premium policies with coverage periods of thirteen months or greater which are non-cancelable and not subject to premium increase (excluding financial guaranty contracts, mortgage guaranty policies, and surety contracts).

Other items on which the Appointed Actuary is providing Relevant Comments disclosed in Exhibit B

D. Reinsurance

Reinsurance Collectability

Use of ceded reinsurance is minimal and is limited to catastrophic events and terrorism coverage at high limits in older years and once again purchased effective February 1, 2019 and subsequent. The current reinsurance program consists of two excess of loss contracts. The first excess of loss contract covers catastrophic or terrorism events that exceed \$200 million up to \$500 million per occurrence. The second excess of loss contract covers catastrophic or terrorism events that exceed \$500 million up to \$1.0 billion per occurrence. All reinsurers are rated **A** or better by **AM Best**. As of June 30, 2022, Fund management has informed me that it is not aware of any catastrophic events that would trigger a reinsurance recovery. Therefore, there are currently no ceded reserves recorded as of June 30, 2022 and no reinsurance collectability problems. With respect to loss and loss adjustment expense reserves net of ceded reinsurance, I have not anticipated any contingent liability which could arise if any of the reinsurers prove unable to meet their loss and loss adjustment expense obligations under the terms and conditions of their contracts with the Fund.

Retroactive Reinsurance, Financial Reinsurance

Based on discussions with Department management and its description of the Fund's ceded reinsurance, I am not aware of any reinsurance contract that either has been or should have been accounted for as retroactive reinsurance or financial reinsurance.

E. Methods and Assumptions

Beginning in fiscal year 2020, the Department initiated a Workers' Compensation System Modernization (WCSM) project to update its policy, administration, and claim systems. It is estimated that a total of \$25.6 million has already been spent as of June 30, 2022 of which none has been currently allocated to CAE payments. The anticipated future cost of WCSM is approximately \$226.3 million over the next eight fiscal years. The Department assumes that approximately 2/3 of the cost will be claims related and will expense the allocated State Fund costs (i.e. excluding costs allocated to self-insureds) through its claims administration expense (CAE). The CAE related cost has been distributed to both future and historical fiscal accident years. The estimated amount allocated to fiscal-accident years 2022 and prior and included in the reserves as of June 30, 2022 totals \$53.5 million on a discounted basis and \$55.3 million on an undiscounted basis.

F. COVID-19

The COVID-19 pandemic has impacted the number and severity of reported claims over the past 27 months. There has been a total of 8,179 compensable claims reported as of June 30, 2022. These claims represent 20.5% of the compensable claims for fiscal-accident year 2022, 10.3% of the compensable claims for fiscal-accident year 2021 and 5.4% of the compensable claims for fiscal-accident year 2020. The

total case incurred value of the COVID-19 claims as of June 30, 2022 is \$50.7 million of which \$38.6 million has been paid. The majority of these claims are very small in nature with only a handful of larger claims. Therefore, I do not expect the direct impact of COVID-19 claims to be significant, although these claims do affect the frequency and severity of reported claims as mentioned previously. The resultant shutdowns and economic downturn had an initial effect on the medical treatment, legal processes, and business operations but I believe that most of these indirect effects of the pandemic have stabilized as of June 30, 2022. In my analysis I have separated out the COVID-19 claims performing the analysis excluding these claims and then adding in a provision for unpaid COVID-19 claims. I have not incorporated estimated adjustments to the actuarial assumptions in consideration of the effects of the pandemic. However, I caution that the volatility and uncertainty of my projections are increased due to the potential future effects of the pandemic.

G. General Uncertainty

In evaluating whether the reserves make a reasonable provision for unpaid losses and loss adjustment expense, it is necessary to project future loss and loss adjustment expense payments. It is certain that actual future losses and loss adjustment expenses will not develop exactly as projected and may, in fact, vary significantly from the projections. No warranty is expressed or implied that such variance will not occur. Further, my projections make no provision for the broadening of coverage by legislative action or judicial interpretation or for extraordinary future emergence of new classes of losses or types of losses not sufficiently represented in the Fund's historical database or which are not yet quantifiable.

Actuarial Report

An actuarial report and underlying actuarial workpapers supporting the findings expressed in this Statement of Actuarial Opinion will be provided to the Department to be retained for a period of seven years in the administrative offices of the Department and available for regulatory examination.

This Opinion is solely for the use of assessing the reasonableness of the loss and loss adjustment expense reserves and is only to be relied upon by the Fund and the State.



Rod Morris, FCAS, FSA, MAAA
Deloitte Consulting LLP
555 West 5th Street, Suite 2700
Los Angeles, CA 90013
(213) 688-3374
rmorris@deloitte.com
October 14, 2022

Statement of Actuarial Opinion – Year Ended June 30, 2022

State of Washington Industrial Insurance Fund

Exhibit A: SCOPE

<u>Loss and Loss Adjustment Expense Reserves:</u>	
1. Unpaid Losses (Liabilities, Surplus and Other Funds page, Col 1, Line 1)	\$14,768,690,000
2. Unpaid Loss Adjustment Expenses (Liabilities, Surplus and Other Funds page, Col 1, Line 3)	\$ 945,641,000
Total Net Loss and Loss Adjustment Expense Reserves	\$15,714,331,000
3. Unpaid Losses – Direct and Assumed (Schedule P, Part 1, Summary, Totals from Cols. 13 and 15, Line 12 * 1,000)	\$14,768,690,000
4. Unpaid Loss Adjustment Expenses – Direct and Assumed (Schedule P, Part 1, Summary, Totals from Cols. 17, 19 and 21, Line 12 * 1,000)	\$ 945,641,000
Total Direct and Assumed Loss and Loss Adjustment Expense Reserves	\$15,714,331,000
5. The Page 3 write-in item reserve, “Retroactive Reinsurance Reserve Assumed”	\$
6. Other Loss Reserve items on which the Appointed Actuary is expressing an Opinion (list separately, adding additional lines as needed)	\$
<u>Premium Reserves:</u>	
7. Reserve for Direct and Assumed Unearned Premiums for P&C Long Duration Contracts	\$
8. Reserve for Net Unearned Premiums for P&C Long Duration Contracts	\$
9. Other Premium Reserve items on which the Appointed Actuary is expressing an Opinion (list separately, adding additional lines as needed)	\$

Statement of Actuarial Opinion – Year Ended June 30, 2022

State of Washington Industrial Insurance Fund

Exhibit B: DISCLOSURES

<u>Item:</u>			
1. Name of the Appointed Actuary	Last	First	Middle
	Rodney	Scott	Morris
2. The Appointed Actuary's Relationship to the Fund. Enter E or C based upon the following: E if an Employee of the Fund or Group C if a Consultant	C		
3. The Appointed Actuary's Accepted Actuarial Designation (indicated by the letter code): F if a Fellow of the Casualty Actuarial Society (FCAS) A if an Associate of the Casualty Actuarial Society (ACAS) S if a Fellow of the Society of Actuaries (FSA) through the General Insurance track M if the actuary does not have an Accepted Actuarial Designation but is approved by the Academy's Casualty Practice Council. O for Other	F		
4. Type of Opinion, as identified in the OPINION paragraph. Enter R, I, E, Q, or N based upon the following: R if Reasonable I if Inadequate or Deficient Provision E if Excessive or Redundant Provision Q if Qualified. Use Q when part of the OPINION is Qualified. N if No Opinion	R		
5. Materiality Standard expressed in U.S. dollars (Used to answer Question #6.)	\$862,904,000		
6. Are there significant risks that result in Material Adverse Deviation?	YES <input checked="" type="checkbox"/> NO <input type="checkbox"/> N/A <input type="checkbox"/>		
7. Statutory Surplus (Contingency Reserve	\$4,314,520,000		

Statement of Actuarial Opinion – Year Ended June 30, 2022

State of Washington Industrial Insurance Fund

Exhibit B: DISCLOSURES

<u>Item:</u>	<u>Amount</u>
8. Discount included as a reduction to loss reserves and loss adjustment expense reserves	
8.1 Non-tabular Discount	\$1,041,846,000
8.2 Tabular Discount	\$5,436,540,000
9. The net reserves for losses and loss adjustment expenses for the Fund’s share of voluntary and involuntary underwriting pools’ and associations’ unpaid losses and loss adjustment expenses	N/A
10. The net reserves for losses and loss adjustment expenses that the Fund carries for the following liabilities	
10.1 Asbestos	\$0
10.2 Environmental	\$0
11. The total claims made extended loss and loss adjustment expense reserve	
11.1 Amount reported as loss and loss adjustment reserves	\$0
11.2 Amount reported as unearned premium reserves	\$0
12. The net reserves for A&H Long Duration Contracts that the Fund carries	
12.1 Losses	\$0
12.2 Loss Adjustment Expenses	\$0
12.3 Unearned Premium	\$0



Keep Washington Safe and Working

***State of Washington Industrial Insurance Fund
Statutory Financial Information Report***

Upon request, foreign language support and formats for persons with disabilities are available. Call 1-800-547-8367. TDD users, call 711. L&I is an equal opportunity employer.

FY23-223 [12-2022]