



Washington State Department of  
**Labor & Industries**



# **State of Washington Industrial Insurance Fund Statutory Financial Information Report**

*For the Fiscal Years Ended June 30, 2017 and 2016*





***State of Washington Industrial Insurance Fund  
Statutory Financial Information Report***  
For the Fiscal Years Ended June 30, 2017 and 2016



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Washington State Office of Financial Management

Washington State Investment Board



*Keep Washington Safe and Working*

*State of Washington Industrial Insurance Fund*  
*Statutory Financial Information Report*  
For the Fiscal Years Ended June 30, 2017 and 2016

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## **Introductory Section**



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STATE OF WASHINGTON  
DEPARTMENT OF LABOR AND INDUSTRIES  
P.O. Box 44000 • Olympia Washington 98504-4000

December 4, 2017

The Honorable Jay Inslee, Governor  
Honorable Members of the Legislature  
Director of Office of Financial Management  
Washington State Citizens  
Olympia, Washington

***RE: Statutory Financial Information Report***

The Revised Code of Washington 51.44.115 requires the Department of Labor and Industries (L&I) to publish a Statutory Financial Information Report for the Industrial Insurance Fund (State Fund) in conformity with statutory accounting practices and principles promulgated by the National Association of Insurance Commissioners within six months of the close of each fiscal year. This report is published to fulfill that requirement for the fiscal year ended June 30, 2017.

L&I is fully responsible for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal controls established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The independent certified public accounting firm, Eide Bailly, LLP, has issued an unmodified (“clean”) opinion on the Statutory Financial Information Report for the fiscal years ended June 30, 2017 and 2016. The independent auditor’s report is located at the front of the financial section of this report.

Management’s Discussion and Analysis (MD&A) immediately follows the independent auditor’s report and provides a narrative introduction, overview, and analysis of the Consolidated Statutory Financial Statements. The MD&A complements the information provided in this letter of transmittal and should be read together with it.

***PROFILE OF THE INDUSTRIAL INSURANCE FUND***

The Industrial Insurance Fund is part of the Workers’ Compensation Program and is made up of the Accident, Medical Aid, Pension Reserve Accounts, and the Industrial Insurance Rainy Day Fund. The activities within the Industrial Insurance Fund are financed and operated in a manner

similar to private business entities. Premiums collected from employers and workers and investment earnings finance the cost of providing medical coverage, time-loss payments, disability benefits, Stay at Work reimbursements, and structured settlements. L&I prepares a Statutory Financial Information Report for the Washington State Industrial Insurance Fund of the Workers' Compensation Program annually, based on a fiscal year beginning July 1 and ending June 30.

L&I, an agency of Washington State, is responsible for managing the state's Workers' Compensation Program; enforcing the Washington Industrial Safety and Health Act; providing safety and health consultations and information; enforcing wage and hour, child labor and family leave requirements; managing the state's Crime Victims' Compensation Program; registering contractors and apprentices; inspecting electrical work, elevators, boilers and factory-assembled structures; and issuing licenses for certain skilled trades.

L&I's headquarters is located at 7273 Linderson Way SW in Tumwater, Washington. In addition, there are 18 L&I field offices across Washington State that enable us to respond to specific needs in different localities.

The workers' compensation system has existed in Washington State for 106 years. Washington was one of the first states to enact workers' compensation laws. Our state's Workmen's Compensation Act, established on July 28, 1911, was designed to protect workers and employers from injustice and financial hardship arising from work-related injuries in extremely hazardous work. In 1923, Washington became one of only two states where workers pay a portion of the insurance premiums.

Washington's workers' compensation insurance was provided solely through the State Fund, managed by L&I, until 1971, when the Legislature created an option for qualified employers to self-insure and expanded the scope of coverage to virtually all workers. The Self-Insurance Program allows employers with sufficient financial resources to pay the cost of claims for their injured workers from their own funds and assume significant responsibility for their own claims administration. The workers of self-insured employers are entitled to the same rights and benefits as those workers insured by the State Fund. There are approximately 356 employers who are self-insured, covering close to one-quarter of all workers in Washington.

The State Fund offers an optional financial incentive program, called Retrospective Rating, to help qualifying employers reduce their industrial insurance costs through safety and return-to-work efforts. Employers who join the Retrospective Rating Program receive partial refunds if their claim costs are lower than expected, but pay additional premiums if their claim costs are higher than expected.

The Industrial Insurance Fund covers approximately 176,000 employers and 2.9 million workers statewide. Total premiums assessed during fiscal year 2017, including both the employer and worker portions, were \$2.3 billion. Over 94,000 claims were accepted in fiscal year 2017; about 82 percent of the accepted claims were for medical treatment only and received no compensation for time off work or disability-related benefits. A monthly average of 37,166 claims were active during fiscal year 2017, and 15,865 of these claims were receiving time-loss benefits, many of which involve long-term disability and complex medical issues. In fiscal year 2017, retraining

plans were completed by 411 injured workers who would not otherwise have been able to return to any type of work after injury.

## ***MAJOR INITIATIVES***

L&I covers many workplace and safety issues, all of which fall within three primary lines of business: prevention, recovery, and the support for each.

**Prevention:** L&I works to prevent the things that threaten the lives and livelihoods of the people who live and work in Washington from happening. It covers workplace injuries and fatalities, the failure of equipment we regulate, violations of workers' wage and labor rights, and fraud.

**Recovery:** When something does go wrong on the job, L&I strives to ensure remediation and recovery - working to make people, workplaces, and communities whole again. Success in recovery means that those who are injured get reconnected to the workforce as quickly as possible, those who are wronged get speedy relief, and those who wronged them pay the right penalty or make restitution.

**Support:** The vital link between striving for prevention and providing recovery assistance as needed is L&I support—people, processes, and technology that make the other two lines of business go.

Together, these lines of business provide key guidance and direction as the agency prepares to better serve its customers of the future through its Business Transformation initiative. The goal is to project the needs and service preferences of future customers in technology, accessibility, and service, and then adapt in advance to prepare for those needs. The L&I Leadership Team has selected six transformation projects to advance during the 2017-19 biennium:

1. Replace the workers' compensation computer systems
2. Redesign the L&I website
3. Develop an agency-wide information and data strategy
4. Complete a thorough assessment of L&I's IT capabilities and needs
5. Deploy customer incentives to get results
6. Connect customers with L&I employees (foster better understanding)

Many of these transformational projects replacing the workers' compensation computer systems will likely take multiple biennia to complete.

In 2011, the Legislature directed Joint Legislative Audit and Review Committee (JLARC) staff to conduct a performance audit of workers' compensation claims management. In 2015, the JLARC concluded that efforts to help workers return to work promptly and safely could be improved. JLARC made the following recommendations, which L&I is working to implement:

- L&I should institute standards for early phone contact, claims management planning, and clear documentation in claims management.

- L&I should expand its pilot programs and enhance its claims management support systems (training, performance measures, and technology) with a focus on return to work.

L&I continues to measure specific categories of its work. Governor Jay Inslee directed state agencies to measure performance, improvements, innovation, engagement, transparency and accountability in state government. In response, L&I maintains focus on five goals:

1. Make workplaces safe
2. Help injured workers heal and return to work
3. Make it easy to do business with L&I
4. Help honest workers and businesses by cracking down on the dishonest ones
5. Ensure L&I is an employer of choice

L&I has made great strides in its goal to make workplaces safe by reducing the rate of injury and fatality by fostering a culture of safety. Washington had the nation's lowest construction fatality rate in 2015, the latest year for which complete data is available, improving from being ninth-rated the previous year, this at a time when the construction industry was booming in our state. Overall, Washington had the third-lowest worker fatality rate in the country<sup>1</sup> and reduced the occupational illness and injury rate by about one-third. L&I has been instrumental in these achievements.

L&I is a national leader in helping injured workers heal and return to work, with innovative incentives and return-to-work programs. The agency is well-respected among other states and in the industry, leading to three L&I leaders recently being appointed to committees of the International Association of Industrial Accident Boards and Commissions. This reflects L&I's commitment to create a culture in which employers, workers, medical providers, vocational experts, and L&I staff focus on maintaining the workers' connection to the workforce, along with their motivation to return to work. This culture, combined with quality medical services and operational efficiencies, saves employers money - an estimated \$839 million in reduced benefit liabilities over the past three fiscal years. Through these programs and initiatives, long-term disability rates are down 18 percent in Washington since 2012. Return-to-work services are now provided, on average, 100 days earlier than in 2012; the proportion of workers who return to work through earlier services is 91 percent higher than in the past. L&I promotes high-quality, evidence-based care and is a national leader in reducing chronic opioid use, which is down to about one percent of incoming time-loss claims. These and other measures help to control health care cost growth, which was about 2.8 percent for fiscal year 2017.

L&I's direct deposit and debit card options for injured workers continued to help make it easier to do business with L&I. Other improvements are having a similar impact. Improvements to L&I's provider hotline reduced wait times by 92 percent, dropped abandoned calls by 54 percent, and cut turnaround time in half for service authorizations. L&I's agency-wide initiative to serve limited-English-proficiency customers includes mandatory staff training on using a telephone interpreter service when necessary, and all bilingual employees have been tested for oral proficiency. This commitment to customers whose English skills are limited aims to make it easier to do business with L&I in any language.

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<sup>1</sup> 2015 Washington state work-related fatalities report, WA Fatality Assessment & Control Evaluation

L&I is cracking down on unscrupulous business practices with improved methods of identifying illegal activities. The agency is working with the Washington State Attorney General's Office to step up criminal and civil enforcement, especially cases of wage theft. L&I investigations resulted in returning more than \$4.1 million in wages to workers last fiscal year (\$3.3 million in unpaid wages and \$0.8 million in prevailing wages). L&I is also continuing efforts to identify and hold accountable all workers, providers and businesses that defraud the workers' compensation system. For every dollar spent on workers' compensation fraud prevention, \$11.45 was returned. The jump of more than \$2.50 from the previous fiscal year is due to collecting more late premiums, fines and penalties, while reducing operating costs.

Ensuring L&I is an employer of choice focuses on providing a culture of trust while developing opportunities for workplace flexibility, such as alternative schedules and telework options. Since October 2016, the Infants at Work pilot program tested the option to provide additional flexibility options for new families. L&I made great strides in telework in fiscal year 2017, completing eight pilot projects in a wide variety of programs around the agency, and increasing official participation from 65 employees in February 2016 to about 300 by May of 2017. L&I remains committed to using Lean to empower employees to make decisions that affect their work. Employee-led Lean projects have reduced time for claim processing, improved relationships with customers, streamlined our collections process, and reduced burden on staff. Participation in wellness initiatives is brisk among the agency's employees, with more than 5,000 sign-ups for various events in agencywide wellness campaigns during calendar year 2016. L&I also added a lactation room, expanded onsite nutritional food options, and increased engagement in the SmartHealth wellness platform to 67 percent of the workforce.

### ***ACKNOWLEDGEMENTS***

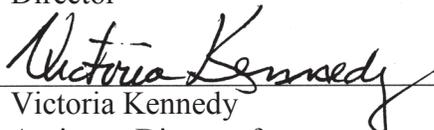
As in the work and service we provide every day, this Statutory Financial Information Report represents our commitment to maintain excellence in financial reporting, and the financial statements are in conformance with the highest standards of financial accountability.

The preparation of this report could not have been accomplished without the professionalism and dedication demonstrated by the financial and management personnel of L&I, the Washington State Office of Financial Management, and the Washington State Investment Board.

Sincerely,



Joel Sacks  
Director



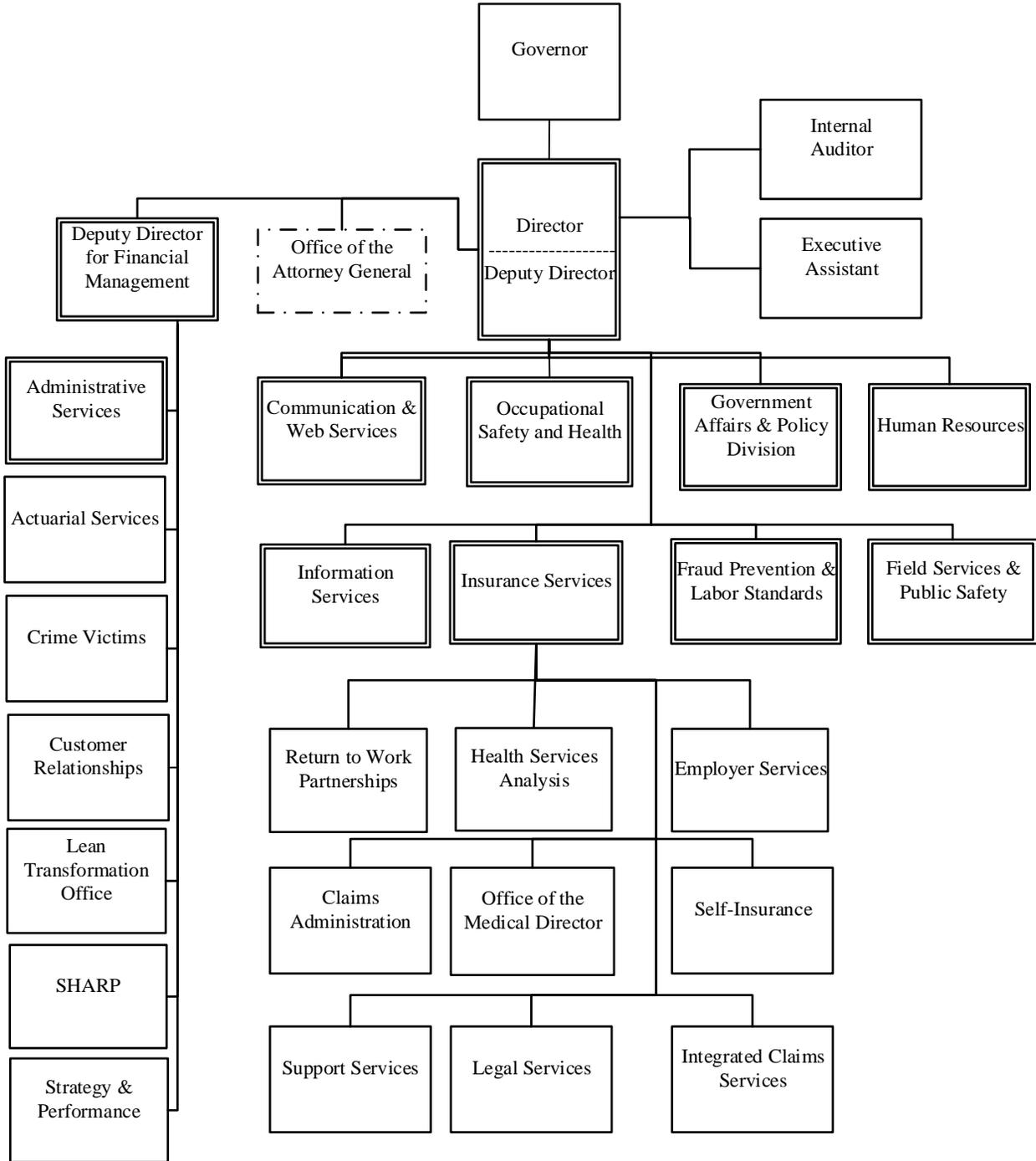
Victoria Kennedy  
Assistant Director for  
Insurance Services



Randi Warick  
Deputy Director for  
Financial Management

## Department of Labor & Industries

### Organization Chart June 30, 2017



## **Financial Section**



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## Independent Auditor's Report

Mr. Joel Sacks, Director  
Washington State Department of Labor and Industries  
Industrial Insurance Fund  
Olympia, Washington

### Report on the Financial Statements

We have audited the accompanying statutory financial statements (referred to as the financial statements) of Washington State Department of Labor and Industries Industrial Insurance Fund (Fund), which comprise the statutory statement of admitted assets, liabilities, and contingency reserve as of June 30, 2017 and 2016, and the related statutory statements of operations and changes in contingency reserve, and statutory cash flows for the years then ended, and the related notes to the statutory financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the accounting practices prescribed or permitted by the Insurance Department of the State of Washington. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles**

As described in Note 1 to the financial statements, the statutory financial statements are prepared using accounting practices prescribed or permitted by the Insurance Department of the State of Washington, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the statutory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### **Adverse Opinion on U.S. Generally Accepted Accounting Principles**

In our opinion, because of the significance of the matter described in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Fund as of June 30, 2017 and 2016, or the results of its operations or its cash flows for the years then ended.

### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the admitted assets, liabilities, and contingency reserve of the Fund as of June 30, 2017 and 2016, and the results of its operations and its cash flows for the years then ended, on the basis of accounting described in Note 1.

### **Other Matters**

#### **Required Supplementary Information**

Our audits were conducted for the purpose of forming an opinion on the statutory-basis financial statements taken as a whole. The accompanying supplementary information included in the *Supplemental Schedule of Investment Risk Interrogatories* and the *Summary Investment Schedule* on pages 88 through 92 are required to be presented to comply with the National Association of Insurance Commissioners' Annual Statement Instructions and the National Association of Insurance Commissioners' Accounting Practices and Procedures Manual and are not a required part of the basic statutory financial statements. Such information included in the schedules referred to above is the responsibility of management, is presented for purposes of additional analysis and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other procedures in accordance with the auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements taken as a whole.

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements. The *Introductory Section, Management's Discussion and Analysis, the Statement of Actuarial Opinion Section, and Schedule of Undiscounted Claims Development* are presented for purposes of additional analysis and are not a required part of the financial statements.

The *Schedule of Undiscounted Claims Development* is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements taken as a whole.

The information contained in the *Introductory Section, Management Discussion and Analysis and the Statement of Actuarial Opinion sections* have not been subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

A handwritten signature in black ink that reads "Eide Bailly LLP". The signature is written in a cursive, flowing style.

Fargo, North Dakota  
December 4, 2017



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## **Management's Discussion and Analysis**

Our management's discussion and analysis of the state of Washington Industrial Insurance Fund's (State Fund) Statutory Financial Information Report provides an overview of the State Fund's financial performance for the fiscal years ended June 30, 2017 and 2016. The information included here should be considered along with the transmittal letter, which can be found on pages 3-7 of this report, and the accompanying Consolidated Statutory Financial Statements and notes to the Consolidated Statutory Financial Statements, which follow this narrative.

### **History and Information that Make the State of Washington's Industrial Insurance Fund Unique**

Washington was one of the first states to enact workers' compensation laws. The state of Washington's Workmen's Compensation Act established the industrial insurance system in 1911, covering only extremely hazardous work. Washington's workers' compensation insurance was provided solely through the State Fund until 1971, when the system underwent a major overhaul. It was then that the legislature expanded the scope of coverage to virtually all workers and created an option for qualified employers to self-insure, thus paying the cost of claims for their injured workers from their own funds, and also assuming responsibility for their own claims administration.

Washington State, through Title 51 of the Revised Code of Washington (RCW), requires all employers, unless exempted, to secure coverage for job-related injuries and illnesses, either by paying insurance premiums to the Industrial Insurance Fund or by self-insuring. Direct private insurance is not authorized, although self-insurers are permitted to reinsure up to 80 percent of their obligations. The state of Washington's Department of Labor and Industries (L&I) operates as an exclusive workers' compensation fund, one of only four remaining in the United States.

In Washington, employers and workers agreed in the 1930s to base premiums on the workers' exposure to risk (hours on the job). Also, Washington requires both the employers and workers to contribute to the cost of Medical Aid premiums.

Under statute RCW 51.16.035, L&I is required to have the lowest possible premium rates while maintaining solvency of the system. L&I is also required to limit rate fluctuations, follow recognized insurance principles, and stimulate and encourage accident prevention.

## Size and Scope of Washington’s Industrial Insurance Fund

The following information provides some context on the size and scope of the Industrial Insurance Fund and how it changed between fiscal years 2017 and 2016. The Industrial Insurance Fund is the seventh largest workers’ compensation program in the nation, based on 2016 net premiums written, and the largest of the exclusive State Funds.

### Statistics at a Glance

	Fiscal Year 2017	Fiscal Year 2016
Employers insured*	176,000	177,000
Workers covered*	2,910,000	2,800,000
Hours reported**	3,824,000,000	3,678,000,000
Premiums assessed (employers' portion)**	\$ 1,825,000,000	\$ 1,718,000,000
Premiums assessed (workers' portion)**	\$ 423,000,000	\$ 408,000,000
Benefits incurred expense*	\$ 1,354,483,000	\$ 1,906,294,000
Number of claims filed	109,965	110,498
Total days paid for lost work	6,102,780	6,475,281

Note: The data above is a snapshot as of September following the fiscal year-end.

\* Rounded to the nearest thousand

\*\* Rounded to the nearest million

In fiscal year 2017, Washington’s workers’ compensation system provided insurance for about 2.9 million employees working for 176,000 employers. There were 109,965 claims filed and 94,128 claims accepted. Among the accepted claims, 78,054 of them were medical-only claims. There were 50 fatal pensions awarded in fiscal year 2017. Total premiums assessed from both employers and workers during the current fiscal year were approximately \$2,248 million. The business or industry group that filed the greatest number of claims was restaurants and taverns. The most common injuries were traumatic injuries to back muscles, tendons, ligaments, and joints, including the spine and spinal cord.

## Overview of the Financial Statements

The accompanying Consolidated Statutory Financial Statements report the financial position and results of operations for four of the seven Workers’ Compensation Program accounts: the Accident, Medical Aid, Pension Reserve, and Industrial Insurance Rainy Day Fund Accounts. In Fiscal Year 2016 the Industrial Insurance Rainy Day Fund Account did not have any transfers or restrictions, and in Fiscal Year 2017 there were no transfers made but funds were restricted. These four accounts represent the Workers’ Compensation Program Basic Plan, also known as the Industrial Insurance Fund.

This discussion and analysis serves as an introduction to the Industrial Insurance Fund’s financial statements, which consist of the following components:

The Consolidated Statutory Statement of Admitted Assets, Liabilities, and Contingency Reserve provides information about the Fund's admitted assets and liabilities and reflects the contingency reserve as of June 30, 2017 and 2016. The Consolidated Statutory Statement of Admitted Assets, Liabilities, and Contingency Reserve can be found on page 31 of this report.

The Consolidated Statutory Statement of Operations and Changes in Contingency Reserve shows how the Fund's contingency reserve changed during the fiscal year. It presents revenues and expenses for fiscal years 2017 and 2016. The Consolidated Statutory Statement of Operations and Changes in Contingency Reserve can be found on page 32 of this report.

The Consolidated Statutory Statement of Cash Flows reflects cash collections and cash payments to arrive at the net increase or decrease in cash and cash equivalents during fiscal years 2017 and 2016. The Consolidated Statutory Statement of Cash Flows can be found on page 33 of this report.

The Notes to the Consolidated Statutory Financial Statements are an integral part of the financial statements and are essential to a full understanding of the Industrial Insurance Fund's financial position and results of operations presented in the financial statements. The Notes to the Consolidated Statutory Financial Statements can be found on pages 37-83 of this report.

These financial statements have been prepared in conformity with the Statutory Accounting Principles (SAP), as promulgated by the National Association of Insurance Commissioners. The main purpose of SAP-based information is to determine solvency. *Solvency* is defined as "the availability of the Industrial Insurance Fund's admitted assets to satisfy its obligations to injured workers and beneficiaries." The Notes to the Consolidated Statutory Financial Statements provide additional information that is essential to a full understanding of the data provided in the Consolidated Statutory Financial Statements.

### **Elimination for Consolidated Financial Statements**

It is important to the readers of the Consolidated Statutory Statement of Admitted Assets, Liabilities, and Contingency Reserve that we include details of each account, report the true contingency reserve balance, and show compliance with the statutory Pension Reserve Account transfer requirement. Each year, the Pension Reserve Account's assets and liabilities are evaluated, and transfers are made from the Accident and Second Injury Accounts as required by law. Self-insured employers also pay their portion of deficiencies or receive their portion of the excess over the required reserve. In fiscal year 2017, the receivable and the accrued liability of \$39,188 million resulting from the transfer from the Accident Account to the Pension Reserve Account was eliminated in order to arrive at an accurate consolidated Industrial Insurance Fund balance.

## State of Washington Industrial Insurance Fund

### Financial Position

The Industrial Insurance Fund's financial position at June 30, 2017 and 2016 was as follows:

<b>Summary of Financial Position</b> <b>As of June 30, 2017 and 2016</b> (dollars in thousands)				
	<b>June 30, 2017</b>	<b>June 30, 2016</b>	<b>\$ Change</b>	<b>% Change</b>
<b>Admitted Assets</b>				
Fixed income investments	\$ 13,531,329	\$ 12,665,856	\$ 865,473	6.8%
Equities investments	2,106,217	1,766,364	339,853	19.2%
Short-term investments	167,557	161,305	6,252	3.9%
Receivable for securities	10,894	5	10,889	217780.0%
<b>Total Investments</b>	<b>15,815,997</b>	<b>14,593,530</b>	<b>1,222,467</b>	<b>8.4%</b>
Securities lending collateral	84,144	114,835	(30,691)	(26.7%)
Interest receivable	106,285	109,871	(3,586)	(3.3%)
Cash and cash equivalents	10,173	12,526	(2,353)	(18.8%)
Premiums receivable, net	606,234	558,249	47,985	8.6%
Other assets	64,883	81,716	(16,833)	(20.6%)
<b>Total Admitted Assets</b>	<b>\$ 16,687,716</b>	<b>\$ 15,470,727</b>	<b>\$ 1,216,989</b>	<b>7.9%</b>
<b>Liabilities and Contingency Reserve</b>				
Benefit liabilities	\$ 12,726,732	\$ 12,978,157	\$ (251,425)	(1.9%)
Claims administration liabilities	619,242	622,547	(3,305)	(0.5%)
Retrospective rating adjustments	169,517	162,367	7,150	4.4%
OPEB liabilities	63,456	53,077	10,379	19.6%
Other liabilities	52,861	46,822	6,039	12.9%
Collateral from securities lending activities	84,144	114,835	(30,691)	(26.7%)
<b>Total Liabilities</b>	<b>13,715,952</b>	<b>13,977,805</b>	<b>(261,853)</b>	<b>(1.9%)</b>
<b>Restricted Contingency Reserve</b>	<b>111,021</b>	<b>-</b>	<b>111,021</b>	<b>-</b>
<b>Contingency Reserve</b>	<b>2,860,743</b>	<b>1,492,922</b>	<b>1,367,821</b>	<b>91.6%</b>
<b>Total Liabilities and Contingency Reserve</b>	<b>\$ 16,687,716</b>	<b>\$ 15,470,727</b>	<b>\$ 1,216,989</b>	<b>7.9%</b>

Total admitted assets of \$16,688 million increased by \$1,217 million, or 7.9 percent, as compared to the end of fiscal year 2016, primarily due to increases of \$1,222 million in total investments, \$48 million in premiums receivable offset by decreases of \$31 million in securities lending collateral, and \$17 million in other assets.

The most significant changes in the investment balances are from increases of \$865 million in fixed income investments and \$340 million in equities.

- Cash collected from operations and net investment income received was reinvested within the fixed income portfolio.
- The \$340 million increase in equities is mainly due to a very strong stock market during fiscal year 2017.

## State of Washington Industrial Insurance Fund

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Both assets and liabilities from securities lending activities decreased by \$31 million as compared to June 30, 2016, due to decreased demand for borrowing securities. The June 30, 2017, balance of cash collateral held for securities lending transactions was \$84 million. Additional information on securities lending collateral is included in Note 9 - Sale, Transfer and Servicing of Financial Assets and Extinguishments of Liabilities of this report.

Most of the premiums receivable balance represents the estimated premiums due for the quarter ended June 30, 2017. The estimated premium receivables have increased by \$48 million as compared to June 30, 2016, mostly as a result of an increase in the number of hours reported by employers and premium rate increases in the Accident Account, effective January 1, 2016, and January 1, 2017.

The change in the other assets balance mostly consists of a receivable in the Pension Reserve Account for \$11 million that is due from the Second Injury Account. As previously discussed, each year, the Pension Reserve Account's assets and liabilities are evaluated and a transfer is made between the Accident, Pension Reserve, and Second Injury Accounts, as required by law. In fiscal year 2016, the receivable from the Second Injury Account was \$28 million, which is \$17 million higher than the receivable of \$11 million for fiscal year 2017. The receivable from the Second Injury Account is lower due to the decrease in the pension discount rate, which is now closer to the investment rate of return.

Total benefit liabilities decreased \$251 million, or 1.9 percent, to \$12,727 million during fiscal year 2017, as shown by the following table:

<b>Benefit Liabilities</b>		
(in thousands)		
	<b>Fiscal Year 2017</b>	<b>Fiscal Year 2016</b>
<b>Benefit liabilities, beginning</b>	\$ 12,978,157	\$ 12,660,158
New liabilities incurred, current year	1,616,132	1,621,358
Development on prior years		
Change in reserve discount	554,889	353,097
Other development on prior liabilities	(860,347)	(102,592)
Change in discount rate	43,811	34,431
Claim payments	(1,605,910)	(1,588,295)
Change in benefit liabilities	(251,425)	317,999
<b>Benefit liabilities, ending</b>	<b>\$ 12,726,732</b>	<b>\$ 12,978,157</b>

It is expected that benefit liabilities will change every year due to normal activities, such as adding the current accident year liabilities, discounting existing liabilities, and paying claims. In addition, benefit liabilities also changed due to favorable development on prior liabilities and the following managerial decision that had no direct relationship to claim operations: the Workers' Compensation Program has developed a plan to reduce the pension discount rate from 6.5 to 4.5

percent by 2023. During fiscal year 2017, the pension discount rate was reduced from 6.3 to 6.2 percent, which increased liabilities by \$44 million.

The net decrease in benefit liabilities explained above is primarily due to favorable development of \$860 million from new information on previously-estimated liabilities. The Accident Account benefit liabilities were lower due to fewer active time-loss claims, as well as permanent partial disability awards having fewer awards and lower-than-estimated average award amounts. The Medical Aid Account had lower-than-estimated claim counts, lower-than-anticipated medical payments, and a lower claim severity trend. Detailed changes in the benefit liabilities are explained in Note 10 - Changes in Benefit and Claims Administration Liabilities of this report.

The Retrospective Rating Program is a voluntary financial incentive program offered by L&I to reduce workplace injuries and costs associated with workers' compensation claims. The program provides an economic incentive to employers that elect to have their premiums retrospectively rated, with an annual adjustment for actual benefits incurred. The Retrospective Rating Adjustments liability includes the estimated return of earned premiums, net any additional premiums expected to be assessed through the final adjustment for all current participants. This liability increased \$7 million as compared to June 30, 2016. The increase was largely due to increases in reported hours and premium rates.

The contingency reserve increased by \$1,479 million due to greater premiums collected than current accident year benefits incurred, investment income, gains on investments, and prior year benefit liabilities that increased less than expected.

State of Washington Industrial Insurance Fund

**Results of Operations**

Industrial Insurance Fund operating results and certain key financial ratios are presented in the following table:

<b>Summary of Operations and Changes in Contingency Reserve</b>				
<b>For the Fiscal Years Ended June 30, 2017 and 2016</b>				
(dollars in thousands)				
	<b>Fiscal Year</b>	<b>Fiscal Year</b>		
	<b>2017</b>	<b>2016</b>	<b>\$ Change</b>	<b>% Change</b>
Net premiums earned	\$ 2,080,809	\$ 1,963,909	\$ 116,900	6.0%
Net investment income earned	478,130	498,499	(20,369)	(4.1%)
Net investment realized gains	102,540	137,988	(35,448)	(25.7%)
Self-insured reimbursements	99,254	117,441	(18,187)	(15.5%)
Other income	58,973	53,434	5,539	10.4%
<b>Total Revenue Earned</b>	<b>2,819,706</b>	<b>2,771,271</b>	<b>48,435</b>	<b>1.7%</b>
Net benefits (losses) incurred	1,354,483	1,906,294	(551,811)	(28.9%)
Claims administration expenses (LAE) incurred	165,397	212,754	(47,357)	(22.3%)
Premium administration expenses incurred	45,542	46,983	(1,441)	(3.1%)
Other administration expenses incurred	45,107	41,708	3,399	8.1%
Self-insured administration expenses incurred	29,549	28,267	1,282	4.5%
Non-insurance administration expenses incurred	57,830	55,597	2,233	4.0%
<b>Total Administration Expenses Incurred</b>	<b>343,425</b>	<b>385,309</b>	<b>(41,884)</b>	<b>(10.9%)</b>
<b>Total Expenses Incurred</b>	<b>1,697,908</b>	<b>2,291,603</b>	<b>(593,695)</b>	<b>(25.9%)</b>
<b>Net Income</b>	<b>1,121,798</b>	<b>479,668</b>	<b>642,130</b>	<b>133.9%</b>
Other changes in contingency reserve	357,044	(208,306)	565,350	(271.4%)
Changes in contingency reserve, net	1,478,842	271,362	1,207,480	445.0%
Beginning contingency reserve, July 1	1,492,922	1,221,560	271,362	22.2%
<b>Ending Contingency Reserve, June 30</b>	<b>\$ 2,971,764</b>	<b>\$ 1,492,922</b>	<b>\$ 1,478,842</b>	<b>99.1%</b>

Net premiums earned for the current period is the sum of net premiums collected and the changes in premiums receivable and retrospective rating adjustments liability between June 30, 2016, and June 30, 2017. Net premiums earned increased \$117 million, mainly due to an \$80 million increase in the number of hours reported by employers, a \$25 million premium rate increase in the Accident Account, and an \$11 million increase due to more hours reported by businesses in higher-rated risk classes. In fiscal year 2017, employers reported 3,837 million hours worked, an increase of 155 million hours, or 4.2 percent more than the previous fiscal year. There has been steady growth of quarterly standard premiums for 25 quarters since March 31, 2011.

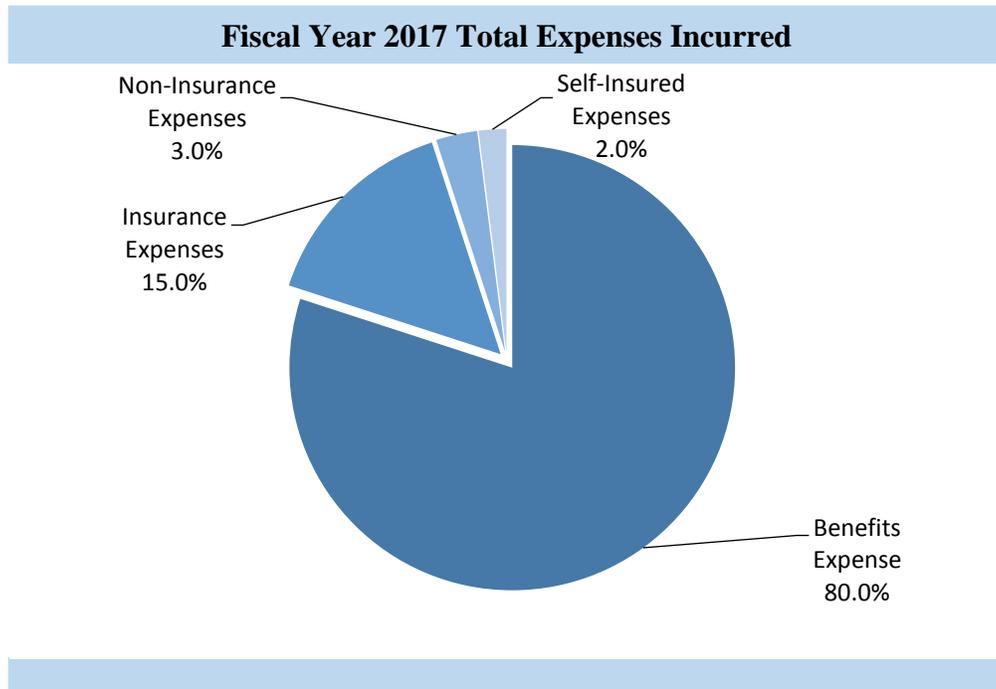
Net investment income earned of \$478 million was \$20 million less in fiscal years 2017 than fiscal year 2016. Due to continued low interest rates, as higher interest rate bonds mature, they are being replaced with lower interest rate bonds, which reduced interest income.

Net realized capital gains, primarily from the sale of fixed income investments, added \$103 million to net income in fiscal year 2017. Most of the fixed income realized gains resulted from the new asset allocation policy, which shortened duration targets. Longer-term bonds were sold and shorter-term bonds purchased in order to align with the new targets. A recall of Proctor and Gamble bonds, which had a 5.8 percent coupon and a 2034 maturity date, accounts for most of the remaining fixed income gains. Realized gains were higher in fiscal year 2016, mostly due to the sale of fixed income and equity securities because of investment rebalancing activities.

In fiscal year 2017, benefits incurred decreased \$552 million from the prior year to \$1,354 million. Benefits incurred includes \$1,606 million in benefits paid and a \$252 million decrease in benefit liabilities. The decrease in net benefits incurred resulted from the favorable development previously discussed that decreased the change in benefit liabilities between fiscal years 2017 and 2016.

Claim administration expenses incurred decreased \$47 million in fiscal year 2017 to \$165 million. Decreases in the change in the actuaries' estimate of claims administration liabilities account for most of this change. Since we are expecting fewer claims, it will cost less to process them.

The following chart provides detail on total expenses incurred in fiscal year 2017:



Other changes in the contingency reserve increased \$565 million due to unrealized gains on equities and bonds. The stock market did well in fiscal year 2017, as previously mentioned, and

## State of Washington Industrial Insurance Fund

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the market value of 18 lower credit quality bonds in the portfolio increased. Per Statutory Accounting Procedures, lower credit quality bonds are carried on the financial statements at their fair market value while higher credit quality bonds are carried at amortized cost. In the prior fiscal year, the stock market declined, and the lower credit quality bonds in the portfolio decreased in value. It is the Industrial Insurance Fund's investment policy to purchase only investment grade bonds. However, due to unforeseen circumstances, investment grade bonds that were purchased are sometimes downgraded at a later date.

The following ratios, expressed as a percentage of total net premiums earned, are recognized industry measures used to compare one insurance company to another:

<b>Key Financial Ratios</b>		
	<b>Fiscal Year 2017</b>	<b>Fiscal Year 2016</b>
Loss ratio	65.1%	97.1%
Loss adjustment expense (LAE) ratio	7.9%	10.8%
<b>Loss and LAE Ratio</b>	<b>73.0%</b>	<b>107.9%</b>
Underwriting and other expense ratio	4.4%	4.5%
<b>Combined Ratio</b>	<b>77.4%</b>	<b>112.4%</b>
Less: Net investment income ratio	23.0%	25.4%
<b>Operating Ratio</b>	<b>54.4%</b>	<b>87.0%</b>

The benefit (loss) and loss adjustment expense (LAE) ratios represent the total costs for processing claims and benefits as a percentage of total net premiums earned. There are many factors that impact loss and LAE ratios, including legislative decisions and claim frequency, severity, and exposure. The lower loss and LAE ratios in fiscal year 2017 resulted from the favorable development on prior liabilities discussed above. The loss ratio of 65.1 percent for fiscal year 2017 is the lowest the Industrial Insurance Fund has had since fiscal year 1998, when Statutory Financial Statements were first produced. The LAE ratio of 7.9 percent is the lowest since fiscal year 2004, when the LAE ratio was 2.81 percent.

The LAE ratio of 7.9 percent and the underwriting and other expense ratio of 4.4 percent are lower than the workers' compensation insurance industry.

The combined ratio expresses total insurance costs, including benefits and administration expenses incurred, as a percentage of total net premiums earned. When the total insurance costs exceed net premium revenues, the combined ratio is above 100 percent. The Industrial Insurance Fund's rates are set based on the anticipated breakeven rate. Income earned on investments supplements premium revenues to cover expenses so that the lowest possible rates can be set. As a result, it is normally expected that the Industrial Insurance Fund's combined ratio will exceed 100 percent, as it did in fiscal year 2016. A combined ratio below 100 percent as it is in fiscal year 2017, means that net premium revenues exceed insurance costs even without using investment income. The favorable development on prior year liabilities is the primary reason for the lower combined ratio.

The operating ratio reflects the combined ratio less the net investment income ratio and is another industry measure of overall financial performance. Ratios above 100 percent indicate that expenses are greater than the sum of premiums and net investment income earned. The operating ratio does not include realized or unrealized investment gains. Insurance companies are motivated to make profits and, therefore, work toward an operating ratio below 100 percent. Unlike other insurance companies, the Industrial Insurance Fund is operated as a part of state government, and in most years, its goal is to break even rather than make a profit. However, Industrial Insurance Fund has a goal to steadily rebuild the contingency reserve. An operating ratio less than 100 percent indicates that the Industrial Insurance Fund is building the contingency reserve and meeting this goal. The operating ratio of 54.4 percent for fiscal year 2017 is the lowest the Industrial Insurance Fund has had since Statutory Financial Statements were first produced in fiscal year 1998.

## State of Washington Industrial Insurance Fund

### Cash Flows and Liquidity

**Cash Flows** – In fiscal years 2017 and 2016, the primary sources of cash were from premiums collected and investment income. The primary uses of cash were for benefit payments, administration expenses, and purchases of investments.

Cash flows of the Industrial Insurance Fund are summarized as follows:

<b>Cash Flow Summary</b>				
<b>For the Fiscal Years Ended June 30, 2017 and 2016</b>				
(dollars in thousands)				
	<b>Fiscal Year</b>	<b>Fiscal Year</b>		
	<b>2017</b>	<b>2016</b>	<b>\$ Change</b>	<b>% Change</b>
<b>Operations</b>				
Net premiums collected	\$ 2,038,351	\$ 1,902,084	\$ 136,267	7.2%
Other reimbursements and income	144,629	146,092	(1,463)	(1.0%)
Net benefits paid	(1,605,910)	(1,588,295)	(17,615)	1.1%
Insurance administration expenses paid	(239,901)	(244,508)	4,607	(1.9%)
Self-insured administration expenses paid	(27,037)	(27,449)	412	(1.5%)
Non-insurance administration expenses	(54,579)	(53,449)	(1,130)	2.1%
<b>Operating Cash Flow In (Out)</b>	<b>255,553</b>	<b>134,475</b>	<b>121,078</b>	<b>90.0%</b>
<b>Investment Activities</b>				
Investment income	483,387	499,812	(16,425)	(3.3%)
Net realized gains	102,540	137,988	(35,448)	(25.7%)
Purchases, net	(839,054)	(766,608)	(72,446)	9.5%
Investment management expenses	(4,779)	(4,526)	(253)	5.6%
<b>Investment Cash Flow In (Out)</b>	<b>(257,906)</b>	<b>(133,334)</b>	<b>(124,572)</b>	<b>93.4%</b>
<b>Net increase in cash (decrease)</b>	<b>\$ (2,353)</b>	<b>\$ 1,141</b>	<b>\$ (3,494)</b>	<b>(306.2%)</b>

Net premiums collected increased by \$136 million. This increase was mainly due to a higher number of hours reported by employers and premium rate increases in the Accident Account effective in January 2016 and 2017.

Net benefits paid increased \$18 million when compared to the prior year, as explained below:

- The Accident Account’s \$14 million decrease in net benefits paid is mainly due to a decline in current active time-loss claims and an increased use of Kept on Salary (KOS). Employers have the option to keep an injured worker on salary during time missed from work due to the injury or occupational disease. “KOS” means the employer continues to pay the usual wage or salary and benefits at the same level paid before the injury or occupational disease. Since L&I does not pay time-loss for dates a worker is kept on salary, it reduces time-loss claims.

## State of Washington Industrial Insurance Fund

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- The Medical Aid Account's \$12 million increase in net benefits is mainly due to an increase in exposure and medical inflation.
- The Pension Account's net benefits paid increased \$20 million, mainly because of higher numbers of pensioners receiving benefits, together with higher average monthly benefits.

The decrease of \$16 million in net investment income collected was mainly due to the lower interest rate environment, as well as an increase in higher quality bonds that have lower returns.

There was \$102 million in net realized gains in fiscal year 2017, a decrease of \$35 million from the previous year, as discussed in the results of operations section above.

Investment purchases exceeded sales by \$839 million in fiscal year 2017, mainly due to reinvesting investment income and net income.

**Liquidity** - The Industrial Insurance Fund's operations require sufficient liquidity to meet both short-term and long-term requirements. Resources to ensure short-term liquidity come from two basic factors:

- L&I may increase rates in order to increase its contingency reserve, resulting in positive cash flow.
- Premiums are paid to L&I every three months.

The Industrial Insurance Fund has generally met its operating requirements by maintaining appropriate levels of liquidity in its investment portfolio and through reinvesting positive cash flow. The Industrial Insurance Fund is able to match projected cash inflows from premiums and investment income from its portfolio with projected cash outflows for payment of benefits.

### **Future Plan**

In order to maintain the actuarial solvency of the funds while keeping reasonable limits on rate fluctuations, L&I has a nine-year plan to steadily rebuild the Industrial Insurance Fund contingency reserve to a range between 13 and 15 percent of liabilities (less securities lending obligations). L&I's goal for fiscal year 2017 was to increase the contingency reserve balance from \$1,493 million to \$1,583 million by increasing rates and reducing costs by \$35 to \$70 million. The contingency reserve goal was met during fiscal year 2017, with the contingency reserve ending at \$2,972 million, or 21.8 percent of liabilities. L&I's plan for fiscal year 2018 is to maintain the contingency reserve balance by continuing to operate efficiently.

The Industrial Insurance Fund also has a plan to reduce the pension discount rate from 6.5 percent to 4.5 percent by 2023. Over the past three fiscal years, the pension discount rate was reduced from 6.5 to 6.2 percent. Each tenth of a percent that the pension discount rate drops, the contingency reserve decreases an estimated \$29 to \$32 million. In fiscal year 2018, L&I and the Workers' Compensation Advisory Council members will continue to discuss future reductions of the discount rate.

The Industrial Insurance Fund has many computer systems used for paying benefits and collecting premiums. Many of the systems were built over thirty years ago, and the agency has a goal to replace these systems before they turn forty. The focus for the next year will be to analyze the business requirements for the new system(s).

Reinsurance is insurance for insurance companies. L&I is currently looking into purchasing reinsurance to mitigate losses resulting from a catastrophic event. An intermediary has been hired to determine whether reinsurance is an option for L&I.

### **Requests for Information**

This report is designed to provide a general overview of the Industrial Insurance Fund and to illustrate its financial position and results of operations to interested parties. If you have any questions about this report or need additional financial information, please contact the Chief Accounting Officer at the Department of Labor & Industries, P.O. Box 44833, Olympia, Washington 98504-4833.

In accordance with the Revised Code of Washington (RCW) 51.44.115, L&I also publishes a Comprehensive Annual Financial Report (CAFR) for the Workers' Compensation Program. This report is prepared in compliance with Generally Accepted Accounting Principles (GAAP).

The Industrial Insurance Fund Statutory Financial Information Report and the Workers' Compensation Program CAFR are available at L&I's website at:  
<http://www.lni.wa.gov/ClaimsIns/Insurance/Learn/StateFund/Reports>.



*Keep Washington Safe and Working*

# **Consolidated Statutory Financial Statements**



*Keep Washington Safe and Working*

State of Washington Industrial Insurance Fund

**Consolidated Statutory Statement of Admitted Assets, Liabilities, and Contingency Reserve**  
As of June 30, 2017 and 2016  
(rounded to the nearest thousand)

	Accident Account	Medical Aid Account	Pension Reserve Account	Elimination for Consolidated Statements	Total June 30, 2017	Total June 30, 2016
<b>Admitted Assets</b>						
<b>Cash and Investments</b>						
<b>Investments, net</b>						
Fixed income	\$ 5,105,807,000	\$ 4,579,297,000	\$ 3,846,225,000	\$ -	\$ 13,531,329,000	\$ 12,665,856,000
Equities	672,269,000	909,617,000	524,331,000	-	2,106,217,000	1,766,364,000
Short-term	41,955,000	56,151,000	69,451,000	-	167,557,000	161,305,000
Receivable for securities	-	10,894,000	-	-	10,894,000	5,000
<b>Total Investments</b>	<b>5,820,031,000</b>	<b>5,555,959,000</b>	<b>4,440,007,000</b>	<b>-</b>	<b>15,815,997,000</b>	<b>14,593,530,000</b>
Securities lending collateral	-	30,531,000	53,613,000	-	84,144,000	114,835,000
Interest receivable	40,591,000	32,683,000	33,011,000	-	106,285,000	109,871,000
Cash and cash equivalents	7,359,000	1,741,000	1,073,000	-	10,173,000	12,526,000
<b>Total Cash and Investments</b>	<b>5,867,981,000</b>	<b>5,620,914,000</b>	<b>4,527,704,000</b>	<b>-</b>	<b>16,016,599,000</b>	<b>14,830,762,000</b>
<b>Other Assets</b>						
Premiums receivable, net, incl. earned but unbilled	386,748,000	219,486,000	-	-	606,234,000	558,249,000
Real estate and improvements (less \$0 encumbrances)	17,902,000	17,902,000	-	-	35,804,000	37,177,000
Self-insurance receivables, net	3,963,000	3,877,000	6,843,000	-	14,683,000	14,065,000
Miscellaneous receivables, net	1,173,000	1,762,000	50,649,000	(39,188,000)	14,396,000	30,474,000
<b>Total Other Assets</b>	<b>409,786,000</b>	<b>243,027,000</b>	<b>57,492,000</b>	<b>(39,188,000)</b>	<b>671,117,000</b>	<b>639,965,000</b>
<b>Total Admitted Assets</b>	<b>\$ 6,277,767,000</b>	<b>\$ 5,863,941,000</b>	<b>\$ 4,585,196,000</b>	<b>\$ (39,188,000)</b>	<b>\$ 16,687,716,000</b>	<b>\$ 15,470,727,000</b>
<b>Liabilities and Contingency Reserve</b>						
<b>Liabilities</b>						
Benefits	\$ 4,458,296,000	\$ 3,741,791,000	\$ 4,526,645,000	\$ -	\$ 12,726,732,000	\$ 12,978,157,000
<b>Other Liabilities</b>						
Claims administration	212,652,000	406,590,000	-	-	619,242,000	622,547,000
Retrospective rating adjustments	169,517,000	-	-	-	169,517,000	162,367,000
Accrued liabilities						
OPEB claims administration	13,798,000	19,022,000	-	-	32,820,000	27,857,000
OPEB other administration	18,319,000	12,317,000	-	-	30,636,000	25,220,000
Other accrued liabilities	65,890,000	21,031,000	4,938,000	(39,188,000)	52,671,000	46,333,000
Deferred revenue	124,000	66,000	-	-	190,000	489,000
Collateral from securities lending activities	-	30,531,000	53,613,000	-	84,144,000	114,835,000
<b>Total Other Liabilities</b>	<b>480,300,000</b>	<b>489,557,000</b>	<b>58,551,000</b>	<b>(39,188,000)</b>	<b>989,220,000</b>	<b>999,648,000</b>
<b>Total Liabilities</b>	<b>4,938,596,000</b>	<b>4,231,348,000</b>	<b>4,585,196,000</b>	<b>(39,188,000)</b>	<b>13,715,952,000</b>	<b>13,977,805,000</b>
Restricted Contingency Reserve	-	111,021,000	-	-	111,021,000	-
Unrestricted Contingency Reserve	1,339,171,000	1,521,572,000	-	-	2,860,743,000	1,492,922,000
<b>Total Contingency Reserve</b>	<b>1,339,171,000</b>	<b>1,632,593,000</b>	<b>-</b>	<b>-</b>	<b>2,971,764,000</b>	<b>1,492,922,000</b>
<b>Total Liabilities and Contingency Reserve</b>	<b>\$ 6,277,767,000</b>	<b>\$ 5,863,941,000</b>	<b>\$ 4,585,196,000</b>	<b>\$ (39,188,000)</b>	<b>\$ 16,687,716,000</b>	<b>\$ 15,470,727,000</b>

The Notes to the Consolidated Statutory Financial Statements are an integral part of this statement.

The source of this financial information is the Washington State Agency Financial Reporting System, with adjustments for statutory basis of accounting.

State of Washington Industrial Insurance Fund

**Consolidated Statutory Statement of Operations and Changes in Contingency Reserve**

For the Fiscal Years Ended June 30, 2017 and 2016

(rounded to the nearest thousand)

	Accident Account	Medical Aid Account	Pension Reserve Account	Total Fiscal Year 2017	Total Fiscal Year 2016
<b>Revenues</b>					
Net standard premiums earned	\$ 1,395,148,000	\$ 855,503,000	\$ -	\$ 2,250,651,000	\$ 2,120,247,000
Less net retrospective rating adjustments	(169,842,000)	-	-	(169,842,000)	(156,338,000)
Net premiums earned	1,225,306,000	855,503,000	-	2,080,809,000	1,963,909,000
Net investment income earned	187,828,000	149,940,000	140,362,000	478,130,000	498,499,000
Net fixed income investment realized gains	46,227,000	33,845,000	21,463,000	101,535,000	63,491,000
Net equity investment realized gains	321,000	425,000	259,000	1,005,000	74,497,000
Self-insured administrative expense assessments	15,590,000	14,978,000	-	30,568,000	28,896,000
Self-insured second injury pension reserve assessments	-	-	50,562,000	50,562,000	65,459,000
Self-insured cash funded & bonded pension reimbursements	-	-	18,124,000	18,124,000	23,086,000
Fines, penalties, and interest	48,079,000	1,610,000	63,000	49,752,000	43,973,000
Other income	7,604,000	1,617,000	-	9,221,000	9,461,000
<b>Total Revenues Earned</b>	<b>1,530,955,000</b>	<b>1,057,918,000</b>	<b>230,833,000</b>	<b>2,819,706,000</b>	<b>2,771,271,000</b>
<b>Expenses</b>					
Benefits incurred	313,877,000	397,100,000	643,506,000	1,354,483,000	1,906,294,000
Administration expenses incurred					
Insurance expenses incurred:					
Claims administration expenses incurred	57,187,000	108,210,000	-	165,397,000	212,754,000
Premium administration expenses incurred	22,533,000	23,009,000	-	45,542,000	46,983,000
General insurance administration expenses incurred	14,147,000	8,278,000	-	22,425,000	19,395,000
Other agencies insurance expenses incurred	11,328,000	11,354,000	-	22,682,000	22,313,000
Total insurance expenses incurred	105,195,000	150,851,000	-	256,046,000	301,445,000
Self-insured administration expenses incurred	15,323,000	14,226,000	-	29,549,000	28,267,000
Non-insurance administration expenses incurred	41,037,000	16,793,000	-	57,830,000	55,597,000
Total administration expenses incurred	161,555,000	181,870,000	-	343,425,000	385,309,000
<b>Total Expenses Incurred</b>	<b>475,432,000</b>	<b>578,970,000</b>	<b>643,506,000</b>	<b>1,697,908,000</b>	<b>2,291,603,000</b>
<b>Net Income (Loss) Before Transfers</b>	<b>1,055,523,000</b>	<b>478,948,000</b>	<b>(412,673,000)</b>	<b>1,121,798,000</b>	<b>479,668,000</b>
<b>Transfers In (Out)</b>					
Pension funding transfers	(317,898,000)	-	317,898,000	-	-
<b>Net Transfers In (Out)</b>	<b>(317,898,000)</b>	<b>-</b>	<b>317,898,000</b>	<b>-</b>	<b>-</b>
<b>Net Income (Loss)</b>	<b>737,625,000</b>	<b>478,948,000</b>	<b>(94,775,000)</b>	<b>1,121,798,000</b>	<b>479,668,000</b>
<b>Other Changes in Contingency Reserve</b>					
Fixed income unrealized gains (losses)	19,694,000	11,840,000	10,717,000	42,251,000	(76,587,000)
Equities unrealized gains (losses)	107,992,000	145,872,000	84,068,000	337,932,000	(105,243,000)
Previously unrecognized revenue (See Note 2)	20,584,000	-	-	20,584,000	-
Change in nonadmitted assets	(36,241,000)	(7,472,000)	(10,000)	(43,723,000)	(26,476,000)
<b>Change in Contingency Reserve, Net</b>	<b>849,654,000</b>	<b>629,188,000</b>	<b>-</b>	<b>1,478,842,000</b>	<b>271,362,000</b>
Beginning contingency reserve, July 1	489,517,000	1,003,405,000	-	1,492,922,000	1,221,560,000
<b>Ending Contingency Reserve, June 30</b>	<b>\$ 1,339,171,000</b>	<b>\$ 1,632,593,000</b>	<b>\$ -</b>	<b>\$ 2,971,764,000</b>	<b>\$ 1,492,922,000</b>

The Notes to the Consolidated Statutory Financial Statements are an integral part of this statement.

The source of this financial information is the Washington State Agency Financial Reporting System, with adjustments for statutory basis of accounting.

State of Washington Industrial Insurance Fund

**Consolidated Statutory Statement of Cash Flows**  
For the Fiscal Years Ended June 30, 2017 and 2016  
(rounded to the nearest thousand)

	Accident Account	Medical Aid Account	Pension Reserve Account	Total Fiscal Year 2017	Total Fiscal Year 2016
Standard premiums collected	\$ 1,362,472,000	\$ 838,571,000	\$ -	\$ 2,201,043,000	\$ 2,081,035,000
Less retrospective rating adjustments	(162,692,000)	-	-	(162,692,000)	(178,951,000)
Net premiums collected	1,199,780,000	838,571,000	-	2,038,351,000	1,902,084,000
Self-insured administrative expense assessments	15,297,000	14,697,000	-	29,994,000	27,741,000
Self-insured second injury pension reserve assessments	-	-	67,459,000	67,459,000	70,571,000
Self-insured cash funded and bonded pension reimbursements	-	-	19,534,000	19,534,000	24,558,000
Fines, penalties, and interest	25,534,000	1,387,000	-	26,921,000	26,448,000
Other income (expenses)	3,315,000	(2,759,000)	165,000	721,000	(3,226,000)
Fund transfers in (out)	(402,121,000)	-	402,121,000	-	-
<b>Operating Cash Flow In</b>	<b>841,805,000</b>	<b>851,896,000</b>	<b>489,279,000</b>	<b>2,182,980,000</b>	<b>2,048,176,000</b>
Benefits paid	564,004,000	582,759,000	459,147,000	1,605,910,000	1,588,295,000
Administration expenses					
Insurance expenses:					
Claims administration expenses	58,015,000	96,214,000	-	154,229,000	160,416,000
Premium administration expenses	20,936,000	21,350,000	-	42,286,000	44,231,000
General insurance administration expenses	13,392,000	7,847,000	-	21,239,000	18,695,000
Other agencies insurance expenses	10,939,000	11,208,000	-	22,147,000	21,166,000
Total insurance expenses	103,282,000	136,619,000	-	239,901,000	244,508,000
Self-insured administration expenses	14,056,000	12,981,000	-	27,037,000	27,449,000
Non-insurance administration expenses	38,826,000	15,753,000	-	54,579,000	53,449,000
<b>Total Administration Expenses Paid</b>	<b>156,164,000</b>	<b>165,353,000</b>	<b>-</b>	<b>321,517,000</b>	<b>325,406,000</b>
<b>Operating Cash Flow Out</b>	<b>720,168,000</b>	<b>748,112,000</b>	<b>459,147,000</b>	<b>1,927,427,000</b>	<b>1,913,701,000</b>
<b>Net Operating Cash Flow In (Out)</b>	<b>121,637,000</b>	<b>103,784,000</b>	<b>30,132,000</b>	<b>255,553,000</b>	<b>134,475,000</b>
Investment income - fixed income	191,904,000	151,688,000	138,878,000	482,470,000	498,449,000
Investment income - equities	303,000	389,000	225,000	917,000	1,363,000
Net realized gains on investments	46,548,000	34,270,000	21,722,000	102,540,000	137,988,000
Net (purchases) sales of investments	(358,078,000)	(290,331,000)	(190,645,000)	(839,054,000)	(766,608,000)
Investment expenses	(1,789,000)	(1,657,000)	(1,333,000)	(4,779,000)	(4,526,000)
<b>Total Investment Cash Flow In (Out)</b>	<b>(121,112,000)</b>	<b>(105,641,000)</b>	<b>(31,153,000)</b>	<b>(257,906,000)</b>	<b>(133,334,000)</b>
<b>Net Cash Flow In (Out)</b>	<b>525,000</b>	<b>(1,857,000)</b>	<b>(1,021,000)</b>	<b>(2,353,000)</b>	<b>1,141,000</b>
Beginning Cash, July 1	6,834,000	3,598,000	2,094,000	12,526,000	11,385,000
<b>End of Period Cash</b>	<b>\$ 7,359,000</b>	<b>\$ 1,741,000</b>	<b>\$ 1,073,000</b>	<b>\$ 10,173,000</b>	<b>\$ 12,526,000</b>

The Notes to the Consolidated Statutory Financial Statements are an integral part of this statement.

The source of this financial information is Washington State's Agency Financial Reporting System, with adjustments for statutory basis of accounting.



*Keep Washington Safe and Working*

## Notes to the Consolidated Statutory Financial Statements

For the Fiscal Years Ended June 30, 2017 and 2016

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## **Note 1 - Summary of Significant Accounting Policies**

### **1.A. Nature of Operations**

The state of Washington's Department of Labor & Industries (L&I) administers the state's Workers' Compensation Program. Through Title 51 of the Revised Code of Washington (RCW), Washington State requires all employers, unless excluded or exempt, to secure coverage for job-related injuries and illnesses, either by paying insurance premiums to the Industrial Insurance Fund or by self-insuring. L&I is the exclusive writer of workers' compensation insurance in the state of Washington for all businesses except the self-insured. Direct private insurance is not authorized, although self-insurers are permitted to reinsure up to 80 percent of their obligations.

Chapter 51.44 RCW provides six benefit accounts: the Accident, Medical Aid, Pension Reserve, Supplemental Pension, Second Injury, and the Self-Insured Employer Overpayment Reimbursement Accounts, primarily to make compensation payments to injured workers or to medical providers for rehabilitation services to injured workers. A seventh account, called the Industrial Insurance Rainy Day Fund, was created to receive transfers of funds from the Accident and Medical Aid Accounts when assets for those accounts combined are between 10 and 30 percent in excess of their funded liabilities. The funds are then set aside to reduce a future rate increase or aid businesses during or recovering from economic recessions. In Fiscal Year 2016 the Industrial Insurance Rainy Day Fund Account did not have any transfers or restrictions, and in Fiscal Year 2017 there were no transfers made but funds were restricted. These seven accounts are known collectively as the Workers' Compensation Program.

The Accident, Medical Aid, Pension Reserve Accounts, and the Industrial Insurance Rainy Day Fund are referred to as the "Industrial Insurance Fund" and are the focus of this report. The Supplemental Pension, Second Injury, and Self-Insured Employer Overpayment Reimbursement Accounts are not part of the Industrial Insurance Fund and are not included in this report.

The Industrial Insurance Fund is self-sustaining through the ability to assess the appropriate rates of insurance premiums and prudent investment management. The Accident, Medical Aid and Pension Reserve Accounts are maintained on an actuarially solvent basis, except that a cash-flow basis is used for the components of the Pension Reserve Account in which self-insured employers guarantee related benefits with a surety bond. The accompanying consolidated statutory statements report on the financial position and results of operations of the Industrial Insurance Fund.

#### **1.A.1. Description of the Industrial Insurance Fund**

There are four accounts making up the Industrial Insurance Fund: the Accident, Medical Aid, Pension Reserve Accounts, and the Industrial Insurance Rainy Day Fund.

The Accident Account was established on July 1, 1947, per RCW 51.44.010, and pays compensation directly to injured workers for lost wages during temporary disability and permanent partial disability awards. It also pays costs for vocational retraining and for structured settlements. Pursuant to RCW 51.44.070, funds from the Accident Account are to be transferred to the Pension

Reserve Account for the present value of pensions awarded to survivors of fatally injured workers and to workers who have a permanent total disability.

Revenues for this account come from employer-paid premiums based on individual employers' reported payroll hours and are reported net of refunds. Employers may elect to have their premiums retrospectively rated with an annual adjustment for actual benefits incurred. The retrospective adjustment calculation considers both the Accident and Medical Aid Accounts' experience and premiums together and may result in either a refund of premiums paid or an assessment of additional premiums due. All retrospective premium adjustments are financed entirely through the Accident Account.

On behalf of injured workers, the Medical Aid Account, established on July 1, 1917, per RCW 51.44.020, pays for the cost of medical, vocational rehabilitation services, and Stay at Work reimbursements. Equal contributions from employers and employees fund this account. It is the employer's responsibility to collect the employee portion of the medical aid premium and submit the employee and employer contributions to L&I quarterly.

The Pension Reserve Account pays benefits to the surviving spouse or dependent(s) of fatally injured workers and to all permanently and totally disabled workers. This includes benefits for pensions awarded to employees of self-insured employers.

Funding for pension payments is generated by transfers from the Accident and Second Injury Accounts and cash-funded or bonded pension payments from self-insured employers. Funding required to cover the estimated present cash value of monthly pension payments is calculated on the basis of an annuity; such annuity values are based upon L&I's experience as to rates of mortality, disability, remarriage, and interest, according to RCW 51.44.070.

The Industrial Insurance Rainy Day Fund was established to help keep rates stable and meet the obligations of the industrial insurance statute, Title 51 RCW. RCW 51.44.023 was adopted during the 2011 Legislative Session authorizing L&I to determine whether the assets of the Accident and Medical Aid Funds combined are at least ten percent but not more than 30 percent in excess of the funded liabilities and if so, transfer any excess to the Industrial Insurance Rainy Day Fund. The funds set aside will be used to reduce a rate increase or aid businesses in recovering from or during economic recessions.

## **1.B. Accounting Practices and Basis of Presentation**

The Industrial Insurance Fund follows the Statutory Accounting Principles (SAP), which include the Statements of Statutory Accounting Principles (SSAP), as promulgated by the National Association of Insurance Commissioners (NAIC), as directed by RCW 51.44.115. The SAP are very conservative in nature and are designed to protect injured workers to ensure that, in the event of liquidation, sufficient amounts have been set aside to provide for outstanding claims. This accounting basis is used to present solvency and the adequacy of premium rates.

The SAP are required to be used by property and casualty insurance enterprises in the United States (U.S.) when reporting their financial position to state insurance regulators, subject to any differences prescribed or permitted by each state's law. The NAIC defines prescribed accounting

practices as “... those practices that are incorporated directly or by reference by state laws, regulations and general administrative rules applicable to all insurance enterprises domiciled in a particular state. The NAIC Accounting Practices and Procedures Manual (AP&P) is not intended to preempt states’ legislative and regulatory authority.”<sup>2</sup> Washington’s prescribed differences from the NAIC are addressed in RCW 48.13.071, which provides limits on investments. The NAIC defines permitted practices as “...practices specifically requested by an insurer that depart from NAIC SAP and state prescribed accounting practices, and have received approval from the insurer’s domiciliary state regulatory authority.”<sup>3</sup> Financial reporting, operating and other guidance that is codified in statute that relates to a statutory reporting entity and departs from NAIC SAP is also generally accepted as prescribed practices.

In accordance with Title 51 RCW and Title 296 of the Washington Administrative Code (WAC), the Industrial Insurance Fund is administered by L&I. Pursuant to Title 48 RCW and Title 284 WAC, L&I is not required to file annual statements with the Washington State Office of the Insurance Commissioner (OIC). The Industrial Insurance Fund is not required to report to the OIC or complete an annual statement in accordance with the NAIC annual statement filing instructions.

Title 51 directs the Industrial Insurance Fund to establish tabular reserving methodologies for pensions considering rates of mortality, disability, remarriage and interest. Accordingly, the Fund established a practice of discounting on a tabular basis in a manner that complies with the guidance supplied in the Title. SSAP No. 65 allows discounting fixed and reasonably-determinable payments on a tabular-only basis. Non-tabular discounting is only permitted in certain instances in which states have prescribed or permitted practices to allow it, which is the case for the Fund. (See Note 1.C.3 and Note 12.B for additional information on discounting methodology and non-tabular discounting.)

SSAP No. 53 states that 10 percent of earned but unbilled (EBUB) premium in excess of collateral specifically held and identifiable on a per policy basis shall be reported as a nonadmitted asset. Per SSAP 53 - For workers’ compensation contracts, which have a premium that may periodically vary based upon changes in the activities of the insured, written premiums may be recorded on an installment basis to match the billing to the policyholder. Under this type of arrangement, the premium is determined and billed according to the frequency stated in the contract, and written premium is recorded on the basis of that frequency. Our quarterly billing process aligns with this guidance and given the receivables are not over 90 days old as of the reported date they are 100% admitted. Subsequent to year end the majority of the balance recorded as of June 30 was received with only immaterial differences.

In addition, the Industrial Insurance Fund recognizes a liability for the net Other Postemployment Benefit (OPEB) obligation, which includes the unfunded actuarial accrued liability amortized over thirty years. The Industrial Insurance Fund participates in a multiemployer OPEB plan. SSAP No. 92 states that employers with multiemployer plans are not required to recognize the unfunded status of the OPEB plan, but are only required to recognize the required contribution to the plan for the period reported. The Fund has elected to record this liability given the basis for

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<sup>2</sup> NAIC AP&P Manual as of March 2017, Section: Preamble Questions and Answers, Question 2

<sup>3</sup> NAIC AP&P Manual as of March 2017, Section: Preamble Questions and Answers, Question 2

## State of Washington Industrial Insurance Fund

conservatism within statutory accounting principles and considering that the impact of this election does not have a material impact on the financial statements taken as a whole.

The following table reconciles the Industrial Insurance Fund's net income and contingency reserve as reported on the accompanying financial statements and what they would have been if they were recorded under NAIC SAP requirements:

<b>Effect of Prescribed and Permitted Practices</b>				<b>As of and For the Fiscal Year Ended June 30, 2017</b>	<b>As of and For the Fiscal Year Ended June 30, 2016</b>
	<b>SSAP #</b>	<b>F/S Page</b>	<b>F/S Line</b>		
<b>Net Income, WA Basis</b>				<b>\$1,121,798,000</b>	<b>\$ 479,668,000</b>
Prescribed Non-tabular discounting	65	31	Benefits	116,238,000	(115,377,000)
Permitted OPEB administration liability	92	31	OPEB	10,378,000	10,504,000
<b>Net Income, NAIC SAP Basis</b>				<b>\$1,248,414,000</b>	<b>\$ 374,795,000</b>
<b>Contingency Reserve, WA Basis</b>				<b>\$2,971,764,000</b>	<b>\$ 1,492,922,000</b>
Prescribed Non-tabular discounting	65	31	Benefits	(1,685,015,000)	(1,801,253,000)
Permitted OPEB administration liability	92	31	OPEB	63,456,000	53,077,000
<b>Contingency Reserve, NAIC SAP Basis</b>				<b>\$1,350,205,000</b>	<b>\$ (255,254,000)</b>

\* F/S Page 31 means that Liabilities and the Contingency Reserve are primarily impacted

The financial statement layout and terminology were selected based on the terminology and formatting customary to governmental insurance funds. The Industrial Insurance Fund refers to losses as "benefits" and loss adjustment expenses as "claims administration expenses." Any surplus remaining in the Fund is referred to as "contingency reserve."

### 1.B.1. Use of Estimates

The preparation of financial information in conformity with SAP requires management to make estimates and assumptions that affect the reported amounts of admitted assets, liabilities, and contingency reserve at the date of the financial information and the reported amounts of revenues and expenses during the reporting period. Material estimates that are susceptible to significant changes include benefit and claims administration liabilities, premium receivables, self-insurance receivables, retrospective rating adjustment liabilities, and accrued liabilities for other postemployment benefits. Actual results could differ materially from those estimates.

Management's estimates are based on its knowledge of and experience with past and current events and circumstances and its assumptions about conditions it expects will exist in the future. The most significant estimates made in these statutory financial statements are the benefit and claims administration liabilities at the date of the financial information. Factors relevant to the estimation of these liabilities include the estimation of the ultimate frequency and severity of losses, the level of inflation of future medical costs over long periods of time, the future legal environment, and the amount of future expenses required to investigate and settle claims. Management's estimates are reviewed after the fiscal year-end by a nationally recognized, qualified consulting actuarial firm. The independent actuarial firm's opinion is included at the end of this report.

### 1.B.2. Differences between SAP and GAAP

The SAP followed by the Industrial Insurance Fund vary in some respects from Generally Accepted Accounting Principles (GAAP) as promulgated by GASB. Some of the most significant differences between SAP and GAAP are as follows:

- Investments in bonds are reported for SAP at amortized cost or market value based on their NAIC designation; for GAAP, investments in bonds are reported at fair value.
- For SAP, all mortgage-backed and other loan-backed securities are adjusted for the effects of changes in prepayment assumptions using the retrospective method, which equates the present value of the actual and anticipated cash flows with the original cost of the investment. The current balance is then increased or decreased to the amount that would have resulted had the revised yield been applied since inception, and investment income is correspondingly decreased or increased. Under GAAP, all mortgage-backed and other loan-backed securities are reported at fair value.
- SAP assets designated as *nonadmitted assets* are defined as “assets having economic value other than those which can be used to fulfill policyholder obligations and assets unavailable due to encumbrances or third party interests” and are excluded from total admitted assets. These assets consist primarily of premium receivables in collection that have been outstanding for over ninety days, office furniture, equipment, internally developed software, and prepaid expenses. Nonadmitted assets are charged against the contingency reserve unless otherwise specifically addressed within the NAIC’s AP&P Manual. Under GAAP, premium receivables are presented net of allowance for doubtful accounts; furniture, equipment and internally developed software are presented net of accumulated depreciation; and prepaid expenses are presented at full cost.
- SAP limits the aggregate amount of admitted electronic data processing equipment and operating system software, net of accumulated depreciation, to three percent of the reporting entity’s capital and surplus. Under GAAP, computer equipment and software purchases meeting the state’s capitalization criteria are recorded as assets, net of accumulated depreciation, with no limitations.
- The focus of SAP accounting is solvency; therefore, it is concerned with assets that can be used immediately to cover benefit liabilities. GAAP accounting is focused on “going concern,” which assumes that an entity has the ability to survive, and therefore, assets and liabilities are presented in the order of liquidity and classified as current and non-current.
- The Consolidated Statutory Statement of Operations and Changes in Contingency Reserve presents premiums earned and investment income as the primary revenue sources, and expenses are presented as activities. GAAP presentations separate operating income from investment income, since investment activity is not normally a primary revenue source. GAAP also presents expenses by character rather than by the purpose of the item purchased or service obtained and the net effect of revenues and expenses as a change in net position.

- Both SAP and GAAP require the statement of cash flows to be prepared using the direct method. However, the statutory statement of cash flows differs in certain aspects from the presentation required by GAAP. On the SAP Consolidated Statement of Cash Flows, “Cash Flows In” includes operating transfers and other income. “Cash Flows Out” is categorized by benefits paid and administration expenses. The GAAP statement of cash flows includes a reconciliation between operating income from the statement of operations and cash flows from operating activities.

## **1.C. Significant Accounting Policies**

### **1.C.1. Recognition of Premiums**

Workers’ compensation insurance premiums are determined by individual employers’ reported payroll hours and insurance rates based on each employer’s risk classification(s) and past experience. In addition to its regular premium plans, the Industrial Insurance Fund offers a Retrospective Rating Plan, under which an employer’s premiums are adjusted annually for up to three years following the plan year, based on the employer’s actual loss experience.

Premiums are due within 30 days following each calendar quarter in which payroll hours are reported. Net premiums receivable reported in the financial statement is an actuarial estimate of the two most recent quarters’ uncollected premium balances, based on past collection statistics, growth projection, observed development of premiums reported, statistical analysis, and other factors, including actuarial judgment. This amount represents the estimated premiums that will ultimately be collected. All premium receivables exceeding 90 days in age are adjusted as nonadmitted assets in the current period and are not included in the net premiums receivable amount. For premium receivables over 90 days in age, collection efforts are continued until the premiums are collected or all legal means are exhausted.

According to SSAP No. 53, a premium deficiency reserve is recognized “...when the anticipated losses, loss adjustment expenses, and maintenance costs exceed the recorded unearned premium reserve and any future installment premiums on existing policies.” Because the Industrial Insurance Fund has sufficient anticipated investment income and no unearned premium reserves or installment premium contracts, no premium deficiency reserve is recorded.

### **1.C.2. Benefit and Claims Administration Liabilities**

The Industrial Insurance Fund establishes benefit and claims administration liabilities arising from its workers’ compensation coverage based on estimates of the ultimate cost of benefits that have been reported but not resolved and claims that have been incurred but not reported. The length of time for which such costs must be estimated varies depending on the type of benefit involved. Since actual claim costs depend on complex factors such as inflation, changes in doctrines of legal liabilities, claims adjudication, and judgments, the actual ultimate claim costs may differ from the estimates.

Benefit and claims administration liabilities are recomputed quarterly using a variety of actuarial and statistical techniques. These techniques are used to produce current estimates that reflect recent

settlements, claim frequency, expected inflation, and other economic, legal, and social factors. A provision for inflation in the calculation of estimated future benefits is implicit in the calculation, because reliance is placed both on actual historical data that reflects past inflation and on other factors that are considered to be appropriate modifiers of past experience.

Future premium income is not offset against benefit liabilities, because benefit liabilities come from coverage periods for which premiums have, in general, already been fully earned. The obligation to pay benefit and claims administration liabilities is not contingent upon any future premiums for future coverage periods.

Adjustments to benefit and claims administration liabilities are charged or credited to benefit and claims administration expenses in the periods in which they are made. Unpaid benefits and claims administration expenses include amounts based on past experience for claims development on reported claims and benefits incurred but not reported. Such liabilities are necessarily based on assumptions and estimates, and while management believes the amount is adequate, the ultimate liability may be in excess of or less than the amount provided. The methods for making such estimates and for establishing the resulting liabilities are continually reviewed, and any adjustments are reflected in the period affected.

Statement on Statutory Accounting Principle 2015-21, effective August 25, 2016, now requires that third party administrative costs be deducted from third party recoveries before reducing loss estimates. This statutory accounting principle change resulted from an NAIC effort to standardize accounting for third party administration costs. After research, it was determined that the change to the State Fund was minimal, that this change would be difficult to implement, and that comparability with other entities would not be impacted. Thus, SSAP 2015-21 was not implemented. If SSAP 2015-21 was implemented, we estimate that claims administration expenses would be \$1,000,000 lower and loss liabilities would be \$1,000,000 higher.

### **1.C.3. Discounting Methodology**

The Industrial Insurance Fund discounts benefit and claims administration expenses reserves to reflect the time value of money using an average discount rate of 3.42 percent. The amount of discount is based on actuarially derived projected payment patterns and selected annual interest rates. The Industrial Insurance Fund uses both tabular and non-tabular discounting. Non-tabular discounting is an accounting practice that departs from SSAP No. 65, as disclosed in 1.B. of this note. The bullets below discuss the discount method and rate applied to each discounted liability category.

- The benefit liabilities in the Pension Reserve Account are discounted on a tabular basis at 6.2 percent.
- Liabilities in the Accident Account for pensions incurred but not-yet-awarded are discounted using a combination of discount rates on both a tabular and non-tabular basis. The future total permanent disability and fatal transfers, on a tabular basis, made to the Pension Account assume a discount rate of 6.2 percent through the first quarter of fiscal year 2018. Management is moving to align the current discount rate with the expected

market portfolio returns over the next several years. Per statute, the discount rate is established at the discretion of the Director and the industry standard is to align the applied discount rate with the expected return on investments. The targeted rate to ultimately adopt is 4.5% by gradually reducing it over time. Management analyzes portfolio performance and deems the currently established discount rate to be reasonable. The transfer payments and all other liabilities are discounted on a non-tabular basis at 1.5 percent.

- All other Accident and Medical Aid Account benefit and claims administration liabilities are discounted on a non-tabular basis at 1.5 percent.

Per L&I policy, the non-pension discount rate is equal to the Benchmark Rate less the Risk Adjustment, rounded to the nearest one-half percentage point. The Benchmark Rate is the five-year moving average of the U.S. 20-Year Treasury yield. The Risk Adjustment equals two percentage points until the Benchmark Rate reaches 4.0 percent. Below 4.0 percent, the Risk Adjustment is half the Benchmark Rate.

#### **1.C.4. Cash and Cash Equivalents**

Cash includes cash in banks, cash on deposit with the Office of the State Treasurer (OST), and cash on hand. It also consists of cash equivalents invested by the OST that are short-term, highly-liquid investments that are readily convertible to known amounts of cash and so near their maturity that they present insignificant risk of changes in value due to interest rate fluctuations. Under RCW 43.08.015, the OST has the statutory responsibility to ensure the effective cash management of state public funds. RCW 43.84.080 authorizes the Treasurer to invest available cash and includes a list of eligible investments.

The beginning and ending cash and cash equivalent amounts on the Consolidated Statutory Statement of Cash Flows do not include short-term investments. It is not practical to include short-term investments due to the volume of transactions and complexity involved in reporting, as they are managed by the Washington State Investment Board (WSIB), a separate Washington State agency.

#### **1.C.5. Investments**

The Industrial Insurance Fund uses the following accounting policies to value investments:

- Investment grade bonds are stated at amortized cost using the scientific interest method. Non-investment grade bonds with NAIC designations of 3-6 are stated at the lower of amortized cost or fair value. Fair values are reported using pricing sources approved by the NAIC.
- Short-term investments are stated at amortized cost using the scientific interest method. Per SSAP No. 2, accounting for short-term investments should follow guidance for similar long-term investments (see discussion above on investment grade bonds). Therefore, any short-term bond premiums and discounts are amortized using the scientific interest method.

- Common stocks are stated at fair value.
- Investment grade mortgage-backed and other loan-backed securities are stated at amortized cost. Non-investment grade mortgage-backed and other loan-backed securities with NAIC designations of 3-6 are stated at the lower of amortized cost or fair value. Fair values are reported using pricing sources approved by the NAIC. In compliance with SSAP No. 43R, changes in currently-estimated cash flows are reviewed quarterly using the State Street Corporation's investment valuation model for prepayment assumptions in valuing mortgage-backed and other loan-backed securities. These securities are revalued using the retrospective adjustment method. (See Note 3.H. for other-than-temporary impairment analysis of mortgage-backed and other loan-backed securities.)
- Securities Lending Collateral—Cash received as collateral on securities lending transactions and investments made with that cash are reported as assets. Securities received as collateral are reported as assets if the Industrial Insurance Fund has the ability to pledge or sell them without a borrower default. Liabilities resulting from these transactions are also reported in the Consolidated Statutory Statement of Admitted Assets, Liabilities, and Contingency Reserve. Securities lending transactions collateralized by securities that the Industrial Insurance Fund does not have the ability to pledge or sell unless the borrower defaults are not reported as assets or liabilities.

#### **1.C.6. Infrequently Occurring Items and Other Disclosures**

The U.S. Department of Energy has contracted with L&I to pay benefits to the Industrial Insurance Fund for workers injured on the job at the Hanford nuclear production complex. The Industrial Insurance Fund has received amounts, including trust cash and trust investments, in advance from the U.S. Department of Energy to cover the pension liability for these injured workers. These amounts are not reported in the financial statements.

As of June 30, 2017, trust cash amounted to \$653,905 and is available to reimburse the Industrial Insurance Fund for monthly pension payments. There were no trust investments in fiscal year 2017. At June 30, 2016, trust cash and trust investment balances were \$210,003 and \$2,477,539, respectively.

## State of Washington Industrial Insurance Fund

The following tables summarize restricted assets at June 30, 2017 and 2016:

Restricted Assets June 30, 2017 (dollars in thousands)									
Restricted Asset Category	Total General Account (G/A)		Total Separate Account (S/A)		Total Restricted	Total Assets	% Restricted to Total Assets	Total Admitted Assets	% Restricted to Total Admitted Assets
	Restricted Assets	Restricted G/A Assets Supporting S/A Activity	Restricted Assets	Restricted S/A Assets Supporting G/A Activity					
	Assets	S/A Activity	Assets	G/A Activity					
Collateral held under security lending agreements	\$ 84,144	\$ -	\$ -	\$ -	\$ 84,144	\$ 84,144	100.00%	\$16,687,716	0.50%

Restricted Assets June 30, 2016 (dollars in thousands)									
Restricted Asset Category	Total General Account (G/A)		Total Separate Account (S/A)		Total Restricted	Total Assets	% Restricted to Total Assets	Total Admitted Assets	% Restricted to Total Admitted Assets
	Restricted Assets	Restricted G/A Assets Supporting S/A Activity	Restricted Assets	Restricted S/A Assets Supporting G/A Activity					
	Assets	S/A Activity	Assets	G/A Activity					
Collateral held under security lending agreements	\$ 114,835	\$ -	\$ -	\$ -	\$ 114,835	\$ 114,835	100.00%	\$ 15,470,727	0.74%

The following tables summarize collateral at June 30, 2017 and 2016:

Collateral June 30, 2017 (dollars in thousands)								
Restricted Asset Category	Total General Account Collateral	G/A Collateral Supporting S/A Activity	Total Separate Account Collateral	S/A Collateral Supporting G/A Activity	Total Collateral	% Collateral to Total Assets	Total Admitted Assets	% Restricted to Total Admitted Assets
	Collateral	Activity	Collateral	Activity				
Assets received as collateral for security lending agreements	\$ 84,144	\$ -	\$ -	\$ -	\$ 84,144	100.00%	\$ 16,687,716	0.50%
Liability to return collateral from security lending agreements	\$ 84,144	\$ -	\$ -	\$ -	\$ 84,144	100.00%	\$ 16,687,716	0.50%

Collateral June 30, 2016 (dollars in thousands)								
Restricted Asset Category	Total General Account Collateral	G/A Collateral Supporting S/A Activity	Total Separate Account Collateral	S/A Collateral Supporting G/A Activity	Total Collateral	% Collateral to Total Assets	Total Admitted Assets	% Restricted to Total Admitted Assets
	Collateral	Activity	Collateral	Activity				
Assets received as collateral for security lending agreements	\$ 114,835	\$ -	\$ -	\$ -	\$ 114,835	100.00%	\$ 15,470,727	0.74%
Liability to return collateral from security lending agreements	\$ 114,835	\$ -	\$ -	\$ -	\$ 114,835	100.00%	\$ 15,470,727	0.74%

### 1.C.7. Capital Assets

Capital assets are tangible or intangible assets held and used in the Industrial Insurance Fund operations that have a service life of more than one year and meet the state's capitalization policy. In accordance with the Washington State Office of Financial Management's (OFM) policy, it is the Industrial Insurance Fund's policy to capitalize:

- All land
- Buildings, building improvements, improvements other than buildings, and leasehold improvements with a cost of \$100,000 or greater
- All capital assets with a unit cost (including ancillary costs) of \$5,000 or greater, unless otherwise noted
- Infrastructure with a cost of \$100,000 or greater
- Intangible assets, either purchased or internally developed, with a cost of \$1,000,000 or greater, that are "identifiable" by meeting either of the following conditions:
  - The asset is capable of being separated or divided and sold, transferred, licensed, rented, or exchanged; or
  - The asset arises from contractual or other legal rights, regardless of whether those rights are transferable or separable
- All capital assets acquired with a Certificate of Participation

Capital assets are recorded at cost. Capital asset costs include the purchase price plus those costs necessary to place the asset in its intended location and condition for use. Normal maintenance and repair costs that do not materially add to the value or extend the life of capital assets are not capitalized. The cost and related accumulated depreciation of capital assets that have been disposed of are removed from the accounting records.

The value of assets constructed for use in the Industrial Insurance Fund includes all direct construction costs and indirect costs that are related to the construction. Net interest costs incurred during the period of construction, if material, are capitalized.

Depreciation and amortization expenses are calculated using the straight-line method over the estimated useful lives of the assets. Total depreciation and amortization expense for capital assets was \$9.9 million and \$10.2 million at June 30, 2017 and 2016, respectively.

Generally, estimated useful lives are as follows:

- Buildings and building components 5 to 50 years
- Furnishings, equipment, and collections 3 to 50 years
- Other improvements 3 to 50 years
- Infrastructure 20 to 50 years
- Intangible assets with definite useful lives 3 to 50 years

In accordance with SAP, not all capitalized assets are admitted for reporting purposes. Common examples of nonadmitted capital assets are equipment, furniture, and internally developed software. These nonadmitted assets are adjusted from the respective account's contingency reserve, and current purchases are immediately expensed. SSAP No. 16 allows electronic data processing (EDP) equipment and operating system software to be admitted, up to three percent of the contingency reserve. However, the Industrial Insurance Fund takes a more conservative approach and does not admit any EDP equipment or operating system software.

### **1.C.8. Risk Management**

The state of Washington operates a Self-Insurance Liability Program pursuant to RCW 4.92.130. The state's policy is generally not to purchase commercial insurance for the risk of losses to which it is exposed. Instead, the state's management believes it is more economical to manage its risks internally and set aside assets for claims settlement in the Risk Management Fund, an internal service fund. Coverage is provided up to \$10 million for each claim with no deductible. Commercial insurance is purchased for various liabilities and to limit the exposure to catastrophic losses. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past ten fiscal years. Otherwise, the Self-Insurance Liability Program services all claims against the state for injuries and property damage to third parties.

The Industrial Insurance Fund participates in the state's Self-Insurance Liability Program, in proportion to its anticipated exposure to liability losses, to manage its various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters.

### **Note 2 - Accounting and Reporting Changes**

#### **Correction of an error**

During the course of operations, an error was identified in billing for pensions that resulted in assets, net income, and contingency reserve being understated. A self-insured employer transitioned to an arrangement that deviated from standard self-insurance billing procedures. Due to an error in implementing the agreement, pension payments made by L&I were not billed for reimbursement. The parties have agreed on the unbilled portion, and L&I will be reimbursed

\$20,583,597 for pensions paid from April 2001 through June 2016. Beginning in July 2016, L&I billed for the pension payments made on behalf of this self-insured employer and reimbursements were received.

Under the Statutory Accounting Basis of Accounting described in Note 1, Statement of Statutory Accounting Principle (SSAP) No. 3, Accounting Changes and Corrections of Errors, paragraph 10, states; “Correction of all accounting errors in previously issued financial statements, for which an amended financial statement was not filed, shall be reported as adjustments to unassigned funds (surplus) in the period an error is detected.” Had this error been noted during 2016, net income would have increased by \$2,392,602, and ending contingency reserve and total assets would have increased by \$20,583,597 for the year ended June 30, 2016. The billing process was corrected prospectively during fiscal year 2017, and a receivable for \$20,583,597 was appropriately recognized. There was no impact on total liabilities.

### **Note 3 - Investments**

#### **3.A. Summary of Investment Policies**

Under RCW 43.33A.030, trusteeship over the Industrial Insurance Fund’s investments is vested in the voting members of the WSIB. The legislature established a standard of care for investment of these funds in RCW 43.33A.140. Additionally, the WSIB and its staff must comply with other state laws, such as the Ethics in Public Service Act, chapter 42.52 RCW, as it makes investment decisions and seeks to meet its investment objectives.

In accordance with RCW 43.33A.110, Industrial Insurance Fund investments are to be managed to limit fluctuations in the industrial insurance premiums and, subject to this purpose, achieve a maximum return at a prudent level of risk. Based on this requirement, the strategic objectives are to:

- Maintain the solvency of the accounts
- Maintain premium rate stability
- Ensure sufficient assets are available to fund the expected liability payments
- Subject to the objectives above, achieve a maximum return at a prudent level of risk

Performance objectives are intended to provide the WSIB and the Industrial Insurance Fund with a way to measure the success of this investment policy, the overall asset allocation strategy, and the implementation of that strategy over time. First and foremost, the performance of the investment portfolios shall be judged relative to the strategic objectives. With the first three criteria met, the actual rates of return of the portfolios will be compared to the Comparable Market Index (CMI) for each account. The CMIs are developed and calculated with the goal to construct a hypothetical passive portfolio, with the duration, asset allocation, and appropriate mix of fixed income sectors based on the individual targets for each Industrial Insurance Fund account. The

return for each account's portfolio should not be significantly different from that of its CMI over the long-term.

**Eligible Investments** - Eligible investments are securities and deposits that are in accordance with the Industrial Insurance Fund's investment policy and chapter 43.33A RCW. Eligible investments include:

- U.S. equities
- International equities
- U.S. Treasuries and government agencies
- Credit bonds
- Mortgage-backed securities rated investment grade, as defined by Bloomberg Barclays Family of Fixed Income Indices
- Asset-backed securities rated investment grade, as defined by Bloomberg Barclays Family of Fixed Income Indices
- Commercial mortgage-backed securities rated investment grade, as defined by Bloomberg Barclays Family of Fixed Income Indices
- Investment grade non-U.S. dollar bonds
- Real Estate

### **Investment Policies and Restrictions**

To meet stated objectives, investments of the Industrial Insurance Fund are subject to the following constraints:

- All assets under the management of the WSIB are to be invested to maximize return at a prudent level of risk, in accordance with RCW 43.33A.110 and RCW 43.33A.140.
- No corporate fixed income issue cost shall exceed three percent of the fund's fair value at the time of purchase, nor shall its fair value exceed six percent of the fund's fair value at any time.
- Asset allocations will be reviewed every four years or sooner if there are significant changes in funding levels or the liability durations. Asset allocations per the June 2017 L&I asset investment policy are:

## State of Washington Industrial Insurance Fund

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<b>Asset Allocation Target and Ranges</b>			
<b>Fund</b>	<b>Fixed Income</b>	<b>Equity</b>	<b>Real Estate</b>
Accident Fund	80% ±6	15% ±4	5% ±2
Pension Reserve Fund	85% ±5	10% ±3	5% ±2
Medical Aid Fund	75% ±7	20% ±5	5% ±2
Supplemental Pension Fund	100%	0%	0%

- Assets will be rebalanced across asset classes when the fair value of the assets falls outside the policy ranges. The timing of any rebalancing will be based on market opportunities, cash flows, and the consideration of transaction costs; therefore, they need not occur immediately.

The WSIB has elected a gradual implementation plan to reach the strategic asset allocation. During this implementation period, if real estate is above or below its target due to timing or illiquidity, fixed income will be used to offset the balance.

**Equity** - Sector allocation for U.S. equities should be within a range of 47 to 57 percent. Allocation for international equities should be within a range of 43 to 53 percent.

The benchmark and structure for global equities will be the Morgan Stanley Capital International (MSCI) All Country World Investable Market Index net with USA gross. The global equity portfolio will be passively managed in commingled index funds. The commingled fund managers may use futures for hedging or establishing a long position.

**Fixed Income** - Sector allocation of fixed income investments must be managed within the following prescribed ranges:

- U.S. Treasuries and government agencies 5 to 25 percent
- Credit bonds 20 to 80 percent
- Asset-backed securities 0 to 10 percent
- Commercial mortgage-backed securities 0 to 10 percent
- Mortgage-backed securities 0 to 25 percent

These targets are long-term in nature. Deviations may occur in the short term as a result of interim market conditions; however, if a range is exceeded, the portfolios must be rebalanced to the target allocations as soon as it is practical.

Total market value of below-investment-grade credit bonds, as defined by Bloomberg Barclays Family of Fixed Income Indices, shall not exceed five percent of the total market value of the funds. Although below-investment-grade mortgage-backed, asset-backed, and commercial mortgage-backed securities may not be purchased, portfolio holdings that are downgraded to those

levels or are no longer rated may continue to be held. Total market value of below-investment-grade mortgage-backed, asset-backed and commercial-mortgage-backed securities shall not exceed five percent of total market value of the funds.

**Real Estate** - The objectives and characteristics of the real estate portfolio are as follows:

- To generate a six percent annual investment return over a rolling 10-year period.
- The return will be generated by current income, and the portfolio will be intentionally constructed to focus on yield rather than total return.
- The portfolio will be diversified across geography and property type.
- The benchmark for the portfolio is a total net return of six percent measured over a rolling 10-year period.
- No more than 15 percent of the real estate portfolio will be invested in a single property after the program's build-out period.

### **3.B. Interest Rate Risk**

*Interest rate risk* is the risk that changes in interest rates over time will adversely affect the fair value of an investment. The risk is managed within the portfolios using effective duration, which is the measure of a debt investment's exposure to fair value changes arising from changes in interest rates. Increases in prevailing interest rates generally translate into decreases in fair values of fixed income investments. The Industrial Insurance Fund does not have a formal policy specifically for interest rate risk.

As of June 30, 2017, the Industrial Insurance Fund's portfolio was within the duration targets below:

- Accident Account – within plus or minus 20 percent of an effective duration target of seven years
- Medical Aid Account – within plus or minus 20 percent of an effective duration target of six years
- Pension Reserve Account – within plus or minus 20 percent of an effective duration target of seven years

It is the goal of the fixed income portfolios to match the target durations. Although there may be differences from the targets due to market conditions, over any extended period of time, those differences should not be material.

### 3.C. Credit Risk

*Credit risk* is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Industrial Insurance Fund's investment policies limit the fixed income securities to investment grade or higher at the time of purchase. Investment grade securities are those fixed income securities with a Moody's rating of Aaa to Baa or a Standard and Poor's rating of AAA to BBB. The rated debt investments of the Industrial Insurance Fund as of June 30, 2017, were rated by Moody's and/or an equivalent national rating organization.

**Concentration of Credit Risk** - *Concentration of credit risk* is the risk of loss attributed to the magnitude of an investment in a single issuer. The Industrial Insurance Fund's policy states that the corporate fixed income issues cost shall not exceed three percent of the Fund's fair value at the time of purchase, nor shall its fair value exceed six percent of the Fund's fair value at any time. There was no concentration of credit risk as of June 30, 2017.

**Custodial Credit Risk** - *Custodial credit risk* is the risk that in the event a depository institution or counterparty fails, the Industrial Insurance Fund would not be able to recover the value of its deposits, investments, or collateral securities. As of June 30, 2017, investment securities (excluding cash, cash equivalents and repurchase agreements held as securities lending collateral) are registered and held in the name of the WSIB for the benefit of the Industrial Insurance Fund and are not exposed to custodial credit risk. There are no general policies relating to custodial credit risk.

### 3.D. Foreign Currency Risk

*Foreign currency risk* is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. The Industrial Insurance Fund does not have a formal policy to limit foreign currency risk. The Industrial Insurance Fund had \$785.2 million and \$671.6 million invested in an international commingled equity index fund at June 30, 2017 and 2016, respectively. As such, no currency denomination risk is present at June 30, 2017.

### 3.E. Derivatives

To manage its exposure to fluctuations in interest and currency rates while increasing portfolio returns, the Industrial Insurance Fund is authorized to utilize various derivative financial instruments, including collateralized mortgage obligations, financial futures, forward contracts, interest rate and equity swaps, and options.

Derivative transactions involve, to varying degrees, market and credit risk. The Industrial Insurance Fund mitigates market risks arising from derivative transactions by requiring collateral in cash and investments to be maintained in an amount equal to the securities positions outstanding and, thereby, prohibiting the use of leverage or speculation. Credit risks arising from derivative transactions are mitigated by selecting and monitoring creditworthy counterparties and collateral issuers.

Domestic and foreign passive equity index fund managers may also utilize various derivative securities to manage exposure to risk and increase portfolio returns. Information on the extent of use and holdings of derivative securities by passive equity index fund managers is unavailable. The only derivative securities held directly by the Industrial Insurance Fund were collateralized mortgage obligations (CMOs) of \$746.6 million and \$922.5 million at June 30, 2017 and 2016, respectively.

### **3.F. Reverse Repurchase Agreements**

State law permits the Industrial Insurance Fund to enter into reverse repurchase agreements, i.e., a sale of securities with a simultaneous agreement to repurchase them in the future at the same price plus a contract rate of interest. The fair value of the securities underlying reverse repurchase agreements normally exceeds the cash received, providing the dealers a margin against a decline in fair value of the securities. If the dealers default on their obligations to resell these securities to the state or provide securities or cash of equal value, the Industrial Insurance Fund would suffer an economic loss equal to the difference between the fair value, plus accrued interest, of the underlying securities and the agreement obligation, including accrued interest. There were no reverse repurchase agreements during fiscal year 2017 or 2016, and there were no liabilities outstanding as of June 30, 2017 or 2016.

### **3.G. Wash Sales Transactions**

*Wash sales* are any transfers that occur when an asset is sold and the proceeds are reinvested within 30 days in the same or substantially the same security. These transactions involve unrated securities or those with NAIC designations of 3 or below. There were no wash sale transactions in the Industrial Insurance Fund during fiscal year 2017 or 2016.

State of Washington Industrial Insurance Fund

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### 3.H. Bonds

At June 30, 2017 and 2016, bonds and assets receiving bond treatment were comprised of U.S. government, other governments, corporate, mortgage-backed, and other loan-backed securities, with an aggregate book adjusted carrying value (BACV) of \$13,531,329,000 and \$12,665,856,000 and fair value of \$14,016,855,000 and \$13,561,443,000, respectively, as shown in the following tables:

<b>Book Adjusted Carrying Values and Fair Values</b>					
<b>June 30, 2017</b>					
(in thousands)					
	<b>Book Adjusted</b>		<b>Fair Value Excess</b>	<b>BACV Excess</b>	
	<b>Carrying Value</b>		<b>over BACV</b>	<b>over Fair Value</b>	<b>Fair Value</b>
U.S. government obligations - excluding mortgage-backed securities	\$ 2,445,223	\$	6,605	\$ (41,994)	\$ 2,409,834
All other government obligations	1,329,037		37,442	(4,937)	1,361,542
Mortgage-backed and other loan-backed securities	1,203,553		65,922	(9,668)	1,259,807
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	8,449,498		461,901	(33,452)	8,877,947
Hybrid securities	104,018		3,707	-	107,725
<b>Total</b>	<b>\$ 13,531,329</b>	<b>\$</b>	<b>575,577</b>	<b>\$ (90,051)</b>	<b>\$ 14,016,855</b>

<b>Book Adjusted Carrying Values and Fair Values</b>					
<b>June 30, 2016</b>					
(in thousands)					
	<b>Book Adjusted</b>		<b>Fair Value Excess</b>	<b>BACV Excess</b>	
	<b>Carrying Value</b>		<b>over BACV</b>	<b>over Fair Value</b>	<b>Fair Value</b>
U.S. government obligations - excluding mortgage-backed securities	\$ 2,008,377	\$	99,474	\$ (42)	\$ 2,107,809
All other government obligations	1,205,391		63,623	(1,341)	1,267,672
Mortgage-backed and other loan-backed securities	1,359,978		99,818	(804)	1,458,993
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	7,978,367		681,828	(50,176)	8,610,019
Hybrid securities	113,743		3,207	-	116,950
<b>Total</b>	<b>\$ 12,665,856</b>	<b>\$</b>	<b>947,950</b>	<b>\$ (52,363)</b>	<b>\$ 13,561,443</b>

In compliance with SSAP No. 26, the following tables present the Industrial Insurance Fund's bond investments by type and by stated contractual maturity in years, and provide the BACV and fair value of bonds and assets receiving bond treatment, as reported in the Annual Statement Schedule D-Bonds as of June 30, 2017 and 2016. The maturity of investments of one year or less (including items without a maturity date, which are payable on demand and in good standing) and investments after 10 years (including items without a maturity date, which either are not payable on demand or are not in good standing). Expected maturities may differ from contractual maturities, because borrowers may have the right to call or prepay obligations with or without call or prepayment penalties.

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<b>Schedule of Maturities</b>						
<b>June 30, 2017</b>						
(in thousands)						
<b>Investment Type</b>	<b>Fair Value</b>	<b>Book Adjusted Carrying Value</b>	<b>1 year or less</b>	<b>Maturity</b>		
				<b>Over 1 year through 5 years</b>	<b>Over 5 years through 10 years</b>	<b>Over 10 years</b>
U.S. government obligations - excluding mortgage-backed securities	\$ 2,409,834	\$ 2,445,223	\$ 300,039	\$ 884,146	\$ 844,432	\$ 416,606
All other government obligations	1,361,542	1,329,037	51,992	823,816	300,147	153,082
Mortgage-backed and other loan-backed securities	1,259,807	1,203,553	169	65,199	90,116	1,048,069
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	8,877,947	8,449,498	190,943	3,326,317	2,644,141	2,288,097
Hybrid securities	107,725	104,018	-	55,092	48,926	-
<b>Total</b>	<b>\$ 14,016,855</b>	<b>\$ 13,531,329</b>	<b>\$ 543,143</b>	<b>\$ 5,154,570</b>	<b>\$ 3,927,762</b>	<b>\$ 3,905,854</b>

<b>Schedule of Maturities</b>						
<b>June 30, 2016</b>						
(in thousands)						
<b>Investment Type</b>	<b>Fair Value</b>	<b>Book Adjusted Carrying Value</b>	<b>1 year or less</b>	<b>Maturity</b>		
				<b>Over 1 year through 5 years</b>	<b>Over 5 years through 10 years</b>	<b>Over 10 years</b>
U.S. government obligations - excluding mortgage-backed securities	\$ 2,107,809	\$ 2,008,377	\$ 79,939	\$ 699,130	\$ 694,100	\$ 535,208
All other government obligations	1,267,673	1,205,391	233,968	459,761	344,827	166,835
Mortgage-backed and other loan-backed securities	1,458,992	1,359,978	3	177,102	42,608	1,140,265
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	8,610,019	7,978,367	935,032	1,926,473	2,290,732	2,826,130
Hybrid securities	116,950	113,743	-	45,016	68,727	-
<b>Total</b>	<b>\$ 13,561,443</b>	<b>\$ 12,665,856</b>	<b>\$ 1,248,942</b>	<b>\$ 3,307,482</b>	<b>\$ 3,440,994</b>	<b>\$ 4,668,438</b>

The following additional tables are included to summarize the different classes of investments held by the Industrial Insurance Fund as they are rated by the NAIC. There were no securities with an NAIC designation higher than 5 at the fiscal years ended June 30, 2017 and 2016.

<b>Fair Value of Securities by NAIC Designation</b>						
<b>June 30, 2017</b>						
(in thousands)						
	<b>NAIC Designation</b>					<b>Total</b>
	<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	
U.S. government obligations - excluding mortgage-backed securities	\$ 2,409,834	\$ -	\$ -	\$ -	\$ -	\$ 2,409,834
All other government obligations	1,171,732	142,160	47,650	-	-	1,361,542
Mortgage-backed and other loan-backed securities	1,259,807	-	-	-	-	1,259,807
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	5,659,467	3,006,669	181,527	12,915	17,369	8,877,947
Hybrid securities	20,103	9,584	78,038	-	-	107,725
<b>Total</b>	<b>\$ 10,520,943</b>	<b>\$ 3,158,413</b>	<b>\$ 307,215</b>	<b>\$ 12,915</b>	<b>\$ 17,369</b>	<b>\$ 14,016,855</b>

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Fair Value of Securities by NAIC Designation					
June 30, 2016					
(in thousands)					
	NAIC Designation				Total
	1	2	3	4	
U.S. government obligations - excluding mortgage-backed securities	\$ 2,107,809	\$ -	\$ -	\$ -	\$ 2,107,809
All other government obligations	1,061,957	154,588	24,597	26,531	1,267,673
Mortgage-backed and other loan-backed securities	1,458,992	-	-	-	1,458,992
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	5,105,419	3,177,066	179,341	148,193	8,610,019
Hybrid securities	10,174	9,510	92,399	4,867	116,950
<b>Total</b>	\$ 9,744,351	\$ 3,341,164	\$ 296,337	\$ 179,591	\$ 13,561,443

Gross unrealized losses on bonds, the fair value of the related bonds aggregated by investment category, and length of time that individual bonds have been in a continuous unrealized loss position at June 30, 2017 and 2016, were as follows:

Bonds with Unrealized Losses						
June 30, 2017						
(in thousands)						
	Less than 12 Months		12 Months or Longer		Total	
	Fair value	Unrealized Losses	Fair value	Unrealized Losses	Fair value	Unrealized Losses
U.S. government obligations - excluding mortgage-backed securities	\$ 2,033,959	\$ (42,254)	\$ -	\$ -	\$ 2,033,959	\$ (42,254)
All other government obligations	343,885	(4,240)	80,142	(7,762)	424,027	(12,002)
Mortgage-backed and other loan-backed securities	350,694	(8,853)	33,788	(815)	384,482	(9,668)
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	1,480,107	(26,592)	308,173	(40,924)	1,788,280	(67,516)
Hybrid securities	-	-	-	-	-	-
<b>Total</b>	\$ 4,208,645	\$ (81,939)	\$ 422,103	\$ (49,501)	\$ 4,630,748	\$ (131,440)

Bonds with Unrealized Losses						
June 30, 2016						
(in thousands)						
	Less than 12 Months		12 Months or Longer		Total	
	Fair value	Unrealized Losses	Fair value	Unrealized Losses	Fair value	Unrealized Losses
U.S. government obligations - excluding mortgage-backed securities	\$ 20,811	\$ (42)	\$ -	\$ -	\$ 20,811	\$ (42)
All other government obligations	9,020	(109)	120,065	(14,585)	129,085	(14,694)
Mortgage-backed and other loan-backed securities	12,223	(19)	30,403	(756)	42,626	(775)
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	79,593	(2,648)	735,613	(117,384)	815,206	(120,032)
Hybrid securities	-	-	24,766	(201)	24,766	(201)
<b>Total</b>	\$ 121,647	\$ (2,818)	\$ 910,847	\$ (132,926)	\$ 1,032,494	\$ (135,744)

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In compliance with SSAP No. 26, management has looked at all bonds in an unrealized loss position and used several categories of information to determine whether any impairment is other-than-temporary. The information considered included general market conditions, industry or company financial prospects, an issuer's fundamental credit difficulties, and the length of time and the extent to which the fair value had been below cost. Management has no intention of selling these securities and does not believe these impairments are other-than-temporary.

Similarly, in compliance with SSAP No. 43R, management has looked at mortgage-backed and other loan-backed securities with unrealized losses and has used several categories of information to determine whether any impairment is other-than-temporary. State Street Corporation's investment valuation model for prepayment assumptions and determining currently estimated cash flows in valuing mortgage-backed and other loan-backed securities was used. The factors that are considered include discounted cash flow on an investment, the length of time and amount of impairment, forecasts, market data, and financial condition of the issuer(s). As of June 30, 2017, no mortgage-backed or other loan-backed securities have been determined to be other-than-temporarily impaired.

The following tables summarize realized gains or losses of bonds that were redeemed or sold during fiscal years 2017 and 2016:

<b>Bonds Redeemed or Sold</b>				
<b>June 30, 2017</b>				
(in thousands)				
	Sales		Realized Losses	Net Realized
	Proceeds	Realized Gains		Gains (Losses)
U.S. government obligations - excluding mortgage-backed securities	\$ 300,812	\$ 3,899	\$ (1,186)	\$ 2,713
All other government obligations	279,508	3,673	-	3,673
Mortgage-backed securities	164,034	-	-	-
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	2,295,433	103,912	(8,914)	94,998
Hybrid securities	10,077	151	-	151
<b>Total</b>	<b>\$ 3,049,864</b>	<b>\$ 111,635</b>	<b>\$ (10,100)</b>	<b>\$ 101,535</b>

<b>Bonds Redeemed or Sold</b>				
<b>June 30, 2016</b>				
(in thousands)				
	Sales		Realized Losses	Net Realized
	Proceeds	Realized Gains		Gains (Losses)
U.S. government obligations - excluding mortgage-backed securities	\$ 175,472	\$ 137	\$ (294)	\$ (157)
All other government obligations	320,193	15,700	-	15,700
Mortgage-backed securities	393,998	19,046	-	19,046
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	1,188,278	32,320	(3,460)	28,860
Hybrid securities	1,034	42	-	42
<b>Total</b>	<b>\$ 2,078,975</b>	<b>\$ 67,245</b>	<b>\$ (3,754)</b>	<b>\$ 63,491</b>

State of Washington Industrial Insurance Fund

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In compliance with SSAP No. 26, paragraph 20.1, the following tables show the details of the structured notes held by the Industrial Insurance Fund at June 30, 2017 and 2016:

<b>Structured Notes</b>				
June 30, 2017				
(in thousands)				
<b>CUSIP<sup>4</sup> Identification</b>	<b>Actual Cost</b>	<b>Fair Value</b>	<b>Book/Adjusted Carrying Value</b>	<b>Mortgage-Referenced Security (Y/N)</b>
24023KAD0	\$ 40,000	\$ 40,077	\$ 40,000	N
50048MCB4	50,439	50,409	50,419	N
<b>Total</b>	<b>\$ 90,439</b>	<b>\$ 90,486</b>	<b>\$ 90,419</b>	

<b>Structured Notes</b>				
June 30, 2016				
(in thousands)				
<b>CUSIP Identification</b>	<b>Actual Cost</b>	<b>Fair Value</b>	<b>Book/Adjusted Carrying Value</b>	<b>Mortgage-Referenced Security (Y/N)</b>
064159CR5	\$ 20,000	\$ 20,003	\$ 20,000	N
136069FV8	25,000	25,007	25,000	N
172967GV7	20,000	20,009	20,000	N
63254AAH1	10,000	10,005	10,000	N
<b>Total</b>	<b>\$ 75,000</b>	<b>\$ 75,024</b>	<b>\$ 75,000</b>	

In compliance with SSAP No. 26 and SSAP No. 43R, bond and loan-backed and structured securities may provide for a prepayment penalty or acceleration fee in the event the security is liquidated prior to its scheduled termination date. Such fees shall be reported as investment income when received. The following table represents bonds and loan-backed and structured securities sold, redeemed, or otherwise disposed of as of June 30, 2017, as a result of a callable feature (including make-whole call provisions); the number of CUSIPs<sup>4</sup> sold, disposed of, or otherwise redeemed; and the aggregate amount of investment income generated from prepayment penalties and/or acceleration fees.

<b>Prepayment Penalties and Acceleration Fees</b>		
June 30, 2017		
(in thousands)		
<b>Category</b>	<b>Number of CUSIPs</b>	<b>Aggregate Amount of Investment Income</b>
Traditional Call Features	8	\$ 1,935,100
Make Whole Call Provisions	-	-
Other Callable Features	-	-

<sup>4</sup> CUSIP: Number identifying all stocks and registered bonds, using the Committee on Uniform Securities Identification Procedures (CUSIP). The CUSIP number will be listed on any trading confirmation ticket and is the basis for identification of holdings for custodial systems.

### 3.I. Common Stocks

The gross unrealized losses on common stocks, fair value of the common stocks, and length of time that individual common stocks had been in a continuous unrealized loss position, at June 30, 2017 and 2016, were as follows:

<b>Common Stocks with Unrealized Losses</b>						
<b>June 30, 2017</b>						
(in thousands)						
	Less than 12 Months		12 Months or Longer		Total	
	Fair value	Unrealized Losses	Fair value	Unrealized Losses	Fair value	Unrealized Losses
Commingled index funds	\$ 1,672	\$ (1)	\$ 67,953	\$ (5,055)	\$ 69,625	\$ (5,056)
<b>Total</b>	<b>\$ 1,672</b>	<b>\$ (1)</b>	<b>\$ 67,953</b>	<b>\$ (5,055)</b>	<b>\$ 69,625</b>	<b>\$ (5,056)</b>

<b>Common Stocks with Unrealized Losses</b>						
<b>June 30, 2016</b>						
(in thousands)						
	Less than 12 Months		12 Months or Longer		Total	
	Fair value	Unrealized Losses	Fair value	Unrealized Losses	Fair value	Unrealized Losses
Commingled index funds	173,361	(11,196)	99,148	(22,710)	272,509	(33,906)
<b>Total</b>	<b>\$ 173,361</b>	<b>\$ (11,196)</b>	<b>\$ 99,148</b>	<b>\$ (22,710)</b>	<b>\$ 272,509</b>	<b>\$ (33,906)</b>

In compliance with SSAP No. 30, management has looked at all commingled index funds in an unrealized loss position and used several categories of information to determine whether any impairment is other-than-temporary. The information considered for broad equity funds included general market conditions and prospects for the economy as a whole in the short term. Management has no intention of selling these commingled index funds and does not believe these impairments are other-than-temporary.

### 3.J. Fair Value Measurements

The Industrial Insurance Fund has categorized its investments that are reported on the Consolidated Statutory Statement of Admitted Assets, Liabilities, and Contingency Reserve at fair value into a three-level hierarchy that prioritizes the inputs to valuation techniques used to measure fair value per SSAP No. 100—Fair Value Measurements. The three-level hierarchy is based on the degree of subjectivity inherent in the valuation method by which fair value was determined. The three levels are defined as follows:

- Level 1 - Quoted prices in active markets for identical assets or liabilities
- Level 2 - Inputs other than Level 1 that are observable, either directly or indirectly, such as quoted prices for similar assets or liabilities, quoted prices in markets that are not active, or other inputs that can be corroborated by observable market data for substantially the full term of the assets or liabilities
- Level 3 - Unobservable inputs that are supported by little or no market activity and that are significant to the fair value of the assets or liabilities

## State of Washington Industrial Insurance Fund

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The asset's or liability's fair value measurement level within the hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

The following is a description of the valuation methodologies used for assets measured at fair value:

- Industrial and miscellaneous bonds - value is based on market values approved by the NAIC
- Equities – value is based on the underlying equity
- Other invested assets – value is based on the underlying equity

The preceding methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of the future fair values. The Industrial Insurance Fund has determined that its valuation methods are appropriate and consistent with other market participants; however, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

The following tables present the financial instruments related to the Fund's assets carried at fair value as of June 30, 2017 and 2016, by the SSAP No. 100 valuation hierarchy:

<b>Investment Assets Carried at Fair Value</b>				
<b>June 30, 2017</b>				
(in thousands)				
	<b>Level 1</b>	<b>Level 2</b>	<b>Level 3</b>	<b>Total</b>
Fixed income	\$ -	\$ 332,564	\$ -	\$ 332,564
Equities	-	2,106,217	-	2,106,217
<b>Total</b>	<b>\$ -</b>	<b>\$ 2,438,781</b>	<b>\$ -</b>	<b>\$ 2,438,781</b>

<b>Investment Assets Carried at Fair Value</b>				
<b>June 30, 2016</b>				
(in thousands)				
	<b>Level 1</b>	<b>Level 2</b>	<b>Level 3</b>	<b>Total</b>
Fixed income	\$ -	\$ 419,605	\$ -	\$ 419,605
Equities	-	1,766,364	-	1,766,364
<b>Total</b>	<b>\$ -</b>	<b>\$ 2,185,969</b>	<b>\$ -</b>	<b>\$ 2,185,969</b>

Only bonds with an NAIC designation of 3-6 and a fair value lower than the book adjusted value are carried at fair value on the financial statements. On June 30, 2017, there were eighteen bonds in this category, with fair values totaling \$332,564,000. On June 30, 2016, there were thirty-six bonds in this category, with fair values totaling \$419,605,000.

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At the end of each reporting period, the Industrial Insurance Fund evaluates whether or not any event has occurred or circumstances have changed that would cause an instrument to be transferred between Levels 1 and 2. This policy also applies to transfers into or out of Level 3. During the current year, no transfers between Levels 1, 2, or 3 were required.

The fair values of bonds categorized as Level 2 were valued using a market approach. These valuations were determined to be Level 2 valuations, as quoted markets prices for similar instruments in an active market were utilized. This was accomplished by the use of matrix pricing. Matrix pricing takes quoted prices of bonds with similar features and applies analytic methods to determine the fair value of bonds held.

The following tables reflect the fair values and admitted values of all admitted assets and liabilities. The fair values are also categorized into the three-level fair value hierarchy as described above.

Investment Assets at Fair Value						
June 30, 2017						
(in thousands)						
	Fair Value	Admitted Value	Level 1	Level 2	Level 3	Total
Fixed income	\$ 14,016,855	\$ 13,531,329	\$ -	\$ 14,016,855	\$ -	\$ 14,016,855
Equities	2,106,217	2,106,217	-	2,106,217	-	2,106,217
Short-term investments	167,557	167,557	-	167,557	-	167,557
<b>Total</b>	<b>\$ 16,290,629</b>	<b>\$ 15,805,103</b>	<b>\$ -</b>	<b>\$ 16,290,629</b>	<b>\$ -</b>	<b>\$ 16,290,629</b>

Investment Assets at Fair Value						
June 30, 2016						
(in thousands)						
	Fair Value	Admitted Value	Level 1	Level 2	Level 3	Total
Fixed income	\$ 13,561,443	\$ 12,665,856	\$ -	\$ 13,561,443	\$ -	\$ 13,561,443
Equities	1,766,364	1,766,364	-	1,766,364	-	1,766,364
Short-term investments	161,305	161,305	-	161,305	-	161,305
<b>Total</b>	<b>\$ 15,489,112</b>	<b>\$ 14,593,525</b>	<b>\$ -</b>	<b>\$ 15,489,112</b>	<b>\$ -</b>	<b>\$ 15,489,112</b>

### **Note 4 - Real Estate and Improvements**

At June 30, 2017 and 2016, the Accident and Medical Aid Accounts admitted only land, buildings, and improvements, net of accumulated depreciation and encumbrances.

SSAP No. 40R requires that buildings more than 50 percent occupied by the reporting entity be categorized as a real estate investment and that depreciation and interest expense be classified as investment expenses. The building occupied by the Industrial Insurance Fund's employees was financed through general obligation bonds of the state of Washington. The balance on the bonds was paid on October 1, 2015. Due to indirect ownership by Labor and Industries, the land, building, and improvements are not shown as a real estate investment of the Industrial Insurance Fund. The related depreciation and interest expenses are allocated between administrative and non-insurance expenses based on percentage of use by employees.

State of Washington Industrial Insurance Fund

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<b>Real Estate and Improvements</b>			
(in thousands)			
	<b>June 30, 2017</b>		<b>June 30, 2016</b>
Land	\$ 3,204	\$	3,204
Building occupied by Industrial Insurance Fund	65,134		65,134
Improvements, other than buildings	1,020		1,020
Encumbrances	-		-
Accumulated depreciation - building	(33,055)		(31,702)
Accumulated depreciation - improvements	(499)		(479)
<b>Total</b>	<b>\$ 35,804</b>	<b>\$</b>	<b>37,177</b>

**Note 5 - Investment Income**

The Industrial Insurance Fund does not admit investment income due and accrued if amounts are over 90 days past due. As of June 30, 2017 and 2016, all investment income due and accrued prior to the 90 day cut-off period is presented below by security type:

<b>Interest Income Due and Accrued Admitted</b>			
(in thousands)			
	<b>June 30, 2017</b>		<b>June 30, 2016</b>
U.S. government obligations - excluding			
mortgage-backed securities	\$ 8,982	\$	7,618
All other government obligations	10,178		10,966
Mortgage-backed and other loan-backed securities	4,189		5,005
Industrial and miscellaneous - excluding			
mortgage-backed and other loan-backed securities	81,179		84,395
Hybrid securities	1,582		1,841
Other interest	175		46
<b>Total</b>	<b>\$ 106,285</b>	<b>\$</b>	<b>109,871</b>

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The following table provides details for net investment income by security type for the fiscal years ended June 30, 2017 and 2016:

<b>Net Investment Income Earned</b> (in thousands)		
	<b>June 30, 2017</b>	<b>June 30, 2016</b>
U.S. government obligations - excluding mortgage-backed securities	\$ 40,740	\$ 27,073
All other government obligations	34,288	40,760
Mortgage-backed and other loan-backed securities	47,144	64,311
Industrial and miscellaneous - excluding mortgage-backed and other loan-backed securities	349,563	357,937
Hybrid securities	5,419	5,502
<b>Total Bond Interest</b>	<b>477,154</b>	<b>495,583</b>
Equities dividends	917	1,363
Net securities lending income	272	9
Other interest and litigation income	1,370	629
Amortization	3,231	5,446
Gross investment income	482,944	503,030
Investment expenses	(4,814)	(4,531)
<b>Net Investment Income Earned</b>	<b>\$ 478,130</b>	<b>\$ 498,499</b>

**Note 6 - Retirement Plans, Compensated Absences, Deferred Compensation Plan, and Other Postemployment Benefits**

**6.A. Retirement Plans**

The Industrial Insurance Fund is administered by L&I, an agency of the state of Washington and part of the primary government. Industrial Insurance Fund employees participate in the Washington State Public Employees' Retirement System (PERS), administered by the Washington State Department of Retirement Systems (DRS).

The PERS is a multiemployer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans, and Plan 3 is a combination defined benefit/defined contribution plan. PERS participants who joined the system by September 30, 1977, are Plan 1 members. Those who joined on or after October 1, 1977, and by February 28, 2002, are Plan 2 members, unless they exercised an option to transfer their membership to Plan 3. PERS participants joining the system on or after March 1, 2002, have the irrevocable option of choosing membership in either Plan 2 or Plan 3.

PERS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Under the PERS rules, the employee and employer each contribute a percentage of the employee's compensation.

Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. Contribution requirements are established and amended by state statute. All employers are required to contribute at the level established by the legislature. The methods used to determine the contribution requirements are established under state statute in accordance with chapters 41.40 and 41.45 RCW.

The employer contribution rates for the Industrial Insurance Fund at June 30, 2017 and 2016, for each of Plans 1, 2, and 3 were 12.70 and 11.18 percent of the employee's annual covered salary, respectively. The Industrial Insurance Fund contributed \$17,932,362 and \$17,823,173 to the PERS during the fiscal years ended June 30, 2017 and 2016, respectively. The Industrial Insurance Fund's contribution was 1.5 percent of total employer contributions to the plans in fiscal years ended June 30, 2017 and 2016. The employer contribution rate from July 1, 2017, through June 30, 2018, has already been established by the legislature to be 12.70 percent for each of Plans 1, 2, and 3.

Employee contribution rates for Plan 1 are established by statute at six percent for state agency employees. Contributions for Plan 2 members are determined by the aggregate method and may vary over time. The contribution rate for Plan 2 state agency employees for fiscal years ended June 30, 2017 and 2016, were 7.38 and 6.12 percent of the employee's annual covered salary, respectively. Under Plan 3, employer contributions finance the defined benefit portion of the plan, and member contributions finance the defined contribution portion. The Director of the DRS sets Plan 3 employee contribution rate options. Members can choose from six rate options ranging from 5 to 15 percent. Two of the options are graduated rates dependent on the employee's age.

The Industrial Insurance Fund's proportionate share of the collective pension liability for fiscal year ended June 30, 2017, was \$121,405,553 for the plans in which its employees participate. The proportion is based on the Industrial Insurance Fund's contributions relative to the contributions of all participating employers. In accordance with SSAP No. 102, the unfunded status of the pension plan is not required to be recognized because it is considered a multiemployer plan; therefore, it has not been accrued in the State Fund's financials.

Additional information regarding the PERS may be obtained from the stand-alone financial report prepared by the DRS. A copy of the report may be obtained by contacting the Washington State Department of Retirement Systems, P.O. Box 48380, Olympia, WA 98504-8380 or online at <http://www.drs.wa.gov/administration/annual-report>.

## **6.B. Compensated Absences**

Industrial Insurance Fund employees accrue vested annual leave at a variable rate based on years of service. In general, accrued annual leave cannot exceed 240 hours at the employee's anniversary date.

Employees accrue sick leave at the rate of one day per month without limitation on the amount that can be accumulated. Sick leave is not vested; i.e., the Industrial Insurance Fund does not pay employees for unused sick leave upon termination except upon employee death or retirement, at which time the Industrial Insurance Fund is liable for 25 percent of the employee's accumulated sick leave. In addition, the Industrial Insurance Fund has a "sick leave buyout option" in which, each January, employees who have accumulated sick leave in excess of 480 hours may redeem sick leave earned but not taken during the previous year at the rate of one day's pay in exchange for each four days of sick leave.

It is the Industrial Insurance Fund's policy to liquidate unpaid compensated absence balances outstanding at June 30 with future resources, rather than advance funding it with currently available expendable financial resources.

The Industrial Insurance Fund recognizes the expense and accrues a liability for annual leave and estimated sick leave buyout, including related payroll taxes and benefits as applicable, as the leave is earned. The annual leave and sick leave accrued liability was \$14,314,231 and \$14,175,932 at June 30, 2017 and 2016, respectively.

#### **6.C. Deferred Compensation Plan**

Industrial Insurance Fund employees have the option to participate in the state of Washington's Deferred Compensation Plan (DCP). There are no contributions made on behalf of employees to the DCP by the Industrial Insurance Fund. The DRS administers the DCP and contracts with a third party (currently Empower Retirement) for recordkeeping and other administrative services. The WSIB selects and monitors DCP's investment options based on advice and recommendations provided by the Employee Retirement Benefits Board.

#### **6.D. Other Postemployment Benefits**

Employees of the Industrial Insurance Fund are eligible to participate in the state of Washington's defined benefit Other Postemployment Benefit (OPEB) plan, a multiemployer plan, as administered by the state through the Washington State Health Care Authority (HCA).

#### **Plan Description and Funding Policy**

Per RCW 41.05.065, the Public Employees Benefits Board (PEBB), created within the HCA, is authorized to design benefits and determine the terms and conditions of employee and retiree participation and coverage, including establishment of eligibility criteria for both active and retired employees. PEBB programs include medical, dental, life, and long-term disability insurance.

The relationship between the PEBB OPEB plan and its member employers and their employees and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan in effect at the time of each valuation. A substantive plan is one in which the plan terms are understood by the employers and plan members. This understanding is based on communications between the HCA, employers and plan members, and the historical pattern of practice with regard to the sharing of benefit costs.

The PEBB retiree OPEB plan is available to employees who elect to continue coverage and pay the administratively-established premiums at the time they retire, under the provisions of the retirement system to which they belong. Retirees' access to PEBB plans depends on the retirement eligibility of their respective retirement systems. PEBB members are covered in the following retirement systems: Public Employees' Retirement System, Public Safety Employees' Retirement System, Teachers' Retirement System, School Employees' Retirement System, Washington State Patrol Retirement System, Higher Education Retirement Plan, Judicial, and LEOFF 2.

Per RCW 41.05.022, retirees who are not yet eligible for Medicare benefits may continue participation in the state's non-Medicare community-rated health insurance risk pool on a self-pay basis. Retirees in the non-Medicare risk pool receive an implicit subsidy. The implicit subsidy exists, because retired members pay a premium based on a claims experience for active employees and other non-Medicare retirees. The subsidy is valued using the difference between the age-based claim costs and the premium. In calendar year 2016, the average weighted implicit subsidy was valued at \$304 per adult unit per month, and in calendar year 2017, the average weighted implicit subsidy is projected to be \$328 per adult unit per month.

Retirees who are enrolled in both Parts A and B of Medicare may participate in the state's Medicare community-rated health insurance risk pool. Medicare retirees receive an explicit subsidy in the form of reduced premiums. Annually, the HCA administrator recommends an amount for the next calendar year's explicit subsidy for inclusion in the Governor's budget. In calendar year 2016, the explicit subsidy was up to \$150 per adult unit per month, and it remained at up to \$150 per adult unit per month in calendar year 2017.

Administrative costs, as well as implicit and explicit subsidies, are funded by required contributions from participating employers. The subsidies provide monetary assistance for medical benefits. Contributions are set by the legislature each biennium as part of the budget process. The benefits are funded on a pay-as-you-go basis.

The plan has no investments or other assets. Accordingly, the PEBB OPEB plan is not reported in the financial statements of the state, nor is a separate financial report publicly available.

For information on the results of the most recent actuarial valuation for the OPEB, refer to: <http://leg.wa.gov/osa/additionalservices/Pages/OPEB.aspx>.

### **Annual OPEB Cost and Net OPEB Obligation**

The state's (general government agencies and higher education institutions) annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the state as the employer, an amount actuarially determined in accordance with the parameters set by the state of Washington. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years.

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The annual OPEB cost recorded for the Industrial Insurance Fund represents an allocation of the total ARC of the state of Washington, adjusted for interest and amortization. The Industrial Insurance Fund's annual OPEB cost is calculated by the Washington State Office of the State Actuary (OSA) and is recorded by the OFM. The allocation is primarily based on L&I's number of active and retired employees in relation to the total number of active and retired employees of the state.

The following table shows components of the Industrial Insurance Fund's allocated annual OPEB costs and changes in the Industrial Insurance Fund's Net OPEB Obligation (NOO) for fiscal years 2017 and 2016. All contributions required by the funding method were paid.

<b>Components of Allocated Annual OPEB Cost</b>		
	<b>Fiscal Year 2017</b>	<b>Fiscal Year 2016</b>
Annual required contribution	\$ 12,927,000	\$ 12,900,000
Allocated interest on Net OPEB Obligation	1,990,000	1,703,000
Allocated amortization of Net OPEB Obligation	<u>(1,989,000)</u>	<u>(1,574,000)</u>
Allocated annual OPEB cost	12,928,000	13,029,000
Allocated contributions made	<u>(2,549,000)</u>	<u>(2,525,000)</u>
Increase in Net OPEB Obligation	10,379,000	10,504,000
Net OPEB Obligation, beginning of year	<u>53,077,000</u>	<u>42,573,000</u>
Net OPEB Obligation, end of year	<u><u>\$ 63,456,000</u></u>	<u><u>\$ 53,077,000</u></u>

The Industrial Insurance Fund's NOO represents 2.0 percent and 1.9 percent of the state of Washington's NOO as of June 30, 2017 and 2016, respectively. The Industrial Insurance Fund's contribution was 1.4 and 1.5 percent of total employer contributions to the plan in fiscal years 2017 and 2016, respectively.

The Industrial Insurance Fund's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the NOO for fiscal years 2017, 2016, and 2015 were as follows:

<b>Net OPEB Obligation</b>			
by Fiscal Year			
	<b>2017</b>	<b>2016</b>	<b>2015</b>
Allocated annual OPEB cost	\$ 12,927,000	\$ 13,029,000	\$ 12,558,000
Percentage of annual OPEB cost contributed	19.7%	19.4%	18.2%
Net OPEB Obligation	\$ 63,456,000	\$ 53,077,000	\$ 42,573,000

A complete description of the funded status and actuarial assumptions of the state of Washington's OPEB plan is included in the Comprehensive Annual Financial Report for the state of Washington. A copy of this report may be obtained by contacting the Accounting Division of the Office of Financial Management at P.O. Box 43127, Olympia, Washington 98504-3127, or online at <http://www.ofm.wa.gov/cafr>.

## **Note 7 - Commitments and Contingencies**

### **7.A. Commitments**

Effective July 1, 1992, the Washington State Legislature required the Industrial Insurance Fund, under RCW 48.22.070, to participate in an assigned risk pool providing workers' compensation coverage under the United States Longshoreman and Harbor Workers' Act. The Industrial Insurance Fund is obligated to participate 50 percent in the underwriting losses or surpluses of the assigned risk pool. This participation is scheduled to continue indefinitely, due to amending legislation passed in 1997. In the history of this program, no assessments or distributions have been declared since enactment of this indefinite commitment.

### **7.B. Contingencies**

The Industrial Insurance Fund is party to numerous routine legal proceedings that normally occur in operations. At any given point, there may be numerous lawsuits that could financially impact the Fund. Although the outcome of these lawsuits is not currently determinable, the resolution of these matters is not likely to have a material impact on the Fund's financial position, revenues, or expenses.

### **7.C. Current Litigation**

The Industrial Insurance Fund has received a demand for certain funds under its Retrospective Rating Program. The dispute is proceeding through the statutory appeals process at the Board of Industrial Insurance Appeals under Title 51 RCW. Management believes the claim is without merit and intends to vigorously defend its position. No amounts are reflected in the statutory financial statements, as the cost of defense or result of the dispute is not probable or reasonably determinable at this time.

### **7.D. Exposure**

The lack of diversity of exposure by line of business and by state could be a risk factor for benefit liability and claims administration expenses (CAE) reserves. By statute, the Fund's direct exposure is limited to one line of business (workers' compensation) in one state (Washington). Therefore, any adverse trends affecting this line of business and/or state could have a material effect on the Fund's benefit liability and CAE reserves. Such trends would include legislative changes to benefit levels that may have an effect on all open workers' compensation claims.

**Note 8 - Leases**

The Industrial Insurance Fund leases office facilities, office and computer equipment, and other assets under a variety of operating lease agreements. Although lease terms vary, most leases are subject to appropriation from the state legislature to continue the obligation. Since the possibility of not receiving funding from the legislature is remote, leases are considered non-cancelable for financial reporting purposes. Certain operating leases are renewable for specified periods. Management expects the leases to be renewed or replaced by other leases.

The total operating lease expenses for fiscal years 2017 and 2016 were \$10,965,191 and \$11,061,621, respectively. There are no contingent rental payments or unusual renewal options, escalation clauses or restrictions. Certain rental commitments have renewal options extending through the year 2022. Some of these renewals are subject to adjustments in future periods.

The following table presents future minimum payments for operating leases as of June 30, 2017:

<b>Future Minimum Payments for Operating Leases</b>						
<b>June 30, 2017</b>						
<b>Fiscal Year Ended June 30,</b>		<b>Accident</b>		<b>Medical Aid</b>		<b>Total</b>
		<b>Account</b>		<b>Account</b>		
2018	\$	3,522,693	\$	3,325,762	\$	6,848,455
2019		2,831,379		2,638,362		5,469,741
2020		2,223,882		2,195,187		4,419,069
2021		1,609,851		1,581,536		3,191,387
2022		1,140,722		1,112,567		2,253,289
<b>Total Future Minimum</b>						
<b>Lease Payments</b>	\$	11,328,527	\$	10,853,414	\$	22,181,941

**Note 9 - Sale, Transfer, and Servicing of Financial Assets and Extinguishments of Liabilities**

**Securities Lending**

The Industrial Insurance Fund participates in securities lending programs with the WSIB and the OST to increase investment income. At June 30, 2017, the Industrial Insurance Fund had \$84,009,486 of cash collateral received through the WSIB in the Accident and Pension Reserve Accounts. There was \$134,750 of cash collateral received in the Medical Aid Account invested through the OST.

**Securities Lending – Washington State Investment Board**

Washington State law and WSIB policy permit the Industrial Insurance Fund to participate in securities lending programs to augment investment income. The WSIB has entered into an

agreement with State Street Corporation to act as agent for the WSIB in securities lending transactions. As State Street Corporation is the custodian bank for the WSIB, it is counterparty to securities lending transactions.

Debt securities were loaned and collateralized by the Industrial Insurance Fund's agent with cash, U.S. government, or U.S. agency securities, including U.S. agency mortgage-backed securities (exclusive of letters of credit). When the loaned securities had collateral denominated in the same currency, the collateral requirement was 102 percent of the fair value, including accrued interest of the securities loaned. All other securities were required to be collateralized at 105 percent of the fair value, including accrued interest of the loaned securities.

During fiscal years 2017 and 2016, securities lending transactions could be terminated on demand by either the Industrial Insurance Fund or the borrower. At June 30, 2017 and 2016, the cash collateral held had an average duration of 19.1 days and 17.2 days, and an average weighted final maturity of 62.6 days and 73.4 days, respectively. Because securities lending agreements were terminable at will, their duration did not generally match the duration of the investments made with the cash collateral. To provide liquidity to manage those mismatches, State Street Corporation is required to reinvest no less than the targeted 20 percent of the cash collateral received in the overnight maturities to ensure sufficient liquidity available for the return of collateral to borrowers within the ordinary course of business. In the event that loans are returned beyond what is expected in the ordinary course of business, State Street Corporation would be allowed to sell investments at its discretion and in accordance with the investment guidelines of the cash collateral account.

No more than 20 percent of the total on-loan value can be held by a specific borrower. Collateral investment guidelines specifically prohibit European-domiciled holdings. There are no restrictions on the amount of securities that can be lent. Securities were lent with the agreement that they would be returned in the future for exchange of the collateral. State Street Corporation indemnified the Industrial Insurance Fund by agreeing to purchase replacement securities or return the cash collateral in the event a borrower failed to return the loaned securities or pay distributions thereon. State Street Corporation's responsibilities included performing appropriate borrower and collateral investment credit analyses, demanding adequate types and levels of collateral, and complying with applicable federal regulations concerning securities lending.

During fiscal years 2017 and 2016, there were no significant violations of legal or contractual provisions, no failures by any borrowers to return loaned securities or to pay distributions thereon. Further, the Industrial Insurance Fund incurred no losses during fiscal years 2017 or 2016, resulting from a default by either the borrowers or the securities lending agents.

At June 30, 2017 and 2016, total collateral held was \$501,578,993 and \$114,896,901, and fair value of securities on loan were \$490,824,972 and \$112,010,405, respectively.

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The market value of cash collateral assets at June 30, 2017 and 2016, was \$84,009,486 and \$114,580,717, respectively. The following tables provide information regarding cash collateral assets:

<b>Cash Collateral Held Under Securities Lending</b>										
<b>June 30, 2017</b>										
(in thousands)										
	NAIC Designation	Book Adjusted	Level 2	Maturity Date						
		Carrying Value	Fair Value	Under 30 days	30 - 59 days	60 - 89 days	90 - 119 days	120 - 179 days	180 days - less than 1 year	1 - 2 years
Cash and cash equivalents	1	\$ 9,023	\$ 9,024	\$ 2,585	\$ 2,575	\$ 921	\$ 2,943	\$ -	\$ -	\$ -
Commercial paper	1	18,752	18,759	6,893	2,297	1,379	460	-	7,730	-
Repurchase Agreements	2	13,333	13,333	13,333	-	-	-	-	-	-
Repurchase Agreements	Not Rated	23,458	23,458	23,458	-	-	-	-	-	-
Yankee CDs	1	15,291	15,297	2,299	4,139	1,840	920	2,760	1,841	1,498
Corporate	1	920	920	-	920	-	-	-	-	-
Bank and promissory notes	1	3,218	3,218	919	-	-	184	2,115	-	-
<b>Total Cash Collateral Held</b>		<b>\$ 83,995</b>	<b>\$ 84,009</b>	<b>\$ 49,487</b>	<b>\$ 9,931</b>	<b>\$ 4,140</b>	<b>\$ 4,507</b>	<b>\$ 4,875</b>	<b>\$ 9,571</b>	<b>\$ 1,498</b>

<b>Cash Collateral Held Under Securities Lending</b>										
<b>June 30, 2016</b>										
(in thousands)										
	NAIC Designation	Book Adjusted	Level 2	Maturity Date						
		Carrying Value	Fair Value	Under 30 days	30 - 59 days	60 - 89 days	90 - 119 days	120 - 179 days	180 days - less than 1 year	1 - 2 years
Cash and cash equivalents	1	\$ 19,090	\$ 19,093	\$ 5,619	\$ -	\$ 2,561	\$ 4,177	\$ 1,347	\$ 5,389	\$ -
Commercial paper	1	19,363	19,365	6,870	1,077	269	1,314	2,021	7,814	-
Repurchase Agreements	2	13,202	13,202	13,202	-	-	-	-	-	-
Repurchase Agreements	Not Rated	32,331	32,331	32,331	-	-	-	-	-	-
U.S. Treasuries	1	1,078	1,078	1,078	-	-	-	-	-	-
Yankee CDs	1	25,461	25,468	5,120	4,716	3,369	3,504	3,369	4,042	1,348
Corporate	1	4,042	4,044	1,347	-	-	-	-	1,349	1,348
<b>Total Cash Collateral Held</b>		<b>\$ 114,567</b>	<b>\$ 114,581</b>	<b>\$ 65,567</b>	<b>\$ 5,793</b>	<b>\$ 6,199</b>	<b>\$ 8,995</b>	<b>\$ 6,737</b>	<b>\$ 18,594</b>	<b>\$ 2,696</b>

Non-cash collateral cannot be pledged or sold absent borrower default. Accordingly, non-cash collateral held under securities lending contracts with a value of \$417,569,507 at June 30, 2017, and \$316,184 at June 30, 2016, has not been included in the Consolidated Statutory Statement of Admitted Assets, Liabilities, and Contingency Reserve. Net earnings received through the securities lending program were \$272,313 for fiscal year 2017 and \$8,538 for fiscal year 2016.

### Securities Lending – Office of the State Treasurer

State statutes permit the OST to lend its securities to broker-dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. The OST has contracted with Citibank, N.A. as a lending agent and receives a share of income from this activity. The lending agent lends U.S. government and U.S. agency securities and receives collateral, which can be in the form of cash or other securities. The collateral, which must be valued at 102 percent

of the fair value of the loaned securities, is priced daily and, if necessary, action is taken to maintain the collateralization level at 102 percent.

Cash is invested by the lending agent in repurchase agreements, deposit accounts, or money market instruments, in accordance with investment guidelines approved by the OST. The securities held as collateral and the securities underlying the cash collateral are held by the custodian. One option available to the lending agent is to invest cash collateral into an OST account in the Local Government Investment Pool (LGIP). The LGIP portfolio is invested in a manner that meets the requirements set forth by the Governmental Accounting Standards Board for the external investment pools that wish to measure all of its investments at amortized costs. The funds are limited to high quality obligations with regulated maximum average maturities, the effect of which is to minimize both market and credit risk. The LGIP transacts with its participants at a stable net asset value per share of one dollar, which results in the amortized cost reported equaling the number of shares in the LGIP. During fiscal year 2017, cash received as collateral was invested in the LGIP money market fund and/or demand deposit accounts, which allow withdrawals each business day to cover maturing loans. At June 30, 2017 and 2016, the Industrial Insurance Fund's cash collateral totaled \$134,750 and \$253,777, respectively, all of which was invested in the LGIP.

Contracts require the lending agent to indemnify the OST if the borrowers fail to return securities and if the collateral is inadequate to replace the securities lent, or if the borrower fails to pay the OST for income distribution by the securities' issuers while the securities are on loan. The OST cannot pledge or sell collateral securities received unless the borrower defaults. At June 30, 2017, the fair value of securities on loan for the Industrial Insurance Fund totaled \$131,479. At June 30, 2016, the fair value of securities on loan was \$247,963.

The OST investment policy requires that any securities on loan be made available by the lending agent for next day liquidity at the option of the OST. During fiscal years 2017 and 2016, the OST had no credit risk exposure to borrowers, because the amounts owed to the borrowers exceeded the amounts the borrowers owed to the OST.

There were no violations of legal or contractual provisions or any losses resulting from a default of a borrower or lending agent during the fiscal year.

**Note 10 - Changes in Benefit and Claims Administration Liabilities**

The following schedule presents the changes in benefit and claims administration liabilities for the fiscal years ended June 30, 2017 and 2016, for the Industrial Insurance Fund:

<b>Changes in Benefit and Claims Administration Liabilities</b>		
(in thousands)		
	<b>Fiscal Year 2017</b>	<b>Fiscal Year 2016</b>
<b>Unpaid benefit and claims administration liabilities, July 1</b>	\$ 13,600,704	\$ 13,240,922
Incurred benefit and claims administration liabilities		
Provision for insured events of the current year	1,777,313	1,780,902
Increase in provision for insured events of prior years	(271,904)	327,591
Total incurred benefit and claims administration liabilities	1,505,409	2,108,493
Less Payments		
Benefit and claims administration liabilities attributable to:		
Insured events of the current year	(309,490)	(303,784)
Insured events of prior years	(1,450,649)	(1,444,927)
Total payments	(1,760,139)	(1,748,711)
<b>Unpaid benefit and claims administration liabilities, June 30</b>	<b>\$ 13,345,974</b>	<b>\$ 13,600,704</b>
Current portion	\$ 1,492,438	\$ 1,498,441
Long-term portion	\$ 11,853,536	\$ 12,102,263

It is expected that benefit and claims administration liabilities will change every year due to normal activities, such as adding the insured events of the current year, discounting existing liabilities, and paying claims. Benefit and claims administration liabilities also changed due to a decrease of \$271.9 million in the provision for insured events of prior years, mostly due to an increase of \$563.4 million in the mixed discount accretion and \$835.3 million of net favorable development on prior years. The main reasons for the net favorable development is a reduction in the number of active time-loss claims and a significant decline in long-term disability claims.

The significant changes in methodologies and assumptions used in calculating the liability for unpaid claims and claims administration expenses includes decreasing the pension discount rate from 6.3 to 6.2 percent which resulted in a net increase of prior year liabilities of \$2 million. Management is moving to align the current discount rate with the expected market portfolio returns over the next several years. Per statute, the discount rate is established at the discretion of the Director and the industry standard is to align the applied discount rate with the expected return on investments. The targeted rate to ultimately adopt is 4.5% by gradually reducing it over time. Management analyzes portfolio performance and deems the currently established discount rate to be reasonable.

At June 30, 2017 and 2016, \$21,222 million and \$21,539 million of unpaid benefit and claims administration liabilities are shown at their net present and settlement value of \$13,346 million and \$13,601 million, respectively. In the Accident Account, liabilities for pensions incurred but not-yet-awarded are discounted on both a tabular and non-tabular basis. For each future pension award, the estimated future pension payments are discounted from the anticipated payment dates back to the anticipated date of the pension award on a tabular basis from 4.5 to 6.2 percent. The

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payments are then discounted from the anticipated date of the pension award back to the evaluation date, on a non-tabular basis, at 1.5 percent. For more information on discounting, see Note 1.C.3.

All other Accident and Medical Aid Account benefits and claims administration liabilities are discounted at 1.5 percent. The benefit liabilities in the Pension Reserve Account are discounted at 6.2 percent.

<b>Benefit Liability Development by Program</b>			
<b>June 30, 2017</b>			
(dollars in thousands)			
<b>Program/Category</b>	<b>Undiscounted Liabilities</b>	<b>Discount Rate</b>	<b>Benefit Liabilities</b>
Accident	\$ 7,022,225	1.5%, 4.5%-6.2%	\$ 4,458,296
Medical Aid	5,005,931	1.5%	3,741,791
Pensions	8,506,791	6.2%	4,526,645
Total Benefit Liability	20,534,947		12,726,732
Claim Administration Expense (CAE)	687,214	1.5%	619,242
<b>Total Benefit and CAE Liabilities</b>	<b>\$ 21,222,161</b>		<b>\$ 13,345,974</b>

<b>Benefit Liability Development by Program</b>			
<b>June 30, 2016</b>			
(dollars in thousands)			
<b>Program/Category</b>	<b>Undiscounted Liabilities</b>	<b>Discount Rate</b>	<b>Benefit Liabilities</b>
Accident	\$ 7,289,006	1.5%, 4.5%-6.3%	\$ 4,708,421
Medical Aid	5,272,937	1.5%	3,927,450
Pensions	8,284,706	6.3%	4,342,286
Total Benefit Liability	20,846,649		12,978,157
Claim Administration Expense (CAE)	691,958	1.5%	622,547
<b>Total Benefit and CAE Liabilities</b>	<b>\$ 21,538,607</b>		<b>\$ 13,600,704</b>

**Note 11 - Retrospectively-Rated Contracts and Contracts Subject to Redetermination**

**11.A. Method Used to Estimate**

The Industrial Insurance Fund estimates accrued retrospective premium annual adjustments for unadjusted enrollment periods by reviewing historical participation and return patterns. The historical averages are used to arrive at an estimate of net retrospective return premiums for unadjusted periods. Cumulative return premiums for periods from the first annual adjustment through the third annual adjustment are system-generated, and the accruals are the difference

between the cumulative returns and the amount already returned. The third annual retrospective adjustment is final.

### **11.B. Method Used to Record**

Retrospective return premiums due to employers are netted with additional premiums due from employers and recorded as a liability.

### **11.C. Amount and Percent of Net Retrospective Premiums**

Net premiums for the fiscal year ended June 30, 2017, on retrospectively-rated workers' compensation policies were \$918.0 million, which were 40 percent of total workers' compensation net standard premiums earned. The net premiums for fiscal year ended June 30, 2016, on retrospectively-rated workers' compensation policies were \$858.3 million, which were 40 percent of total workers' compensation net standard premiums earned for that year.

### **11.D. Calculation of Nonadmitted Retrospective Premiums**

Retrospective additional premiums 90 days past due after the third annual retrospective adjustment are nonadmitted.

### **Note 12 - Discounting of Liabilities for Unpaid Benefits or Unpaid Claims Administration Expenses**

The case reserves shown in this exhibit are the reserves for pensions awarded through June 30, 2017, only. The Industrial Insurance Fund estimates case reserves on certain other individual claims solely for the purpose of classification rating, retrospective rating, and experience rating. Such case reserves are not maintained on claims that do not enter the rating calculations, so they are not meaningful for claims less than approximately 18 months old or more than approximately seven years old.

### **12.A. Tabular Discounts**

The mortality tables are based on a 2014 study of Industrial Insurance Fund claimant data and the 2000 U.S. Census data. The liabilities for pensions already granted are discounted at 6.2 percent per annum. The liabilities for pensions incurred but not yet granted are discounted at rates from 4.5 to 6.2 percent, reflecting the pension discount rates anticipated to be in effect when the pensions are granted. The June 30, 2017, liabilities include \$7,070,549,000 of such reserves, net of tabular discounts. The amount of the tabular discount for case reserves (i.e., pensions already granted) is \$3,980,146,000 and is \$2,211,026,000 for Incurred But Not Reported (IBNR) reserves at June 30, 2017.

At June 30, 2016, the liabilities, net of tabular discounts, amounted to \$7,006,159,000. The amount of the tabular discount for case reserves was \$3,942,420,000 and was \$2,194,230,000 for IBNR reserves.

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<b>Liabilities Discounted on a Tabular Basis*</b>					
<b>June 30, 2017</b>					
(in thousands)					
<b>Fiscal Accident Year</b>	<b>Undiscounted Benefit Liabilities Gross of Tabular Discounts</b>	<b>Tabular Discounts**</b>		<b>Benefit Liabilities Net of Tabular Discounts</b>	
		<b>Case</b>	<b>IBNR</b>		
2007 & Prior	\$ 7,080,455	\$ 2,879,744	\$ 368,465	\$ 3,832,246	
2008	765,520	256,218	129,551	379,751	
2009	687,437	214,100	133,411	339,926	
2010	611,456	184,301	127,663	299,492	
2011	573,526	144,254	145,395	283,877	
2012	539,985	114,826	155,186	269,973	
2013	581,366	77,680	206,376	297,310	
2014	584,966	52,959	227,952	304,055	
2015	583,009	29,101	237,619	316,289	
2016	614,449	16,248	240,700	357,501	
2017	639,552	10,715	238,708	390,129	
<b>Total</b>	<b>\$ 13,261,721</b>	<b>\$ 3,980,146</b>	<b>\$ 2,211,026</b>	<b>\$ 7,070,549</b>	

\*Includes liabilities for pensions already granted and pensions incurred but not yet granted.

\*\*The amount of interest accretion included in benefits incurred and claims administration expense incurred in the statement of income from Tabular Discounts was \$269,581,000 and \$0, respectively.

<b>Liabilities Discounted on a Tabular Basis*</b>					
<b>June 30, 2016</b>					
(in thousands)					
<b>Fiscal Accident Year</b>	<b>Undiscounted Benefit Liabilities Gross of Tabular Discounts</b>	<b>Tabular Discounts**</b>		<b>Benefit Liabilities Net of Tabular Discounts</b>	
		<b>Case</b>	<b>IBNR</b>		
2006 & Prior	\$ 6,726,738	\$ 2,766,701	\$ 336,373	\$ 3,623,664	
2007	749,394	255,786	122,608	371,000	
2008	806,582	243,922	162,670	399,990	
2009	729,671	201,760	164,962	362,949	
2010	648,034	163,343	161,875	322,816	
2011	615,429	120,309	182,292	312,828	
2012	564,624	87,758	185,247	291,619	
2013	560,334	52,016	212,109	296,209	
2014	563,627	26,125	231,095	306,407	
2015	583,523	14,737	224,236	344,550	
2016	594,853	9,963	210,763	374,127	
<b>Total</b>	<b>\$ 13,142,809</b>	<b>\$ 3,942,420</b>	<b>\$ 2,194,230</b>	<b>\$ 7,006,159</b>	

\*Includes liabilities for pensions already granted and pensions incurred but not yet granted.

\*\*The amount of interest accretion included in benefits incurred and claims administration expense incurred in the statement of income from Tabular Discounts was \$262,955,000 and \$0, respectively.

## 12.B. Non-Tabular Discounts

The non-tabular discount rate is made up of a benchmark rate less a risk adjustment rate, rounded to the nearest one-half percentage point. The benchmark rate is the five-year moving average of the U.S. 20-Year Treasury yield. The risk adjustment equals two percentage points until the benchmark rate reaches 4.0 percent. Below 4.0 percent, the risk adjustment is one-half the benchmark rate rounded to the nearest one-half percent. As of June 30, 2017, the benchmark rate was 2.71 percent, and the indicated non-tabular discount rate was 1.5 percent. The non-tabular discount is calculated using the selected non-tabular discount rate and the anticipated payout of the liabilities.

The June 30, 2017, liabilities included \$8,200,087,000 of reserves for benefits and \$619,242,000 of reserves for claims administration expenses, net of tabular and non-tabular discounts. The amount of the non-tabular discounts for IBNR reserves was \$1,617,043,000; the amount for defense and cost containment (DCC) expense reserves was \$46,476,000; and the amount for adjusting and other (AO) expense reserves was \$21,496,000.

The June 30, 2016, liabilities included \$8,635,871,000 of reserves for benefits and \$622,547,000 of reserves for claims administration expenses, net of tabular and non-tabular discounts. The amount of the non-tabular discounts for IBNR reserves was \$1,731,842,000; the amount of non-tabular discount for DCC expense reserves was \$44,573,000; and the non-tabular discount for AO expense reserves was \$24,838,000.

<b>Liabilities Discounted on a Non-Tabular Basis*</b>							
<b>June 30, 2017</b>							
(in thousands)							
<b>Fiscal Accident Year</b>	<b>Benefit &amp; CAE Liabilities Net of Tabular and Gross of</b>			<b>Non-Tabular Discounts**</b>			<b>Benefit &amp; CAE Liabilities Net of Tabular and Non-</b>
	<b>Non-Tabular Discounts</b>	<b>Case</b>	<b>IBNR</b>	<b>DCC</b>	<b>AO</b>	<b>Tabular Discounts</b>	
2007 & Prior	\$ 2,833,986	\$ -	\$ 577,797	\$ 15,604	\$ 2,868	\$ 2,237,717	
2008	432,689		73,966	1,978	849	355,896	
2009	449,211		75,409	2,016	900	370,886	
2010	412,814		67,009	1,811	869	343,125	
2011	466,122		71,438	1,951	1,060	391,673	
2012	514,474		75,315	2,100	1,229	435,830	
2013	685,180		96,207	2,717	1,720	584,536	
2014	839,105		118,217	3,376	2,086	715,426	
2015	987,383		129,989	3,858	2,564	850,972	
2016	1,234,142		151,295	4,760	3,254	1,074,833	
2017	1,649,238		180,401	6,305	4,097	1,458,435	
<b>Total</b>	<b>\$ 10,504,344</b>	<b>\$ -</b>	<b>\$ 1,617,043</b>	<b>\$ 46,476</b>	<b>\$ 21,496</b>	<b>\$ 8,819,329</b>	

\*Excludes liabilities for pensions already granted, but includes liabilities for pensions incurred but not yet granted.

\*\*The amount of interest accretion included in benefits incurred and claims administration expense incurred in the statement of income from Non-Tabular Discounts was \$120,859,000 and \$8,550,000, respectively.

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<b>Liabilities Discounted on a Non-Tabular Basis*</b>							
<b>June 30, 2016</b>							
(in thousands)							
Fiscal Accident Year	Benefit & CAE Liabilities Net of Tabular and Gross of				Benefit & CAE Liabilities Net of Tabular and Non-		
	Non-Tabular	Discounts	Non-Tabular Discounts**			Tabular	Discounts
	Case	IBNR	DCC	AO			
2006 & Prior	\$ 2,783,510	\$ -	\$ 559,189	\$ 13,818	\$ 3,279		\$ 2,207,224
2007			75,505	1,812	926		358,540
2008			91,284	2,200	1,261		456,143
2009			95,703	2,295	1,338		479,877
2010			89,272	2,159	1,360		465,598
2011			98,065	2,385	1,644		536,404
2012			102,175	2,534	1,818		580,016
2013			122,320	3,110	2,291		718,881
2014			1,038,326	143,410	3,763		888,290
2015			1,268,736	162,457	4,528		1,098,153
2016			1,672,183	192,462	5,969		1,469,292
<b>Total</b>	<b>\$ 11,059,671</b>	<b>\$ -</b>	<b>\$ 1,731,842</b>	<b>\$ 44,573</b>	<b>\$ 24,838</b>		<b>\$ 9,258,418</b>

\*Excludes liabilities for pensions already granted, but includes liabilities for pensions incurred but not yet granted.

\*\*The amount of interest accretion included in benefits incurred and claims administration expense incurred in the statement of income from Non-Tabular Discounts was \$118,641,000 and \$7,889,000, respectively.

**Note 13 - Related Party Transactions**

L&I administers the state's Workers' Compensation Program, including the Industrial Insurance Fund. It is an agency of the state of Washington; therefore, other Washington State agencies are related parties. Certain goods and services, such as attorney general legal services, information technology services, facilities management, building security, and cash and investment management services, are provided to L&I by other state agencies.

Total expenses incurred for goods and services provided by other Washington State agencies were \$50,551,038 in fiscal year 2017 and \$52,313,406 in fiscal year 2016. During fiscal years 2017 and 2016, 88.4 percent and 87.6 percent, respectively, of the total related party expenses were to the Attorney General's Office, the Department of Enterprise Services, and Consolidated Technology Services. Remaining amounts due to other state agencies were \$5,608,736 and \$5,572,456 at June 30, 2017 and 2016, respectively.

The Washington State Legislature and the Governor provide appropriation authority from the Industrial Insurance Fund for use by the following Washington State agencies:

- **Board of Industrial Insurance Appeals** - hears appeals of decisions made by L&I
- **University of Washington** - promotes health and minimizes occupational disease or injury through teaching, research, and service

- **Department of Health** - completes surveys and on-site investigations of farm worker housing
- **Health Care Authority** - assists with reviews to develop preferred prescription drug lists

Total operating expenses incurred by these agencies in the Industrial Insurance Fund were \$28,330,223 and \$28,322,467 in fiscal years 2017 and 2016, respectively.

The Industrial Insurance Fund also transfers expenses and cash between the Accident, Medical Aid, and Pension Reserve Accounts, as well as the Supplemental Pension and Second Injury Accounts from the Workers' Compensation Program.

#### **Note 14 - Income Taxes**

The Industrial Insurance Fund is exempt from federal income tax under the Internal Revenue Service Code sections 115 and 501(c)(26).

#### **Note 15 - Capital and Contingency Reserve**

##### **15.A. Capital**

The Industrial Insurance Fund has no shares of stock authorized or outstanding.

##### **15.B. Contingency Reserve**

The contingency reserve represents net admitted assets available for financing ongoing operations and uncertainties not otherwise reserved. Changes in the contingency reserve are made up of investment and insurance operating results.

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For fiscal years 2017 and 2016, changes in the contingency reserve resulted from the following:

<b>Industrial Insurance Fund Operating and Investment Results</b>		
(in thousands)		
	<b>Fiscal Year 2017</b>	<b>Fiscal Year 2016</b>
<b>Contingency Reserve, July 1</b>	\$ 1,492,922	\$ 1,221,560
<b>Unexpected Investment Results</b>		
Actual unrealized and realized gains (losses)		
Fixed income: unrealized gains	42,251	(76,587)
Equities: unrealized gains	337,932	(105,243)
Fixed income: realized gains	101,535	63,491
Equities: realized gains	1,005	74,497
Total actual unrealized and realized gains (losses)	482,723	(43,842)
Less expected gains	(72,200)	(70,200)
<b>Total Unexpected Investment Results</b>	410,523	(114,042)
<b>Unexpected Insurance Operation Results</b>		
Development of prior years' loss and CAE liability	(835,344)	27,254
Development of prior years' retro refund liability	(4,494)	(5,148)
Premium adequacy	1,951,880	389,774
Nonadmitted asset results	(43,723)	(26,476)
<b>Total Unexpected Insurance Operation Results</b>	1,068,319	385,404
Change in contingency reserve	1,478,842	271,362
<b>Contingency Reserve, June 30</b>	\$ 2,971,764	\$ 1,492,922

The contingency reserve balances by account for fiscal years 2017 and 2016 were:

<b>Contingency Reserve Balances</b>				
<b>by Account</b>				
(in thousands)				
	<b>Accident Account</b>	<b>Medical Aid Account</b>	<b>Pension Reserve Account</b>	<b>Total</b>
Contingency Reserve, June 30, 2017	\$ 1,339,171	\$ 1,632,593	\$ -	\$ 2,971,764
Contingency Reserve, June 30, 2016	\$ 489,517	\$ 1,003,405	\$ -	\$ 1,492,922

### 15.C. Restricted Medical Aid Contingency Reserve

The Industrial Insurance Rainy Day Fund was established to help keep rates stable and meet the obligations of the industrial insurance statute, Title 51 RCW. RCW 51.44.023 was adopted during the 2011 Legislative Session authorizing L&I to determine whether the assets of the Accident and Medical Aid Funds combined are at least ten percent but not more than 30 percent in excess of the

State of Washington Industrial Insurance Fund

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funded liabilities and if so, transfer any excess to the Industrial Insurance Rainy Day Fund. The funds set aside will be used to reduce a rate increase or aid businesses in recovering from or during economic recessions.

L&I determined during the 2017 rate-making process, the Accident and Medical Aid funds' combined contingency reserve balance exceeded the combined liabilities by 10.8 percent based on statutory financial information as of June 30, 2016. However, it was determined that if a transfer was made the WSIB may not be able to maintain the diversified portfolio and current rate of investment income. That could hinder L&I's ability to meet the obligation of this title, so a decision was made to restrict the Medical Aid Fund's contingency reserve balance instead of transferring cash to the Industrial Insurance Rainy Day Fund.

In January 2017, \$106,625,000 was restricted in the Medical Aid Fund for the Industrial Insurance Rainy Day Fund based on the fiscal year 2016 results. The total amount restricted at June 30, 2017 was \$111,021,356 which includes \$4,396,356 of monthly allocated investment earnings.

**Note 16 - Asbestos and Environmental Reserves**

Claims related to asbestos and hazardous chemicals or waste arise mainly as a result of the claimants' exposure at work and are covered by the Industrial Insurance Fund. There is not a large exposure, and it is not fundamentally different from any other injury due to exposure to hazardous materials in normal industrial activity. Case and IBNR reserves related to asbestos or environmental exposure claims are not specially reserved. IBNR and CAE reserves related to asbestos claims are included as part of benefit and CAE liabilities.

The table below shows a gross basis for the case reserves related to asbestos. L&I does not currently hold any reinsurance agreements.

<b>Workers' Compensation</b>			
<b>Asbestos Claims</b>			
	<b>Fiscal Year</b>		
	<b>2017</b>	<b>2016</b>	
Beginning case reserve related to asbestos	\$ 45,699,380	\$ 44,415,153	
Benefits incurred	8,303,903	9,223,566	
Payments made	(7,488,927)	(7,939,339)	
<b>Ending case reserve related to asbestos</b>	<b>\$ 46,514,356</b>	<b>\$ 45,699,380</b>	

Note: Amounts are case reserves and do not include IBNR or CAE reserves.

### **Note 17 - Subsequent Events**

For the annual Statutory Financial Information Report as of June 30, 2017, an analysis of subsequent events has been evaluated through the report issuance date of December 4, 2017. The events described below existed after June 30, 2017.

#### **17.A. Proposed Rate Announcement**

Each year, the Director of L&I adopts new workers' compensation insurance premium rates for the next calendar year. On September 20, 2017, the Director announced a proposed 2.5 percent decrease in the average premium rate for 2018. This rate decrease will reduce the overall hourly rate from \$0.692 to \$0.675, or \$0.017 per hour, which equates to an average cost reduction of \$34 per year per employee. The following four principles were used to guide the rate setting process:

1. Set steady and predictable rate increases to help businesses plan ahead.
2. Benchmark rates against wage inflation (this happens automatically in other states).
3. Maintain the reserves to protect against unexpected changes.
4. Lower costs while focusing on better outcomes for injured workers.

The final rates will be adopted in early December 2017 and go into effect on January 1, 2018.

#### **17.B. Restricted Contingency Reserve in the Medical Aid Account**

RCW 51.44.023 was enacted during the 2011 Legislative session, creating an Industrial Insurance Rainy Day Fund to hold transfers from the Accident and Medical Aid Accounts when assets for those accounts combined are between 10 and 30 percent of total liabilities for the Industrial Insurance Fund. Money from the Industrial Insurance Rainy Day Fund should be applied to reduce a future rate increase or aid business in recovering from or during economic recessions. Based on the June 30, 2017, Statutory Financial Information Report for the Industrial Insurance Fund, the combined contingency reserve is 21.8 percent of total liabilities. As a part of the 2018 rate-making process, the Director will determine the timing and additional amount to be restricted in the contingency reserve balance.



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## **Supplementary Information**



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State of Washington Industrial Insurance Fund

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**State of Washington Industrial Insurance Fund**  
**Schedule of Undiscounted Claims Development Information**  
**Fiscal Years 2008 through 2017**  
(dollars in millions)

The table below illustrates how the Industrial Insurance Fund's earned revenues (net of reinsurance) and investment revenue compared to the related costs of losses (net of loss assumed by reinsurers) and other expenses assumed by the program as of the end of each of the last ten fiscal years. The Industrial Insurance Fund has not purchased reinsurance since September 30, 2002, and has never had a qualifying event that generated a recovery.

The columns of the table show data for successive fiscal years.

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Net earned required contribution and investment revenues	\$ 1,697	\$ 1,692	\$ 2,797	\$ 2,525	\$ 2,581	\$ 1,928	\$ 2,888	\$ 2,113	\$ 2,931	\$ 2,770
Estimated incurred claims and expenses, end of fiscal accident year	2,256	2,363	2,312	2,254	2,086	2,105	2,061	2,304	2,205	2,218
Paid (cumulative) as of:										
End of fiscal accident year	310	322	298	289	284	296	297	301	304	309
One year later	679	667	604	584	580	593	613	605	614	
Two years later	890	863	773	747	734	755	778	766		
Three years later	1,042	1,000	890	857	840	866	888			
Four years later	1,162	1,107	981	940	918	949				
Five years later	1,258	1,192	1,054	1,006	978					
Six years later	1,337	1,262	1,114	1,060						
Seven years later	1,406	1,323	1,162							
Eight years later	1,466	1,376								
Nine years later	1,520									
Re-estimated incurred claims and expenses: *										
End of fiscal accident year	2,256	2,363	2,312	2,254	2,086	2,105	2,061	2,304	2,205	2,218
One year later	2,559	2,535	2,271	2,139	2,026	2,001	2,175	2,124	2,119	
Two years later	2,647	2,538	2,261	2,066	1,967	2,036	2,097	2,045		
Three years later	2,724	2,485	2,137	2,012	1,878	2,025	2,061			
Four years later	2,662	2,411	2,147	1,986	1,960	1,995				
Five years later	2,576	2,439	2,137	2,060	1,874					
Six years later	2,621	2,439	2,151	1,956						
Seven years later	2,625	2,461	2,068							
Eight years later	2,660	2,387								
Nine years later	2,596									
Increase (decrease) in estimated incurred claims and expenses from end of policy year **	340	24	(244)	(298)	(212)	(110)	0	259	(86)	
Percentage change in estimated incurred claims and expenses	15.1%	1.0%	(10.6%)	(13.2%)	(10.2%)	(5.2%)	0.0%	11.2%	(3.9%)	

Source: Washington State Department of Labor & Industries Actuarial Services

\* Re-estimated claims and expenses result from new information received on known claims, re-evaluation of existing information on known claims, and emergence of new claims not previously known.

\*\* This line compares the latest re-estimated incurred claims amount to the amount originally established and shows whether this latest estimate of claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between original estimates and re-estimates is commonly used to evaluate the accuracy of incurred claims currently recognized in more recent fiscal accident years.

**Supplemental Investment Risk Interrogatories  
June 30, 2017**

1. The Industrial Insurance Fund's total admitted assets as reported on page 31 of this annual Statutory Financial Information Report were \$16,687,716,000 at June 30, 2017.
2. The following are the Industrial Insurance Fund's ten largest exposures to a single issuer/borrower/investment by investment category, excluding (i) U.S. government, U.S. government agency securities, and those U.S. government money market funds listed as exempt in the Appendix to the SVO's *Practices and Procedures Manual*, (ii) property occupied by the Industrial Insurance Fund, and (iii) policy loans:

	Amount	Percentage of Total Admitted Assets
Bonds - Freddie Mac	\$ 343,926,000	2.06%
Bonds - Fannie Mae	297,391,000	1.78%
Bonds - Asian Development Bank	145,612,000	0.87%
Bonds - Goldman Sachs Group, Inc.	124,215,000	0.74%
Bonds - Novartis Capital	118,772,000	0.71%
Bonds - FNMA	110,467,000	0.66%
Bonds - JPMorgan Chase & Co.	109,983,000	0.66%
Bonds - Microsoft Corporation	108,830,000	0.65%
Bonds - FHLMC Gold	108,785,000	0.65%
Bonds - Trans-Canada Pipelines	106,682,000	0.64%

3. The Industrial Insurance Fund's total admitted assets held in bonds and preferred stocks, by NAIC designation, including bonds classified as short-term investments at June 30, 2017, were:

	Amount	Percentage of Total Admitted Assets
Bonds with an NAIC rating of 1	\$ 10,362,187,000	62.09%
Bonds with an NAIC rating of 2	3,004,135,000	18.00%
Bonds with an NAIC rating of 3	302,281,000	1.81%
Bonds with an NAIC rating of 4	12,915,000	0.08%
Bonds with an NAIC rating of 5	17,369,000	0.10%

4. Assets held in foreign investments:

Assets held in foreign investments exceeded 2.5 percent of the Industrial Insurance Fund's total admitted assets.

**Supplemental Investment Risk Interrogatories  
June 30, 2017**

Total admitted assets held in foreign investments at June 30, 2017:

<u>Asset Type</u>	<u>Amount</u>	<u>Percentage of Total Admitted Assets</u>
Bonds	\$ 3,631,350,000	21.76%
Equities	785,166,000	4.71%

Total admitted assets held in foreign investments in bonds by NAIC rating at June 30, 2017:

<u>NAIC Designation</u>	<u>Amount</u>	<u>Percentage of Total Admitted Assets</u>
Countries designated NAIC – 1	\$ 2,243,320,000	13.44%
Countries designated NAIC – 2	508,349,000	3.05%
Countries designated NAIC – 3	879,680,000	5.27%

The two countries with the largest foreign investment exposure in each NAIC designation at June 30, 2017:

<u>Issuer</u>	<u>NAIC Designation</u>	<u>Amount</u>	<u>Percentage of Total Admitted Assets</u>
United Kingdom	1	\$ 566,763,000	3.40%
Cayman Islands	1	362,949,000	2.17%
Indonesia	2	145,036,000	0.87%
Mexico	2	117,641,000	0.70%
SupraNational	3 or below	320,304,000	1.92%
Korea (South)	3 or below	256,358,000	1.54%

**Supplemental Investment Risk Interrogatories  
June 30, 2017**

Ten largest non-sovereign (i.e., non-governmental) investments held in foreign issues at June 30, 2017:

<u>Issuer</u>	<u>NAIC Designation</u>	<u>Amount</u>	<u>Percentage of Total Admitted Assets</u>
Asian Development Bank	1	\$ 145,612,000	0.87%
Export-Import BK Korea	1	89,727,000	0.54%
Westpac Banking Corporation	1	84,964,000	0.51%
INTL BK Recon & Develop	1	74,868,000	0.45%
Alibaba Group Holding LTD	1	64,803,000	0.39%
Vale Overseas Limited	2	63,503,000	0.38%
Pertamina PT	2	61,041,000	0.37%
ITAU Unibanco HLDG SA/KY	3	55,122,000	0.33%
Barclays PLC	2	54,914,000	0.33%
State Grid Overseas INV	1	54,386,000	0.33%

- |   | <u>Amount</u>   | <u>Percentage of Total<br/>Admitted Assets</u> |
|---|-----------------|--|
| 5. Total admitted assets held in Canadian investments   | \$1,238,647,000 | 7.42%  |
| 6. The Industrial Insurance Fund had no investments with <i>contractual sales restrictions</i> , which are defined as “investments having restrictions that prevent investments from being sold within 90 days.”  |                 |  |
| 7. The Industrial Insurance Fund’s admitted assets held in equity interests, including investments in the shares of mutual funds, preferred stocks, publicly traded equity securities, and other equity securities (including Schedule BA equity interests), and excluding money market and bond mutual funds listed in the Appendix to the SVO’s <i>Practices and Procedures Manual</i> , as exempt, or Class 1, were: |                 |  |

<u>Fund</u>	<u>Amount</u>	<u>Percentage of Total Admitted Assets</u>
Blackrock MSCI U.S. IMI Index	\$ 1,296,784,000	7.77%
MSCI EAFE Index SL CTF	484,334,000	2.90%
MSCI Emerging Markets Free IND	165,127,000	0.99%
MSCI Small Cap Index (Provisio)	81,618,000	0.49%
Canada MSCI CTF	45,612,000	0.27%
MSCI Equity Index Fund	24,885,000	0.15%
MSCI Canada Small Cap	7,858,000	0.05%

Assets held in equity interest exceeded 2.5 percent of the Industrial Insurance Fund’s total admitted assets.

**Supplemental Investment Risk Interrogatories**  
**June 30, 2017**

8. The Industrial Insurance Fund did not hold any non-affiliated, privately-placed equities under Securities Exchange Commission (SEC) Rule 144a or SEC Rule 144 without volume restrictions.
9. The Industrial Insurance Fund did not hold general partnership interests.
10. The Industrial Insurance Fund did not own any mortgage loans.
11. The Industrial Insurance Fund did not have any individual parcels or groups of contiguous parcels of real estate.
12. The Industrial Insurance Fund held no investments in mezzanine real estate loans.
13. The Industrial Insurance Fund did not have admitted assets subject to repurchase agreements, reverse repurchase agreements, dollar repurchase agreements, or dollar reverse repurchase agreements at June 30, 2017.
14. The Industrial Insurance Fund did not own any warrants not attached to other financial instruments, options, caps, or floors at June 30, 2017.
15. The Industrial Insurance Fund did not have any exposure for collars, swaps, or forwards during fiscal year 2017.
16. The Industrial Insurance Fund did not have any potential exposure for futures contracts during fiscal year 2017.

State of Washington Industrial Insurance Fund

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**Summary Investment Schedule  
June 30, 2017**

The Industrial Insurance Fund held cash and invested assets as of June 30, 2017, consisting of the following:

	Gross investment holding		Admitted assets as reported in the annual statement			
	Amount	Percentage	Securities Lending Reinvested		Total Amount	
	Amount	Percentage	Amount	Collateral Amount	Total Amount	Percentage
<b>Bonds:</b>						
U.S. Treasury securities	\$ 2,445,223,000	15.27%	\$ 2,445,223,000	\$ -	\$ 2,445,223,000	15.27%
U.S. Government agency and corporate obligations (excluding mortgage-backed securities)	-	0.00%	-		-	0.00%
Foreign government (including Canada, excluding mortgage-backed securities)	1,329,037,000	8.30%	1,329,037,000	-	1,329,037,000	8.30%
Mortgage-backed securities (includes residential and commercial mortgage-backed securities)						
Issued or guaranteed by GNMA	56,000	0.00%	56,000	-	56,000	0.00%
Issued or guaranteed by FNMA, FHLMC	904,654,000	5.65%	904,654,000	-	904,654,000	5.65%
Issued or guaranteed by all other	229,186,000	1.43%	229,186,000	-	229,186,000	1.43%
<b>Other fixed income securities (excluding short-term):</b>						
Unaffiliated domestic securities	5,078,398,000	31.71%	5,078,398,000	-	5,078,398,000	31.71%
Unaffiliated foreign securities	3,544,775,000	22.13%	3,544,775,000	-	3,544,775,000	22.13%
<b>Equity interests:</b>						
Commingled index funds - domestic	1,296,784,000	8.10%	1,296,784,000	-	1,296,784,000	8.10%
Commingled index funds - foreign	809,433,000	5.05%	809,433,000	-	809,433,000	5.05%
<b>Real estate investments:</b>						
Property occupied by company	-	0.00%	-	-	-	0.00%
Property held for production of income	-	0.00%	-	-	-	0.00%
Receivables for securities and interest	117,179,000	0.73%	117,179,000	-	117,179,000	0.73%
Cash and cash equivalents	10,173,000	0.06%	10,173,000	63,693,000	73,866,000	0.46%
Securities lending collateral	84,144,000	0.53%	-	-	-	0.00%
Short-term investments	167,557,000	1.04%	167,557,000	20,451,000	188,008,000	1.17%
<b>Total</b>	<b>\$ 16,016,599,000</b>	<b>100.00%</b>	<b>\$ 15,932,455,000</b>	<b>\$ 84,144,000</b>	<b>\$ 16,016,599,000</b>	<b>100.00%</b>

## **Independent Actuarial Opinion**



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September 29, 2017

## **Statement of Actuarial Opinion**

### ***State of Washington – Industrial Insurance Fund***

#### **Identification**

I, Rod Morris, am a Specialist Leader with the firm of Deloitte Consulting LLP. I am a Member of the American Academy of Actuaries and meet its qualification standards for issuing Statements of Actuarial Opinion. I am a Fellow of the Casualty Actuarial Society. I was appointed by the Washington State Auditors' Office to provide a Statement of Actuarial Opinion regarding the reasonableness of the State of Washington Industrial Insurance Fund's ("the Fund") carried loss and loss adjustment expense reserves as of June 30, 2017.

The Fund is comprised of three Workers' Compensation Program Accounts: the Accident Account, the Medical Aid Account, and the Pension Reserve Account. The Fund is currently administered by the State of Washington Department of Labor & Industries ("the Department").

#### **Scope**

I have examined the reserves listed in Exhibit A: Scope, as shown in the Fund's Statutory Financial Information Report, as of June 30, 2017. The loss and loss adjustment expense reserves ("reserves") specified in Exhibit A, where applicable, include provisions for Disclosure items (disclosures 8 thru 11) in Exhibit B. I have reviewed the June 30, 2017 loss and loss adjustment expense recorded under U.S. Statutory Accounting Principles. My review considered information provided to me through the date of this opinion.

In forming my opinion on the loss and loss adjustment expense reserves, I relied upon data provided by Mr. William Vasek, the Department's Chief Actuary, his actuarial staff, and Sharon Elias, the Department's Financial Services Program Manager. I evaluated that data for reasonableness and consistency. In other respects, my examination included the use of such actuarial assumptions and methods and such tests of the calculations as I considered necessary.

My review was limited to items listed in Exhibit A, and did not include an analysis of any other balance sheet items. I have not examined the Fund's assets and I have formed no opinion as to the validity or value of these assets.

#### **Opinion**

In my opinion, the amounts carried in Exhibit A on account of the items identified:

- (A) meet the requirements of the insurance laws of the State of Washington;
- (B) are consistent with reserves computed in accordance with accepted actuarial standards and principles;
- (C) make a reasonable provision for all unpaid loss and loss adjustment expense obligations of the Fund under the terms of its contracts and agreements.

## Relevant Comments

### A. Company-Specific Risk Factors

Actuarial Estimates of property and casualty loss and loss adjustment expense reserves are inherently uncertain because they are dependent on future contingent events. Also, these unpaid claim liability estimates are generally derived from analyses of historical data, and future events or conditions may differ from the past. The actual amount necessary to settle the unpaid claims may therefore be significantly different from the reserve amounts listed in Exhibit A.

The major factors and/or particular conditions underlying the risk and uncertainties that I consider relevant to the Company's estimates of unpaid losses and loss adjustment expenses of June 30, 2017 are described in the sections below.

By statute, the Fund's direct exposure is limited to one line of business (workers' compensation) in one state (Washington). Therefore, any adverse trends affecting this line of business and/or state could have a material effect on the Fund's loss and loss adjustment expense reserves. Such trends would include legislative benefit level changes and adverse decisions or interpretations of law that may have an effect on all open workers' compensation claims.

A major assumption in the analysis of the medical component of the workers' compensation reserves is the selection of a long-term medical trend factor to apply to future calendar year medical payments. Estimating medical trend has become increasingly difficult in recent years because it has been highly variable. In my opinion, there is a higher than normal degree of variability associated with the Fund's medical loss reserves due to the uncertainty surrounding future medical trends and the expected length of medical payments.

The Department discounts the loss and loss adjustment expense reserves to reflect the time value of money using an average annual interest rate of 3.42%. Changes to the interest rate used for discounting could result in material changes to the reserves. We note that the current risk free interest rate matching the duration of these liabilities (approximately 16.5 years) was 2.51% as of June 30, 2017.

The Fund defines its "Contingency Reserve" as the difference between its assets and liabilities. Other insurance companies typically refer to this Contingency Reserve as Statutory Surplus. Due to the size of the Fund's Contingency Reserve, \$2.97 billion, relative to the size of its loss and loss adjustment expense reserve, \$13.35 billion, any small changes in reserves will have a material impact on the Contingency Reserve. The current reserve leverage ratio (reserve / contingency reserve) is significantly higher than the majority of workers' compensation carriers in the industry and workers' compensation funds in other states, although the Fund's leverage ratio has been declining in recent years.

An implicit assumption in the Department's actuarial review is that the State of Washington cost of living adjustments will be similar to cost of living adjustments approved by the Federal Government for Social Security retirement benefits. Future State of Washington cost of living adjustments that vary significantly from those approved by the Federal Government for Social Security retirement benefits could result in a material change in future costs and the adequacy of the reserves, especially for the Pension Reserve Account.

## **B. Risk of Material Adverse Deviation**

With respect to this Statement of Actuarial Opinion, the amount of adverse deviation that I consider to be material is \$594.4 million. My basis for determining this amount is 20% of the Contingency Reserve. This amount represents a reasonable upward fluctuation in reserves from those carried by the Fund that would be material to the Contingency Reserve. My materiality standard was selected based on the context in which this opinion letter will be used. It is prepared solely to assess the reasonableness of the Fund's loss and loss adjustment expense reserves. Other measures of materiality might be used for reserves that are being evaluated in a different context.

The Fund is exposed to the uncertainty of variability of the reserves which could result in material adverse deviation. At this time, my assessment is that the Company does have a significant risk of a material adverse deviation. I have identified those risk factors as the lack of diversity of exposure by line of business and by state, future medical trend, the discounting of the reserves, reserve leverage, and future cost of living adjustments. These risk factors are described in greater detail in the preceding paragraph and in the report supporting this opinion. The absence of other risk factors from this commentary is not meant to imply that additional factors cannot be identified in the future as having had a significant influence on the Fund's reserves.

## **C. Other Disclosures in Exhibit B**

### **Discounting**

The Department discounts the loss and loss adjustment expense reserves to reflect the time value of money. The amount of discount is based on an actuarially derived projected payment pattern and selected annual interest rates as follows.

- For the Medical Aid Account, the Department's selected interest rate is 1.5%.
- For the Pension Reserve Account, the Department's selected interest rate is 6.2%.
- For the Accident Account, combinations of interest rates are used to discount the reserves. The future total permanent disability and fatal transfers made to the Pension Account assume interest discounts based on an annual rate of 6.2% through the 1<sup>st</sup> quarter of 2018. This rate is reduced to 6.00% for the next 12 months and then is gradually reduced each additional 12-month period by 0.25% for the following six 12-month periods until settling on a long term annual rate of 4.5%. The actual transfer payments and all other payments are discounted using a Department selected rate of 1.5%.

The average combined interest rate for the Fund is approximately 3.42% with a total discount amount of \$7.9 billion. The interest rates were selected by the Department, and I make no opinion regarding the appropriateness of the selected rates. We note that the current risk free interest rate matching the duration of these liabilities was 2.51% as of June 30, 2017.

The interest rate used to discount the Pension Reserve Account changed from 6.3% last year to 6.2% this year. The effect of reducing these interest rate assumptions this year was an increase in the discounted unpaid claim liability of \$53.6 million on the Pension Reserve Account reserve.

The interest rate used to discount the Accident Account future total permanent disability and fatal transfers made to the Pension Reserve Account continued to gradually decrease to 4.5% this year. Although, we note that the rate at which the interest rates gradually decreased to 4.5% changed this year, causing the discounted unpaid claim liability to decrease \$44.5 million. The interest rate used for all other future payments remained the same this year at 1.5%.

The net effect of all the interest rate assumption changes combined this year was an increase in the discounted unpaid claim liability of \$9.1 million including the current fiscal accident year.

### **Underwriting Pools or Associations**

The Fund participates in the Washington United States Longshore and Harbor Workers' Compensation Act Assigned Risk Plan ("WARP") which was established to provide USL&H workers' compensation insurance coverage for employers unable to purchase it through the normal private insurance market. The Fund pays assessments to WARP and participates in any underwriting losses or surpluses incurred by WARP. Based on discussions with the Department, we understand that WARP is not currently in a deficit position. Therefore, the Fund has not booked a reserve to account for any unpaid claim liability related to WARP.

We understand that the Fund does not participate in any other voluntary or involuntary pools.

### **Asbestos Exposures and Environmental Exposures**

I have reviewed the Fund's exposure to asbestos and environmental claims. In my opinion, the chance of material liability related to asbestos and environmental claims is remote. The Fund has not provided coverage that could reasonably be expected to produce material levels of asbestos and/or environmental liability claims activity.

### **Disclosure of Unearned Premium Reserves for Long Duration Contracts**

The Fund does not write single or fixed premium policies with coverage periods of thirteen months or greater which are non-cancelable and not subject to premium increase.

### **Reinsurance**

The Fund has no ceded or assumed reinsurance. Based on discussions with the Department's management and their description of the Fund's ceded (and/or assumed) reinsurance, I am not aware of any reinsurance contract that either has been or should have been accounted for as retroactive reinsurance or financial reinsurance.

### **D. Methods and Assumptions**

Over the past few years the claim count persistency rates (i.e. number of active time-loss claims) have continued to decline dramatically. The Department's actuarial methodologies for certain types of claim categories (i.e. medical, time-loss, and total permanent disability) are highly dependent on a future estimate of the persistency rates. The future persistency rate assumptions selected over the past year by the Department have dropped significantly to reflect the actual recent changes or declines in the persistency rates. This drop in assumption has caused a significant decrease in the unpaid claim liability estimates even more than what would be indicated in the favorable paid amounts over the past year.

### **E. General Uncertainty**

In evaluating whether the reserves make a reasonable provision for unpaid losses and loss adjustment expense, it is necessary to project future loss and loss adjustment expense payments. It is certain that actual future losses and loss adjustment expenses will not develop exactly as projected and may, in fact, vary significantly from the projections. No warranty is expressed or implied that such variance will not occur. Further, my projections make no provision for the broadening of coverage by legislative action or judicial interpretation or for extraordinary future emergence of new classes of losses or types of losses not sufficiently represented in the Fund's historical data base or which are not yet quantifiable.

### **Actuarial Report**

An actuarial report and underlying actuarial workpapers supporting the findings expressed in this Statement of Actuarial Opinion will be provided to the Department to be retained for a period of seven years in its administrative offices and available for regulatory examination.

This Statement of Opinion is solely for the use of assessing the reasonableness of the loss and loss adjustment expense reserves and is only to be relied upon by the Fund and the State.

A handwritten signature in black ink that reads "Rod Morris". The signature is written in a cursive style with a large, sweeping initial "R".

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Rod Morris, FCAS, FSA, MAAA  
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September 29, 2017

Statement of Actuarial Opinion – Year Ended June 30, 2017

*State of Washington Industrial Insurance Fund*

**Exhibit A: SCOPE**

<b><u>Loss Reserves:</u></b>	<b><u>Amount</u></b>
1. Reserve for Unpaid Loss	\$12,726,732,000
2. Reserve for Unpaid Loss Adjustment Expenses	<u>\$ 619,242,000</u>
<b>Total Net Loss and Loss Adjustment Expense Reserves</b>	\$13,345,974,000
3. Reserve for Unpaid Loss – Direct and Assumed	\$12,726,732,000
4. Reserve for Unpaid Loss Adjustment Expenses – Direct and Assumed	<u>\$ 619,242,000</u>
<b>Total Direct and Assumed Loss and Loss Adjustment Expense Reserves</b>	\$13,345,974,000
5. Retroactive Reinsurance Reserve Assumed	\$0
6. Other Loss Reserve items on which the Appointed Actuary is expressing an Opinion	\$0
<b><u>Premium Reserves:</u></b>	
7. Reserve for Direct and Assumed Unearned Premiums for Long Duration Contracts	\$0
8. Reserve for Net Unearned Premiums for Long Duration Contracts	\$0
9. Other Premium Reserve items on which the Appointed Actuary is expressing an Opinion	\$0

Statement of Actuarial Opinion – Year Ended June 30, 2017

State of Washington Industrial Insurance Fund

**Exhibit B: DISCLOSURES**

<b><u>Item:</u></b>	<b><u>Column 1</u></b>	<b><u>Column 2</u></b>	<b><u>Column 3</u></b>	<b><u>Column 4</u></b>
<b>1. Name of Appointed Actuary</b>		<b>Last</b> Morris	<b>First</b> Rodney	<b>Middle</b> Scott
<b>2. The Appointed Actuary’s Relationship to the Company.</b> Enter E or C based upon the following: E if an Employee, C if a Consultant			<b>C</b>	
<b>3. The Appointed Actuary is a Qualified Actuary based upon what qualification?</b> Enter F, A, M, or O based upon the following: <b>F</b> if a Fellow of the Casualty Actuarial Society (FCAS) <b>A</b> if an Associate of the Casualty Actuarial Society (ACAS) <b>M</b> if not a member of the Casualty Actuarial Society, but a Member of the American Academy of Actuaries approved by the Casualty Practice Council, as documented with the attached approval letter. <b>O</b> for Other			<b>F</b>	
<b>4. Type of Opinion, as identified in the OPINION paragraph.</b> Enter R, I, E, Q, or N based upon the following: <b>R</b> if Reasonable <b>I</b> if Inadequate or Deficient Provision <b>E</b> if Excessive or Redundant Provision <b>Q</b> if Qualified. Use Q when part of the OPINION is Qualified. <b>N</b> if No Opinion			<b>R</b>	
<b>5. Materiality Standard expressed in \$US</b> (Used to answer Question #6.)	\$594,352,800			
<b>6. Is there a Significant Risk of Material Adverse Deviation?</b> YES, NO, or Not Applicable (N/A)				YES [X] NO [ ] N/A [ ]
<b>7. Statutory Surplus (Contingency Reserve)</b>	\$2,971,764,000			

Statement of Actuarial Opinion – Year Ended June 30, 2017

*State of Washington Industrial Insurance Fund*

**Exhibit B: DISCLOSURES**

<b><u>Item:</u></b>	<b><u>Column 1</u></b>	<b><u>Column 2</u></b>	<b><u>Column 3</u></b>	<b><u>Column 4</u></b>
8. Discount included as a reduction to loss reserves and loss expense reserves				
8.1 Non-tabular Discount	\$1,685,015,000			
8.2 Tabular Discount	\$6,191,173,000			
9. The net reserves for losses and expenses for the Company's share of voluntary and involuntary underwriting pools' and associations' unpaid losses and expenses that are included in reserves shown on the Liabilities, Surplus and Other Funds page, Losses and Loss Adjustment Expenses lines.	n/a			
10. The total claims made extended loss and expense reserve				
10.1 Amount reported as loss reserves	n/a			
10.2 Amount reported as unearned premium reserves	n/a			
11. Other items on which the Appointed Actuary is providing Relevant Comments	n/a			



***State of Washington Industrial Insurance Fund  
Statutory Financial Information Report***

*Upon request, foreign language support and formats for persons with disabilities are available. Call 1-800-547-8367. TDD users, call 360-902-5797. L&I is an equal opportunity employer.*

FY18-358 [12-2017]