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1	DEPARTMENT OF LABOR AND INDUSTRIES
2	STATE OF WASHINGTON
3	
4	
5	
6	ELECTRICAL BOARD MEETING
7	
8	TRANSCRIPT OF PROCEEDINGS
9	
10	Thursday, April 26, 2018
11	
12	
13	BE IT REMEMBERED, that an Electrical Board meeting
14	was held at 9:00 a.m. on Thursday, April 26, 2018, at the Tacoma Rhodes Center, 950 Broadway, Orcas Room, Tacoma, Washington, before CHAIRPERSON TRACY PREZEAU, BOARD
15	MEMBERS ALICE PHILLIPS, JASON JENKINS, DAVID WARD, JOHN BRICKEY, JANET LEWIS, RANDY SCOTT, DAVID CORNWALL, MIKE
16	NORD, DYLAN CUNNINGHAM, DON BAKER, KEVIN SCHMIDT, DOMINIC BURKE and SECRETARY/CHIEF ELECTRICAL INSPECTOR STEPHEN
17	THORNTON. Also present was ASSISTANT ATTORNEY GENERAL PAM THOMURE representing the Board.
18	WHEREUPON, the following proceedings were held, to
19	wit:
20	
21	
22	Reported by: H. Milton Vance, CCR, CSR
23	(License #2219)
24	EXCEL COURT REPORTING 16022-17th Avenue Court East Tacoma, WA 98445-3310
25	(253) 536-5824

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1	Page 4 PROCEEDINGS
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3	CHAIRPERSON PREZEAU: Good morning. It is 9:05, and
4	I would like to call the April 26, 2018, Electrical Board
5	meeting to order.
6	
7	1. Approve Transcripts from April 26, 2018,
8	Electrical Board Meeting
9	
10	CHAIRPERSON PREZEAU: The first item on the agenda is
11	to approve the transcripts from the January 25, 2018,
12	Electrical Board meeting.
13	
14	Motion
15	
16	BOARD MEMBER: Motion.
17	BOARD MEMBER JENKINS: Second.
18	CHAIRPERSON PREZEAU: It's moved and seconded to
19	approve the transcripts. Seeing no discussion, all those
20	in favor, signify by saying "aye."
21	THE BOARD: Aye.
22	CHAIRPERSON PREZEAU: Opposed? Motion carried.
23	
24	Motion Carried
25	

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1 Item 2. Departmental/Legislative Update
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2

- 3 CHAIRPERSON PREZEAU: Departmental/legislative
- 4 update.
- 5 SECRETARY THORNTON: Good morning. How are you?
- 6 David's not able to be here today, so I'm going to do
- 7 the Department update.
- 8 So our workload is staying steady. Our response
- 9 times this time of year are pretty good. The busy
- 10 season's coming. Our challenge is going to be to keep the
- 11 response times up as close as we can to where they are
- 12 right now.
- 13 Something that continues to be a issue for us are our
- 14 vacancy rate. We run 15 vacancies every month. We've got
- 15 some double-fills around the state. So we usually run a
- 16 net 9 to 11 vacant positions.
- 17 CHAIRPERSON PREZEAU: And Steve, remind us again what
- 18 the double-fill, how that --
- 19 SECRETARY THORNTON: If we have good candidates,
- 20 we'll fill them ahead of time for retirements that we know
- 21 are coming up with our training plan that takes a while to
- 22 get people through it. We have to be a little more
- 23 proactive to get people up to speed. Generally when
- 24 somebody retires, the experience and the history part of
- 25 it walks out the door. That's the hard part to replace.

- 1 CHAIRPERSON PREZEAU: Yeah. And I think if I
- 2 remember correctly in reading the transcripts, David
- 3 reported that there's 27 -- or there's a significant
- 4 number of inspectors that are eligible for retirement.
- 5 What is -- do we know what percentage that is of the total
- 6 inspector workload?
- 7 SECRETARY THORNTON: Well, there's 24 scheduled to
- 8 retire -- or will be retirement age in the next three
- 9 years. So that's about -- what's that -- 20 percent?
- 10 Yeah, 10 percent would -- yeah, about 20 percent of our
- 11 staff. Probably 60 percent right now have five years or
- 12 less experience. So in three years, we're going to have
- 13 maybe 15 to 20 percent of our staff that have been here
- 14 over five years, and that's the real struggle right now is
- 15 how do we preserve all of the things that have gone on in
- 16 the past for all of the young guys.
- 17 CHAIRPERSON PREZEAU: So the silver tsunami is
- 18 finally here.
- 19 SECRETARY THORNTON: Yeah.
- 20 And we had an inspector pass away about three weeks
- 21 ago. And, you know, he didn't come to work on Monday, so
- 22 we sent somebody to see what was going on. And he'd had a
- 23 heart issue. And so that has stirred even more people to
- 24 think about, Why am I staying here beyond retirement age
- 25 when that could jump up. So we've had a couple others

- 1 announce their retirement within days of that happening.
- 2 So that kind of --
- 3 CHAIRPERSON PREZEAU: That's totally understandable.
- 4 SECRETARY THORNTON: Yeah. It spurs people on to do
- 5 that.
- 6 So with that vacancy -- like I said, we have a
- 7 statewide recruiting system. The recruitment is open
- 8 year-round. So about every four weeks we interview
- 9 everybody that's on the register. And if they're
- 10 qualified and we think they're going to be good inspectors
- 11 and we can find a way to put them on someplace where we
- 12 have a vacancy or such, we are pretty proactive in the
- 13 hiring part of it.
- 14 A good share of our vacancies are in the lead and
- 15 supervisor positions right now. Inspector-wise I think
- 16 we're within about four of being fully staffed at the
- 17 inspector level. That's pretty good. But it's the lead
- 18 and supervisor part now. ECORE is recruiting actively
- 19 right now.
- 20 CHAIRPERSON PREZEAU: Which is kind of commiserate
- 21 with the industry, right? It's --
- 22 SECRETARY THORNTON: Yeah, yeah.
- 23 CHAIRPERSON PREZEAU: Obviously there's a need for
- 24 electrical workers, electricians, but there's a real
- 25 drought of supervisory-level positions. Candidates I

- 1 should say.
- 2 SECRETARY THORNTON: One of the other things that's
- 3 going on right now is we're doing our stakeholder meetings
- 4 -- annual stakeholder meetings. I've done about half of
- 5 them now.
- 6 CHAIRPERSON PREZEAU: And what's happening tonight,
- 7 Steve?
- 8 SECRETARY THORNTON: The stakeholder meeting here.
- 9 CHAIRPERSON PREZEAU: What time?
- 10 SECRETARY THORNTON: 6 to 8.
- 11 CHAIRPERSON PREZEAU: Everybody come.
- 12 SECRETARY THORNTON: Some of the big topics of
- 13 conversation at that have been so far the lack of
- 14 qualified people to hire. That seems to be an issue with
- 15 every contractor no matter what license he has, whether
- 16 it's an 06 or an 01. They're all talking about, you know,
- 17 nobody to hire. We even had one guy tell us to stop
- 18 hiring inspectors because all we're doing is stealing them
- 19 from the industry.
- The other big topic in the stakeholder meetings is
- 21 the apprenticeship bill, which has scared some of the
- 22 smaller contractors. But most of that is due to it's
- 23 brand new; they don't know anything about it yet. So as
- 24 soon as they hear the word, they throw on the brakes.
- 25 CHAIRPERSON PREZEAU: Do you want to elaborate on

- 1 that? Just give a bill summary for the --
- 2 SECRETARY THORNTON: It says that by 2023 in order to
- 3 be an 01 electrician, you're going to have to have
- 4 completed an apprenticeship program. And that right now
- 5 there's probably not enough availability to handle that
- 6 many people. So the apprenticeship part of the industry's
- 7 going to have to grow whether they -- the ones that are
- 8 there just get bigger or more of them develop.
- 9 One of the bigger concerns in that whole process is
- 10 what happens to the people that are halfway through.
- 11 You've started the OJT and you've got 4,000 hours
- 12 accumulated, so what are they going to do with those
- 13 hours. From what I've gathered from our apprenticeship
- 14 people, as long as the hours are on the books with Labor
- 15 and Industries, then those hours will transfer over. So
- 16 you would start at that level in the apprenticeship
- 17 program. I think a lot of that has to still be developed
- 18 and vetted.
- 19 CHAIRPERSON PREZEAU: In rulemaking probably?
- 20 SECRETARY THORNTON: Well, that part of it is going
- 21 to be up to the individual apprenticeships to accept those
- 22 hours I would think. I mean, we're going to have the
- 23 hours on the books.
- 24 CHAIRPERSON PREZEAU: Which is going to -- this bill
- 25 has a five-year phase-in period.

- 1 SECRETARY THORNTON: Yeah. 2023, yeah.
- 2 CHAIRPERSON PREZEAU: So, you know, it's going to be
- 3 governed by the individual apprenticeship standards and
- 4 then obviously associated state rules and laws.
- 5 But I would -- I am hopeful that nobody -- that the
- 6 intent is not to strand people, right? So that if you
- 7 were starting your, you know -- especially given the fact
- 8 that, you know, contractors are having difficulty staffing
- 9 projects, you certainly don't want -- we want to make sure
- 10 that if folks are starting their electrical construction
- 11 career today, right? with -- that bill has passed, and not
- 12 in an apprenticeship program that are -- in the event that
- 13 they haven't accumulated 8,000 on-the-job training hours
- 14 and completed their basic classroom training requirements
- 15 by July 1, 2023, or whatever, the -- that they -- that
- 16 there's opportunity there regardless of the situation.
- 17 SECRETARY THORNTON: The other part of that is that
- 18 we're going to have to probably dig through a lot more
- 19 hours that people are trying to push through ahead of
- 20 that deadline that may or may not be up to speed. So
- 21 audit-wise we'll probably have to put on some more people
- 22 to handle that workload.
- One of the good parts of it is I think it will be a
- 24 good chip to play when you guys start recruiting in high
- 25 schools and such to be able to show somebody a regular

- 1 progression and where they will be when they're done,
- 2 which is something that's kind of hard to do now with the
- 3 OJT part.
- 4 CHAIRPERSON PREZEAU: Well, as a graduate of an
- 5 apprenticeship program, I certainly think that they --
- 6 it's the best vehicle by which to ensure that you become
- 7 the best electrician that your individual is capable of
- 8 becoming.
- 9 SECRETARY THORNTON: I don't think anybody debates
- 10 the part that more education is good. The part that is
- 11 uncertain to most people is what does it cost. And
- 12 there's all kinds of rumors around with some exorbitant
- 13 numbers about what it costs. It'll be time for the
- 14 apprenticeship programs themselves to get out some
- 15 information and get people aware of what's out there.
- 16 CHAIRPERSON PREZEAU: Any -- I'm just -- I'm really
- 17 hoping that you're going to talk about the virtual
- 18 inspection pilot.
- 19 SECRETARY THORNTON: I am.
- 20 CHAIRPERSON PREZEAU: Yay.
- 21 SECRETARY THORNTON: Yay.
- 22 So our virtual inspections, we start -- well, we've
- 23 been starting down that road for quite some time now.
- 24 We're in the last stages of some of our IT issues with the
- 25 scheduling program downstairs in our building. So that's

- 1 supposed to be done before too long.
- We've got a group of three inspectors that have
- 3 volunteered to do the pilot project for the next nine
- 4 months. And we've got three backups for them so that we
- 5 should have three people available all the time. We've
- 6 got a group of about 30 contractors that have offered to
- 7 go through the growing pains with us of finding out what
- 8 works and what doesn't work, and it's going to take a
- 9 little more time in the beginning I think.
- 10 So hopefully we'll get started with that in the next,
- 11 you know, few weeks and actually get started doing some
- 12 inspections.
- Right now we're doing some that come in the normal
- 14 way and just having inspectors go out and look at them,
- 15 and we're looking at them on the computer on our end.
- 16 So far it's been a very positive response from the
- 17 stakeholders. I talk about it at the stakeholder
- 18 meetings.
- 19 Some of the things that have come up that I don't
- 20 know that we thought about beforehand is some people just
- 21 don't want you to videotape inside their house. So some
- of the things where we thought might be helpful on an
- 23 access principle, they say, No, you're not videotaping the
- 24 inside of my house in order to get an inspection done.
- 25 I'll stay home and wait for it anyway. But -- there's not

- 1 a lot of people out there like that.
- We'll find some of those things in the pilot project.
- 3 But I think there's going to be more than enough ways to
- 4 use that principle that it will be beneficial to
- 5 everybody, particularly the industry.
- 6 CHAIRPERSON PREZEAU: Do you -- Steve, did you -- do
- 7 you have a copy of the legislative update that you gave
- 8 to us in January with all those nine bills?
- 9 SECRETARY THORNTON: I do not.
- 10 CHAIRPERSON PREZEAU: So I'm curious if -- I'm
- 11 assuming that if the -- because in January, if you'll
- 12 recall, we went through nine bills including the
- 13 apprenticeship bill. And I'm curious if you are prepared
- 14 today, and if you want to do it under the -- if you want
- 15 to punt it to the Secretary's Report to give you some
- 16 time, but is what pieces of legislation that were reported
- on in January passed that have impacts on the program, and
- 18 then --
- 19 SECRETARY THORNTON: The other one that has an impact
- 20 on us -- I'm not sure how it's going to work -- is the
- 21 cities having the ability to do compliance.
- I've heard that the City of Seattle for one is going
- 23 to be one that takes that opportunity to do that. So I've
- 24 heard that they'll, you know, may be getting ahold of us
- 25 to get some pointers on how we go about it, learn some

- 1 things that we have on the books already.
- 2 And I will punt on the rest of them and verify that
- 3 there aren't any others on that list that affect us.
- But those are the two that I report out on at the
- 5 stakeholder meetings as the two that the industry needs to
- 6 be aware of.
- 7 CHAIRPERSON PREZEAU: Okay.
- 8 SECRETARY THORNTON: So rule-wise we had the change
- 9 to the 02 and the 04. The 02 went to six floors from
- 10 three floors with 3, 4 and 5 construction.
- 11 And the sign industry was allowed to do LED retrofits
- 12 in parking lot lighting and stuff. They had the ability
- 13 to work on them, but the verbiage wasn't such that it
- 14 allowed them to do LED retrofits. They could do it in
- 15 their sign, but then they couldn't do it in a parking lot
- 16 light. That didn't make much sense, so we had that
- 17 changed.
- 18 The other things, right now we are -- we have a
- 19 pretty good training plan for inspectors. Now we're
- 20 working on developing a training plan for leads and
- 21 supervisors. It used to be when our staff was a little
- 22 better rounded age-wise, you could learn things over time
- 23 and promote to a leader or supervisor, but with all of the
- 24 young people we have, we're finding that the people that
- 25 are willing to promote and do those jobs aren't very well

- 1 prepared. So we're developing a training plan for both.
- We're going around the state collecting best
- 3 practices everywhere that we go, talking to each
- 4 inspector, getting their input on what they think they
- 5 need to know in order to, you know, be ready to promote.
- 6 And then we'll take all that information and put it into a
- 7 training plan so hopefully we'll have training plans for
- 8 everybody all the way up through. I think it'll make for
- 9 a better group all the way around.
- 10 And that's probably it for the Department Update.
- 11 I'll do the rest of the legislative stuff in the
- 12 Secretary's Report.

13

14 Item 2.A. WAC 296-46B-555 Rulemaking

15

- 16 SECRETARY THORNTON: The other thing that we sent
- 17 around is a copy of the marina update. So we need to get
- 18 a recommendation from the Board.
- 19 We had a change to the marina section, and when that
- 20 expired the industry asked for another extension. So this
- 21 is what we proposed to them.
- 22 And we added a little bit to what was there existing
- 23 for the supplying the primary windings of a transformer.
- 24 And then we put a statement in there that, you know, they
- 25 would have until September 1st of 2019, and then we're

- 1 going to go with the NEC, whatever it says. They will
- 2 have had their chance to change or update the NEC. And if
- 3 they can't get changes made at that level, then we're
- 4 going to go with the 2020 regardless of what it says.
- 5 CHAIRPERSON PREZEAU: How many people are really
- 6 participating in this process? Is it a pretty good -- is
- 7 it --
- 8 SECRETARY THORNTON: A lot of it was marinas around
- 9 the Puget Sound area. I don't know that there were many
- 10 from east of the mountains. But there were a lot of
- 11 marinas on the Columbia River. But most of the people we
- 12 talked to were around the Seattle area. A lot of marinas
- 13 on -- in salt water.
- 14 CHAIRPERSON PREZEAU: I'm assuming that they're all
- 15 pretty much lined up with this?
- 16 SECRETARY THORNTON: When you say "all" --
- 17 CHAIRPERSON PREZEAU: Well, the marinas -- I'm a
- 18 little bit -- I'm slightly concerned only in that, you
- 19 know, we engaged in -- especially the rulemaking of the
- 20 entire 296-46B. Usually there's a pretty good spectrum of
- 21 participants. And even with the rulemaking for the 04 and
- 22 the 02 that we just -- with the effective date February
- 23 23rd I think, there was a pretty good spectrum. There
- 24 were people representing contractors, and there were
- 25 people representing electricians, and there were people --

- 1 you know, it wasn't one sided. And what I'm hearing is
- 2 that in this rulemaking, the only -- for the vast majority
- 3 of the participants that are offering advice or counsel to
- 4 the Department are impacted parties and no other industry
- 5 representatives? Is that true?
- 6 SECRETARY THORNTON: I don't believe there were. It
- 7 was just marina people, right?
- 8 MR. MUTCH: Most of the comments have come from the
- 9 marina industry. And we've published updates in the
- 10 newsletter, and we haven't really received any input from
- 11 other stakeholders.
- 12 CHAIRPERSON PREZEAU: Okay. So -- so -- maybe I just
- 13 need more coffee. But where -- so where are we at in the
- 14 rulemaking process with this?
- 15 Jason.
- 16 BOARD MEMBER JENKINS: Madam Chair, I'm reading this
- 17 and I'm seeing we're just pushing safety further and
- 18 further out. I'm in disagreeance of keep pushing this
- 19 number out. I think this is a safety issue to keep adding
- 20 more time to something that's been already added time to.
- 21 That's my opinion on this particular change.
- 22 CHAIRPERSON PREZEAU: So give me some more words,
- 23 Jason. Because --
- 24 BOARD MEMBER JENKINS: Well, I'm seeing the 30
- 25 milliamp requirement is strictly for trying to keep things

- 1 safe. And the current allowance for 100 milliamps is just
- 2 not a -- it's being reduced back to 30. And what I'm
- 3 seeing, unless I'm reading it wrong, is this is saying,
- 4 Well, we're going to allow that 100 milliamp to continue
- 5 on for another year before we require back to 30. And so
- 6 I think it's a safety issue personally.
- 7 And I've been hearing a lot of people talk about
- 8 issues on, where I'm at anyway, marinas and boat yards
- 9 having problems with electrical energizing systems. And
- 10 so I just think that adding more time, just like we've
- 11 done in the past with GFCI's, I don't think it's that big
- of an ask to say, No, we need to lower these thresholds
- 13 down.
- 14 CHAIRPERSON PREZEAU: So -- and the reason why I
- 15 said, Give me some more words -- because like this -- when
- 16 this rule went into effect, the one that they're trying to
- 17 -- that's under consideration or reconsideration, was in
- 18 2017; is that correct?
- 19 SECRETARY THORNTON: Correct.
- 20 CHAIRPERSON PREZEAU: And it had established, which
- 21 is why it struck language, and then it's July 1, 2018, for
- the implementation of these, using Jason's words, more
- 23 stringent electrical safety standards for marinas. And
- this rulemaking would basically give them a 14-month
- 25 extension.

- 1 SECRETARY THORNTON: Yes. And this rulemaking here,
- 2 we added some stipulations to what was there until July
- 3 1st of 2018. The transformer language wasn't in there.
- 4 So we put the 30 milliamps on the primary side of the
- 5 transformer and upped it a little bit from a little closer
- 6 to what the NEC was in this version.
- 7 CHAIRPERSON PREZEAU: And so where -- so you might
- 8 have said this already, but I was distracted. But where
- 9 are we at? Where does this rulemaking stand right now?
- 10 What stage are we at?
- 11 SECRETARY THORNTON: This verbiage right here is
- 12 what we're doing right now.
- 13 CHAIRPERSON PREZEAU: No, I know. But I mean, what
- 14 -- acutely what -- where are we at in the process?
- 15 SECRETARY THORNTON: I'm looking for recommendations
- 16 from the Board.
- 17 CHAIRPERSON PREZEAU: Okay. So CR101 status, right?
- 18 We're like -- we're seeking stakeholder input. We're not
- 19 -- we're like at the beginning of the public information
- 20 gathering process.
- 21 SECRETARY THORNTON: Yes.
- MR. MUTCH: We're up to 102. We're taking public
- 23 comments.
- 24 SECRETARY THORNTON: Has the 101 been filed?
- MR. MUTCH: The 102 has.

- 1 SECRETARY THORNTON: 102 has.
- MR. MUTCH: And the public hearing is May 9th.
- 3 CHAIRPERSON PREZEAU: So what is happening on May
- 4 9th?
- 5 SECRETARY THORNTON: Public hearing.
- 6 CHAIRPERSON PREZEAU: Okay. Where is that public
- 7 hearing at on May 9th?
- 8 SECRETARY THORNTON: It's in Tumwater.
- 9 MR. MUTCH: Yeah, I'll give you the article here.
- 10 CHAIRPERSON PREZEAU: So while we're determining the
- 11 logistics of that, but -- so Steve, you think that this
- 12 language -- or some of the language that is in this
- 13 proposed rule serves as a bridge to get to the -- to get
- 14 closer to the language that is currently in the National
- 15 Electrical Code?
- 16 SECRETARY THORNTON: Yes.
- 17 CHAIRPERSON PREZEAU: Okay. So are you asking us to
- 18 take some type of -- or provide some type of
- 19 recommendation this morning?
- 20 SECRETARY THORNTON: Yes.
- 21 ASSISTANT ATTORNEY GENERAL THOMURE: When is the rule
- 22 being in effect?
- 23 CHAIRPERSON PREZEAU: It appears July 1, 2017 (sic),
- 24 which is before our next Electrical Board meeting.
- 25 And I know that you provided this electronically to

- 1 the Board members prior to today's meeting.
- I would very much like to hear from other Board
- 3 members. But my initial reaction right now is to take an
- 4 opportunity to reflect on this language a little bit more.
- 5 That's where I'm at. I'm not -- I don't feel incredibly
- 6 comfortable offering a recommendation to the Department
- 7 having not taken a whole lot of time considering this
- 8 proposal. Is that -- I would really like to hear from
- 9 some other Board members about this.
- 10 SECRETARY THORNTON: And the public hearing is May
- 11 9th at the Department of Labor and Industries in the main
- 12 building. And the Currents newsletter that's going out in
- 13 May says we're accepting written comments until then.
- 14 CHAIRPERSON PREZEAU: It's quiet in this room.
- 15 BOARD MEMBER LEWIS: A question.
- 16 CHAIRPERSON PREZEAU: Oh, Janet. Sorry.
- 17 BOARD MEMBER LEWIS: Steve, did you convene a
- 18 stakeholder meeting of the industry prior to writing this
- 19 or has there been one in the past?
- 20 SECRETARY THORNTON: Just meetings with the marina
- 21 industry.
- Rod can give us an update and some background
- 23 information on it if you'd like.
- 24 BOARD MEMBER LEWIS: And maybe I missed this before,
- 25 but are they in support of this or not in support of it?

- 1 SECRETARY THORNTON: No, they -- they know that this
- 2 is something that they can support.
- 3 BOARD MEMBER LEWIS: Thank you.
- 4 SECRETARY THORNTON: Do you want to hear more
- 5 comments? Do you want to hear some background from Rod?
- 6 CHAIRPERSON PREZEAU: I do. Thank you.
- 7 MR. MUTCH: So --
- 8 CHAIRPERSON PREZEAU: Thank you, Rod.
- 9 MR. MUTCH: -- when we adopted the 2017 NEC right
- 10 before -- I believe it was even after the 102 was filed.
- 11 It was after the public comment period. We heard from the
- 12 Northwest Marine Trade Association that they didn't have a
- 13 chance to participate, for whatever reason, they weren't
- 14 connected with the industry. They objected to the fact
- 15 that the NEC placed this 30 milliamp limit on ground-fault
- 16 protection in marinas.
- 17 CHAIRPERSON PREZEAU: Because what was the threshold
- 18 previously?
- 19 MR. MUTCH: 100 milliamps. So in the 2014, any
- 20 ground-fault leakage in a marina once it hit 100
- 21 milliamps, it would shut the main off and kill all the
- 22 power to the marina. In '17, the Code Panel dropped that
- 23 to 30 milliamps, and it required it on all over-current
- 24 protective devices. So all breakers in a marina had to be
- 25 protected on 30 milliamps.

- 1 The marina industry claims that -- so essentially
- 2 boats in marinas are -- the wiring is in such disrepair on
- 3 the boats that there is no way that the marina shore power
- 4 receptacles can hold 30 milliamp protection, especially
- 5 when you have multiple slips connected to a common feeder.
- 6 CHAIRPERSON PREZEAU: The same pedestal?
- 7 MR. MUTCH: Yes.
- 8 So if you have ten boats connected to the same
- 9 feeder, and each boat is leaking 3 milliamps into the
- 10 water, that cumulative effect hits the 30 and shuts them
- 11 all off. Or if you have one boat that's leaking 150
- 12 milliamps into the water, it will shut the pedestals off
- 13 for all of the other boats.
- 14 So -- and they claimed that they didn't have any
- 15 representation when these rules were discussed in the code
- 16 panels at the NEC meetings.
- 17 The Department -- so we -- at the end of the
- 18 rulemaking --
- 19 CHAIRPERSON PREZEAU: So I just want -- wow. A lot
- 20 of questions in my head.
- 21 But my first response is: You are likely much more
- 22 familiar with the NEC code-making process than I am. And
- 23 I am sorely missing Board Member Bobby Gray because he's
- 24 pretty tied into this as well.
- 25 In your opinion, is it possible that in development

- of this new NEC rule that governs this 30 milliamp
- 2 protection threshold in the National Electrical Code was
- 3 implemented -- is it possible that that happened without
- 4 any input from the marina industry?
- 5 MR. MUTCH: Yes.
- 6 CHAIRPERSON PREZEAU: Okay.
- 7 MR. MUTCH: So the code-making panel that deals with
- 8 that is very well -- they have articles that deal with
- 9 recreational vehicles, mobile homes, marinas, floating
- 10 buildings. And so the representation on that code-making
- 11 panel has lots of representation from the R.V. industry,
- 12 from the mobile home manufactured home industry. But
- 13 there was no representation on that panel from the marina
- 14 industry. There is now. They have --
- 15 CHAIRPERSON PREZEAU: I'm sure there is.
- 16 MR. MUTCH: For the 2020 code there is a
- 17 representative for the marina industry.
- 18 CHAIRPERSON PREZEAU: As there should be. I mean, I
- 19 don't mean to be mocking that.
- MR. MUTCH: Marina owners generally aren't connected
- 21 with the code-development process for electrical.
- 22 CHAIRPERSON PREZEAU: It sounds like boat owners
- 23 aren't either.
- 24 MR. MUTCH: Boat owners are not either. Boat owners
- 25 are not required -- you know, boats are not required to

- 1 meet the NEC.
- 2 They have -- the American Boat and Yacht Council has
- 3 guidelines for wiring on boats.
- 4 So they weren't really connected with that. The
- 5 Department looked at it and said, All right, we will
- 6 extend that 100 milliamp protection, which is what was in
- 7 the '14 code until July of 2018. And in addition to
- 8 that, we'll require 30 milliamp protection on the
- 9 pedestal. So that'll alleviate some of the cumulative
- 10 leakage problems that they claimed.
- 11 When --
- 12 CHAIRPERSON PREZEAU: Oh. Okay. So -- I'm sorry.
- 13 Maybe it's the coffee that's kicking in.
- So it's 100 milliamp threshold which -- for --
- 15 MR. MUTCH: Feeders.
- 16 CHAIRPERSON PREZEAU: For feeders, okay. And that is
- 17 consistent with the 2017 NEC?
- 18 MR. MUTCH: That's consistent with the 2014 NEC.
- 19 CHAIRPERSON PREZEAU: Oh. Thank you.
- 20 MR. MUTCH: So the 2017 NEC required 30 milliamp
- 21 protection for everything.
- 22 CHAIRPERSON PREZEAU: Okay.
- 23 MR. MUTCH: The Department extended the 100 milliamp
- 24 protection for feeders until July of 2018.
- 25 Anyone -- any stakeholder can petition the Department

- 1 to do rulemaking. That's what happened. The marina
- 2 industry petitioned the Department to do rulemaking to
- 3 extend that 100 milliamp protection on feeders beyond the
- 4 July of 2018 deadline.
- 5 The Department accepted their petition. And we are
- 6 current -- that's what this rulemaking is about. We're
- 7 currently considering adopting until September of 2019
- 8 extending that 100 milliamp protection. And then at that
- 9 time we'll go with what the NEC has published in the 2020
- 10 code.
- 11 That's kind of where we're at.
- 12 Right now we're past the 102 stage -- CR102. We're
- 13 taking public comments. And then there's a public hearing
- 14 May 9th in Tumwater at 9 a.m.
- 15 That's the background.
- 16 CHAIRPERSON PREZEAU: Thank you.
- 17 BOARD MEMBER NORD: I've got a question, Steve.
- 18 CHAIRPERSON PREZEAU: Go ahead.
- 19 BOARD MEMBER NORD: Once we change it to 30
- 20 milliamps, and apparently based upon what I'm hearing,
- 21 the wiring in the boat itself in most cases is so poor.
- 22 It may have been okay when it left the factory, but
- 23 there's been no maintenance. So we've created all these
- 24 fault situations.
- 25 Are we going to set up an unworkable situation for

- 1 these marinas because we can't control the wiring in the
- 2 boats?
- 3 MR. MUTCH: Marina owners are going to have to --
- 4 they will end up disconnecting boats that have that fault
- 5 wiring. They won't be able to hold the ground-fault
- 6 protection even at 100 milliamps.
- 7 BOARD MEMBER NORD: So the safety issue will be on
- 8 the marina owners themselves to police?
- 9 MR. MUTCH: It'll be on the ground-fault protection
- 10 level of the electrical system. And if you have a boat
- 11 that's leaking too much current, they're going to shut
- 12 the whole marina down. So --
- BOARD MEMBER NORD: So we have to have the marina
- owners to take care of handling with the boat owners; we
- 15 won't be involved.
- 16 MR. MUTCH: Correct.
- 17 BOARD MEMBER JENKINS: Madam Chair?
- 18 CHAIRPERSON PREZEAU: Oh, sorry.
- 19 BOARD MEMBER JENKINS: Madam Chair, I'm just looking
- 20 at this -- this will not affect current marinas right now
- 21 that are actually operating. This is only when they do
- 22 upgrades or, you know, doing something to their system.
- 23 MR. MUTCH: Right.
- 24 BOARD MEMBER JENKINS: So I'm -- the way I read this
- is, looking at it, we're kind of setting them up for a

- 1 fall because we're just allowing this Band-aid to happen.
- 2 If they put in a new one, why not require them to be safe
- 3 versus allowing this to just continue for another year?
- 4 So in new marinas now or any new upgrades, we're just
- 5 saying, "Yeah, go ahead and do it for another year,"
- 6 versus saying, "No, you need to upgrade your system; you
- 7 need to put a better system in."
- 8 MR. MUTCH: Yeah, these rules won't apply
- 9 retroactively. So only modifications for new wiring will
- 10 have to modified.
- 11 BOARD MEMBER JENKINS: I'm just at this as a cost of
- 12 business. You know, you put a new system in, make it
- 13 safe.
- 14 CHAIRPERSON PREZEAU: So I just -- and Alice has a
- 15 question. But I want to clarify.
- 16 So let's say -- you know, I am not a marina owner,
- 17 but let's say I am a marina owner. These don't apply to
- 18 me unless I decide to -- I need to invest in my electrical
- 19 infrastructure and do some scope of work, then these --
- 20 MR. MUTCH: These apply with any wiring
- 21 modifications. So damage; if they have to repair damage.
- I heard of a boat running into a transformer and
- 23 blowing up that section of the dock. So repairs would
- 24 trigger the new requirements as well.
- 25 CHAIRPERSON PREZEAU: So a couple of concerns for me

- 1 that popped into my mind.
- 2 So I'm a marina owner and I look at this and say, "I
- 3 don't have to meet this threshold unless I touch my
- 4 electrical system, so I'm not going to touch my electrical
- 5 system."
- 6 MR. MUTCH: Correct, if possible.
- 7 CHAIRPERSON PREZEAU: The other thing that comes to
- 8 my mind that is -- you know, I mean, obviously the first
- 9 thing that I -- one of the first things that I asked the
- 10 chief was, "Who's participating in this rulemaking?" And
- 11 I think people figured out I wasn't incredibly happy that
- 12 the only people that were really participating in the
- 13 rulemaking are from one side of the industry. But in
- 14 order to be consistent, then I should be critical of the
- 15 NEC process. If there was nobody from the -- there was
- 16 nobody participating in this NEC process from the industry
- 17 that didn't hear that, you know, I'm not a big fan of any
- 18 decision that gets made where only half of the -- you
- 19 know, where there's not a full spectrum of participants.
- 20 Does that make sense?
- 21 And so I -- you know, this is not exactly how I
- 22 wanted to start the morning off. Let's just be clear.
- 23 Well, I mean, we want to do good work, right? And I
- 24 echo I'm not -- I -- you know, I don't like unsafe
- 25 situations, and when you're telling me that, you know,

- 1 that they have -- marinas aren't participating in this
- 2 process giving you consistent information that it's the
- 3 boats, and we're leaking current into the water, and they
- 4 can't -- likely can't even meet the 100 milliamp
- 5 threshold.
- 6 Alice, did you want to ...
- 7 BOARD MEMBER PHILLIPS: Well, I just -- I'm confused.
- 8 If this only applies to modified systems, and we're giving
- 9 them it looks like 14 months, correct? to -- as a grace
- 10 period, and I'm expanding my marina, I want to get that
- 11 done before this because then I don't have to deal with
- 12 this rule, it just seems like we're giving -- I agree. I
- 13 think we're giving them a way out to continue with this
- 14 unsafe practice.
- 15 BOARD MEMBER WARD: Madam Chair?
- 16 CHAIRPERSON PREZEAU: Yes.
- 17 BOARD MEMBER WARD: So Rod, just for my education,
- 18 what's going to happen between now or July 1st and
- 19 September that would be different? Is -- I mean, what's
- 20 -- so we kick the can down the road a bit. What really --
- 21 what happens? What's going to change?
- MR. MUTCH: The 2020 NEC will be published in August
- 23 of '19. So they -- so the risk --
- 24 BOARD MEMBER WARD: So it lines up.
- 25 MR. MUTCH: Yeah.

- 1 So currently the NEC requires 30 milliamps for all
- 2 over-current devices feeding the marina. We don't know
- 3 what is going to happen in the 2020 with the addition of
- 4 the marina representative on the code-making panel. I
- 5 suppose it's possible that the NEC panel could adopt a
- 6 requirement in 2020 that is similar to what our
- 7 requirement is now: 100 milliamps for the feeder and 30
- 8 milliamps for the branch circuits. So that's a risk.
- 9 If Washington -- if Washington does not adopt this
- 10 rule and we go with the 30 milliamp requirement for
- 11 feeders and branch circuits and the NEC panel in the 2020
- 12 code adopts 100 milliamp protection for the feeders and
- 13 branch circuits, then Washington will be in a position of
- 14 requiring something -- well -- so it's a little
- 15 complicated. And there's no way to know until almost the
- 16 time of publication what the code panels are going to do.
- 17 There will be an indication shortly on -- because
- 18 there are proposals dealing with this in the NEC. They
- 19 have their first draft meeting in January. So sometimes
- 20 the code panels look to what other states are doing with
- 21 these issues. And so it's hard to tell what they'll come
- 22 up with.
- BOARD MEMBER WARD: Thank you. That helps.
- 24 CHAIRPERSON PREZEAU: Yeah, a good question.
- 25 Well, I --

- 1 BOARD MEMBER BAKER: Madam Chair?
- 2 CHAIRPERSON PREZEAU: Don.
- BOARD MEMBER BAKER: It kind of feels to me, Rod,
- 4 like we're okay. Because -- I'm not a marina owner
- 5 either. But boats are typically plugged into a branch
- 6 circuit, not plugged into a feeder. And if they're
- 7 plugged into a branch circuit, then under this they're
- 8 covered to the 30 milliamps, correct?
- 9 MR. MUTCH: Correct.
- 10 BOARD MEMBER BAKER: If we go ahead and recommend
- 11 adopting this language, it's September -- it would go into
- 12 effect September 2019?
- MR. MUTCH: Well, in September of 2019 we would --
- 14 this rule would expire and we would go with what the
- 15 published 2020 NEC requirement is.
- 16 BOARD MEMBER BAKER: And the 2020 code would get
- 17 accepted by the state when?
- 18 MR. MUTCH: So if we adopt this language, on
- 19 September 1st of 2019, we will enforce the Article 555,
- 20 the ground-fault protection requirements published in the
- 21 2020 code, but we won't adopt the entire 2020 code until
- 22 July of 2020.
- 23 CHAIRPERSON PREZEAU: Rod, did you have a hand in
- 24 crafting this language?
- MR. MUTCH: May or may not have.

- 1 Larry Vance may or may not have had a hand in it as
- 2 well.
- 3 CHAIRPERSON PREZEAU: Dominic.
- 4 BOARD MEMBER BURKE: I tend to agree with Don.
- 5 It seems like it's to avoid the tripping the feeders
- 6 on a 30 milliamp.
- 7 So basically you have 30-milliamp protection
- 8 downstream on a pedestal, and you can avoid tripping the
- 9 whole marina out on -- you know. And the only problem I
- 10 can see -- and correct me if I'm wrong -- is that that's
- 11 cumulative, right? It might not trip out on a 30 milliamp
- 12 set at this pedestal, but if that's leaking and that's
- 13 leaking and -- then your marina can get up to a 100
- 14 milliamps before there's any protection if I'm
- 15 understanding you properly.
- 16 MR. MUTCH: Correct.
- 17 BOARD MEMBER BURKE: An ungrounded boat system is
- 18 not the easiest system to deal with.
- 19 MR. MUTCH: Correct.
- 20 So there was a study in 2014 that the 2017
- 21 code-making panel referenced, and it had to do with the
- 22 difference between protection of the branch circuits and
- 23 the feeders. And they found that some of the electric
- 24 shock grounding incidents were tied back to the actual
- 25 wiring on the dock and not necessarily the boats. So --

- 1 and it involved faulty feeder wiring on the dock. So
- 2 that's why they included protection -- ground-fault
- 3 protection of the feeders. So --
- 4 BOARD MEMBER BURKE: Because I believe the ground-
- 5 fault protection for personnel that were used in other
- 6 applications is 5 milliamps because that's where the
- 7 ventricular defibrillation starts where it would stop the
- 8 heart.
- 9 MR. MUTCH: Correct.
- 10 BOARD MEMBER BURKE: So it seems like the whole --
- it's gone beyond what we're used to.
- 12 CHAIRPERSON PREZEAU: Well -- and that's why it's a
- 13 little bit shocking -- disturbing; I'll use that.
- 14 And I appreciate, Don, your -- but, you know, it's
- 15 still 30 milliamps for branch circuits, right? But these
- 16 are thresholds that we're not accustomed to.
- 17 MR. MUTCH: So the reason for that is they did a
- 18 study -- another study in 2006, the Coast Guard did, and a
- 19 person in freshwater, they injected current into the water
- 20 -- well, they didn't put a person in there.
- 21 CHAIRPERSON PREZEAU: I was hoping that --
- MR. MUTCH: But they put test probes and measured
- 23 current flow in freshwater. And so when a person is in
- 24 water -- in freshwater and there's current flowing through
- 25 the water, the resistance of a person's body is lower than

- 1 resistance of the water, so a higher portion of that
- 2 current flows through the person. Okay? Because -- so
- 3 let's say the person is 6 feet long and the voltage
- 4 gradient going across that length, more of the current is
- 5 going to flow through the person's body than is going to
- 6 flow through the water. So --
- 7 CHAIRPERSON PREZEAU: Because electricity actually
- 8 does not take the path of least resistance; it takes all
- 9 paths.
- 10 MR. MUTCH: Right, yeah.
- 11 So the 30 milliamp protection was found sufficient to
- 12 prevent that amount of current flowing through a person's
- 13 body when it's flowing through the water. That was the
- 14 study in 2006.
- 15 CHAIRPERSON PREZEAU: What if you're only 5'1 1/2?
- 16 Sorry.
- 17 MR. MUTCH: So that's why it's different for GFCI
- 18 protection at 5 milliamps. That prevents electrocution.
- 19 But the 30 milliamp protection was found sufficient to
- 20 prevent electric shock grounding.
- 21 BOARD MEMBER BURKE: In freshwater.
- 22 MR. MUTCH: In freshwater.
- 23 That's not the case in saltwater. Saltwater is --
- 24 CHAIRPERSON PREZEAU: I was going to say --
- 25 MR. MUTCH: Saltwater is more conductive than the

- 1 human body. So there isn't as near a -- as much of a
- 2 shock hazard in saltwater.
- 3 CHAIRPERSON PREZEAU: So it's actually safer.
- 4 MR. MUTCH: It's safer. Although, electrocution is
- 5 a hazard in saltwater because if you contact a metal part,
- 6 now you've got a higher resistance. So ...
- 7 CHAIRPERSON PREZEAU: All right. Well, thank you,
- 8 Rod. You were -- your comments were insightful and
- 9 helpful.
- 10 The Chair will entertain a motion.
- 11 (Pause in proceedings.)
- Or not. Okay. I don't know what to tell you.
- 13 Steve, the meeting's not over either, right?
- 14 SECRETARY THORNTON: Right.
- 15 CHAIRPERSON PREZEAU: So -- but -- I'm going back to
- 16 the transcripts, and I'm not looking to, you know, eat up
- 17 time, but David spoke about, in January, about the
- 18 supplemental legislative budget.
- 19 And I'm reading from the transcripts. The last time
- 20 that Jose' was here talking to the Board, we discussed
- 21 that for salaries we ended up getting a wage increase for
- 22 the electrical inspectors last cycle. We all remember.
- 23 Yay.
- One of the things that occurred is that it was not
- 25 fully funded in the program. So this time because of the

- 1 short session we're doing is we're requesting
- 2 authorization for that.
- 3 SECRETARY THORNTON: Yes.
- 4 CHAIRPERSON PREZEAU: Can you report on that?
- 5 SECRETARY THORNTON: That was approved.
- 6 CHAIRPERSON PREZEAU: So no hiccups there.
- 7 SECRETARY THORNTON: No.
- 8 CHAIRPERSON PREZEAU: Anything else under
- 9 Departmental/Legislative Update?
- 10 SECRETARY THORNTON: No. That's it.
- 11 CHAIRPERSON PREZEAU: Any questions for Steve?
- BOARD MEMBER JENKINS: Madam Chair, are we going to
- 13 have more discussion about this apprenticeship rulemaking,
- or was this the last we're talking about it?
- 15 SECRETARY THORNTON: What -- do you have a question?
- 16 BOARD MEMBER JENKINS: Well, I --
- 17 SECRETARY THORNTON: I don't know all of the
- 18 particulars on it. It just passed a short time ago.
- 19 But ...
- 20 BOARD MEMBER JENKINS: I'm concerned that the
- 21 apprenticeship programs themselves need to be involved in
- 22 the actual setting of the standards that we put in place.
- 23 Because if they're not put in with the apprenticeship
- 24 programs in mind, there's a good chance that this rule
- 25 gets set in place and then no apprenticeship programs will

- 1 accept or only few apprenticeship programs will accept the
- 2 apprentices coming in because of the schooling issue.
- 3 People are coming in half for the next five years.
- I'm also concerned with if there's any more new cards
- 5 being issued today for people that are applying to this
- 6 program.
- 7 SECRETARY THORNTON: Anybody that meets the
- 8 requirements to test and passes the test before 2023 will
- 9 get their 01 card. After 2023 then you will have to have
- 10 completed an apprenticeship program in addition.
- 11 BOARD MEMBER JENKINS: So if I'm a new person, say,
- 12 working in the electrical industry, I walk into L & I
- 13 today, and I want to use the route of a non-apprenticeship
- 14 program, can I get a card today and start accumulating
- 15 hours?
- 16 SECRETARY THORNTON: As a trainee, yes.
- 17 BOARD MEMBER JENKINS: And that's where I think it is
- 18 a problem. Because we're setting them up for failure by
- 19 allowing that to continue on.
- That's my input on that.
- 21 I think at this point since we know that they cannot
- 22 run that route all the way through ...
- 23 SECRETARY THORNTON: But whatever hours they
- 24 accumulate between now and 2023, whatever that is, that
- 25 will roll over into the apprenticeship program. So maybe

- 1 I get 6,000 hours between now and then. Then I only have
- 2 to complete the next 2,000 in order to have completed the
- 3 apprenticeship program.
- 4 BOARD MEMBER JENKINS: So if I understand you right,
- 5 they'll get the hours, but what about the schooling
- 6 portion of it? Because the way I understand it now, when
- 7 people come into an apprenticeship program and they have
- 8 zero or effectively zero schooling hours, an apprentice
- 9 will have to start at ground zero even though they have
- 10 4,000 hours set up, they won't have the schooling
- 11 background. An apprenticeship program's going to say,
- 12 Well, you need to start at ground zero to build up your
- 13 schooling hours to meet your work hours.
- 14 SECRETARY THORNTON: And I don't know that I have the
- 15 answer --
- 16 CHAIRPERSON PREZEAU: Which is going to be governed
- 17 by your individual apprenticeship standards, right?
- 18 SECRETARY THORNTON: Yeah.
- 19 BOARD MEMBER JENKINS: And that to me --
- 20 CHAIRPERSON PREZEAU: That is consistent with the
- 21 apprenticeship division leader.
- You know, there's definitely -- the details need an
- 23 incredible amount of attention.
- 24 BOARD MEMBER JENKINS: That's exactly why I'm kind of
- 25 proposing or suggesting maybe the Board -- I don't know if

- 1 we have input on this -- but that when they go through
- 2 this process that they include in discussion the
- 3 apprenticeship programs that are available today that are
- 4 actually doing this process. That way we don't set them
- 5 up for a --
- 6 SECRETARY THORNTON: And I know that, you know, we
- 7 have the apprenticeship-approval process at Labor and
- 8 Industries. So if you want to start an apprenticeship
- 9 program, you have to meet certain criteria, and they are
- 10 -- our apprenticeship people are the ones that have said
- 11 that whatever hours are on the books at Labor and
- 12 Industries will be what the apprenticeships are given.
- Now, I don't know that anybody thought about, you
- 14 know, the classroom part of it and how are the
- 15 apprenticeships going to look at that. I think that's one
- 16 reason they put a 2023 effective date on it is to iron out
- 17 some of those issues in the process.
- 18 BOARD MEMBER JENKINS: So that's --
- 19 CHAIRPERSON PREZEAU: Jason, do you typically attend
- 20 the -- is it the quarterly meeting of the Apprenticeship
- 21 Council?
- BOARD MEMBER JENKINS: I'm not on the Council, no.
- That's why --
- 24 CHAIRPERSON PREZEAU: Is that a quarterly meeting?
- 25 Do they meet quarterly, the Apprenticeship Council?

- 1 SECRETARY THORNTON: I don't know.
- 2 UNIDENTIFIED FROM AUDIENCE: Yes, they do.
- 3 SECRETARY THORNTON: Yes, from the audience.
- 4 CHAIRPERSON PREZEAU: So I appreciate your concern,
- 5 Jason. And, you know, I would hope that the
- 6 apprenticeships, you know, that are currently operating in
- 7 the state that offer pathways to EL01 certification are
- 8 heavily engaged in the rulemaking process.
- 9 BOARD MEMBER JENKINS: I just want to make sure that
- 10 the invite's there for any apprenticeship program that
- 11 wants to get involved in this is also at the table for
- 12 discussion when these rules are set in place. Because I
- 13 just hate to see anybody that signs up today, starts
- 14 getting -- accumulating hours, goes into any
- 15 apprenticeship program that they want to join, and come to
- 16 find out that all this time they spent, they've got to
- 17 start at ground zero again because they have no schooling
- 18 hours.
- 19 CHAIRPERSON PREZEAU: Yeah, I mean, I -- because they
- 20 -- they don't effectively start at zero, right? Because
- 21 there's the basic classroom requirement -- training
- 22 requirement, but it's much lighter than the 144, the 200
- 23 hours annual classroom instruction.
- 24 BOARD MEMBER JENKINS: So someone assuming they have
- 25 4,000 hours will all get to start in the middle of the

- 1 system, and then they approach any type of a
- 2 apprenticeship program, and they say, "No, your hours
- 3 you've done training will put you in year one or year
- 4 two." So ...
- 5 CHAIRPERSON PREZEAU: And having -- I know that you
- 6 have a large amount of familiarity with an apprenticeship
- 7 program operating in the state of Washington, and I have
- 8 some. And there are some current mechanisms that are in
- 9 apprenticeship standards. So they just need to be mindful
- 10 of those and additional -- potentially additional
- 11 language.
- 12 And I'm just -- I'm happy that they -- that, you
- 13 know, the industry has five years to -- hopefully they,
- 14 you know, will get out on the front end of this, but have
- 15 some opportunity to be mindful going forward.
- 16 SECRETARY THORNTON: And there have been
- 17 apprenticeship people at some of the stakeholder meetings.
- 18 Nobody has asked that specific question about the
- 19 classroom hours. What are you going to do with somebody
- 20 who has 6,000 work hours but not the classroom hours?
- I can ask our apprenticeship people. But I don't
- 22 know that --
- 23 CHAIRPERSON PREZEAU: Because you could conceivably
- 24 have 6,000 work hours and no classroom hours.
- 25 SECRETARY THORNTON: Or no hours that they're going

- 1 to accept. So -- yeah. It's something to find out about
- 2 for sure. I'll see if I can find something out, you know,
- 3 shortly and then forward it on to you guys.
- 4 CHAIRPERSON PREZEAU: Okay.
- 5 BOARD MEMBER JENKINS: Thank you.
- 6 CHAIRPERSON PREZEAU: Any other questions for Steve?
- 7 All right, Milton, how are you doing over there?
- 8 THE COURT REPORTER: I'm fine.
- 9 CHAIRPERSON PREZEAU: You're all right?

10

11 Item 3. Appeals

12

13 Item 3.B. Husky Injection Molding Systems LTD

14

- 15 CHAIRPERSON PREZEAU: So next item is -- we have
- 16 presentment of orders.
- 17 So if the Board members recall -- so if we could have
- 18 the parties in the Husky Injection Molding Systems matter
- 19 come before us.
- 20 And for some Board members, this will be a first I
- 21 think because what we have this morning is, as you recall,
- 22 we had an appeal at the January meeting regarding Husky
- 23 Injection Molding Systems, and that was -- you know, we
- 24 heard that appeal and rendered a decision in that appeal.
- 25 And then the normal -- what we're normally used to is

- 1 the parties being able to agree on a proposed final order,
- 2 and sometimes even in the interim between meetings as the
- 3 Chair as counsel directs accordingly will signed a
- 4 proposed final order and move it along.
- 5 But what we have in this matter is a dispute between
- 6 the parties in terms of content and wording of the
- 7 proposed final order.
- 8 And it is my understanding from counsel that these
- 9 disputes are meritorious and are likely unresolvable
- 10 between the parties given additional time.
- 11 ASSISTANT ATTORNEY GENERAL LOWY: Good morning. I'm
- 12 Marta Lowy. I represent the Department.
- We have a fundamental difference; though, I don't
- 14 think that having more time would necessarily help us or
- 15 reconcile the difference.
- 16 CHAIRPERSON PREZEAU: And Mr. Lees, you agree with
- 17 that assessment?
- 18 MR. LEES: I do, yes.
- 19 Judd Lees -- L-E-E-S -- for the record.
- 20 CHAIRPERSON PREZEAU: So here's the -- I'm going to
- 21 read some official language, and then we'll start off.
- 22 So I have consulted with our attorney and would like
- 23 to clarify for the parties as well as the Board members
- 24 exactly what a presentment entails.
- 25 As you will recall, at the last Board meeting we

- 1 heard the Husky Injection Molding appeal to the proposed
- 2 decision and order issued December 29, 2015, in the matter
- 3 of Husky Injection Molding, OAH docket number
- 4 04-2016-LI-00113. That case involved citations number
- 5 ECAML02694 and ECAML02695. Following that hearing the
- 6 Board rendered its decision affirming the ALJ's decision
- 7 and affirming the citations. The details of our decision
- 8 are reflected in the minutes from our last meeting.
- 9 It is my understanding that Ms. Lowy as counsel for
- 10 the Department prepared a proposed final order, which she
- 11 sent to Mr. Lees who's the attorney of record for Husky
- 12 Injection Molding. Mr. Lees did not sign off on the
- 13 Department's proposed order and, in fact, offered
- 14 alternative language.
- 15 And for the Board members, we were given two
- 16 documents that are relevant to this matter, and they are
- 17 -- they begin with "Before the Electrical Board, State of
- 18 Washington" in the matter of Husky Injection Molding
- 19 Systems, and they are strikingly similar and they are
- 20 strikingly dissimilar. And what I mean by that is one
- 21 document is in its entirety the proposed final order as
- 22 authored by Ms. Lowy representing the Department of Labor
- 23 and Industries and contains no alternative language.
- 24 The other document which contains two colors of font,
- 25 right? both black and blue, and it's my understanding that

- 1 the blue language in that document is the language that
- 2 Mr. Lees believes should be contained in the proposed
- 3 final order. And in addition, it also includes draft
- 4 changes that I believe Ms. Lowy authored, if you will.
- 5 Because it's -- it can be a little bit confusing because
- 6 if you -- for example, I'm reading from the proposed final
- 7 order that contains both parties' language. And, for
- 8 example, Findings of Fact 1.11, you have to -- for the
- 9 Board members, you have to sort of -- where there are
- 10 track changes in addition to Mr. Lees' proposed language
- 11 and Ms. Lowy's proposed language combined. The sentence
- 12 doesn't make sense unless you take into consideration what
- is included in the track changes.
- And just to illustrate, if I don't do that, if I read
- 15 Findings of Fact 1.11, (as read) "When reassembling the
- 16 injection molding system, Husky technicians placed precut
- 17 wire in the cable trays, but did not connect the wire to
- 18 any of the various components." Actually that one makes
- 19 sense.
- 20 But some of them don't unless you take into
- 21 consideration the language that is in the track changes;
- 22 it doesn't necessarily make sense.
- 23 So the challenge -- and I'm just -- you know, and
- 24 Pam's going to make sure and keep me out of trouble here.
- 25 But here's our challenge is -- I appreciate the work of

- 1 the parties and your candor this morning in saying, "Hey,
- 2 we fundamentally have a disagreement in the language."
- 3 And I will stop talking at a certain point. Because
- 4 what's going to end up happening is they get to -- each
- 5 party -- the parties get to argue the merits of their
- 6 proposed final order, not what decision we rendered in
- 7 January, but the language in here.
- 8 And then it's our responsibility to consume their
- 9 arguments and consume not only these documents but the
- 10 initial proposed order as written by the ALJ and figure
- 11 out what is most accurate in terms of consistency wit the
- 12 Board's decision.
- 13 And if you recall, the Board in January we did not
- 14 weigh into the initial proposed order. What we did was
- 15 through motions seconded and carried affirmed the
- 16 citations but did not get into a weighty discussion on
- 17 the initial proposed order.
- And so it's a bit of a challenge, right? And Pam can
- 19 whenever it is appropriate after the arguments or before
- 20 the arguments offer what our options are as Board members
- 21 and what actions need to be taken or not taken.
- 22 ASSISTANT ATTORNEY GENERAL THOMURE: So if I could,
- 23 Madam Chair, you recall we spent some time at earlier
- 24 Board meetings trying to go through the findings of fact,
- 25 and that was a very painful exercise and took a lot of

- 1 time. And so we evaluated that, and I recommended that
- 2 the Board then make the findings and let the parties work
- 3 out the language of the findings. And so -- and usually
- 4 they are able to do so.
- We also have traditionally because there's three
- 6 months between the Board meetings have been requiring the
- 7 parties to take those three months, work out the -- see if
- 8 they can work out the findings. And if not, come before
- 9 the Board.
- I understand that these both parties were busy, and
- 11 these findings were just provided in the last few days --
- 12 proposed findings. What I'm suggesting is that the Board
- 13 members hear from each counsel in terms of why they think
- 14 -- in what language they are asking and the reasons why,
- 15 and then the Board can have a discussion regarding if
- 16 you're prepared to make a ruling to rule, if you want to
- 17 go through each finding, how you want to handle it, and
- 18 what our options are.
- 19 That's my suggestion.
- 20 CHAIRPERSON PREZEAU: Very good.
- 21 So -- yes. And it's my understanding that Ms. Lowy,
- 22 that you present first in terms of your proposed final
- 23 language for the proposed final order.
- 24 ASSISTANT ATTORNEY GENERAL LOWY: So as you all may
- 25 point, the Department prevailed in the appeal, and that's

- 1 why we were charged with the responsibility of preparing a
- 2 proposed final order -- findings of fact, conclusions of
- 3 law and final order.
- 4 So I went very carefully through the materials, and
- 5 one of the area of fundamental disagreement I would say --
- 6 and Mr. Lees can probably affirm that -- is the Department
- 7 uses the language "installation," the term "installation"
- 8 of the molding -- the injection molding machine. What the
- 9 company does, Husky prefers the term "assemble."
- 10 But when we look at the WAC's and we look at the
- 11 testimony of Mr. Matts, for instance, I recall him saying,
- 12 "We do this during every install." The WAC 296-46B-100
- 13 defines what "installation" means. And in this case,
- 14 Husky was installing parts of machinery.
- 15 So many of the changes involve a change from
- 16 "installation" to "assemble." And I don't think I'm
- 17 divulging a state secret when I tell you that part of this
- 18 kind of positioning ourselves for litigation maybe in
- 19 superior court and onward.
- 20 So I believe that the Department's language is
- 21 accurate. It reflects the testimony. And it reflects the
- 22 law.
- 23 And other blue material that you may note here are
- 24 additions. And the Department doesn't think that these
- 25 additions are relevant. The citations were issued for

- 1 work done, not for work not done.
- 2 So in affirming the citations, one affirms that the
- 3 inspectors were correct, observing particular tasks that
- 4 Husky employees were involved in and cited them because
- 5 they were not licensed and did not have a permit.
- 6 So adding findings of fact about tasks that somebody
- 7 else did is irrelevant and muddies the water and just
- 8 doesn't have any bearing on the citations. You are cited
- 9 for what you did, not for what you didn't do. So why have
- 10 it in the order?
- 11 The Department is willing to adopt the word
- 12 "technicians" instead of "employee." And in our original
- order -- proposed order we employ the term "Husky
- 14 employees." I think saying Husky technicians doesn't
- 15 really make much of a difference, but if it is going to
- 16 bring Mr. Lees to accept otherwise the Department's
- 17 proposed findings and conclusions of law, then the
- 18 Department is willing to amend that language. But
- 19 otherwise, we really stand by it because it is accurate.
- 20 It reflects what the members of the Board addressed on
- 21 January 25 and is really straightforward and conforms
- 22 with the testimony and with the citations and with the
- 23 law.
- 24 Thank you.
- 25 CHAIRPERSON PREZEAU: Thank you, Ms. Lowy.

- 1 Mr. Lees.
- 2 MR. LEES: Thank you.
- In reviewing the proposed findings of fact, I tried
- 4 not to stand on authorship or better terminology. I just
- 5 reviewed it primarily against the transcript. Because
- 6 what I remembered was this was kind of a novel issue.
- 7 This was just a quick review.
- 8 Husky Injection Molding fabricates this huge
- 9 component. There's a number of components in a PDP -- the
- 10 power distribution panel. It assembles it; it tests it in
- 11 its production facility in Canada. Then because it can't
- 12 find a box big enough to ship it in, it disassembles; it
- 13 premarks everything. And so it -- the act -- hence, the
- 14 reason why I focused on the term "reassembly" or
- 15 "assembly," which was the activity that was engaged in
- 16 that was observed by the inspector in this case.
- 17 And what I picked up on, really the changes are --
- 18 fall into really two or three areas. A) obviously capture
- 19 the determination by the Electrical Board here that the
- 20 citations should be reinstated, and so that was untouched.
- 21 Secondly, the Board in its deliberation, certain members
- 22 had a clear issue with the Administrative Law Judge's
- 23 determination that this was a power -- this fell under the
- 24 power generation exception. Do you remember that? I
- 25 think it's subheading 23. That was a nullity. So I

- 1 specifically wanted the findings of fact, conclusions of
- 2 law to reflect that.
- 3 But the focus it appeared to me was on the cable
- 4 trays, the installation of cable trays, the laying of
- 5 cable in that. There was no testimony that it was
- 6 connected, so it was undisputed that they were not
- 7 connected by these technicians. But they took these
- 8 precut cable trays, put them in there. And for the
- 9 inspector, I think that, in fact, that's in his report.
- 10 That's the first thing he noticed. "Yeah, that's
- 11 electrical work," whether it was precut or not. And I
- 12 know certain members of the Board had questions about
- 13 that.
- 14 And then secondly, with regard to the laying of the
- 15 cable or the placement of cable in there, which was power
- 16 cable, not communication, not the precut communication
- 17 wire.
- 18 So in going through, I had really a couple of
- 19 interests in mind was to get clarity for purposes of
- 20 future work by Husky and other fabricators who assemble
- 21 then disassemble and then reassemble, to provide some
- 22 clarity there. And then secondly, make sure there was
- 23 accuracy.
- 24 So in reviewing these, most of these take the term
- 25 "installation," which is frankly a conclusory term.

- 1 That's the term that's used in the law: electrical
- 2 installation. And part of the argument is what is
- 3 installation? And when you use that term in a finding of
- 4 fact, it's kind of in some ways meaningless for guidance.
- 5 What is an installation? Well, this is an installation.
- 6 What part of it is an installation? Is it the cable tray,
- 7 the laying of the cord, the reassembly, et cetera?
- 8 So I was careful in delineating those various
- 9 elements that were called out by Board members that were
- 10 of concern in this. Again, yes, for purposes of clarity.
- 11 So there's the assembly issue. I'm going through --
- 12 and I'm not going to go through item by item. But again,
- 13 technicians -- which I think is an important part because
- 14 at least one Board member was concerned with warranty
- 15 issues and making sure that the people that were doing the
- 16 reassembly were technicians at least. So that
- 17 clarification, which the Department has I appreciate
- 18 conceded. But it is reassembly. It is reassembly because
- 19 we're dealing with a fabricator.
- Now, I did not include a finding that reassembly is
- 21 not, quote, installation or is not covered work. I leave
- 22 that for future deliberations by this Electrical Board or
- 23 by an ALJ. But what I did zero in on that was clearly
- 24 electrical work requiring a permit was the cable, the
- 25 laying of the power cables and the cable trays. And so

- 1 that's what you see kind of throughout.
- 2 The additional findings were where you see there's
- 3 not a delineation and an addition. But -- for example, on
- 4 page 3, 1.14 and 1.15 I think are necessary to describe,
- 5 again, to create the factual background as to what went on
- 6 here. And this was a determination by the administration
- 7 law judge, which I didn't think was disturbed on appeal.
- 8 And specifically 1.15 as to what was done by the
- 9 electrical subcontractor, the certified electricians in
- 10 this case, which is the connection from the power source
- 11 to the power distribution panel there, the PDP, I thought
- 12 it was important to at least create for the record that
- 13 that was done by a certified electrician. In fact, the
- 14 record is that certified electrician or that company
- 15 called, notified the inspector. He's saying, "It looks
- 16 like there's some power cable that's being laid by these
- 17 folks at Husky Injection." So that's the new one, 1.15,
- 18 1.14.
- 19 And then 1.17, again, to draw a clear delineation,
- 20 even though in this case the Board will determine that
- 21 citations should have been issued in this case. We did
- 22 have the undisputed fact that there was a certified
- 23 electrical contractor there that was doing the power.
- 24 There's no question about that.
- 25 Again, then going to each of the citations on page 4,

- 1 just a clarification regarding reassembly. And I'm sorry,
- 2 now we're dealing with conclusions of law. My apologizes.
- The one I wanted to point out was 2.11. I have it at
- 4 the bottom of page 4. That, the Department in its
- 5 proposed findings of fact and conclusions of law got
- 6 wrong. They indicated that pursuant to its bid Husky
- 7 technicians laid the cable from the power hookup to the
- 8 PDP using this machine to power the wiring. That's not
- 9 the record, again. The undisputed requirements and the
- 10 bid specifications and the actual work performed is this
- 11 electrical subcontractor that did all that and didn't use
- 12 this power 2 wiring; they used their own wiring, whatever
- 13 it was. And in fact, as you recall, then there's conduit,
- 14 and it came down to the machine.
- 15 So that is not just a clarification but a correction
- 16 on 2.11.
- And you see in 2.12, the next page, again, this is
- 18 not power generation equipment which was clear from at
- 19 least my sifting through the order and I wanted to -- we
- 20 put that in there.
- 21 So that's really the explanation. And I'm more than
- 22 happy to go through each one. But the general correction,
- 23 if you will, on our part was to specify the type of work
- 24 that was done here, specify what the Board had problems
- 25 with, and also then comply with the Board's determination

- 1 that this is not power-generation equipment.
- 2 Down the road we may convince this Board that it's
- 3 something else or there may be some rulemaking. But one
- 4 of the discussion in the transcript was, This is not very
- 5 clear and maybe there needs to be some clarification down
- 6 the road. But you were faced with these facts, and so I
- 7 wanted to make the findings of fact, conclusions of law
- 8 just as clear as possible.
- 9 That's again what generally I did. I did not try to
- 10 do the usual attorney trick of changing everything. I
- 11 sent it back to Ms. Lowy in a red-line manner, nothing up
- 12 my sleeve so she knew exactly what I had issues with, and
- 13 ultimately that is placed before you. My apologies that
- 14 we couldn't work it out. We obviously have a lot of
- 15 respect for one another. We've been involved with these
- 16 types of disputes before. But I agree with her
- 17 assessment, that there is pretty fundamental issues that
- 18 the Board will have to, with all due respect, wrestle
- 19 with.
- I'd be glad to answer any questions or again address
- 21 specific changes.
- 22 CHAIRPERSON PREZEAU: So I'm looking at -- do Board
- 23 members have questions? We're going to have more
- 24 conversation obviously. I'm not --
- 25 Janet, are you --

- I mean, I'm -- it's a little bit -- because as I
- 2 said, this is a little bit of a rarity, this process. But
- 3 I want to ensure all folks that we'll have ample
- 4 discussion and opportunity for counsel to offer a
- 5 rebuttal, Ms. Lowy, if you're interested in that. But
- 6 also want to give an opportunity for Board members to
- 7 weigh in.
- 8 Janet, are you --
- 9 BOARD MEMBER LEWIS: No. I'll wait for the rebuttal.
- 10 CHAIRPERSON PREZEAU: Okay.
- 11 BOARD MEMBER JENKINS: I think that's -- I'll wait
- 12 also.
- 13 CHAIRPERSON PREZEAU: Is it -- am I mispronouncing
- 14 your name? Is it Ms. Lowy?
- 15 ASSISTANT ATTORNEY GENERAL LOWY: (Correcting
- 16 pronunciation) Lowy.
- 17 CHAIRPERSON PREZEAU: Lowy. Sorry. I apologize.
- ASSISTANT ATTORNEY GENERAL LOWY: No problem.
- 19 CHAIRPERSON PREZEAU: Ms. Lowy, did you want to give
- 20 a rebuttal or --
- 21 ASSISTANT ATTORNEY GENERAL LOWY: Yes.
- I would like to call your attention to WAC
- 23 296-46B-100. (As read) "An installation includes the act
- 24 of installing, connecting, repairing, modifying, or
- 25 otherwise performing work on an electrical system,

- 1 component, equipment, or wire except whatever is exempt
- 2 under WAC 296-46B-925."
- 3 So every piece of work that was performed involved
- 4 installation. And the reason the Department did not
- 5 accept the proposed amendments Husky submitted to us is
- 6 that the way it is drafted in the red-line or blue-line
- 7 draft here, it actually limits the scope of work that
- 8 comprise the citations. They did this. They did this.
- 9 They did this. It doesn't matter what they didn't do.
- 10 They still did what they did, and for that they were
- 11 cited.
- 12 MR. LEES: If I might?
- 13 CHAIRPERSON PREZEAU: Please.
- 14 MR. LEES: Again, installation is a conclusory term,
- 15 so I -- I think it's more appropriate as a conclusion of
- 16 law that X Y Z constitutes installation versus a finding
- 17 of fact that "so and so" installed something. It may be a
- 18 nominal difference.
- 19 But, for example, I think one of the proposed
- 20 findings was that Husky installed the power distribution,
- 21 the PDP, the panel.
- 22 CHAIRPERSON PREZEAU: Are you referring to the
- 23 initial order?
- MR. LEES: Initial order, yes.
- 25 And the testimony was that this was reassem -- that

- 1 it was reassembled. So is just placing it there, is that
- 2 installation? I would argue it's not.
- You can have as a conclusion of law -- and I left
- 4 that alone frankly in terms of whether or not the cross
- 5 connection is an installation. You'll see I didn't put
- 6 words in your mouth that it's not an installation. But I
- 7 did put in there that clearly use of cable trays and the
- 8 power, whether those power cords are connected or not
- 9 constitutes electrical installation. You'll see that even
- 10 in my findings of fact.
- 11 So I focused on what I perceived as the Board's
- 12 concern, kind of left the issue of assembly as to whether
- 13 or not that constitutes installation for another day. But
- 14 I didn't put words in the Board's mouth that that's not an
- 15 installation. I'll just be fair with you on that on the
- 16 record. I just left that alone. But I do think that is
- 17 quite different with the process that happened in this
- 18 case with regard to this heavy equipment supplier. So I
- 19 did use the word "installation" where I felt was
- 20 appropriate.
- 21 CHAIRPERSON PREZEAU: Janet.
- 22 BOARD MEMBER JANET: I think you both mentioned that
- 23 there may be something incorrect in both of the orders
- 24 here. On 1 1 -- 1.13, Mr. Lees, you said that Husky did
- 25 not lay any wire for the main power hookup. And that

- 1 again appears -- you know, there are apparently two
- 2 different types of cable, the main power cable and other
- 3 kinds of cable. And that appears again in 2.11 that they
- 4 -- that Husky did not lay the cable for the main power.
- 5 However, Ms. Lowy's -- the opposite is stated in both
- of those sections that they did. And in 1.13 Husky laid
- 7 the cable for the main power hookup and again in 2.11.
- 8 So I want to -- I would like that clarified in the
- 9 record what was actually said.
- 10 MR. LEES: As I pointed out in my initial remarks,
- 11 that was -- it might have been a clear error that there
- 12 was an electrical subcontractor that took the PDP,
- 13 whatever they did with that, whether connecting the
- 14 conduit. They provided the wire. And it's undisputed in
- 15 the record that that occurred. It also was subject to the
- 16 bid documents and the award. They say, "We're not" --
- 17 this is Husky talking. "We're not doing the power
- 18 source." That is permitted work. It requires a permit.
- 19 It requires inspection. And that's why the electrical
- 20 subcontractor did that. Hence, that's why I made the
- 21 correction in my findings -- my proposed findings.
- ASSISTANT ATTORNEY GENERAL LOWY: And that's why the
- 23 Department is addressing what Husky actually did and not
- 24 what somebody else did. Because what somebody else did, a
- 25 licensed contractor in Washington state, isn't relevant to

- 1 the citations. I mean, they -- there is testimony in the
- 2 record that -- and in the bid which is Exhibit G that they
- 3 laid in the cable for the main power hookup. They did not
- 4 do the hookup, you know, the actual energizing. But they
- 5 did all the installation to bring it about to where
- 6 somebody can plug it in. I hope that's the right word ...
- 7 professionally speaking.
- 8 BOARD MEMBER LEWIS: My question wasn't about the
- 9 hookup, but who laid the main power cable in the tray.
- 10 So you clarified that Husky employees actually laid
- 11 the main power cable.
- 12 ASSISTANT ATTORNEY GENERAL LOWY: Yes, that is
- 13 correct.
- 14 BOARD MEMBER LEWIS: Thank you.
- 15 MR. LEES: And our position is they did not. The
- 16 record's clear that they did not. They didn't lay -- what
- 17 they laid was the cable from the PDP, the brains, to the
- 18 other components. They didn't hook them up. But our
- 19 proposed findings of fact indicate that even without a
- 20 hookup, that's quote "electrical work" according to the
- 21 Board. But there's a fundamental disagreement. And I
- 22 thought the record was clear; they did not have anything
- 23 to do with the power source. That was up to the
- 24 electrical subcontractor.
- 25 BOARD MEMBER NORD: Madam Chair?

- 1 CHAIRPERSON PREZEAU: Go ahead.
- 2 BOARD MEMBER NORD: I am confused.
- 3 CHAIRPERSON PREZEAU: Well -- and that's sort of --
- 4 and I think what's happening here is --
- 5 BOARD MEMBER NORD: Well, can I point out something
- 6 here?
- 7 CHAIRPERSON PREZEAU: Sure.
- 8 BOARD MEMBER NORD: Okay.
- 9 CHAIRPERSON PREZEAU: What are you looking at?
- 10 BOARD MEMBER NORD: Well, first of all, Mr. Lees,
- 11 you're -- if I understand you correctly, you're saying
- 12 that Husky did not install the power cables into the
- 13 trays, correct?
- MR. LEES: No. They did in the cable trays, they
- 15 did, yes. If by "install," you mean laying in there, they
- 16 precut or cut them, put them in there. And then the
- 17 electrical subcontractor actually connected them. But
- 18 they did in the cable trays.
- 19 And what we're arguing about now is the power source,
- 20 the power source to the PDP.
- 21 BOARD MEMBER LEWIS: No, that's not my question.
- MR. LEES: Oh, I apologize.
- 23 BOARD MEMBER LEWIS: Laying it in the tray. That was
- 24 my question.
- MR. LEES: I agree. And my findings -- proposed

- 1 findings of fact indicate that, that they did lay it in
- 2 and that it constitutes installation. But the finding
- 3 that you were questioning -- and I apologize. Which one
- 4 was that?
- 5 BOARD MEMBER LEWIS: 2.11.
- 6 BOARD MEMBER BAKER: 1.11.
- 7 MR. LEES: 1.11, that's correct. And my proposed
- 8 findings indicated that they replaced the precut wire in
- 9 there. And that -- ultimately in the conclusion of law,
- 10 that constitutes installation.
- BOARD MEMBER NORD: Because on page 6 on 2.24, you
- 12 changed the wording to say (as read), "In the present
- 13 case, Husky installed cable trays and laid power wire
- 14 within the cable trays without obtaining an inspection and
- 15 approval from the authorized representative of the
- 16 Department as required. Husky performed this electrical
- installation work" -- and you've added "this electrical"
- 18 -- "installation work that is required to be licensed as
- 19 Husky was not exempt from the licensing requirement.
- 20 Husky was not exempt from the permitting requirements.
- 21 Husky violated RCW 19.28.101."
- MR. LEES: Yes, that's my language. That's just a
- 23 clarification just, again, for future guidance as to what
- 24 clearly constitutes an install -- you know. At least is a
- 25 partial definition of an installation is the laying of

- 1 cable, whether it's connected or not.
- 2 The concern I had -- let's see -- the one that I took
- 3 issue with was 2.11 at the bottom of 4. And the reason I
- 4 changed that, I said, "... Husky's technicians did not lay
- 5 in the cable for the main power hookup using factory
- 6 precut Machine 2 power wiring." By that, I was talking
- 7 about the power supply to the PDP. The record is clear
- 8 that that was an electrical subcontractor that did that.
- 9 And what the inspector took issue with was the laying of
- 10 cable from the PDP, even though it wasn't hooked up to
- 11 power, by laying that in the cable tray, that constitutes
- 12 an installation. And I left that alone. That was --
- 13 (inaudible) -- sign off on this; that's a determination of
- 14 agreement. For purposes of this decision, that's
- 15 installation -- electrical installation.
- 16 CHAIRPERSON PREZEAU: Jason.
- 17 BOARD MEMBER JENKINS: Madam Chair, the way I
- 18 understand this happened was they had a electrical
- 19 contractor come in, hook up the PDP, and then they found
- 20 that they could not run the cables the way they wanted to,
- 21 so they installed a cable tray and dropped in the power
- 22 wires from the PDP to the individual components out there.
- 23 And my understanding -- they keep calling it communication
- 24 wires, but they're actually power cables to run motors.
- 25 They're not just communication wire; it's actual power to

- 1 run motors.
- 2 And so I don't know if we're supposed to go through
- 3 and itemize every one of these lines, but in a big picture
- 4 I disagree with Mr. Lees' comments about reassembly. I do
- 5 believe it's still installed. Everything they did was
- 6 installing the system.
- 7 And I kind of made a couple notes here, but that --
- 8 I think it's a big picture there that I'm not sure if
- 9 we're supposed to send them back to them and have them
- 10 reformat again.
- 11 CHAIRPERSON PREZEAU: Well, what's happening here
- 12 just for clarification is the parties -- Ms. Lowy and
- 13 Mr. Lees are saying, "Hey, Electrical Board, you ruled on
- 14 this. And we are unable to render a proposed final order
- 15 that we can agree on." So they're asking us as the
- 16 tribunal of record to make that determination of which --
- 17 what the proposed -- what our proposed final order or our
- 18 final order going forward what it looks like, right? So
- 19 it can be a number of things.
- It can be, hey, we want to take Mr. Lees' proposed
- 21 final order in its entirety. We want to take the
- 22 Department's proposed final order in its entirety. Or we
- 23 want to create a mish-mash of the language of the two
- 24 parties and have our own proposed final order.
- 25 Is that right?

- 1 ASSISTANT ATTORNEY GENERAL THOMURE: Correct.
- BOARD MEMBER JENKINS: So to add that information, I
- 3 think she's -- Ms. Lowy's correct by saying that the other
- 4 information about the electrical contractors is irrelevant
- 5 here. It shouldn't -- there's no reason to have it in
- 6 here.
- 7 I propose that we have them go back and rechange this
- 8 -- or agree with that it is installed and change the
- 9 wording to make that happen throughout the whole system,
- 10 and remove the items with anything irrelevant such as
- 11 electrical contractor being involved, and make sure it's
- 12 clear that yes, the PDP was installed by a electrical
- 13 contractor. So anything beyond that is not brought up,
- 14 but everything from the PDP out to the location is what
- 15 we're disputing and what we're calling illegal work.
- 16 Does that make sense?
- 17 ASSISTANT ATTORNEY GENERAL THOMURE: Well, the Board
- 18 can direct that in a motion and the Board approves, that
- 19 is one option. The Board members can say, "We have
- 20 decided that the term should be 'installed' versus
- 21 'reassembled' and that 'this' and 'this'" -- and then go
- 22 back -- unless you want -- that is an option.
- 23 And so just for the Board's edification, the statute
- 24 provides that the findings and conclusions on -- there
- 25 must be a finding and a conclusion on all material issues

- 1 of fact of law or law to support the cited regulation.
- BOARD MEMBER JENKINS: Would you like me to put that
- 3 in the form of a motion or ...
- 4 CHAIRPERSON PREZEAU: Yeah, because that was a
- 5 proposal. I just want to --
- 6 BOARD MEMBER JENKINS: I know. I just -- I'd rather
- 7 hear from everyone else too, so I'm not making my own in a
- 8 bubble here.
- 9 CHAIRPERSON PREZEAU: Alice.
- 10 BOARD MEMBER PHILLIPS: I understand what you're
- 11 saying.
- 12 And I'm kind of going back through the transcript
- 13 here, and in numerous places it talks about -- even your
- 14 witness is referring to it as an installation.
- 15 So my proposal -- and I'd like to hear from everybody
- 16 else too is to simply accept Ms. Lowy's --
- 17 CHAIRPERSON PREZEAU: The Department's proposed ...
- 18 BOARD MEMBER PHILLIPS: -- the Department's proposed
- 19 findings.
- 20 BOARD MEMBER NORD: And I also concur with that. I'm
- 21 not comfortable with Mr. Lees' document.
- I would propose to the Board that we consider the
- 23 Department's proposal, Ms. Lowy's, as a motion.
- 24 BOARD MEMBER WARD: I agree with that too, with the
- 25 change the technician that you mentioned because there was

- 1 an agreement on that.
- 2 BOARD MEMBER PHILLIPS: Is that a motion?

3

4 Motion

5

- 6 BOARD MEMBER NORD: I will make that as a motion.
- 7 BOARD MEMBER BURKE: I'll second.
- 8 ASSISTANT ATTORNEY GENERAL THOMURE: With the
- 9 amendment -- the friendly amendment?
- 10 BOARD MEMBER NORD: With the friendly amendment. I
- 11 agree with that 100 percent.
- 12 CHAIRPERSON PREZEAU: So -- and I apologize. I'm
- 13 trying to keep track of what the Board is doing and make
- 14 sure that I have answered the questions that have
- 15 developed in my mind.
- 16 But it is my understanding that the motion that is
- 17 before the Electrical Board right now is to adopt the
- 18 Department's proposed final order as written.
- ASSISTANT ATTORNEY GENERAL THOMURE: With the change
- 20 to the word "technicians."
- 21 CHAIRPERSON PREZEAU: Oh, thank you. With the --
- 22 thank you very much -- with changing the "employees" to
- 23 "technicians."
- 24 ASSISTANT ATTORNEY GENERAL LOWY: Thank you.
- 25 CHAIRPERSON PREZEAU: Discussion on the motion?

- I need to look at one thing before I call for the
- 2 question.
- 3 MR. LEES: Could I add just --
- 4 CHAIRPERSON PREZEAU: And there was multiple seconds?
- 5 Yes? Okay.
- 6 So there's one thing that I need to look at.
- 7 MR. LEES: Could I make a comment while you're
- 8 looking?
- 9 Because, again, back to Member Lewis' comment, 2.11
- 10 of the proposed says (as read), "Pursuant to its bid,
- 11 Husky employees laid in the cable for the main power
- 12 hookup using factory precut Machine 2 power wiring."
- So again, maybe even under Ms. Lowy's concern with
- 14 things that Husky did not do, it's clear that Husky did
- 15 not do that. So that's power supply to PDP.
- 16 And back to I think it's Member Jenkins, the focus
- 17 should be the PDP to the various components.
- 18 So I just point out that that's erroneous.
- 19 ASSISTANT ATTORNEY GENERAL THOMURE: So a point of
- 20 order. There is a motion, there is a second. There needs
- 21 to be discussion. And that motion needs to be resolved.
- 22 CHAIRPERSON PREZEAU: So ...
- 23 BOARD MEMBER JENKINS: Madam Chair?
- 24 CHAIRPERSON PREZEAU: Jason.
- 25 BOARD MEMBER JENKINS: I'd like to make an amendment

- 1 to the motion to add in that Husky did not supply power to
- 2 the PDP, only from the PDP to the actual devices.
- CHAIRPERSON PREZEAU: So here's the -- so this is
- 4 exactly what I was actually looking at, and this is --
- 5 because if you look at the language that is in the
- 6 Department's proposed final order in noncompliance
- 7 citation ending in 694, 2.11, there's a bit of a mash-up
- 8 happening here, right? Because here's the -- because --
- 9 it's on page 4, 2.11. Because it's -- the reason I say
- 10 mash-up is when it says, "Pursuant to its bid, Husky's
- 11 employees laid in the cable" which should be -- really
- 12 should say "laid cable" or -- you know, because it's cable
- 13 tray. And they did not -- what is not in dispute is that
- 14 -- I think it was Northwest -- I can't remember the name
- 15 of the electrical certified contractor, but they provided
- 16 the power to the machine.
- 17 And then as you indicated, Jason, and I don't think
- 18 there's any disagreement that from the power distribution
- 19 panel was communication cabling and power cabling to the
- 20 other components including motors, and that's what's in
- 21 the cable tray, and it's that's Machine 2 cable, right?
- 22 BOARD MEMBER JENKINS: Yes.
- 23 CHAIRPERSON PREZEAU: So this -- so what we frankly
- 24 need to do here is clarify this language to make sure that
- 25 it is clear. Because it is -- we are in agreement. All

- 1 parties I think are in agreement that Husky technicians
- 2 did not provide the primary power, but it was the power
- 3 between the pieces -- the devices on the machine.
- 4 ASSISTANT ATTORNEY GENERAL LOWY: If I may just -- I
- 5 have a comment here.
- 6 I think that with the language and maybe that is
- 7 unclear, Husky's employees laid in the cable for the main
- 8 power hookup using -- they prepared and they readied it.
- 9 It was -- everything they did, all the installation short
- 10 of the actual energizing. I hope I'm not adding confusion
- 11 to --
- 12 MR. LEES: You are --
- 13 ASSISTANT ATTORNEY GENERAL THOMURE: Wait, wait.
- MR. LEES: -- because you're contrary to the record.
- 15 ASSISTANT ATTORNEY GENERAL THOMURE: Wait, wait.
- 16 MR. LEES: They did not. They didn't touch any wire
- 17 here to the PDP.
- 18 ASSISTANT ATTORNEY GENERAL THOMURE: I think there
- 19 needs to be -- we have to have -- we have to follow the
- 20 parliamentary procedures. We have a motion. We have a
- 21 second. We now have a proposal to amend the final
- 22 solution the maker of the motion needs to address and the
- 23 Board is having discussion on the motion. And I believe
- 24 the Board needs to focus on those motions. You need to
- 25 resolve them or if you need additional information. But

- 1 -- then the Board may ask for additional clarification.
- 2 CHAIRPERSON PREZEAU: Dominic.
- BOARD MEMBER LEWIS: Madam Chair, aren't we
- 4 discussing the amendment which -- is that what's on the
- 5 floor right now, --
- 6 CHAIRPERSON PREZEAU: Yes.
- 7 BOARD MEMBER LEWIS: -- discussing the amendment
- 8 about the cable from the PDP?
- 9 CHAIRPERSON PREZEAU: Yes.
- BOARD MEMBER LEWIS: All right. So can we have that
- 11 discussion about the PD -- the cable -- about the -- from
- 12 the PDP.
- 13 ASSISTANT ATTORNEY GENERAL THOMURE: I need to
- 14 clarify -- or we need -- the Board needs to clarify. Has
- 15 that friendly amendment been accepted by the motion maker?
- 16 CHAIRPERSON PREZEAU: That is my understanding.
- 17 BOARD MEMBER NORD: I will agree with it.
- 18 CHAIRPERSON PREZEAU: Which is why we're attempting
- 19 to have discussion on -- right?
- 20 Dominic.
- 21 BOARD MEMBER BURKE: We use terminology that I think
- 22 electrically we understand and use something such as
- 23 secondary side of the PDP. And I think we can take care
- 24 of this main power discussion in this argument or this
- 25 lack of clarity, if you will.

- 1 Don't even bring up the single source connection from
- 2 the contractor. That's irrelevant. We're not focusing on
- 3 that. We're focusing from the PDP out. And if we took
- 4 2.11 and we struck, you know, the main power hookup and
- 5 inserted something along the lines of secondary from the
- 6 PDP to the field, I think we could still, you know, handle
- 7 the motion and possibly address the amendment in a
- 8 somewhat clear manner.
- 9 It's the discussion. I just -- because there could
- 10 be main power on the secondary side of the PDP --
- 11 CHAIRPERSON PREZEAU: I understand.
- 12 BOARD MEMBER BURKE: -- to the motor or main power --
- 13 CHAIRPERSON PREZEAU: That's what's causing the
- 14 confusion.
- 15 BOARD MEMBER BURKE: -- to the source. So we need
- 16 to I think separate that and look at the system --
- 17 (inaudible)
- 18 BOARD MEMBER NORD: I think both parties are in
- 19 agreement with that. The feeders were provided by the
- 20 contractor.
- 21 BOARD MEMBER BURKE: Understood. So that's an
- 22 irrelevant discussion. We need to focus on how to change
- 23 that, the second PDP or some form of that.
- I think that adds a lot of clarity.
- 25 BOARD MEMBER BAKER: From the PDP to the equipment.

- 1 BOARD MEMBER BURKE: Yes. Field wiring PDP to
- 2 equipment, however you want to --
- BOARD MEMBER BAKER: Husky employees installed
- 4 prefabricated cable from the PDP to the equipment. They
- 5 didn't connect them; they just installed them.
- 6 BOARD MEMBER JENKINS: Madam Chair? I --
- 7 CHAIRPERSON PREZEAU: Just a minute.
- 8 BOARD MEMBER JENKINS: Sorry.
- 9 CHAIRPERSON PREZEAU: Jason.
- 10 BOARD MEMBER JENKINS: I think our bigger picture or
- 11 issue is maybe Ms. Lowy, I -- you may understand what the
- 12 thing was is the power to the PDP was not -- is off the
- 13 table. That is not -- they didn't even lay cable in for
- 14 that.
- 15 ASSISTANT ATTORNEY GENERAL LOWY: Whatever the
- 16 findings contains, that is the word that was done by Husky
- 17 staff.
- 18 BOARD MEMBER JENKINS: And that's after the PDP. The
- 19 stuff up to there has nothing to do with Husky employees.
- 20 That's the electrical contractor installed all of that.
- I think that's our biggest hurdle I think we're
- 22 running with this. So if we can make sure that's clear
- 23 that only the stuff after the PDP is what's included in
- 24 2.11 currently, whatever it takes to do that. That's part
- of the discussion, right?

- 1 CHAIRPERSON PREZEAU: Janet.
- BOARD MEMBER LEWIS: It appears in 1.13 and 2.11 in
- 3 Ms. Lowy's.
- 4 The confusion is the term "main power," main power
- 5 versus secondary power or ...
- 6 BOARD MEMBER BAKER: Madam Chair?
- 7 CHAIRPERSON PREZEAU: So it is my under -- so here's
- 8 -- I want to make sure we preserve a good record. And I
- 9 think that -- so the motion -- the amended motion that is
- 10 in front of us as I understand it is to -- and I just want
- 11 to keep clarity -- is to adopt the Department's proposed
- 12 final order with one amendment being that where it says
- 13 "employees" to have the alteration -- or the amendment of
- 14 "technicians."
- 15 What I believe is becoming clear is that it is
- 16 possible that the -- I would like to take a vote on this
- 17 motion. And if it is -- because I think that the -- it's
- 18 possible that there's more work that needs to be done.
- 19 BOARD MEMBER NORD: Madam Chair, if I withdraw the
- 20 motion and, you know, offer another one and move -- with
- 21 the rework into it, would that be easier?
- 22 CHAIRPERSON PREZEAU: Well, I think it needs some --
- 23 I think we vote on the motion and then figure out what
- 24 happens after that if anything needs to happen.
- 25 Does that make sense?

- 1 Janet.
- BOARD MEMBER LEWIS: Well, we haven't voted on the
- 3 amendment yet. I would like to hear the amendment as
- 4 stated, which I heard the words which seem clear I thought
- 5 was we were replacing the words "for the main power" with
- 6 "from the PDP to the equipment." Was that what was --
- 7 BOARD MEMBER JENKINS: In general speak, yes, as far
- 8 as the amendment portion of the original motion. Yes.
- 9 CHAIRPERSON PREZEAU: So did that amendment get
- 10 seconded?
- 11 BOARD MEMBER NORD: Yes, I believe it did.
- 12 CHAIRPERSON PREZEAU: Okay. So let me just see if
- 13 I'm tracking.
- 14 So in the discussion on that -- so now it's been
- 15 amended twice, right? is Janet just identified that there
- 16 is additional work that has to get -- or there's some
- 17 additional language that maybe needs to be addressed.
- 18 Did I hear you correctly?
- 19 BOARD MEMBER LEWIS: I don't think it's been amended
- 20 twice. I think there's the original motion to accept the
- 21 Department's proposed final order with -- that was the
- 22 motion, then the amendment to the motion was to change the
- 23 wording and --
- 24 CHAIRPERSON PREZEAU: For technicians.
- 25 BOARD MEMBER LEWIS: Oh, technicians, that's correct.

- 1 I'm sorry.
- 2 CHAIRPERSON PREZEAU: And then the --
- BOARD MEMBER LEWIS: Then the second amendment was to
- 4 change the wording from "the main power" to "from the PDP
- 5 to the equipment in 1.13 and 2.11.
- 6 ASSISTANT ATTORNEY GENERAL THOMURE: Well, the second
- 7 amendment only dealt with 2.11. There's been discussions
- 8 now about -- raised about that it also needs to be changed
- 9 in 1.13. That's what we need to clarify.
- 10 CHAIRPERSON PREZEAU: Yeah. And the other thing
- 11 that's getting incredibly high risk is because Milton
- 12 (addressing court reporter), I see you -- you're almost
- 13 out of paper.
- 14 THE COURT REPORTER: We can go for another 5, 10
- 15 minutes -- 5 minutes.
- 16 CHAIRPERSON PREZEAU: So that's the reason why I was
- 17 trying to call some focus -- or some clarity here is to
- 18 understand where we're at. And it feels like this process
- 19 is getting a bit out of control, right? And what I mean
- 20 by that is -- and this is why I was very cautious in the
- 21 beginning is to make sure that -- you know, we want -- our
- 22 goal is to render a valid and clear decision -- decisions.
- 23 And I am uncomfortable with the amount of time that I have
- 24 had to review the documents in front of us and compare
- 25 them to the -- I mean, I have the transcripts from the

- 1 October -- or the January meeting. I have the proposed
- 2 final order. I have a copy of it from the ALJ. I feel
- 3 uncomfortable with the amount of time that I've had to
- 4 review these documents and render a what I feel confident
- 5 -- a decision that I feel confident about. That's where
- 6 I'm at.
- 7 And so what I would like to do or what I think is the
- 8 cleanest thing at this moment is to restate the motion,
- 9 render a decision, and take a break.
- 10 ASSISTANT ATTORNEY GENERAL THOMURE: You have to call
- 11 for the motion -- vote on the motion that's pending. You
- 12 need to resolve that.
- 13 CHAIRPERSON PREZEAU: Agreed. So the Board -- all
- 14 the Board members, the motion that is in front of us is to
- 15 affirm the -- is to adopt the proposed final order as
- 16 offered by the Department with two amendments. One of
- 17 them being everywhere where it says "employees" of Husky
- 18 to replace the word "employees" with "technicians." And
- 19 then in noncompliance citation ending in 2694 dot 11 to
- 20 change the language to "Pursuant to its bid, Husky's
- 21 technicians installed the cables using factory precut
- 22 Machine 2 wiring to the ancillary devices" ...
- BOARD MEMBER JENKINS: From the PDP.
- 24 CHAIRPERSON PREZEAU: ... "from the PDP."
- 25 All those in favor, signify by saying "aye."

- 1 THE BOARD: Aye.
- CHAIRPERSON PREZEAU: Okay, we're going to have to
- 3 have hands. Up high. One, two, three, four, five, six,
- 4 seven, eight, nine.
- 5 All those opposed signify by saying -- or by raising
- 6 your hand.
- 7 One, two. Two. Motion carries.

9 Motion Carried

- 11 CHAIRPERSON PREZEAU: So take a break?
- ASSISTANT ATTORNEY GENERAL THOMURE: Well, we haven't
- 13 resolved with the parties.
- 14 What I would suggest, either Ms. Lowy can -- you can
- 15 put the language in or you can e-mail it to me, and I will
- 16 insert the language from the transcript. Or actually, why
- 17 don't you insert the language, sign off on it, and then
- 18 get me the order.
- 19 CHAIRPERSON PREZEAU: Well, and the other thing that
- 20 I would suggest is -- and I know -- and this is why I want
- 21 to take a break because Milton (the court reporter) is
- 22 running out of paper, or we just stop talking and let
- 23 Milton load his paper -- is because we have identified
- 24 that there is inconsistent language now in the findings of
- 25 fact 1.13, I don't think that our work's done.

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- 1 ASSISTANT ATTORNEY GENERAL THOMURE: Well, it is.
- 2 The motion was to accept the order --
- 3 CHAIRPERSON PREZEAU: Oh, you're correct.
- 4 ASSISTANT ATTORNEY GENERAL THOMURE: -- as proposed
- 5 with those two amendments, and it's passed.
- 6 CHAIRPERSON PREZEAU: Correct.
- 7 MR. LEES: Just for clarification, 1.13 remains as
- 8 is?
- 9 CHAIRPERSON PREZEAU: That is correct.
- 10 MR. LEES: It's inconsistent with 2.11.
- 11 CHAIRPERSON PREZEAU: That is correct.
- 12 MR. LEES: To Ms. Lewis' point.
- Maybe we'll voluntarily agree to clean it up.
- 14 CHAIRPERSON PREZEAU: Very good.
- 15 Well, I appreciate the parties' time and efforts to
- 16 arrive at a mutually agreeable conclusion. And thank you
- 17 for your time this morning. And thanks, Board members.
- 18 So let's take a break and let's try to come back at
- 19 -- you know that lunch is coming. So we'll come back at
- 20 ten minutes after 11:00. Thank you.

22 (Recess taken.)

- 24 CHAIRPERSON PREZEAU: Okay. If we could -- I would
- 25 like to reconvene the April 26, 2018, Electrical Board

- 1 meeting be called to order.
- 2 And we -- so we -- or just to focus my attention,
- 3 we're still under the appeals. And I neglected to say --
- 4 so just to clarify, agenda item 3.a., which is Kirby
- 5 Electric, Inc., and Douglas E. Kirby and citations ending
- 6 in 208 and 211 have been continued to the October meeting,
- 7 and the parties are in agreement on that. So it's not
- 8 under our consideration.
- 9 MR. LEES: That's the annual meeting in Hawaii,
- 10 correct?
- 11 ASSISTANT ATTORNEY GENERAL THOMURE: We are moving it
- 12 back to Pasco.
- 13 CHAIRPERSON PREZEAU: Okay. So we just rendered a
- 14 decision in the Husky Injection Molding, agenda item 3.b.

16 Item 3.c. Kirby Electric, Inc., and Douglas E. Kirby

- 18 CHAIRPERSON PREZEAU: And so now we're under 3.c.,
- 19 which is Kirby Electric, Inc., and Douglas E. Kirby with
- 20 citations ending in 7017 and 7018.
- 21 And so the parties have assembled. And I think --
- 22 David.
- 23 BOARD MEMBER CORNWALL: Madam Chair, I need to excuse
- 24 myself at this point.
- 25 CHAIRPERSON PREZEAU: Okay. So let the record

- 1 reflect that you are recusing yourself in the matter we
- 2 just read. Very good.
- 3 So good morning. My name is Tracy Prezeau, and I am
- 4 the Chair of the Electrical Board. The matter before us
- 5 today is an appeal in the matter of Kirby Electric and
- 6 Douglas Kirby, L & I docket number 01-2017-LI-00351.
- 7 This hearing is being held pursuant to due and proper
- 8 notice to all interested parties in Tacoma, Washington on
- 9 April 26, 2018, at approximately 11:15 a.m.
- This is an appeal from a proposed decision and order
- issued by the Office of Administrative Hearings on
- 12 November 9, 2017. It is my understanding that the
- decision upheld citations and notice EJORP07017 and
- 14 EJORP07018 issued by the Department of Labor and
- 15 Industries on September 8, 2016. It is further my
- 16 understanding that the appellant has timely appealed that
- 17 decision to the Electrical Board.
- And at this time, the appellant is not present but
- 19 is present through counsel in Mr. Lees. And the
- 20 Department is present and represented by Assistant
- 21 Attorney General ...
- 22 ASSISTANT ATTORNEY GENERAL GREER: Lucretia Greer.
- 23 CHAIRPERSON PREZEAU: Yeah, Ms. Greer. Thank you
- 24 The Electrical Board is the legal body authorized by
- 25 the legislature to not only advise the Department

- 1 regarding the electrical program, but to hear appeals when
- 2 the Department issues citations or takes some other
- 3 adverse action regarding an electrical license or
- 4 certification or installations.
- 5 The Electrical Board is a completely separate entity
- 6 from the Department and as such will independently review
- 7 the action taken by the Department. When the Department
- 8 issues penalties that are appealed, the hearing is
- 9 assigned to the Office of Administrative Hearings to
- 10 conduct the hearing pursuant to the Administrative
- 11 Procedures Act. The ALJ who conducts that hearing then
- 12 issues a proposed decision and order. If either party
- 13 appeals, that decision is subject to review by the
- 14 Electrical Board. Please keep in mind that while our
- 15 review is de novo, we sit in the same position as the
- 16 administrative law judge and will review the entire record
- 17 regardless of whether a certain piece of evidence is
- 18 referenced by the ALJ. We are bound by the evidence in
- 19 the record and no new evidence can be submitted at this
- 20 hearing.
- 21 Each party will be given approximately 15 minutes
- 22 today to argue the merits of your case. Any Board member
- 23 may ask questions, and the time may be extended at the
- 24 discretion of the Board.
- 25 At the conclusion of the hearing, the Board will

- 1 determine if the findings and conclusions reached by the
- 2 ALJ are supported by the facts and the rules pertaining to
- 3 licensing, supervision, certification and electrical
- 4 installation.
- 5 Any questions before we undertake this matter?
- And Mr. Lees, just to keep me on track, you're the
- 7 appealing party?
- 8 MR. LEES: I am.
- 9 CHAIRPERSON PREZEAU: And so as such you would
- 10 present first.
- 11 MR. LEES: That's correct. Thank you.
- 12 Any other comments? Or should I jump in?
- 13 CHAIRPERSON PREZEAU: Please jump in.
- MR. LEES: Okay. Again, for purposes of the record,
- 15 My name's Judd Lees -- L-E-E-S. I am representing both
- 16 Kirby Electric and Douglas Kirby in this appeal.
- 17 The citations were issued pertaining to some work
- 18 that was performed on August 24, 2016. And our appeal
- 19 today is twofold, that the nature of the work that was
- 20 performed prior to issuance of a permit that day on August
- 21 24th was not strictly speaking electrical installation
- 22 work, and secondly, even if it was, that both parties,
- 23 good faith compliance with the governing statutes in both
- 24 the WAC's and the RCW's should result in non-issuance of
- 25 two citations at issue.

- 1 The facts are straightforward. Opposing counsel, the
- 2 assistant attorney general in preparing her response
- 3 correctly pointed out we did not take issue with any of
- 4 the findings of fact; it was solely with the conclusions
- 5 of law.
- 6 Kirby Electric has both a service department as well
- 7 as an installation department. They received a phone call
- 8 the night before the work at issue relating to problems
- 9 with an RTU, a roof-top unit. Assuming that it was merely
- 10 a service issue, a team of two electricians was sent out.
- 11 The journeyman electrician had some Class B permits in the
- 12 event they were needed or perhaps no permit was needed.
- 13 At the hearing we talked about the variety of things that
- 14 they could have encountered.
- 15 When they went and inspected the RTU at the location,
- 16 they determined that it would require some electrical
- 17 installation work, that it would be permitted; it would
- 18 require a permit. At that point the journey-level
- 19 electrician left to obtain a permit back at Kirby
- 20 Electric. They have an individual who obtains those on
- 21 behalf of the electricians ideally normally a new
- 22 construction before the worker goes out to the job site,
- 23 and they have the permit in hand. But again, in this
- 24 situation they were unaware that a permit would be
- 25 required.

- 1 So the journey-level person is off. The apprentice
- 2 that is remaining -- again, this is undisputed facts --
- 3 was involved in some hanging of some conduit.
- 4 An ECORE inspector happened to come into the area and
- 5 observed the individual doing the work, called him down,
- 6 asked him both about his certification and the permit.
- 7 And the individual then handed the phone, called the
- 8 journey-level person who was obtaining both some
- 9 additional materials but also the permit, and they got on
- 10 the phone, and he explained that he was in the process of
- 11 getting the permit.
- 12 It's undisputed that the permit was obtained roughly
- 13 15 minutes -- 10 to 15 minutes after the inspector was
- 14 there. And obviously this was not a situation where,
- 15 again, an electrician saw an inspector, took off to get a
- 16 permit, knew they were in the wrong; this is -- they were
- in the process of getting the permit.
- And so, again, there's this quick kind of bang bang.
- 19 The inspector comes. The permit is obtained. And the
- 20 inspector did an investigation, determined that this was
- 21 work requiring a permit. There were no permit at the time
- 22 it was commenced; and therefore, two citations were
- 23 issued.
- 24 Our argument and the argument we made at hearing is
- 25 that first, under the strict definition of what is work

- 1 that requires a permit, I questioned the inspector with
- 2 regard to WAC 296-46B-901, specifically subheading (1) (as
- 3 read), "Electric permit is required when inspections
- 4 cannot be made -- or are to be made, equipment is to be
- 5 energized and services connected." Neither of those three
- 6 took place in this case.
- 7 I know the Department's position is that that's --
- 8 those aren't the only times that a permit is required
- 9 before that. But again, the Department's position at the
- 10 time of the hearing and has been throughout the permit is
- 11 linked to an inspection. Clearly no inspection here.
- 12 What the individual was just to do was just to look
- 13 at -- get up on a manlift to look at the conduit. No wire
- 14 -- well, at least there was no testimony from the
- 15 Department that any wire was pulled through that conduit.
- 16 So that's -- those are the facts. And my argument
- 17 very briefly is, again, at least under the definition of
- 18 the cited WAC that it's not permitted work. Now, I
- 19 understand there are trades and practices -- and I've
- 20 appeared before this Board twice now. And I'm kind of --
- 21 based on the work I performed, this is new for me; maybe
- 22 it's new for you. But that, again, oftentimes I look at
- 23 these WAC's and the regulations with kind of fresh eyes.
- 24 And no inspection was needed; therefore, again, the
- 25 nominal work that was performed in those 10 minutes I

- 1 would argue did not require a permit.
- 2 More importantly, I think in the heart of the
- 3 argument here is that the inspector, again, was not called
- 4 to the project to perform an inspection, spotted work
- 5 connected with the journey-level electrician who was in
- 6 the process of obtaining the permit at the time. And I
- 7 would argue that based on both the administrator's as well
- 8 as the company's good-faith compliance with the whole
- 9 purpose of obtaining the permits, that that should excuse
- 10 the issuance of the citations or at least the alleged
- 11 misconduct in this case.
- 12 The hearing did have its intended purpose. The
- 13 client became acquainted with these provisional permits.
- 14 He had not heard about those before. And I would
- 15 anticipate there will be no issues in the future. He did
- 16 have the Class B permits, so it could self-issue. But
- 17 again, once it determined -- once that electrician
- 18 determined that that would be insufficient, they did what
- 19 they should have done, which was to leave the project.
- 20 I concede that in addition what should have happened
- 21 is for the apprentice to stand down. That didn't occur in
- 22 this case. But again, based on the work that was done,
- 23 there's an argument that it did not require a permit.
- 24 Those are my comments. I'll be glad to answer any
- 25 questions.

- 1 CHAIRPERSON PREZEAU: Thank you.
- 2 Ms. Greer.
- 3 ASSISTANT ATTORNEY GENERAL GREER: Good morning,
- 4 members of the Board, Madam Chairman.
- 5 This is actually a case about sequential decision and
- 6 choices. Under the electrical laws of the state, conduit
- 7 is electrical equipment. Before electrical equipment is
- 8 installed, you have to have a permit. In order to have an
- 9 inspection, which is required by statute, you have to have
- 10 a permit.
- 11 Under WAC 296-46B-901, subsection (1) which is relied
- 12 upon both by Kirby Electric and Kirby, when electrical
- 13 work permit is required under chapter 19.28 RCW,
- 14 inspections cannot be made, equipment can't be energized
- 15 or service is connected unless a valid work permit is
- 16 obtained.
- 17 The Department didn't just rely on subsection (1),
- 18 but we also relied on subsection (5), which provides that
- 19 you have to have a permit before work is started. There
- 20 is no good-faith exception to the requirement that you
- 21 have to have a permit.
- In this case, the sequence of events, the time frame
- 23 is important. On the evening of the 24th of -- 23rd of
- 24 August 2016, a contractor contacted the service department
- 25 manager for Kirby Electric, Mr. Collins, and said, "I have

- 1 an issue with an HVAC. I need a crew tomorrow morning at
- 2 6:00 in the morning at a warehouse in Sumner." This is a
- 3 contractor who does regular business with the service
- 4 department, either for repairs or personal jobs. The
- 5 service manager chose not to get additional information
- 6 to find out if this was -- would be exempted work, Class B
- 7 work or standard permit work.
- 8 The next morning at 6:00 the journeyman electrician
- 9 and his apprentice contacted the business owner, contacted
- 10 the contractor, went out, took a look at the unit and
- 11 realized this is new installation, this is a new HVAC, the
- 12 voltage is higher than is allowed under a Class B, plus
- 13 it's a new installation and said, "I have to have a
- 14 standard permit. I also don't have enough conduit on my
- 15 truck." He contacted Mr. Collins at about 6:20 in the
- 16 morning and said, "Hey, I'm going to need to get more
- 17 equipment. I need -- I'm going to have to get a permit."
- 18 At that point the journeyman electrician chose to
- 19 instruct the apprentice electrician to hang the conduit
- 20 they had on the truck while he went and got the permit and
- 21 got the additional equipment.
- 22 Kirby had chose and has chosen to arrange to have his
- 23 permitting be centralized for the standard permit through
- 24 an administrative office -- person in their office. This
- 25 person arrives at work at 7:00 in the morning and leaves

- 1 at 4:00. So even though the journeyman realized he needed
- 2 a standard permit by that next morning, the person he
- 3 needed to get the permit from doesn't get into work until
- 4 7:00, and he told the apprentice to go ahead and hang
- 5 conduit.
- 6 When the inspector noticed the truck and it was Kirby
- 7 Electric, other contractor, he said, "Well, okay, this
- 8 looks like there's probably work going on. I'm going to
- 9 see if it's electrical work." He checked. There were no
- 10 electric permits. He goes into the building, and he sees
- 11 the apprentice on a manlift hanging conduit. He waits for
- 12 the apprentice to come down, contacts him, checks his
- 13 certification card, says, "Where's the permit?"
- 14 He says, "Well, we have one." Then he, you know,
- 15 "I'll let you talk to my journeyman."
- 16 So he calls the journeyman who's at the office. At
- 17 that point, it's about 7:25, 7:30 in the morning. And the
- 18 permit is actually purchased on-line by Kirby Electric
- 19 staff at 7:42 in the morning.
- 20 After talking to the inspector, the journeyman tells
- 21 the apprentice, "Don't do any more work until I get back."
- 22 Again, there is no good-faith exception to complying
- 23 with the law.
- It's also important to note that Mr. Collins who's
- 25 the service manager representative specifically testified

- 1 that their procedure is to get the permit first; that's
- 2 the policy, that's the ideal. So while the policy is no
- 3 work without a permit, it's not the company practice.
- 4 And he pointed out that this crew like a lot of the crews,
- 5 a lot of people working, you're not going to want to sit
- 6 around. Time is money. Getting a customer's work done is
- 7 important. Keeping a regular customer happy is important.
- 8 So they went ahead and started the work.
- 9 What were the odds that at 7:25 in the morning, an
- 10 ECORE inspector, one of six we have statewide, was going
- 11 to be doing a sweep along with other ECORE staff in that
- 12 part of Western Washington in Sumner and happened to
- 13 notice a truck on the side of the building and go check
- 14 it out.
- The Department's position is is that it's very clear
- 16 this is electrical equipment. It's upheld by the case
- 17 law. It's not in my brief, but in Magula versus the
- 18 Department of Labor of Industries, 116 Washington
- 19 Appellate 966, 2003 published opinion, conduit is
- 20 electrical equipment. It requires a permit. Kirby
- 21 Electric did not have one. Their administrator when he
- 22 was contacted, his attitude was basically, "We only did an
- 23 hour's worth of work. You could cut us -- why don't you
- 24 cut us some slack. This isn't fair." And when the
- 25 inspector tried -- the ECORE inspector tried to provide

- 1 some guidance, he was told basically, "I don't need your
- 2 help."
- 3 So this is not the first time Kirby Electric was
- 4 caught violating this particular statute and set of WAC's.
- 5 This is a third occurrence. This is a \$2,000 fine.
- 6 I've included as part of Department's brief a copy of
- 7 the penalty schedule because it did not appear that it --
- 8 (inaudible). I thought it would be easier for the Board
- 9 to have that readily to look at.
- 10 And also, this was not the first time Douglas Kirby
- 11 had been caught. This is the second time for him not
- 12 requiring these permits to get done.
- In terms of choices, there was one additional part I
- 14 wanted to point out.
- 15 Kirby Electric, the journeyman electrician in the
- 16 field when it's Class B work takes a picture -- he uses
- 17 one of his stickers, fills it out, takes a picture of it
- 18 and e-mails it to their administrative person to document
- 19 the permit number into the system. When the journeyman
- 20 calls in a need for a standard permit or e-mails for the
- 21 standard permit, the administrative person completes the
- 22 permit and sends it back to the journeyman in a PDF.
- 23 Permits are available 24 hours a day, seven days a
- 24 week, 365 days a year on-line. There is also provisional
- 25 permits.

- 1 Kirby Electric had multiple choices on August 24,
- 2 2016. Either call in for the permit, wait until 7:00 and
- 3 call in and get one. The journeyman having the authority
- 4 which Kirby Electric chose not to let him have to go
- 5 ahead and purchase a permit. Or as counsel pointed out,
- 6 just stand down. Wait the hour or so it took to get back
- 7 with the permit.
- 8 They chose not to do any of that. The company policy
- 9 was not followed which is no permit, no work. They went
- 10 ahead and did work, and they got caught. So that is a
- 11 matter of the sequencing in the law requires in order for
- 12 it to get an inspection, work has -- electrical work has
- 13 to be inspected. To get it inspected, you have to get the
- 14 correct permit or an exemption in order -- and you have to
- 15 purchase the permit before you do the work, not as you're
- 16 doing the work, not five minutes into the work, not after
- 17 you've done the work, before you do the work.
- 18 So the Department is respectfully asking that you
- 19 affirm the initial order of the ALJ. And again, the facts
- 20 aren't disputed. The burden of proof is on Kirby Electric
- 21 and Mr. Kirby to prove that one, they shouldn't have
- 22 gotten the citations, and/or two, that the penalty amounts
- 23 were incorrect. And we assert that the penalties are
- 24 correct and the citations are correct.
- Thank you. And I'll take any questions.

- 1 CHAIRPERSON PREZEAU: Mr. Lees, would you like an
- 2 opportunity to have --
- 3 MR. LEES: Of course. Yes, thank you.
- 4 Just very briefly. First, in terms of the due
- 5 diligence ostensively that I guess the person at the
- 6 service department should have done the night before is
- 7 determine whether this was going to require a replacement
- 8 or merely a plug-in. There was some testimony about the
- 9 variety of things that could have gone wrong. I would
- 10 argue that an inspection's necessary to determine the --
- 11 what corrective action is needed. The client's calling
- 12 because the machine isn't -- I mean, the equipment doesn't
- 13 work, the RTU is not functioning. And I think asking
- 14 additional questions probably wouldn't have done anything.
- 15 So they did what was the proper thing. They were,
- 16 again, armed with a Class B, went out and determined based
- 17 on the inspection that it would require additional work
- 18 and required a permit -- (inaudible).
- 19 Yes, what are the chances that ECORE would have been
- 20 in the area. But the key thing here is that it was the --
- 21 obtaining the permit was in motion. The process was,
- 22 quote, working with or without an inspector from ECORE.
- 23 That's where that individual was when he got on the phone
- 24 with the ECORE inspector; he was in the process of getting
- 25 that correct permit. So I think, again, that goes to the

- 1 issue of the compliance with perhaps not according to the
- 2 Board interpretation of WAC, the letter, but perhaps the
- 3 spirit.
- 4 And then finally in terms of the absence of good
- 5 faith, I would argue I have not seen case law that says
- 6 there is no wiggle room on the part of these inspectors,
- 7 especially based on this situation where a phone call is
- 8 made 10 minutes after the individual shows up on the job
- 9 site and the permit is obtained immediately thereafter.
- 10 So based on those, I would ask the Board that it
- 11 would set aside the two citations in this case.
- 12 CHAIRPERSON PREZEAU: Ms. Greer, do you have
- 13 rebuttal?
- 14 ASSISTANT ATTORNEY GENERAL GREER: No. Thank you.
- 15 CHAIRPERSON PREZEAU: Okay. Any questions from Board
- 16 members?
- 17 Mr. Lees, I think that the transcript -- and I
- 18 apologize. I don't think that I am going to be able to --
- 19 Mr. -- the journey-level worker, right? the employee of
- 20 Kirby Electric under your direct identifies once he has an
- 21 opportunity to review the scope of work he's being asked
- 22 to perform recognized that he needed a permit. So I think
- 23 the argument that a permit was not necessary is -- to
- 24 cover the work is not -- for me is not in dispute.
- MR. LEES: May I respond briefly?

- 1 I think he recognized that the work going forward
- 2 required a permit. And again, attorneys, we make the
- 3 arguments that we make, but my review of the WAC at issue
- 4 doesn't -- it doesn't make it absolutely clear that it's
- 5 needed from the outset. I mean, the subheading (5) is
- 6 kind of a circular argument. It says, "except as allowed
- 7 by -- for a Class B permit. This is WAC 296-46B-901,
- 8 "where an electrical permit is required." And it goes on,
- 9 and it has to be posted. So it's kind of a circular
- 10 argument. I would argue that subheading (1) says a
- 11 permit's required for inspections, energizing or
- 12 connection. So
- I would argue, again, for purposes of making a record
- 14 that the work that that individual or the apprentice
- 15 performed was not permitted work, but that the electrician
- 16 recognized that the work moving forward would require a
- 17 permit ... with all due respect.
- 18 CHAIRPERSON PREZEAU: Thanks for the clarification.
- 19 Jason.
- 20 BOARD MEMBER JENKINS: Madam Chair, I do agree with
- 21 your -- concur with your idea that just installing EMT is
- 22 electrical work regardless of if it's at what point
- 23 they're in. Because the intention is to be using it for
- 24 electrical devices. So it is electrical work in my
- 25 opinion.

- 1 And I also on WAC rule 296-46B-901, number (1) is
- 2 equally as important as number (5). Number (1) doesn't
- 3 supersede number (5) by saying, "Well, because you can't
- 4 call inspection, it nullifies the rest of (1) through (6)
- 5 I think there is. Number (5) is just as important. You
- 6 need to have a permit prior to work.
- 7 My bigger concern honestly that's kind of outside the
- 8 scope of this is does -- based on the testimony of Vadim
- 9 Kalchik, I don't think they totally understand the
- 10 responsibility of pulling permits and the safety involved
- 11 and knowing what their jobs are involved based on the
- 12 RCW's. They just pull permits and not knowing what
- 13 they're pulling permits for. And so that's a bigger
- 14 concern outside of even the scope of this. So their
- 15 business model has just kind of set themselves up for
- 16 failure in this. They have a poor business model to take
- 17 care of permits.
- 18 CHAIRPERSON PREZEAU: Dominic?
- 19 BOARD MEMBER BURKE: No, I'm good.
- 20 BOARD MEMBER BAKER: Section (1) says "when an
- 21 electrical work permit is required." And it eventually
- 22 refers you to section (5) that says clearly the work
- 23 permit must be obtained and posted at the job site or the
- 24 electrical work permit number must be conspicuously posted
- 25 and identified as the electrical work permit number on or

- 1 adjacent to the electrical service panels supplying the
- 2 power prior to beginning any electrical work.
- When he instructed that apprentice to start
- 4 installing conduit, he was starting to do electrical work;
- 5 that's an installation. And he left to go get the permit,
- 6 get material, whatever. At that point he violated the law
- 7 prior to beginning any electrical work.
- 8 On page 39 of the transcript -- maybe it's page 54 of
- 9 the Board packet -- am I saying that correctly? In his
- 10 testimony says, "... we do not have to have a hard copy on
- 11 the job site anymore.
- "So it doesn't necessarily have to be posted; is that
- 13 correct?
- "Yes, it doesn't have to be posted."
- 15 So his understanding of the law wasn't correct as
- 16 well. The WAC clearly says it has to be posted prior to
- 17 beginning any electrical work. I don't know how we can
- 18 dispute that.
- 19 CHAIRPERSON PREZEAU: Other comments/questions?

21 Motion

- 23 BOARD MEMBER BAKER: I make a motion that we affirm
- 24 the finding of facts and conclusions of law.
- 25 BOARD MEMBER JENKINS: Second.

- 1 BOARD MEMBER NORD: Second.
- 2 CHAIRPERSON PREZEAU: So it has been moved and
- 3 seconded to affirm the proposed initial order finding of
- 4 facts and conclusions of law. Discussion on the motion?
- 5 Seeing none, all those in favor signify by saying
- 6 "aye."
- 7 THE BOARD: Aye.
- 8 CHAIRPERSON PREZEAU: Opposed? Motion carries.

10 Motion Carried

- 12 ASSISTANT ATTORNEY GENERAL GREER: Point of
- 13 clarification, Madam Chair.
- 14 The initial order in subparagraph 6, 1 through -- 6.1
- 15 through 6.5 is the initial order. Is the Board also
- 16 affirming the order, not just the findings and
- 17 conclusions?
- 18 CHAIRPERSON PREZEAU: I believe we just affirmed the
- 19 proposed initial order.
- 20 ASSISTANT ATTORNEY GENERAL GREER: Thank you. I just
- 21 wanted to make sure. Thank you.
- 22 CHAIRPERSON PREZEAU: So before the parties depart,
- 23 so the Board has made its decision.
- 24 And the Department, if you have prepared a proposed
- 25 final order or will you prepare an order and you work with

- 1 Mr. Lees in order -- and if so, are the parties -- this
- 2 one might be fairly straightforward -- could arrive at a
- 3 agreement on the construction of that proposed final
- 4 order. If you are unable to do so, this matter will be
- 5 automatically set for presentment at the next regularly
- 6 scheduled Board meeting, which is in Pasco, Washington in
- 7 July.
- 8 ASSISTANT ATTORNEY GENERAL GREER: I anticipate that
- 9 we'll be able to come to an agreement on the --
- 10 MR. LEES: I do as well.

12 Item 3.d. Bid Mechanical, Inc., and Clifford Dobson

13

- 14 CHAIRPERSON PREZEAU: I do think we should probably
- 15 do the next appeal before we adjourn for any sort of lunch
- 16 break. However, I am going to need a handful of minutes
- 17 to -- I am not prepared for my opening statements. So
- 18 yeah, I'm going to need about five minutes before the
- 19 parties -- in the matter of Bid Mechanical appeal to be
- 20 ready to start that appeal.
- 21 (Briefly off the record.

Board Member Brickey

- departed the proceedings.)
- 23 CHAIRPERSON PREZEAU: Okay. So it is 11:50 a.m., and
- 24 I would like to call -- reconvene the April 26, 2018,
- 25 Electrical Board meeting to order.

- 1 So thank you for allowing the Chair a little time to
- 2 prepare.
- 3 So again, good morning. My name is Tracy Prezeau,
- 4 and I am the Chair of the Electrical Board.
- 5 The matter before us today is an appeal in the matter
- 6 of Bid Mechanical, Inc., versus the Department of Labor
- 7 and Industries, docket number 07-2017-LI-00495.
- 8 This hearing is being held pursuant to due and proper
- 9 notice to all interested parties in Tacoma, Washington on
- 10 April 26 at approximately 11:50 a.m. This is an appeal
- 11 from a proposed decision and order issued by the Office of
- 12 Administrative Hearings on November 9, 2017. It is my
- 13 understanding that decision upheld citations and notice
- 14 ESTLU00345, ESTLU00346 and ESTLU00347. It is further my
- 15 understanding that the appellant has timely appealed that
- 16 decision to the Electrical Board.
- 17 And at this time, the appellant, Clifford Dobson, is
- 18 present. And the Department is present and represented by
- 19 Assistant Attorney General Ms. King.
- The Electrical Board is the legal body authorized by
- 21 the legislature to not only advise the Department
- 22 regarding the electrical program, but to hear appeals when
- 23 the Department issues citations or takes some other
- 24 adverse action regarding an electrical license,
- 25 certification and/or installations. The Electrical Board

- 1 is a completely separate entity from the Department and
- 2 as such will independently review the action taken by the
- 3 Department.
- 4 When the Department issues penalties that are
- 5 appealed, the hearing is assigned to the Office of
- 6 Administrative Hearings to conduct the hearing pursuant
- 7 to the Administrative Procedures Act. The ALJ who
- 8 conducts that hearing then issues a proposed decision and
- 9 issue. If either party appeals, that decision is subject
- 10 to review by the Electrical Board. Please keep in mind
- 11 that while our review is de novo, we sit in the same
- 12 position as the administrative law judge and will read the
- 13 entire record regardless of whether a certain piece of
- 14 evidence is referenced by the ALJ. We are bound by the
- 15 evidence in the record, and no new evidence can be
- 16 submitted at this hearing.
- 17 Each party will be given approximately 15 minutes
- 18 today to argue the merits of your case. Any Board member
- 19 may ask questions, and the time may be extended at the
- 20 discretion of the Board.
- 21 At the conclusion of the hearing, the Board will
- 22 determine if the findings and conclusions reached by the
- 23 ALJ are supported by the facts and rules pertaining to
- 24 licensing, supervision, certification and electrical
- 25 installations.

- 1 Do the parties have any questions before we start?
- 2 And Mr. Dobson, I believe you're the appealing party.
- 3 MR. DOBSON: Yes.
- 4 CHAIRPERSON PREZEAU: And as such, you will have the
- 5 burden of proof to establish that the proposed decision is
- 6 incorrect. And I would love an opportunity to hear from
- 7 you.
- And again, just a reminder, before the parties begin
- 9 their arguments, if you would state and spell your name
- 10 for the purpose of the record.
- 11 So Mr. Dobson, please.
- MR. DOBSON: My name is Clifford Dobson,
- 13 C-L-I-F-F-O-R-D, D-O-B-S-O-N.
- Do I just jump right in now?
- 15 CHAIRPERSON PREZEAU: Uh-huh.
- 16 MR. DOBSON: I think that the citation should be
- 17 vacated simply because what was done was done by a
- 18 certified electrician. A permit was pulled on it. It was
- 19 inspected by the Department prior to any of this. The
- 20 inspector happened to be in the area. He said he saw our
- 21 truck -- which I'm proud to say we put our name on the
- 22 truck; we don't hide -- and he decided to inspect. He
- 23 wasn't called to be there. He just came in to inspect.
- 24 My contention is even in his investigation there
- 25 was a permit issued for the electrical. And Exhibit B1

- 1 -- or B on page 1, it clearly shows that there's a wire
- 2 protruding from the wall that was run by certified
- 3 electrician. That's clearly in place.
- 4 And also in the inspector's evidence, he has an
- 5 actual picture of the electrical permit. That would be
- 6 Exhibit 10, page 1 of 2 and page 2 of 2. The permit was
- 7 issued.
- 8 What we do, this is new construction; it's not
- 9 retrofit or anything like -- you know. So there's no
- 10 wiring that we do. This wire that's protruding from the
- 11 wall actually originates inside of our outdoor unit. And
- 12 there's no direct connection between the branch circuit to
- 13 the outdoor unit and this piece of equipment. There's no
- 14 way that -- it all goes through a solid-state circuit
- 15 board. So there's no power to this ever until the outdoor
- 16 unit is energized. And that was done by an electrician.
- 17 It even shows the wiring was done by a -- well, the wiring
- 18 was done. And the permit even shows that that's what it
- 19 was permitted for. All we do is come along and put the
- 20 unit on the wall. Which ...
- 21 I'm a little nervous.
- 22 CHAIRPERSON PREZEAU: Don't be nervous.
- 23 MR. DOBSON: Well, it's a lot of money coming out of
- 24 my pocket here.
- 25 We show a unit snapped to the wall. There is a

- 1 manufacturer's raceway that we slide that wire through
- 2 that run previously. We snap that unit down to the wall
- 3 after we made our refrigeration connections, and then we
- 4 just try and connect the wires. The electricians when
- 5 they wire the system, they do lots of things like in
- 6 Exhibit C, page 1, it shows a bunch of curly Q's and stuff
- 7 on the wire, and it doesn't allow for the safety panel to
- 8 be screwed in place over the wiring with that.
- 9 So all I'm saying is what we do is put the unit in
- 10 place and connect the wire to our unit, and the permit was
- 11 already pulled for the equipment. And my contention is
- 12 that we did nothing wrong. It did not require a permit to
- 13 do this. It does not require a permit to do this. That's
- 14 my standing.
- 15 Thank you. I guess that's all I have to say.
- 16 CHAIRPERSON PREZEAU: Okay.
- 17 Ms. King.
- 18 ASSISTANT ATTORNEY GENERAL KING: My name is Linda
- 19 King. My last name is spelled K-I-N-G. I am the
- 20 assistant attorney general representing the Department of
- 21 Labor and Industries. And next to me is Electrical
- 22 Inspector Lucas Steele who did this investigation.
- 23 It is the Department's position that the electrical
- 24 work permit just discussed is not the work permit that
- 25 Mr. Dobon's company, Bid Mechanical, got cited for. The

- 1 Department's position is that when in this new single
- 2 family construction the wall unit was placed up on the
- 3 wall, that an electrical installation took place as is
- 4 evidenced by Exhibit 6, page 2 of 2, the fact that the
- 5 ground was terminated.
- 6 Mr. Steele went to a house next door to this one, saw
- 7 a truck with Bid Mechanical's name on it next door, went
- 8 over there and did what he is supposed to do, make
- 9 inspections. He walked in. He saw an employee of Bid
- 10 Mechanical named Joseph Forenpohar, had a discussion with
- 11 him.
- 12 This man, this employee was up on a ladder working on
- 13 this wall unit that's portrayed in Exhibit 6, page 2 of 2.
- 14 He had stripped those wires and had terminated that
- 15 ground, and also said that he had installed other heating
- 16 air conditioning wall units in this new construction
- 17 single family residence.
- 18 The Department's position is that if one of these
- 19 wall units -- heating and air conditioning wall units is
- 20 being replaced, then there won't be the need for an O6A
- 21 electrical contractor, which is what Bid Mechanical is --
- 22 an OGA electrical contractor. There would not be a need
- 23 for that contractor to go and get a permit for that. But
- 24 when it is a new construction, the position is that there
- 25 has to be an electrical work permit. There's a difference

- 1 between mounting a new wall heating and air conditioning
- 2 unit and replacing an existing one. And it's that
- 3 distinction that the Department is resting its decision to
- 4 issue these citations.
- 5 Mr. Forenpohar -- I apologize; I can't say his name
- 6 -- Bid Mechanical's employee did not have a valid
- 7 certificate of competency nor did he have a valid
- 8 electrical trainee certificate. There was no electrical
- 9 work permit pulled for the work by the employee of Bid
- 10 Mechanical, and it was required.
- 11 When Bid Mechanical's employee did the electrical
- 12 installation of this wall unit in this new construction,
- 13 he was working outside the scope of his 06A employer's
- 14 authority. He -- Mr. Dobson did know that -- in the
- 15 testimony in the transcript Mr. Dobson did acknowledge
- 16 that this employee worked outside of his authority when he
- 17 did the stripping of these wires.
- 18 Mr. Dobson is the electrical administrator for Bid
- 19 Mechanical, and after acknowledging that this employee did
- 20 work that he was not authorized to do said that it was out
- 21 of his control because he was not there at the time. This
- 22 is the electrical administrator for this company saying
- 23 that.
- 24 The administrative law judge heard the testimony of
- 25 both the inspector and Mr. Dobson on behalf of his

- 1 company, looked at all the different exhibits and
- 2 concluded that the Department of Labor and Industries met
- 3 its burden and affirmed all the different citations. The
- 4 administrative law judge heard testimony from the
- 5 electrical administrator for Bid Mechanical that he felt
- 6 that since those wires sticking out on Exhibit 6, page 2
- 7 of 2 were clips, then in his opinion he felt that those
- 8 were allowable under his 06A license.
- 9 The electrical administrator for Bid Mechanical also
- 10 did not recognize that the Department has issued
- 11 information regarding the installation of these types of
- 12 units in an Electrical Currents, which was also considered
- 13 by the judge. I believe that that is Exhibit 7. And
- 14 according to Exhibit -- according to Exhibit 7, page 2 of
- 15 2, the distinction is being made between replacing one of
- 16 these types of units and new construction. Different --
- 17 there's different concerns, different safety concerns
- 18 between both of them. The Department issued this Currents
- 19 back in August 2015. Electrical administrators are
- 20 required to know and make sure that their companies stay
- 21 up-to-date with what is or is not legal under the RCW's
- 22 and the WAC's.
- 23 So the Department is -- the administrative law judge
- 24 listened to the Department's inspector say what he did,
- 25 what he observed, who he talked to, the investigative

- 1 steps he took regarding who is certified, who is not, how
- 2 many citations should issue and concluded that the
- 3 citations should be affirmed.
- 4 The Department is requesting that this Board affirm
- 5 each of the citations and the appropriate penalty amounts
- 6 that go with them. So the citation ending in 347
- 7 employing an uncertified individual to conduct electrical
- 8 work, that would be the employee that did not have a valid
- 9 certificate of competency, did not have a valid electrical
- 10 trainee permit or certificate and was there without anyone
- 11 -- without supervision. 346, 19.28.101, an electrical
- 12 work permit was required. It was not there. Those things
- 13 are not disputed. And then the Department requests that
- 14 the citation ending in 345, 19.28.041, that when this
- 15 uncertified employee performed an unpermitted electrical
- 16 installation at a construction site of a new single family
- 17 residence, Bid Mechanical acted outside its scope under
- 18 06A electrical contractor licensing.
- 19 Thank you.
- 20 CHAIRPERSON PREZEAU: Mr. Dobson, would you like an
- 21 opportunity for rebuttal?
- MR. DOBSON: I would. Just give me a second here.
- 23 CHAIRPERSON PREZEAU: Sure.
- 24 MR. DOBSON: The current news was referencing
- 25 retrofit mini-split, not new construction. New

- 1 construction, the electricians do all the wiring up to
- 2 the heads. They aren't around ever when we're installing
- 3 the final and testing the equipment. So it seemed
- 4 ludicrous to me that there would be a necessity for a
- 5 permit from the 06 to install HVAC equipment that had
- 6 already been permitted. And that's all we're doing. To
- 7 install the head itself is not a electrical issue. It's
- 8 not -- it's -- basically it's the same thing as a blower
- 9 in your furnace. It's an integral part downstream of the
- 10 branch circuit. There is no branch circuit permit
- 11 required. I can't see anywhere in the code that it says
- 12 that one is required for this. That would be double-
- 13 permitting the whole job. It's not a thermostat. It's --
- 14 I don't know how they can justify saying that it is
- 15 required for this.
- 16 That's all I have to say. I'm done.
- 17 CHAIRPERSON PREZEAU: Okay.
- 18 Ms. King.
- 19 ASSISTANT ATTORNEY GENERAL KING: Bid Mechanical is
- 20 not disputing whether or not its employee was certified or
- 21 not. So there is no argument upholding -- or according to
- 22 -- upholding citation 347 for 19.28.271, employing an
- 23 uncertified individual.
- 24 The Department -- electrical administrators are
- 25 required to make sure that their company operates within

- 1 the law. The fact that this was -- the mounting of this
- 2 type of heating and air conditioning wall unit in new
- 3 construction is something the Department considers to be
- 4 electrical installation. There is not a different way to
- 5 look at it. An electrical work permit is required. And,
- 6 therefore, the work was done outside of the scope of the
- 7 06A license.
- 8 That's all. Thank you.
- 9 CHAIRPERSON PREZEAU: Board members?
- 10 BOARD MEMBER NORD: Just I'd like to make an
- 11 observation here.
- Mr. Dobson, I refer you to page 118 of the Board
- 13 packet, Exhibit 8, page 1 of 2. It looks like to me in
- 14 the year 2015 you were issued multiple citations over
- 15 multiple months for the same violations.
- 16 MR. DOBSON: Yes, sir.
- 17 May I address that?
- 18 BOARD MEMBER NORD: Madam Chair, may he address that?
- 19 ASSISTANT ATTORNEY GENERAL THOMURE: This is the
- 20 stage where there's questions from the Board members.
- 21 CHAIRPERSON PREZEAU: Yeah, but I think --
- 22 BOARD MEMBER NORD: I'm asking the question: Will
- 23 you allow it?
- 24 CHAIRPERSON PREZEAU: It's in the -- it's a matter of
- 25 the record. It's part of the Department's exhibits,

- 1 right? is the citation history for Bid Mechanical and also
- 2 for Clifford Dobson.
- 3 BOARD MEMBER NORD: Correct.
- 4 CHAIRPERSON PREZEAU: I would caution in that -- so
- 5 what we have in the record is the history of those
- 6 infractions. It would be considered new information I
- 7 believe if we discussed the details of those infractions.
- 8 BOARD MEMBER NORD: I agree with you totally. I just
- 9 want to point out that we have within 2015 alone three
- 10 different instances in the month of February, the month of
- 11 August, and the month of September for the same citations.
- 12 And those were all paid. And then Clifford Dobson,
- 13 Exhibit 9, page 1 of 2, as electrical administrator over a
- 14 period of ten years has been cited for the same citation
- 15 for violation of RCW 19.28.061 has chosen to pay all of
- 16 those citations. So this does not appear to be a
- 17 first-time problem.
- 18 CHAIRPERSON PREZEAU: Jason.
- 19 BOARD MEMBER JENKINS: Madam Chair, maybe there's a
- 20 misunderstanding as far as what allowances -- his
- 21 allowances for working on this.
- 22 If I was -- if I was the electrician on this job, I
- 23 would expect to show up and see page 130 of our packet
- 24 sitting on the wall as an electrician, and I would do what
- 25 you see in your exhibits, page 133, including putting the

- 1 cover on it.
- 2 So I don't know -- maybe it's a misunderstanding that
- 3 just because a wire is sticking through the wall installed
- 4 by a electrician, it's not okay to make the electrical
- 5 correction to the actual head unit itself. That is part
- of the original permit from the electrical contractor for
- 7 that job. So him taking the sheeting off, removing the
- 8 insulation off the wires and at this point just landing
- 9 the ground wire is electrical work per the electrical
- 10 contractor's permit. I think that's why the State is
- 11 issuing no permit because you would require an electrical
- 12 permit to continue the work that the electrical contractor
- 13 has not finished yet.
- 14 Am I -- I think I'm on base with that.
- 15 CHAIRPERSON PREZEAU: Yeah, I mean, I made a couple
- 16 of notes in the transcript. And I'm on Board packet page
- 17 75 which is also page 53 of the transcript. And it
- 18 appears to me -- and this is -- I believe this is under
- 19 examination by the ALJ of Mr. Dobson. And it's -- and
- 20 beginning on line 18 it says, "The -- Joey Forenpohar was
- 21 supposed to mount the wall -- the units on the wall and he
- 22 exceeded -- by, you know, stripping the wires and
- 23 connecting them, he exceeded his authorization. So I have
- 24 no control over that because I was not on-site."
- 25 Which indicates to me that Mr. Dobson or during this

- 1 hearing in front of the ALJ that you recognize that line
- 2 of distinction.
- BOARD MEMBER BAKER: I'll just add, you know, on page
- 4 54, the next page, in your testimony, Mr. Dobson, you say,
- 5 "... Joey exceeded his authorization, which, you know,
- 6 employees do that.
- 7 "I'm responsible for, you know, staying on top of
- 8 stuff. I will give L & I that. I did not stay on top of
- 9 stuff"
- 10 When he started doing the terminations, you know,
- 11 doing electrical, that's when he crossed the line. I
- 12 think you know that.
- 13 Unfortunately I have employees too, so I get it. But
- 14 at that point, that puts you in a whole new position here.
- 15 CHAIRPERSON PREZEAU: Alice.
- 16 BOARD MEMBER PHILLIPS: I'm just curious. On Exhibit
- 17 C, page 1, which is page 133 of our Board packet, and then
- 18 also on page 134 of the Board packet, you showed a panel
- 19 of the unit with wires, and you mentioned it earlier that
- 20 were looped.
- MR. DOBSON: Yes, ma'am.
- 22 BOARD MEMBER PHILLIPS: And then the next page shows
- 23 them without the loops. Did your electrician do that?
- MR. DOBSON: I did that.
- 25 BOARD MEMBER PHILLIPS: You did that. Because you

- 1 did it because you couldn't get the panel on is what
- 2 you're saying. The cover.
- 3 MR. DOBSON: Correct, correct.
- 4 BOARD MEMBER SCOTT: So did the electrician do the
- 5 one with the loops?
- 6 MR. DOBSON: Yes, sir.
- 7 BOARD MEMBER SCOTT: It wasn't your employee?
- 8 MR. DOBSON: No, sir.
- 9 So these are -- are these pictures of the actual
- 10 units in question that the inspector caught your employee?
- 11 Or are these pictures of another unit?
- MR. DOBSON: These are inspections of the rest of the
- 13 project. After Mr. Steele's comments, like you say when
- 14 we were being cited, we called the general and said, "Hey,
- 15 you got to get -- you have to have the electricians come
- 16 back because L & I will not let me land these wires inside
- 17 the unit."
- 18 From Mr. Steele's statements to me, I cannot even
- 19 land those wires until an electrician lands them like the
- 20 picture indicated, then I have to go back and change them.
- 21 BOARD MEMBER BAKER: In order to get the cover on.
- MR. DOBSON: In order to get the safety cover on.
- 23 BOARD MEMBER SCOTT: But your employee had landed
- 24 them, right? Or not?
- MR. DOBSON: He was -- he was starting to land them,

- 1 yes, sir.
- 2 BOARD MEMBER PHILLIPS: So I'm confused again. So
- 3 are you saying normally your employee lands the wire?
- 4 MR. DOBSON: Normally no.
- 5 BOARD MEMBER PHILLIPS: Normally the electrician
- 6 lands the wires?
- 7 MR. DOBSON: Normally I land the wires.
- 8 BOARD MEMBER PHILLIPS: Normally you do it. But in
- 9 this particular case, an electrician did it. So this
- 10 isn't a picture of the actual unit that you're being cited
- 11 for.
- MR. DOBSON: This is a picture of the actual project
- 13 I'm being cited for.
- In this house, there are eight of these heads.
- 15 BOARD MEMBER PHILLIPS: But -- and this particular
- 16 one was done by an electrician, and the rest of them were
- 17 done by you?
- 18 MR. DOBSON: There was several of them done by
- 19 electrician -- by the electrician that I had to go back in
- 20 on -- (inaudible) -- and change their wiring.
- 21 BOARD MEMBER PHILLIPS: So why would you have an
- 22 electrician do a couple of them and you do the rest? Why
- 23 would that --
- 24 MR. DOBSON: I had the electrician do a couple of
- 25 them because of Mr. Steele's comment that we are not

- 1 allowed --
- BOARD MEMBER PHILLIPS: So this was done after the
- 3 inspection.
- 4 MR. DOBSON: After the -- yes, after the inspector
- 5 came to the site this was done by an electrician.
- 6 BOARD MEMBER PHILLIPS: Okay.
- 7 CHAIRPERSON PREZEAU: So to your point, right? in the
- 8 Department's exhibits, Exhibit 6 is a photo of the actual
- 9 unit that Bid Mechanical, as I understand it --
- BOARD MEMBER SCOTT: What page?
- BOARD MEMBER BURKE: 111.
- 12 CHAIRPERSON PREZEAU: Sorry.
- 13 Actually it's page 115. And also page 111.
- MR. DOBSON: This is a picture that Mr. Steele
- 15 provided what he had seen our employee doing. That's all
- 16 our employee had done to that point.
- 17 BOARD MEMBER PHILLIPS: So your contention is that
- 18 your employee just bounced the unit, connects the ground
- 19 wire and --
- 20 MR. DOBSON: No, I am not. I am saying he shouldn't
- 21 have even done that according to Mr. Steele as 06's were
- 22 not allowed to even touch this wire.
- 23 BOARD MEMBER PHILLIPS: Well, I'm asking what
- 24 normally happens --
- MR. DOBSON: What normally happens is --

- 1 BOARD MEMBER PHILLIPS: -- what Mr. Steele told you
- 2 should happen.
- 3 MR. DOBSON: What normally happens, the employee --
- 4 they mount the heads, pull it through. I go back and wire
- 5 it.
- 6 BOARD MEMBER PHILLIPS: Okay, thank you.
- 7 MR. DOBSON: And in this case, the employee ...
- 8 BOARD MEMBER PHILLIPS: Thank you.
- 9 CHAIRPERSON PREZEAU: Which is corroborated by the
- 10 inspector's statement.
- 11 Any other questions?
- 12 BOARD MEMBER SCHMIDT: I have a question.
- 13 CHAIRPERSON PREZEAU: Kevin.
- 14 BOARD MEMBER OR SCHMIDT: Or clarification.
- 15 I think Ms. King said that you required a permit to
- 16 mount the unit. Would you mount the head unit or to mount
- 17 the wire? That's what I heard. She said be required to
- 18 mount the unit, that the unit was an electrical component.
- 19 I could have that wrong.
- 20 ASSISTANT ATTORNEY GENERAL KING: If I may, if I said
- 21 that, that was imprecise use of language in an area of
- 22 regulation that demands very precise wording of
- 23 everything. Every step you take, look around, there's
- 24 something there to regulate electrical installations.
- 25 And if I said it like that, then that was me being

- 1 imprecise.
- BOARD MEMBER SCHMIDT: So just to confirm, it's the
- 3 connection of the wire.
- 4 CHAIRPERSON PREZEAU: That's my under -- correct.
- 5 BOARD MEMBER SCHMIDT: Okay. Thanks.
- 6 BOARD MEMBER BAKER: And it's also my understanding
- 7 that any time a contractor performs an installation he's
- 8 responsible for providing the permit for his work. So the
- 9 termination of those conductors would require, to my mind,
- 10 require that individual of that contractor to have a
- 11 permit. If you were to go out -- if you were to install
- 12 the unit in the wall, the wires hang out, you were to come
- 13 back and terminate those wires? I believe -- and someone
- 14 can correct me if I'm wrong -- but I believe you're
- 15 required to have a permit to do that termination. You
- 16 can't work under the -- you know, I haven't read the
- 17 Currents, and I've been out of the residential for a
- 18 little while, so I might be missing something. But I
- 19 believe that a permit's required for that work. You can't
- 20 work under somebody else's electrical permit.
- BOARD MEMBER CUNNINGHAM: (Inaudible.)
- 22 CHAIRPERSON PREZEAU: You want to repeat that a
- 23 little louder please.
- 24 BOARD MEMBER CUNNINGHAM: Yeah. Sorry.
- 25 The Electrical Currents describes two scenarios where

- 1 you're doing a replacement of a furnace or some other
- 2 piece of HVAC equipment. And it indicates that the 06A
- 3 contractor terminated the wires on one piece of equipment
- 4 or a condensing unit or furnace. This is new
- 5 construction. I think that's what inspectors --
- 6 (inaudible). Since it's new construction, it's like --
- 7 (inaudible).
- 8 CHAIRPERSON PREZEAU: Any other questions/comments?
- 9 So Board members are turning their attention likely
- 10 to the proposed final order from the ALJ. You will notice
- 11 very quickly that there is a fourth citation that is
- 12 listed in the proposed -- or the initial order ending in
- 13 348. That is -- that the ALJ included in the decision.
- Ms. King, do you want to address that or ...
- 15 ASSISTANT ATTORNEY GENERAL KING: I believe that that
- 16 is one that was addressed to Mr. Dobson as electrical
- 17 administrator for his 06A electrical contracting business,
- 18 Bid Mechanical, for failure to ensure that the work done
- 19 did comply with RCW 19.28 and WAC 296-46B failure of
- 20 administrator. That's from memory.
- 21 Where is it in here?
- 22 CHAIRPERSON PREZEAU: So -- and this -- and
- 23 Mr. Dobson, I'll give you an opportunity or ask you this
- 24 question: It is my understanding from reading the record
- 25 that you did not appeal the citation ending in 348.

- 1 MR. DOBSON: Why should I? I mean, seriously why
- 2 should I? You know.
- 3 Clearly it was my responsibility to make sure that my
- 4 employees do everything as they're told. And I had
- 5 instructed the employee to get his 06A card current. I
- 6 didn't know all that was involved. So why should I bother
- 7 appealing it? I mean, it's just a ridiculous waste of
- 8 time. I'm going to be cited for it no matter what.
- 9 CHAIRPERSON PREZEAU: So where I'm going with this is
- 10 -- the question is: Whether or not it should be included
- in the ALJ's order and -- or more importantly, the Board
- 12 renders a decision because it is my understanding that
- 13 Mr. Dobson did not -- when he appealed these citations and
- 14 started this process, he only appealed citations ending in
- 15 345, 346 and 347. So when I was reading this Board
- 16 packet, I identified that citation ending in 348 is not in
- 17 jurisdiction of the ALJ or I believe the Board.
- ASSISTANT ATTORNEY GENERAL KING: May I respond?
- 19 CHAIRPERSON PREZEAU: Please.
- 20 ASSISTANT ATTORNEY GENERAL KING: It really wasn't
- 21 until I took another look at this that I remembered that
- 22 the 348 was not being appealed. The Department does have
- 23 a proposed final order that if the Board were to affirm
- 24 all of the findings of facts and conclusions of law in the
- 25 proposed order, it does not include that since it is not

- 1 part of this appeal. And there was never any confusion
- 2 during the hearing about that being under appeal. And he
- 3 -- she doesn't address -- the Board judge doesn't -- or
- 4 the administrative law judge doesn't address that citation
- 5 I don't believe during any of the testimony.
- 6 CHAIRPERSON PREZEAU: So just to offer further
- 7 clarification, on page 138 of the Electrical Board appeal
- 8 packet, it is Mr. Dobson's letter to the Department of
- 9 Labor of Industries with attention to the chief electrical
- 10 inspector, and it references citations ending in 345 -- in
- 11 this order -- 347 and 346. And so he never actually
- 12 appealed 348.
- 13 If you go to page 136 of the Electrical Board packet,
- 14 it is correspondence from the chief -- or the secretary to
- 15 the Electrical Board, Steve Thornton, to Mr. Dobson, and
- 16 this letter includes citation 348. It's in response to
- 17 Mr. Dobson's letter which the Department received on April
- 18 18, 2017. But in reviewing the transcripts, as Ms. King
- 19 as you indicated, it was never discussed because it was
- 20 never technically appealed. And so the -- I don't believe
- 21 that it's within this Board's jurisdiction. You never
- 22 actually -- you're not asking for the appeal of 348.
- 23 MR. DOBSON: No. I -- and I don't -- I just -- I
- 24 think the other part of it is wrong because there was a
- 25 permit issued for the job. It was done by an electrician.

- 1 That's my contention. The wire was done by an
- 2 electrician. There's no direct connection to the branch
- 3 circuit. None. Zero connection. There's a one-amp fuse
- 4 on a circuit board that controls everything going through
- 5 that wire.
- 6 ASSISTANT ATTORNEY GENERAL THOMURE: Could I clarify?
- 7 CHAIRPERSON PREZEAU: Sure.
- 8 ASSISTANT ATTORNEY GENERAL THOMURE: So for purposes
- 9 of the Board's consideration going forward, would the
- 10 parties agree that on page 13 of the Board packet that 1.4
- 11 and 2.4 were inadvertently included by the ALJ and
- 12 regardless of anything else should be deleted as well as
- any references to ESTLU00348 in the order specifically on
- 14 page 15, 4.10. And the only other reference was on page
- 15 18, 5.18 there's a finding and conclusion of law regarding
- 16 that. And then under -- on page 19 under the initial
- 17 order there is one in the reference.
- 18 Would the parties agree that references to all of
- 19 those citations that were not properly before the
- 20 administrative law judge can be deleted by agreement?
- 21 ASSISTANT ATTORNEY GENERAL KING: Deleting that
- 22 citation ending in 348, yes, the Department does.
- 23 ASSISTANT ATTORNEY GENERAL THOMURE: Mr. Dobson,
- 24 would you agree to that?
- MR. DOBSON: Okay, fine.

- 1 CHAIRPERSON PREZEAU: Additionally, I think the ALJ
- 2 -- this is in -- on page -- appeal Board packet page 15
- 3 under 4.8. So where we're referencing -- the ALJ is
- 4 referencing the prior citation history, the ALJ cites an
- 5 incorrect date. They list -- so for violating RCW
- 6 19.28.061(5)(d) on September 15, 2015, August 26, 2015.
- 7 And the ALJ includes the date of May 7, 2015. That is for
- 8 violation of 19.28.061(5)(a) and not (5)(d). The date
- 9 should be February 12, 2015, you know, referencing page
- 10 120 of the Electrical Board packet.
- BOARD MEMBER PHILLIPS: (Inaudible.)
- 12 CHAIRPERSON PREZEAU: No. So the Vice Chair just
- 13 asked if I've reviewed those. Those dates are consistent.
- 14 BOARD MEMBER PHILLIPS: Do we need a motion on each
- 15 individual one?
- 16 ASSISTANT ATTORNEY GENERAL THOMURE: No.
- 17 BOARD MEMBER PHILLIPS: Taking them separate?
- 18 What I'd like to do is accept the administrative law
- 19 judge's final order with the changes that we just captured
- 20 on the record. So do I need to go through each one of
- 21 those changes again for the motion? Or ...
- 22 ASSISTANT ATTORNEY GENERAL THOMURE: I think you can
- 23 just say, "I move to accept with the agreed changes that
- 24 the parties have made regarding the 0348 and the
- 25 correction of the date that the Chair has made on the

- 1 MR. DOBSON: Again, that says the installation of a
- 2 new branch circuit. That is not a branch circuit.
- 3 CHAIRPERSON PREZEAU: I understand your contention,
- 4 Mr. Dobson. I don't -- but what I'm trying to do is make
- 5 sure that this language is technically correct.
- 6 MR. DOBSON: That's out of my area of expertise.
- 7 ASSISTANT ATTORNEY GENERAL THOMURE: So Alice was in
- 8 the middle of making a motion.
- 9 BOARD MEMBER PHILLIPS: Yes.
- I make a motion to accept the administrative law
- judge's finding of facts with the previous mention
- 12 exclusion of citation ESTLU00348 and the corrected dates
- in prior history 4.8. And on section 5.15, the correction
- 14 to individuals possessing an 06 should be individuals
- 15 possessing an 06A license certification.
- 16 BOARD MEMBER JENKINS: Second.
- 17 CHAIRPERSON PREZEAU: So it's been moved and seconded
- 18 to accept the ALJ's proposed order with the amendments of
- 19 striking in the record -- or in the order any reference to
- 20 citation ESTLU00348, correcting the citation -- or
- 21 violation history 4.8, replacing May 7, 2015, with
- 22 February 12, 2015, and in conclusions of law 5.15 to
- 23 insert the letter "A" after "O6." It's been moved and
- 24 seconded.
- 25 Discussion on the motion? Questions on the motion?

- Okay. Seeing none, all those in favor, please
- 2 signify by saying "aye."
- 3 THE BOARD: Aye.
- 4 CHAIRPERSON PREZEAU: Opposed? Motion carried.

5

6 Motion Carried

- 8 CHAIRPERSON PREZEAU: So the Board has made its
- 9 decision. And Ms. King as the prevailing party, have you
- 10 or will you prepare a final order?
- 11 ASSISTANT ATTORNEY GENERAL KING: I have prepared a
- 12 final order. I can either take it with me and add those
- 13 changes by type, or I can make those changes now by
- 14 handwriting and have the parties initial it.
- 15 ASSISTANT ATTORNEY GENERAL THOMURE: I would suggest
- 16 that, Madam Chair, that you see if the parties can go and
- 17 resolve it. And it's perfectly acceptable to interlineate
- 18 by hand on the order. That way the order is done and
- 19 eliminates the possibility or the need for Mr. Dobson or
- 20 the Department to come back at the next meeting.
- 21 CHAIRPERSON PREZEAU: In the event that -- certainly
- in the event that the parties are unable to reach an
- 23 agreement on what the construction of that proposed final
- 24 order looks like, then the matter will automatically be
- 25 presented -- will be set for presentment at the next

1 regularly scheduled Board meeting which is in July in Pasco. 2 Mr. Dobson, do you have any questions about this 4 process? 5 MR. DOBSON: No. CHAIRPERSON PREZEAU: All right. Thank you to all 6 7 parties for being present today. And I'm hopeful that you 8 can reach an agreement on the proposed final order today. 9 So I would argue that we should likely take a 10 lunch recess. Whatever you guys want. We still have the 11 Secretary's Report, the Correction Reduction Initiative 12 Review, Certification and CEU Quarterly Report, and public 13 comment. 14 So Board members, I'm -- you know, how long do you want to -- how much time do you want for lunch? 15 16 BOARD MEMBER JENKINS: Half hour? CHAIRPERSON PREZEAU: Half hour? Okay. So we will 17 take a lunch break and come back at ten minutes after 18 19 1:00. 20 21 (Lunch recess. Randy Scott departed proceedings.) 2.2

CHAIRPERSON PREZEAU: Okay, everybody, it is 1:15, 23

24 and I would like to reconvene the April 26, 2018,

25 Electrical Board meeting call to order. 1 Item 4. Secretary's Report

- 3 CHAIRPERSON PREZEAU: We are under Secretary's Report
- 4 on our agenda.
- 5 SECRETARY THORNTON: So Madam Chair, a couple of
- 6 clarifications for the record. When I was talking about
- 7 the information that I'd heard at the stakeholder
- 8 meetings, some comments about the apprenticeship, I want
- 9 to make sure that it's recorded that apprenticeships may
- 10 allow the hours that are at Labor and Industries on
- 11 record, not that they have to; it's their choice.
- 12 And the other comments about the compliance in cities
- 13 were merely comments that I've been, you know, told at the
- 14 stakeholder meetings. Nobody's officially reached out to
- 15 me or the Department to ask anything about that.
- 16 So just to make sure that's clear.
- 17 Okay. Secretary's Report.
- 18 As of March 31, 2018, the fund balance is \$9,544,518.
- 19 That's about five months of operating capital.
- 20 Our average monthly operating expenditures is about
- 21 \$1,991,098. That's about an increase of 2 percent, about
- 22 \$40,000.
- 23 Our average revenue for the first three quarters is
- 24 \$2,034,403. That's up about 6.7 percent. So our revenue
- 25 is growing a little faster than our expenditures.

- 1 Customer service-wise, 34,891 permits were sold last
- 2 quarter. 93 percent of those were processed on-line. 97
- 3 percent of contractor permits are sold on-line.
- 4 Homeowners purchase about 63 percent of their permits
- 5 on-line. On-line inspection requests are at about 83
- 6 percent. Customers made roughly 74 percent of all
- 7 electrical license renewals on-line. Those numbers stayed
- 8 pretty consistent for the last year or so. For a while
- 9 they were climbing a very small amount. But they've been
- 10 pretty consistent here lately.
- 11 Percentage of inspections performed within 24 hours.
- 12 I commented earlier that our response times were pretty
- 13 good. In 2017 it was 74 percent within 24 hours. For
- 14 2018 it's 88 percent.
- 15 Number of inspections performed within 48 hours. In
- 16 2017 it was 91 percent. In 2018 we're up to 97 percent.
- 17 Number of focused citations and warnings. The field
- 18 in 2017 issued 603. In 2018 they've issued 654. ECORE
- 19 issued 356 in '17, 399 in '18, and that's a total of 959
- 20 in 2017, and 1,053 in 2018.
- 21 Inspection stops per day was 10.1 in 2017 and 9.8 in
- 22 2018.
- 23 Electrical disconnect corrections. 9,135 in 2017.
- 24 10,882 in 2018.
- 25 License process turn-around time, our goal is 100

- 1 percent the same day. In 20817 it was 98 percent. In
- 2 2018 it's climbed to 99 percent.
- 3 Turn-around time for plan review, we want it to be
- 4 less than a week. In 2017 it was 2.2 weeks. In 2018 it's
- 5 1.6.
- 6 Licensing. During the fourth quarter, there were
- 7 6,194 electrical licenses processed. The turn-around
- 8 time, like we said, was 98 percent the same day. We want
- 9 it to be 100, but because of staffing issues and the
- 10 number of phone calls, we didn't quite make that.
- 11 Our hold times on our phone calls are less than a
- 12 minute and a half.
- 13 Staff have been submitting documents to IDM
- 14 electronically to cut down on paperwork and the manual
- 15 handling of paper. Most of the service locations send
- 16 documents directly to the electrical licensing in-box.
- 17 Testing labs. We haven't had any new testing labs.
- 18 Like we talked earlier, rulemaking updates, the 02
- 19 residential and the 04 sign specialties were updated. It
- 20 became effective February 23rd. The petition for
- 21 rulemaking on the marinas that we talked about earlier.
- 22 One more thing on the marinas. We need to have a
- 23 determination one way or the other so that we can proceed
- 24 or not.
- 25 CHAIRPERSON PREZEAU: So you're referring to the rule

- 1 language that you --
- 2 SECRETARY THORNTON: Yes.
- 3 CHAIRPERSON PREZEAU: Well, I did call for the Chair
- 4 would entertain a motion.

5

6 Motion

- 8 BOARD MEMBER JENKINS: Madam Chair?
- 9 CHAIRPERSON PREZEAU: Nobody seemed to offer one.
- 10 BOARD MEMBER JENKINS: I make a motion that we do not
- 11 go forward with the change of language and we stay
- 12 currently with what we have today and having the 100
- 13 milliamp rule expire on the current date set.
- 14 CHAIRPERSON PREZEAU: Is there a second?
- 15 BOARD MEMBER NORD: Second.
- 16 CHAIRPERSON PREZEAU: So if I understand correctly,
- 17 what you -- the motion that has been made and seconded is
- 18 to reject the language that was given to us today. And
- 19 really this is a recommendation to recommend to the
- 20 Department to retain the rule language as it exists. Is
- 21 that correct?
- 22 BOARD MEMBER JENKINS: Correct.
- 23 CHAIRPERSON PREZEAU: Discussion on the motion?
- 24 Alice.
- 25 BOARD MEMBER PHILLIPS: I need to make sure I'm clear

- 1 in my head that this rule -- if we leave it the way it is,
- 2 it could change in 2020?
- 3 SECRETARY THORNTON: Yeah. The way it's proposed
- 4 right now, it goes to the NEC verbiage on 2020 regardless
- 5 of what that verbiage is.
- 6 BOARD MEMBER PHILLIPS: So regardless if we take
- 7 action or don't on changing this or extending it or -- in
- 8 2020 it could be a total different ballgame?
- 9 SECRETARY THORNTON: Uh-huh.
- 10 CHAIRPERSON PREZEAU: Well, and -- we haven't
- 11 historically been on -- when we -- assuming that we would
- 12 engage in rulemaking around the 2020 NEC, sometimes we
- 13 have done things in the state of Washington that are in
- 14 conflict with the National Electrical Code. Is that a
- 15 fair assessment?
- 16 SECRETARY THORNTON: Yeah.
- BOARD MEMBER BAKER: So this language (indicating),
- 18 is this the recommendation from the Department? Is this
- 19 what --
- 20 SECRETARY THORNTON: Yeah.
- 21 ASSISTANT ATTORNEY GENERAL THOMURE: Well, no. It's
- 22 already been filed and published, right? CR102 has been
- 23 filed, right?
- 24 SECRETARY THORNTON: Yes.
- 25 ASSISTANT ATTORNEY GENERAL THOMURE: So it's not just

- 1 a recommendation, is it?
- BOARD MEMBER BAKER: Well, there's a alteration to
- 3 get rid of the July 1st and sunset it to September 1st of
- 4 2019. That's the part that's the recommendation from the
- 5 Department.
- 6 SECRETARY THORNTON: Yeah, the underlined part is
- 7 the --
- 8 BOARD MEMBER BAKER: The alteration is the
- 9 recommendation.
- 10 SECRETARY THORNTON: Yeah.
- 11 BOARD MEMBER BAKER: It's already been filed.
- 12 ASSISTANT ATTORNEY GENERAL THOMURE: It's already
- 13 been filed. It's not a recommendation. It is the
- 14 Department's proposed changes to the rule.
- 15 BOARD MEMBER BAKER: Okay.
- 16 ASSISTANT ATTORNEY GENERAL THOMURE: That's all I'm
- 17 saying.
- 18 BOARD MEMBER BAKER: Recommendations to --
- 19 (inaudible)
- 20 ASSISTANT ATTORNEY GENERAL THOMURE: The Department
- 21 has proceeded in the rulemaking process.
- BOARD MEMBER BAKER: Okay.
- 23 CHAIRPERSON PREZEAU: And they're still in that
- 24 process, right? And as noted previously, there's a --
- 25 they're accepting written comments and there is a meeting

- 1 scheduled for May 9th at the Tumwater L & I office at 9:00
- 2 a.m. for additional stakeholder input.
- 3 SECRETARY THORNTON: Yes, yes.
- 4 ASSISTANT ATTORNEY GENERAL THOMURE: Just for point
- 5 of clarification, if I may, Madam Chair?
- 6 CHAIRPERSON PREZEAU: Please.
- 7 ASSISTANT ATTORNEY GENERAL THOMURE: These
- 8 recommended -- the Department usually submits its proposed
- 9 recommended changes to the rules to the Board before the
- 10 CR101 filing is my understanding. And this is the first
- 11 time that this is now coming before the Board at the CR102
- 12 level.
- BOARD MEMBER BAKER: Thank you for that
- 14 clarification.
- 15 ASSISTANT ATTORNEY GENERAL THOMURE: What that means
- 16 to the Board members is that when the Board has to -- you
- 17 can seek the recommendation of -- or the Department has to
- 18 seek the recommendation of the Board. Then at that point
- 19 if it's done early enough in the process -- correct me if
- 20 I'm wrong -- the Department can modify, change or
- 21 incorporate the Board's suggestions in the rule that it
- 22 actually files. I think that you're beyond that point. I
- 23 mean, I don't think you can change the proposed language
- 24 at this point in time.
- MR. MUTCH: We can.

- 1 ASSISTANT ATTORNEY GENERAL THOMURE: You can? Okay.
- MR. MUTCH: Up until the adoption date.
- 3 CHAIRPERSON PREZEAU: Rod, do you want to come up
- 4 please.
- 5 ASSISTANT ATTORNEY GENERAL THOMURE: I just want to
- 6 -- I'm not trying to be difficult. I just want to make
- 7 sure the Board members understand what they can and can't
- 8 do.
- 9 MR. MUTCH: So filing the CR102 notifies the public
- 10 of the proposed change, and it announces the public
- 11 hearing and the public comment period. Until the Director
- 12 signs the adoption, the CR103, that is still able to be
- amended.
- So we've done that before. For example, when we
- 15 adopted the rules for the 2014 NEC, there was a proposal
- 16 in there to define what a telecommunications device was.
- 17 And right at the end we got a comment from the
- 18 telecommunications industry, and we amended that right
- 19 before it was adopted.
- 20 So it's my understanding that up until the CR103 we
- 21 can amend that language.
- 22 ASSISTANT ATTORNEY GENERAL THOMURE: But the public
- 23 comment is going to be on this (indicating)?
- MR. MUTCH: Correct, yep.
- Does that help?

- 1 BOARD MEMBER BAKER: I know you have a motion on the
- 2 floor. But --
- 3 CHAIRPERSON PREZEAU: We're still under discussion.
- 4 BOARD MEMBER BAKER: Yeah. I'm inclined to support
- 5 the Department's language just because I'm going to trust
- 6 their wisdom and knowledge on this. I think I'm inclined
- 7 to support the language that they have drafted.
- 8 BOARD MEMBER PHILLIPS: So what -- if this language
- 9 isn't adopted or we don't recommend it, what are the
- 10 negatives from your perspective that would result?
- MR. MUTCH: Well, I don't know that -- I mean, what
- 12 would happen would be we would revert to the language in
- 13 the 2017 National Electrical Code. So positive or
- 14 negative, that's an assessment that would have to be made
- 15 by -- you know, of course, the marina industry has one
- 16 opinion about what that is.
- 17 So it lowers -- so adopting this rule puts the
- 18 Department in the position of adopting something that is
- 19 less -- has a less safe threshold than the national code
- 20 for a limited period of time.
- 21 BOARD MEMBER PHILLIPS: For a limited period of time?
- MR. MUTCH: Yes. Until the 2020 code is published we
- 23 would be in the position of adopting something that has a
- 24 lower threshold of safety than the National Electrical
- 25 Code currently requires. But it has a higher level of

- 1 safety than the 2014 code required. So we're compromising
- 2 temporarily.
- BOARD MEMBER PHILLIPS: But you're not going to go to
- 4 that higher standard until after 14 months, correct? Or
- 5 am I misunderstanding that?
- 6 MR. MUTCH: Correct.
- 7 So under that proposal, in September of 2019 we would
- 8 adopt whatever the code panel comes up with for the 2020
- 9 code.
- 10 BOARD MEMBER BURKE: If we don't extend this, I
- 11 believe it goes back to the 30 milliamps, correct?
- MR. MUTCH: Correct. On July 1, 2018.
- BOARD MEMBER BURKE: To the extent that they're going
- 14 to have that 100 milliamps on the feeders, 30 milliamps on
- 15 the branch circuits.
- 16 MR. MUTCH: The risk is if we revert back to the 30
- 17 milliamp requirement that's in the 2017 code, and if the
- 18 2020 code comes out with a 100 milliamp allowance for the
- 19 feeders, we would be going to a higher level of safety,
- 20 and then when the 2020 code is adopted, it would be a
- 21 lower level of safety.
- 22 BOARD MEMBER BAKER: Yeah, this feels like a bridge
- 23 while you're waiting for that next code cycle to come out
- 24 so we don't force the public to go to something that's not
- 25 necessary.

21

22 the language as written before us today.

23 BOARD MEMBER BURKE: I'll second.

CHAIRPERSON PREZEAU: It's moved and seconded to 24

25 accept the language that was proposed -- that was provided

- 1 to the Board members today in WAC 296-46B-555, subsection
- 2 (1).
- 3 Discussion?
- 4 BOARD MEMBER WARD: I have to admit, I kind of --
- 5 Madam Chair?
- 6 CHAIRPERSON PREZEAU: Yes.
- 7 BOARD MEMBER WARD: I was on the other side of the
- 8 fence initially until we started having more discussion
- 9 around it. And your bridge comment and, you know, Rod's
- 10 clarification of what's going to happen in between, that
- 11 kind of nailed it for me.
- 12 CHAIRPERSON PREZEAU: Any other discussion or
- 13 questions? Everybody understand the motion?
- 14 All those in favor, signify by saying "aye."
- 15 THE BOARD: Aye (the majority).
- 16 CHAIRPERSON PREZEAU: Opposed?
- 17 BOARD MEMBER JENKINS: Nay.
- 18 CHAIRPERSON PREZEAU: Motion carries.
- 19
- 20 Motion Carried
- 21
- 22 CHAIRPERSON PREZEAU: Steve, did you have more under
- 23 your Secretary's Report?
- 24 SECRETARY THORNTON: No. That was it.
- 25

1 Item 5. Correction Reduction Initiative Review

- 3 CHAIRPERSON PREZEAU: So Correction Reduction
- 4 Initiative Review.
- 5 MR. MUTCH: Hello again, everyone.
- 6 So this -- I'll try and be brief, but I want to
- 7 answer any questions you folks may have.
- 8 This is kind of a continuation of the discussion
- 9 we've had the last couple Board meetings about corrections
- 10 that our inspectors write. And this is about the
- 11 correction reduction initiative.
- 12 I believe this was started back when we started to
- 13 reduce the number of inspectors. As a way to increase our
- 14 efficiency, if we can reduce corrections, we can reduce
- 15 call-backs, and it makes it more efficient, makes safer
- 16 electrical installations.
- 17 And so what --
- 18 CHAIRPERSON PREZEAU: We started this under Chief
- 19 Fuller.
- MR. MUTCH: Yes, right. 2008-ish, somewhere in
- 21 there. It's been around for about 10 years I believe.
- 22 So what we do is we look at the statewide the total
- 23 number of corrections that are written to a contractor per
- 24 inspection and the number of corrections -- or the number
- 25 of inspections with corrections associated with it. So

- 1 our database is able to take the average of that, and for
- 2 contractors that have at least 24 inspections during a
- 3 fiscal year that have more than twice the average number
- 4 of corrections per inspection, we put them into the
- 5 correction reduction initiative, and the first letter is
- 6 the introduction letter which is the letter that I -- I
- 7 passed out these three documents to you. It's the one
- 8 without the letterhead that's dated July 22, 2017.
- 9 So this is the letter that the contractors that have
- 10 the highest number of corrections receive. And it's just
- 11 the welcome letter, and it explains the process to them.
- 12 Each month they will receive an update on their
- 13 progress compared to the previous fiscal year. And so the
- 14 letter on the letterhead with the contractor's name
- 15 redacted is the letter that the contractors receive each
- 16 month.
- So, for example, this one says, "Your company's
- 18 number of corrections per inspection has increased by 10
- 19 percent from the last fiscal year." So each month they
- 20 get an update of where they're at with their corrections
- 21 compared to the previous fiscal year.
- 22 And then they also get a list -- and I don't have
- 23 that with me -- an actual list of all of the corrections
- 24 that that contractor received in the previous month.
- 25 So they're useful in that they can see in one

- 1 document all of the corrections they receive and what
- 2 permits they're associated with. A lot of guys I've heard
- 3 pass these out to their electricians and they discuss the
- 4 corrections.
- 5 They're also able to see corrections that may not be
- 6 appropriate to their work scope. So -- or may not be --
- 7 corrections that they receive, but may not be within the
- 8 work scope that they did. So in that case, they can
- 9 contact the Department, explain that correction, and we
- 10 can actually remove that correction from their list. So
- 11 it kind of helps us to stay on our toes as far as the
- 12 inspectors, you know, issuing accurate corrections to the
- 13 correct person that did the work.
- 14 The last document is this one (indicating). It's six
- 15 pages. And this is the stats for that group of
- 16 contractors for -- this is issued between July 1, '17,
- 17 and March 31, 2018.
- 18 So the column on the right is the change in the
- 19 number of corrections per inspection for this period
- 20 compared to the previous fiscal year.
- 21 So, for example, that top contractor there, their
- 22 corrections for this period have increased 99 percent over
- 23 what they were in the previous fiscal year. They had --
- 24 this -- the first one may not be a good example. You kind
- 25 of want to look for one that has a similar number of

- 1 inspections for both of those two periods.
- 2 And then if you go all the way to the back page, that
- 3 is -- it goes in order from the folks that improved or
- 4 that had worse performance as far as corrections to the
- 5 best.
- And so like, for example, the top line on the back
- 7 page, you've got a contractor that had 127 inspections
- 8 with 78 total corrections in the previous fiscal year.
- 9 And in this period, they had 105 corrections -- or
- 10 inspections with only 18 corrections. So that contractor
- 11 improved by 72 percent.
- 12 So we take an average of all of those -- of that
- 13 group and the average reduction in corrections at the
- 14 bottom of that right column is 27 percent. That means
- 15 that on average this group of contractors reduced their
- 16 corrections per inspection by 27 percent.
- 17 So it's a good tool to make contractors aware of
- 18 their corrections and give them a way to reduce them.
- 19 And this is only available for electrical contractors, of
- 20 course. Because a property owner, we don't really have a
- 21 way to track. They don't do enough repeat business with
- 22 us to be able to track that.
- 23 And so there was some discussion a couple months ago
- 24 about what we can do with property owners to reduce
- 25 corrections, and I'm really still struggling with that.

- 1 But this is a good way that the Department's found to
- 2 reduce corrections for electrical contractors.
- 3 So I just wanted to present that to you guys.
- 4 This shows up on the scorecard each month, and you
- 5 may not be aware of what's involved in this initiative.
- 6 But that was kind of a explanation of what's involved with
- 7 that.
- 8 Do you have any questions? I'd be happy to answer.
- 9 BOARD MEMBER NORD: Yeah, one question.
- 10 On the last page you show an electrical contractor
- 11 the previous year had 72 inspections, 46 corrections, and
- 12 then this year only had one inspection and zero
- 13 corrections. Wouldn't that send a flag up to the
- 14 Department what's going on with this guy because he's
- 15 only got one inspection?
- 16 MR. MUTCH: Possibly. I mean, maybe they went out of
- 17 business, you know. So -- I mean, you can look at all
- 18 kinds of data here and come up with some -- that's an
- 19 interesting one.
- 20 But we don't -- to my knowledge, we haven't used the
- 21 tool for that purpose. We could probably go talk to them
- 22 and see what's going on with that. But ...
- 23 BOARD MEMBER NORD: There seems like there's
- 24 something -- something's going on here. All of a sudden
- 25 it's just one inspection, one job.

- 1 MR. MUTCH: Right.
- 2 BOARD MEMBER NORD: Has he become part of the ECORE
- 3 probably we need to go look at or ...
- 4 MR. MUTCH: True.
- I haven't gone through the whole list, but there may
- 6 be some that have very few inspections the first period
- 7 and a lot more the second. So there's some kind of a
- 8 story there; I just don't know what it is.
- 9 BOARD MEMBER LEWIS: Well, the contractor could be
- 10 working in a different jurisdiction and getting permits
- 11 with the city.
- 12 MR. MUTCH: Right.
- BOARD MEMBER LEWIS: It wouldn't show up at the state
- 14 level.
- 15 MR. MUTCH: Yeah.
- 16 CHAIRPERSON PREZEAU: So Ron, I think our
- 17 conversation at the last Board meeting was really around,
- 18 you know, the concept or notion of using this correction
- 19 reduction initiative as a model, and it came up when we
- 20 were talking about serious correction data and recognizing
- 21 that as residential property owners, right? like they're
- 22 not -- it might be a repeat customer depending on what
- 23 they're doing. But likely possibly not. But certainly
- 24 folks that have annual permits. So industrial facilities,
- 25 you know, would be repeat customers.

- 1 MR. MUTCH: Yes, typically. Once per year, one
- 2 permit per year.
- 3 It's harder to -- it's easier to track with licensed
- 4 electrical contractors by contractor number. The annual
- 5 permit is sold to a property owner; they have an address
- 6 and they have a business name. So, you know, one year the
- 7 person that purchases that permit may put a different -- a
- 8 little bit different name on the two permits. The address
- 9 should be the same. So it would be a manual process of
- 10 trying to coordinate, you know, this permit and this
- 11 permit at the same address. So I -- I don't know.
- 12 There's challenges with that.
- 13 CHAIRPERSON PREZEAU: Well, I mean, I'm going to
- 14 defer to you because you are the one that -- well, and the
- 15 Department really just generally. You're much more fluent
- 16 in how you record information from contractors and
- 17 property owners, whether they're residential or commercial
- 18 or industrial.
- 19 I just -- I think it's a fair characterization that
- 20 when you presented the serious correction data to the
- 21 Board in January, it was pretty -- some of the statistics
- 22 were pretty alarming. I mean, especially when we're
- 23 talking about grounding and bonding and grounding of
- 24 services and industrial property owners and even
- 25 commercial property owners. I mean, it really doesn't

- 1 matter what the facility is when you're talking about
- 2 insufficient grounding and bonding of the service.
- 3 MR. MUTCH: Right.
- 4 CHAIRPERSON PREZEAU: We'll have to keep noodling on
- 5 that I think. Because what I have, that report from the
- 6 January meeting and, you know, the serious corrections,
- 7 you know, per permit listed, you know, obviously
- 8 residential owners have the highest rate. But still the,
- 9 you know, industrial property owners have a, you know,
- 10 serious corrections per permit rate that is three times
- 11 that of, you know, electrical contractors.
- MR. MUTCH: The thing that you want to remember on
- 13 that, though, is an annual permit has usually an
- 14 inspection every month. So even though they have a high
- 15 -- they may show a higher number of corrections per
- 16 permit, they're getting more inspections.
- 17 So I probably should have done that to show
- 18 corrections per inspection. Because on an annual
- 19 industrial permit, that represents separate tasks. So
- 20 they'll do -- one month they'll do, you know, several jobs
- 21 and we'll come in and inspect everything they did in that
- 22 previous month. So it's really like having separate
- 23 permits. That's a little misleading on that one.
- 24 CHAIRPERSON PREZEAU: Okay. Duly noted.
- 25 Any other questions for Rod?

1 Item 6. Certification/CEU Quarterly Report

2

- 3 CHAIRPERSON PREZEAU: All right. Certification/CEU
- 4 Quarterly Report.
- 5 MR. VANCE: Hello, everyone. For the record, my
- 6 name's Larry Vance. I'm a technical specialist with the
- 7 Department of Labor and Industries' electrical program.
- 8 Recently I've been looking back through reports for
- 9 this time period that the Board's previously looked at.
- 10 And there's been virtually no change in the pass rates. I
- 11 have information here back in the same time period in 2010
- 12 to 2011, this time period if we ended a year at the end of
- 13 March. The pass rate then was 51 -- let's say 52 percent.
- 14 Today the pass rate is 47 percent. That was on a little
- 15 bit different version of the examination, different
- 16 version of the code at that time. There has been some
- 17 changes along those -- during that time since 2010 to
- 18 present. Those changes would include increasing
- 19 continuing education requirements for electrical trainees
- 20 from 16 hours -- in 2007 there was a requirement for 16
- 21 hours of in-class training for trainees. That was
- 22 increased to 32 hours I think in 2011, somewhere right in
- 23 there. And then 48 hours in 2013.
- 24 So despite that increase in classroom education
- 25 hours, I mean, it's -- you could interpret the fact it

- 1 might have had a percent and a half shift in the pass rate
- 2 for 01 electricians. Nothing significant. Or you might
- 3 also say that with the influx of people from out of state
- 4 that have come to take our open-book certification exam,
- 5 that possibly the folks coming from out of state that
- 6 qualify and take the exam may not be as prepared as they
- 7 need to be, and that might be driving that pass rate down
- 8 a percent and a half. But is a percent and a half
- 9 something that we're terribly concerned about? And I
- 10 would say probably not, probably not. So there is no
- 11 concern that we have any breeches in our exam process.
- 12 The contract has been renewed with PSI. So they will
- 13 be continuing to offer our open-book examinations
- 14 nationally, and Canada for that matter if someone wanted
- 15 to take it in Canada.
- 16 So that is -- that's the summary of our examination
- 17 process.
- 18 CHAIRPERSON PREZEAU: Are we -- I know that you're
- 19 not the technical specialist that is updating the bank of
- 20 exam questions to match the 2017 code; that's Rod's
- 21 assignment. But are we on track for I think it's July 1,
- 22 2018, readiness to move over to the 2017 test bank?
- 23 MR. VANCE: Yes, yes. Rod is tracking that up to I
- 24 think about three decimal points as to -- is the
- 25 completion rate of where he needs to be, and he has

- 1 reported that we are right on track for that.
- 2 So we have a responsibility to get the exam data --
- 3 or the question bank to PSI. We're on track to get our
- 4 work done on time, and hopefully there's not a glitch from
- 5 there.
- 6 CHAIRPERSON PREZEAU: Yeah, because if the Board
- 7 members recall, at the January meeting we had some pretty
- 8 good discussion about -- because historically the program
- 9 has offered multiple versions -- running multiple versions
- 10 of, you know, respective examinations, which seems a
- 11 little bit odd, right? We've adopted the 2017 code or
- 12 2020 code that the examination should be on the current --
- 13 you know, not only the current WAC's and RCW's but the
- 14 current code.
- 15 Dominic.
- 16 BOARD MEMBER BURKE: Just a comment or maybe a
- 17 question.
- With recent legislation on requiring apprenticeship
- 19 that we're all going to learn soon, it might be a good
- 20 opportunity for you to start that metric of, you know,
- 21 after requiring apprenticeship, are the past rates higher.
- 22 You might be able to measure, you know, any benefit gained
- 23 in the process. And I wanted you to be aware of that
- 24 coming up that in five years we might be looking back for
- 25 that metric, but without starting it now, it would be

- 1 pretty hard to put together. So ...
- 2 CHAIRPERSON PREZEAU: Well, the Department's done
- 3 that in the past, right? I mean, I can recall --
- 4 MR. VANCE: Painfully, yes.
- 5 BOARD MEMBER BURKE: You have legislation behind you
- 6 to do it this time. So ...
- 7 MR. VANCE: System changes are needed in order to
- 8 identify someone is -- you've got people coming in from
- 9 out of state that could be equivalent apprenticeship
- 10 graduates. So it's about how they get identified at the
- 11 test -- at the approval for the examination stage.
- 12 So what we need is is multiple buckets to -- in our
- 13 system to approve somebody as, and then be able to collect
- 14 the pass rate data based on those buckets. And we don't
- 15 have that capability right now. That's strictly a manual
- 16 process.
- 17 What we did find out through that is -- through the
- 18 manual process is is that apprenticeship path has a
- 19 significantly higher first-time pass right. OJT is
- 20 somewhere down around 30 percent pass rate. And
- 21 apprenticeships were up in the 70 and even higher. So ...
- It's just the fact -- possibly just -- people go into
- 23 an open-book examination without ever having opened the
- 24 book and maybe possibly not being aware of what's in the
- 25 book. And that is the -- presents some difficulty for

- 1 them to pass the exam.
- 2 CHAIRPERSON PREZEAU: CEU's?
- MR. VANCE: CEU's? Let's see. Currently 48 hours
- 4 are required in-class training to renew a training
- 5 certificate.
- 6 What the law requires is is that a training
- 7 certificate be -- that it's good for two years and that
- 8 it be renewed every two years, and that at the time of
- 9 renewal that proof of education -- or proof of employment
- 10 experience, in other words, affidavits of experience, so
- on and so forth. That requirement exists for everybody
- 12 who's not in an apprenticeship program. Because typically
- 13 another path to eligibility for the exam is the completion
- of an apprenticeship program. So there's some
- 15 apprenticeship programs that don't submit affidavit of
- 16 experience; they just submit a completion certificate. So
- 17 there's two paths available for those in apprenticeship.
- 18 For those that have -- that are on the job, OJT
- 19 folks, they need to be submitting their experience at
- 20 renewal which is required every two years, of course,
- 21 until they've passed their certification examination.
- 22 As far as CEU providers, we're not -- we continue to
- 23 have an influx of CEU providers and those folks that want
- 24 to enter that market here in Washington. We don't hear --
- 25 we really don't hear a lot about persons having any

- 1 problems finding appropriate continuing education classes.
- 2 Or sometimes they just don't know where they're at. We do
- 3 provide a list of all continuing-education providers and
- 4 classes on the Internet as a courtesy to the provider
- 5 industry and for those looking for training. But a lot of
- 6 times it's just more based around, Hey, is there anything
- 7 near me or something like that. And fortunately we have a
- 8 very diverse group of providers across the state that --
- 9 if you're in, you know, Tonasket or something like that,
- 10 there might not be one in town, but there might be one in
- 11 Yakima or more in Yakima. So -- yeah.
- 12 CHAIRPERSON PREZEAU: Any questions for Larry?
- 13 Anything else?
- 14 MR. VANCE: No.
- 15 CHAIRPERSON PREZEAU: All right. Perfect. Thank
- 16 you.
- 17 MR. VANCE: Yep.

18

19 Item 7. Public Comment(s)

20

- 21 CHAIRPERSON PREZEAU: So I just -- I have both
- 22 sign-in sheets. One's for the appeals sign in which is
- 23 not -- we're finished with the appeals; I just want to put
- 24 that in the record. And under public comment, we only
- 25 have one, which is Al Philips representing trades speaking

- 1 on improvement of the certification process.
- 2 And I think Mr. Philips has brought some show-and-
- 3 tell equipment. I'll let you get settled in.
- 4 MR. PHILIPS: Take five. Two minutes to settle in.
- 5 I apologize.
- 6 So while I do this, I'll thank an acquaintance of
- 7 mine named Mike Holt who I found out last week was
- 8 instrumental in helping our troups in Afghanistan.
- 9 We unfortunately of the 3,000 fatalities in Middle
- 10 East wars, 25 people were killed in the showers because of
- 11 faulty electrical wiring. Halliburton is one of the
- 12 companies required to support those troups drove ground
- 13 rods. And a guy I met last week drove 1,200 ground rods
- 14 for a single building. The problem was not grounding; it
- 15 was improper bonding. And unfortunately the people at
- 16 Halliburton did not know the difference between grounding
- 17 and bonding.
- 18 But Mike Holt flew out there and was able to convince
- 19 the powers that be at Halliburton that there was a
- 20 difference between grounding and bonding. And eventually
- 21 they bonded the electrical system back together properly
- 22 and our personnel -- (inaudible). So that was kind of
- 23 neat.
- Two more things, then we'll rock and roll.
- As we get going, my name's Al Philips. I've been

- 1 here once before. And I'm here to make a recommendation
- 2 to include a certification process for specialty
- 3 electricians.
- 4 My background is I started working in electricity in
- 5 1968, put myself through college at the U.W. and have been
- 6 working either directly or indirectly in electrical work
- 7 off and on since then.
- 8 I'm a electrical contractor. I'm a general
- 9 contractor. My wife's an electrician. My grandchild is
- 10 an electrician going through a gender change. So she was
- 11 a she; she's now a he.
- 12 Aw, one more thing. Since I was not formally on the
- 13 presentation, could I get you to pass this around so
- 14 everyone could see it (handing to Ms. Rivera).
- 15 And one more thing. This presentation's coming to
- 16 you because I had a discussion with Mark Leon (phonetic)
- 17 who works for the Department of Labor and Industries who
- 18 had informed me that --
- 19 CHAIRPERSON PREZEAU: Mr. Philips, may I ask how much
- 20 time you think that you -- I'm not pressing you, but I
- 21 just wonder, how much time do you think your presentation
- 22 will require?
- 23 MR. PHILIPS: 15 minutes, maybe 20. No more.
- 24 CHAIRPERSON PREZEAU: Okay.
- 25 MR. PHILIPS: My name is Allen Philips. A-L-L-E-N,

- 1 Philips like the light bulb with one L -- P-H-I-L-I-P-S.
- 2 So Mark Leon and I had a discussion about log books
- 3 with regards to specialty electricians and certification
- 4 of their employment hours. And he informed me that there
- 5 was a policy that was announced in a 2010 Electrical
- 6 Currents that I was unaware of with regards to something
- 7 called passive testing.
- Passive testing is defined in the WAC as a certain
- 9 set of operations taking electrical test equipment perhaps
- 10 or pushing buttons but no modifications of equipment. And
- 11 it was L & I's policy at that time and continuing to today
- 12 that passive testing acts and work will not count towards
- 13 certification.
- So if I have a service tech, which I had at the time
- 15 -- quite a few of them and maintenance techs, that they're
- 16 going to a job site and finding out that all they were
- 17 going to do is troubleshoot and the troubleshooting did
- 18 not require repair but found out it was a misalignment or
- 19 something like that, that I could not count their hours.
- 20 And after a fair amount of back and forth, Mark and I
- 21 came to a agreement to reduce the hours of the people that
- 22 had submitted by 50 percent. And I had already reduced
- 23 their time by about 60 percent up to that point because
- 24 much of their work was in PMS, preventive maintenance
- 25 systems, and work like that.

- 1 During my discussion with him, he indicated that the
- 2 rationale for not counting passive testing and
- 3 troubleshooting as part of a electrician's work experience
- 4 was that individuals doing that can also be non-certified.
- 5 A non-certified individual can come to a job site like a
- 6 technical representative and just take voltage
- 7 measurements or push buttons to turn things on and off.
- 8 The policy at L & I is such that an individual needs to be
- 9 "qualified," within quotes, a qualified person.
- 10 And Rod, you can correct me at any point if I --
- MR. MUTCH: You're good.
- 12 MR. PHILIPS: I'm old enough. I do make goofs.
- 13 That qualified individual then is going to be trained
- 14 in the safety and the work to be done, kind of the
- 15 equipment -- the electrical attributes of the equipment.
- 16 So that's a qualified individual.
- 17 And so a qualified individual doesn't have to have a
- 18 license if he doesn't have to have a license for this
- 19 particular work, that L & I is not going to certify that
- 20 work for a person who does have a trainee card.
- 21 The majority of this presentation I'm coming to you
- 22 is one, the unintended consequences for that because there
- 23 is a large population of tradesmen out there who are on
- 24 service teams or doing PMS or plant -- equipment
- 25 maintainers and other attributes that the unintended

- 1 consequences of these individuals may not be able to get
- 2 a certification to take the state exam for 8 years, 10
- 3 years, 12 years, which is depressing these people totally.
- 4 Having then gone around to a number of different
- 5 interested people that seem to share some of the same
- 6 concerns, the big picture that we came up with was nobody
- 7 should have to spend more than four years while working at
- 8 a legitimate trade full-time before they're able to take a
- 9 test to get certified to work in their trade.
- 10 And so if the rules on passive testing are modified,
- 11 we would be able to enhance the abilities of our citizens
- 12 who work in the trades. And we've estimated it's between
- 13 10- and 20,000 people to be able to test after four years.
- 14 So the logic is in front of me. On the chair right
- 15 there is some test equipment that I could take in --
- 16 (inaudible) -- volt meters that would qualify for hours.
- 17 But in front of me is a piece of rigid, and if I'm an 01
- 18 and I've got a Chicago bender, and I bend that rigid, I
- 19 could count my hours towards my card. Many of us have
- 20 done that. But I also can buy that. And the company that
- 21 actually bent that piece of rigid is not certified. So
- 22 it's possible to have an act at the electrical
- 23 installation site that that act is not certified but we
- 24 are -- I mean, it doesn't require an electrician to bend
- 25 that pipe. Home Depot bent that for me. So I don't have

- 1 to have an electrician do that. But we are counting for
- 2 01's when they go out and do pipe.
- 3 Over here is some structured wiring done by a team
- 4 that I work with periodically. And if you're doing
- 5 structured wiring, it's low volt -- really low volt. It's
- 6 like 5 volt digital with a gigabyte transfer rate between
- 7 the -- in the punch-downs. The people that have run just
- 8 structured wiring don't have to have a license either.
- 9 Yet if I have an 06 company, I can count the hours that a
- 10 person -- a person working for an 09 company doing just
- 11 structured wire doesn't have to have a license, but if
- 12 he's working for an 06 company, I can count his work
- 13 towards his ability to take the state exam.
- If I'm a residential electrician, an 02, and I'm in
- 15 new construction, and I will have my Hole-Hawg out there,
- 16 and I can drill holes through my studs, and I got to make
- 17 sure that my trainee doesn't move my holes up and down
- 18 because it's hard to pull the Romex through the angles and
- 19 stuff.
- I can go to the warehouses, and I can buy predrilled
- 21 studs. So there's no obligation that those studs have to
- 22 be drilled by an electrician. Now, I recognize -- I had a
- 23 discussion with Steve that if I'm on a job site and he's
- 24 an employee of me, and I've got a guy drilling the studs
- 25 or I got a guy building the pipe, being an electrical

- 1 contractor, I'm responsible to make sure that guy's an
- 2 electrical trainee or journeyman. But there are instances
- 3 where that work can be done where the person's not a
- 4 certified electrician.
- 5 So my proposal to you -- and the piece of paper -- I
- 6 hope it got around to most everybody. What that has is
- 7 on the front is my proposal and the back is just the data
- 8 that is the references. The back will be Electrical
- 9 Currents information from 2005, 2010 and 2012. And the
- 10 one in 2012 is the one that should be gray at the bottom
- 11 that says "work accomplished when passive testing will not
- 12 count towards a person's certification."
- 13 That's probably appropriate when trying to certify
- 14 01's and 02's. Because an 01 and 02, you want them to be
- 15 out there digging into the heavy equipment. But HVAC,
- 16 06's, 07's, 04's, all of them are going to be doing work
- 17 that might be involving passive testing. And I really,
- 18 really, really try to express to the Board that we got to
- 19 give the people that are in the workforce the opportunity
- 20 to test if they're working in a trade legitimately, and
- 21 there are some trades that part of the work is passive
- 22 testing.
- 23 So Pam, you're probably going to correct me on a real
- 24 minor point of law, but it seems to me that the Electrical
- 25 Board can make a decision or rule a judgement without a

- 1 person coming forward asking for that; that's part of your
- 2 responsibility is to advise the Director. And so the
- 3 Board has the authority to make a recommendation or a
- 4 decision telling the Director to change this current
- 5 policy.
- 6 Is that a correct statement that the Board has the
- 7 ability to make strong recommendation to the Department to
- 8 change this policy?
- 9 ASSISTANT ATTORNEY GENERAL THOMURE: So you said a
- 10 number of different things.
- 11 MR. PHILIPS: I bet I did.
- 12 ASSISTANT ATTORNEY GENERAL THOMURE: But I hope
- 13 you --
- 14 The back story here is that Mr. Philips did submit
- 15 an interpretation request on the formal paperwork by the
- 16 Department requesting that the Board actually issue a
- 17 decision. I sent him a letter after conferring with Tracy
- 18 regarding that the area of -- this does not fit into the
- 19 Board's purview with -- other than the Board's
- 20 jurisdiction to render an interpretation of that.
- You are correct, sir, that this meeting has allowed
- 22 the public comment and that the Board certainly can have
- 23 a discussion about that if it wants to. And it can say,
- "Yeah, that's a good idea," "It's not a good idea." And
- 25 they can certainly say that to the Department. The

- 1 Department's under no obligation under those circumstances
- 2 to do anything with that recommendation one way or the
- 3 other.
- 4 MR. PHILIPS: So I do understand when I sent that in
- 5 there was no true appropriate regulation in RCW to present
- 6 issues associated with certification versus issues
- 7 associated with wiring. So I'm aware of that.
- 8 So that piece of paper that I sent around is a
- 9 summary of what I tried to say, which I do so ineloquently
- 10 unfortunately.
- 11 The concept that the specialty electricians can use
- 12 your support statewide and giving them legitimate paths
- 13 towards examination. And I don't think that any of the
- 14 passive testing that my people are doing which is we're
- 15 going to -- VAV; there's a thing called a variable air
- 16 valve, that it's going to be in the ceilings of many of
- 17 the industrial and commercial buildings, and many of my
- 18 VAV's were 480 volt, and monthly I was required to go
- 19 around and take a voltage and a amperage check on each of
- 20 these motors. There might have been 2,500 of them in my
- 21 million square foot building, and each time it was a
- 22 voltage check the person would be wearing a protective PEP
- 23 appropriately for the work being done, and I felt that
- 24 that work being done by those technicians should be able
- 25 to count towards their certification.

- 1 So that's step one of my presentation.
- 2 Are there any questions for me?
- 3 CHAIRPERSON PREZEAU: Any Board members have
- 4 questions?
- 5 MR. PHILIPS: So I got a little bit more to go grab
- 6 over there, and then we'll be out of here.
- 7 CHAIRPERSON PREZEAU: Mr. Philips, while you -- I do
- 8 have one question for you.
- 9 This letter that our Assistant Attorney General Pam
- 10 Thomure sent to you dated February 20th outlining the --
- 11 that she just referenced, did you receive that letter?
- MR. PHILIPS: I did get that letter the day before my
- 13 meeting with Mr. Thornton. And I understand it
- 14 completely.
- 15 CHAIRPERSON PREZEAU: I just wanted to get that in
- 16 the record.
- 17 MR. PHILIPS: I appreciate that.
- 18 CHAIRPERSON PREZEAU: Dominic.
- 19 BOARD MEMBER BURKE: I have one question.
- 20 Are you -- is your intention that there's no
- 21 limitation on those hours, and that all hours can be
- 22 counted? I mean, --
- MR. PHILIPS: Yes and no.
- 24 BOARD MEMBER BURKE: -- is that your intended
- 25 outcome?

- 1 MR. PHILIPS: No.
- 2 The initial one is these particular electrical work
- 3 hours ought to count.
- 4 BOARD MEMBER BURKE: All of them?
- 5 MR. PHILIPS: Well, if a person's working -- so let
- 6 me back up. If a person is working in a legitimate trade
- 7 like an HVAC person, and during part of his work
- 8 experience part of his work is exposure to electrical,
- 9 part of it might be exposed to brazing and R14 and R21
- 10 attributes, having worked with HVAC guys I came to the
- 11 conclusion that that trade was just as legitimate and just
- 12 as important as the line voltage 01's, and perhaps that
- 13 trade ought to take an 8,000 hour certification process.
- 14 So wherever that person is being trained if they have
- 15 been working within the trade I would like to count those
- 16 hours. I would like to increase the hours obligated to
- 17 count.
- 18 And the reason I do that, let's say I'm an 01 trainer
- 19 and I've got an 01 company, and we're busy as heck
- 20 Downtown Seattle; you've got these towers. And all I've
- 21 got to be -- I've got two, three years of building cranes.
- 22 I'm backed up. So I've got a team, and they're out there.
- 23 They're running pipe and they're pulling wires, running
- 24 pipe and pulling wires, running pipe and pulling wires.
- 25 And I can't keep up, but I'm doing the best I can. And

- 1 I've gone -- three guys -- (inaudible) -- on Mondays and
- 2 got to let those guys go because I picked them up; and
- 3 hopefully they work, but they didn't. So at the end of
- 4 four years of working Downtown Seattle, the team that I've
- 5 got out there, they got a lot of pipe experience, and
- 6 they've got a lot -- but they've never landed a
- 7 transformer, okay? I didn't end up putting them down
- 8 there to be a -- service perhaps equipment. Or maybe they
- 9 got that. But they never seen how to do low voltage, how
- 10 to do a fiberoptics, how to -- (inaudible). But yet my 01
- 11 is allowed once he gets his license to go out into all
- 12 these arenas where he has no experience and work. But
- 13 what I've certified in that four-year period that the guy
- 14 is safe, he knows how to ask questions, he knows how to
- 15 work competent and work -- and being told -- do what he's
- 16 told. So that individual, that 01, I'm confident that
- 17 when I put him out in the field to a new company, that he
- 18 will not be an unsafe individual.
- 19 So I'm also confident these other people -- I don't
- 20 think of them as second-class citizens. I find that the
- 21 HVAC techs, the low-voltage techs -- I got like seven
- 22 marines in one company that are trying to -- who were
- 23 power generation techs down in Iraq, and those guys are
- 24 perfectly safe and perfectly competent. But they're
- 25 struggling to get hours. So I'm trying to find out

- 1 systems so that our tradesmen in the state of Washington
- 2 that are in the specialty trades are not getting a short
- 3 shrift on having to meet certain types of obligations.
- 4 So what I want to have is a system that verifies
- 5 safety. I have some ideas how that ought to be, but I'm
- 6 not guaranteed -- but I want a system that can be
- 7 concluded after four years.
- 8 Why do I care about safety? I used to run them
- 9 through weapons. I used to have 192 500 kiloton bombs
- 10 that were under my personal control on submarines over
- 11 there at Bangor and off of the East Coast. We are really
- 12 into safety. And I'm not going to try to give us a
- 13 situation that's unsafe. But I also want to give us a
- 14 system where the people aren't going to sit there --
- 15 I got a -- George has been an appliance tech for 24
- 16 years. Okay? Sears is in a downward death spiral. I
- 17 feel sorry for him. But he's worked for Sears, and he has
- 18 no hours. Okay?
- 19 BOARD MEMBER BAKER: Sorry for interrupting you. But
- 20 this is all around passive testing, right?
- 21 MR. PHILIPS: He (indicating) asked a broader
- 22 question.
- 23 Passive testing is a -- and I'll pass some more
- 24 information out here in a second.
- 25 BOARD MEMBER BAKER: Yeah, but at the top of your

- letter it says, "I recommend" ...
- 2 MR. PHILIPS: That's the passive testing letter.
- 3 I've got another letter that --
- 4 BOARD MEMBER BAKER: So passive testing, is that
- 5 regulated?
- 6 MR. PHILIPS: Yes and no. It is regulated but --
- 7 BOARD MEMBER BAKER: -- (talking over each other)
- 8 contractor have a permit?
- 9 MR. PHILIPS: No, no. It's regulated --
- 10 BOARD MEMBER BAKER: Am I required to be an
- 11 electrical contractor?
- 12 MR. PHILIPS: No.
- BOARD MEMBER BAKER: Okay. So it's not regulated
- 14 work.
- 15 MR. PHILIPS: Correct.
- 16 BOARD MEMBER BAKER: But you want those hours to
- 17 count towards a regulated industry?
- 18 MR. PHILIPS: Yes. Because when that person is
- 19 working for me as a regulated electrical contractor, L & I
- 20 will fine me if I don't have him as a certified
- 21 electrician or a certified trainee on a job site.
- BOARD MEMBER BAKER: If he's doing regulated work.
- 23 MR. PHILIPS: No. If he's doing passive testing, if
- 24 he has a tool belt with those things on his belt on the
- job site, then I'm eligible to be fined.

- 1 BOARD MEMBER BAKER: If he's doing regulated work.
- 2 MR. PHILIPS: No. If he's not doing regulated --
- 3 he's wandering around the job site with a tool belt on,
- 4 and he doesn't have a trainee card, I can get fined.
- Now, I'm going to go to superior court, which I'm not
- 6 going to go to superior court -- (inaudible).
- 7 My electrical inspectors will fine me if my guy's on
- 8 a job site with tools without a card. And the reason he's
- 9 going to fine me is they're not sure that I'm sneaking
- 10 this guy around after the inspector goes away. So when
- 11 the inspector gives me a fine, I'm not going to fight it.
- 12 He hasn't because I haven't done this. But if he gives me
- 13 a -- I'm not going to fight that.
- 14 CHAIRPERSON PREZEAU: Mr. Philips, you gave Rod --
- 15 invited Rod Mutch at one point to check your accuracy.
- 16 And it's -- I don't think he agrees with you.
- 17 MR. MUTCH: Do you want me to respond?
- 18 CHAIRPERSON PREZEAU: Yes.
- 19 MR. MUTCH: That's incorrect. We are obligated to
- 20 prove that a violation occurred. And to do that, we have
- 21 to witness the person engaged in the electrical
- 22 construction trade. So carrying anything around on a job
- 23 site is not regulated activity.
- 24 MR. PHILIPS: Let me ask you this: Rod, if I have a
- 25 guy on a job site drilling holes in a residential wall

- 1 with a hole, I will get fined.
- Now, I may be able to take it up to L & I to the main
- 3 office, but that -- I have had people that have been fined
- 4 that way.
- 5 ASSISTANT ATTORNEY GENERAL THOMURE: So if I can
- 6 interject, this is the time set for public comment on the
- 7 issue that you want to present to the Board. I'm not sure
- 8 that the Board wants to engage and debate on anything else
- 9 that hasn't been -- that you're not presenting asking the
- 10 Board to review on. Because we're a half hour into -- or
- 11 25 minutes into your presentation, sir.
- MR. PHILIPS: So this is my point is -- and I've got
- more to say, but I'll stop at this point.
- 14 The other trades other than an 01 and 02 in the state
- 15 of Washington that do electrical work should be able to
- 16 test that they have been employed for 8,000 hours towards
- 17 a license that supports their trade. They should not have
- 18 to wait 12 years before they test.
- 19 I have a letter from Jim Reynolds (phonetic) saying
- 20 they have to wait 16 years? And that's unacceptable from
- 21 my point of view.
- I'm just giving you the information. You might be
- 23 able to come up with a different solution than mine. I
- 24 have not heard of a solution to solve this problem other
- 25 than the ones that I've presented such that an individual

- 1 should be able to test to work in his trade -- he's not
- 2 going to be an expert, but he will be safe. And this is
- 3 just a thought, a step one, towards that desired goal.
- 4 I have -- I get letters and phone calls all the time
- 5 from people that are working in a trade and can't get
- 6 licensed.
- 7 Thank you very much for your time. If you wish me to
- 8 come back, Madam Chair, I'd be willing to come back if you
- 9 wish; I have more to say about other issues.
- 10 CHAIRPERSON PREZEAU: So I think --
- 11 MR. PHILIPS: I'm an interested public person.
- 12 CHAIRPERSON PREZEAU: And that's obviously clear.
- 13 Mr. Philips, you've been before this body previously.
- 14 I also know that you were active on the technical advisory
- 15 committee when we were in rulemaking in 2017. And, you
- 16 know, you even submitted some proposed changes to the
- 17 rule. And certainly at this point, I echo the language
- 18 that's in the letter that you received that's dated
- 19 February 20th that, you know, certainly the Electrical
- 20 Board can make recommendations as Pam already indicated
- 21 or -- that are non-binding to the Department and to the
- 22 Chief.
- 23 And there are certain things that we have more
- 24 explicit jurisdiction over with respect to the
- 25 administration of the examination, the practicality of

- 1 that, not the certification requirements.
- 2 And, you know, the letter clearly stipulated that you
- 3 need to be -- on this issue that you have much passion
- 4 about being -- communicating with the Director of the
- 5 Department of Labor and Industries, right? and certainly
- 6 ongoing conversations with program specialists and the
- 7 Chief.
- 8 And unless there's -- unless I -- are there any Board
- 9 members that have additional questions for Mr. Philips or
- 10 have a recommenda -- a motion that they would like to
- 11 voice at this time?
- 12 BOARD MEMBER BAKER: I would just say that I
- 13 recognize the time and effort that you put into this, the
- 14 passion you have for this. Interesting approach,
- 15 interesting comments.
- 16 Our code is designed for the protection of equipment
- 17 and personnel. And I personally have a hard time with a
- 18 guy at Home Depot getting CEU credits for bending a piece
- 19 of -- and I know. It was used as an example; I know. But
- 20 passive testing not being regulated work, I'm just not
- 21 sure how that fits into our testing.
- 22 Anyway, I appreciate the time and effort you put into
- 23 it and the passion you have.
- 24 MR. PHILIPS: Thank you. I'll stick around if you
- 25 have any other comments.

- 1 CHAIRPERSON PREZEAU: Great.
- BOARD MEMBER CUNNINGHAM: Madam Chair, just one quick
- 3 question.
- 4 Coming at it from a different profession, not being
- 5 an electrician, how -- is there a -- are the hours that
- 6 are reported by the person working through the training
- 7 process qualified to do a specific task? If you
- 8 understand his example, if you can have an individual --
- 9 and I'm just hypothesizing here -- who works for four
- 10 years installing either pre-bent pipe or combinations of
- 11 -- (inaudible) -- fittings or bending them in the field,
- 12 but he's never done anything else, and in my industry as
- 13 an electrical engineer, I could have an employee who I'm
- 14 responsible for training preparing to be eligible to test
- 15 to become a licensed engineer in the state, and all I tell
- 16 him do is -- (inaudible) -- and he's a smart individual,
- 17 and he will take that standardized test, which most people
- 18 who go to college are good at standardized tests, they
- 19 could become a licensed engineer and know nothing about
- 20 switch gear, line voltage, power, anything. But they
- 21 could still become a licensed engineer.
- 22 So is there any criteria that says to be eligible to
- 23 get your 01 license, you have to have done hours in all of
- 24 these -- it's up to the individual who's doing their
- 25 supervision to make sure they're well rounded and

- 1 prepared. Is that -- do you have any criteria? You have
- 2 to do 1,000 hours of this and 2,000 hours of that?
- 3 CHAIRPERSON PREZEAU: There are certain stipulations,
- 4 and I'll leave it to the Department to make sure that I'm
- 5 -- I don't deviate here. This are certain stipulations
- 6 like, for example, for -- to be eligible to sit the 01
- 7 journey-level exam that there are some stipulations around
- 8 the hours worked in terms of number of residential hours,
- 9 of work performed, and some other safeguards.
- 10 Is it possible that you could have somebody work in
- 11 -- you know, with a trainee's card for an 01 licensed
- 12 contractor and have an incredibly narrow scope of work?
- 13 And the answer to that is yes.
- 14 My experience -- my personal experience is vastly
- 15 different than that. And what I mean by that is it wasn't
- 16 a state requirement, but it was an apprenticeship
- 17 requirement, which was I had to keep a hours book. And
- 18 this hours book -- I haven't looked at it in a long time,
- 19 but -- like I don't even have it anymore. I probably had
- 20 to turn it in -- I mean, every month I would have to turn
- 21 in one of the duplicate copies, right? -- because I keep
- 22 the record itself as an apprentice -- in to my training
- 23 director. It stipulated broke down by likely 20 to 25
- 24 different work categories about how many hours I spent
- 25 every day performing different type of work so that my

- 1 apprenticeship coordinator and the trustees that oversee
- 2 that training trust have some level of assurance that I as
- 3 -- when I approached my, you know, 8,000 hour threshold
- 4 from the state to sit for the examination helped -- had
- 5 internal safeguards that were even specific to that
- 6 apprenticeship program. And others in the room that have,
- 7 you know, graduated apprenticeship programs and/or helped
- 8 administer those apprenticeship programs are nodding their
- 9 head in agreement that that's what happens.
- 10 And it -- you know, that's what we want.
- 11 BOARD MEMBER LEWIS: Madam Chair?
- 12 CHAIRPERSON PREZEAU: Yes.
- 13 BOARD MEMBER LEWIS: That's what will happen when we
- 14 move to an apprenticeship-only training because almost all
- 15 state-approved apprenticeships have categories that you
- 16 have to spend so many hours in different commercial,
- 17 industrial, residential.
- 18 (Alice Phillips departed proceedings.)
- 19
- 20 So that will -- that law will sort of result in the
- 21 01 license person getting a well rounded education and
- 22 training.
- 23 BOARD MEMBER BURKE: I just want to say, also, that
- 24 I think that the intent -- you know, like Don said, it's
- 25 unregulated work. And so to the contrary, you can't have

- 1 someone who's worked for a testing agency that comes in
- 2 after working for them for five years and all of a sudden
- 3 that's all they've done and they can go sit for the 01.
- 4 So while I appreciate what you're saying also, I
- 5 think there's a fine line to figure out how you could
- 6 qualify those hours between the apprenticeship even though
- 7 it's unregulated work, you know.
- 8 But the other side of that is that you don't want to
- 9 have people that have worked in that -- you know, for a
- 10 testing company, per se, for five years and then all of a
- 11 sudden they can sit for the journeyman.
- 12 BOARD MEMBER CUNNINGHAM: That's the same issue;
- 13 they've only done one task.
- 14 BOARD MEMBER BURKE: Exactly. It's --
- 15 MR. PHILIPS: Could I comment real briefly on that?
- 16 Let's say I have somebody working for a fire alarm
- 17 company for four years. After four years he could get --
- 18 or two years he could become a low-voltage technician.
- 19 Which means he can go work for any other low-voltage style
- 20 company even though he doesn't have any experience there.
- 21 Typically that person can stay in the trade like a fire
- 22 alarm, but he can also go to fiberoptic, he can go to
- 23 security, he can go to camera. He can do all sort of
- 24 things that have a breath of experience.
- 25 Same thing with your 01 experience there, Madam

- 1 Chair. You didn't do a lot of low-voltage punch-downs as
- 2 an Ol journeyman trainee. You did the PVC's, the pipes,
- 3 the transformers, all the 01 stuff. But when you get
- 4 certified in the next sentence that you're allowed to go
- 5 do non-01 style work, and you won't have any experience in
- 6 that. And you can go out in the community and find people
- 7 that have concerns about that also.
- 8 So the question is -- but I'll be quiet. You do have
- 9 the times and the schedules.
- 10 CHAIRPERSON PREZEAU: Okay. Any other questions?
- 11 So a couple of announcements before -- one has to do
- 12 with parking? So a reminder that when -- two ways you can
- 13 resolve the parking charges. You can take the envelope
- 14 that is on your windshield and you can pay for it as you
- 15 exit the building and expense that expense, or you can go
- 16 to the parking lot and get the envelope and turn it in to
- 17 Beth and not deal with that paperwork.
- Additionally, the July meeting which is July 26th is
- 19 located in Pasco. And it's my understanding -- and Alice
- 20 was asking me some questions earlier. I just want -- I
- 21 believe that the hotel that is housing that July meeting
- 22 is adjacent to the airport, likely has a shuttle between
- 23 the airport and the hotel. Bethany's indicating yes. So
- 24 in the event that you elect to fly into Pasco -- and Megan
- 25 is the -- right? -- is the go-to person for making travel

- 1 arrangements. And you could fly into the Pasco airport;
- 2 there would be no need to rent a car. And you would be
- 3 able to attend the July 26th meeting.
- 4 And then several Board members have left before
- 5 adjournment, but I just want to go on the record that we
- 6 still have -- we have more than a quorum, so everything's
- 7 good in that regard.
- 8 And one of the folks who left is Randy Scott who is
- 9 currently appointed by the Governor to serve as the public
- 10 member. His appointment technically expires July of 2018,
- 11 and Randy Scott is not seeking reappointment to the Board.
- 12 And in the event -- just want to call your atten -- in the
- 13 event that the Governor appoints a replacement, then today
- 14 was Randy Scott's last meeting. So I just wanted to get
- 15 in the record, thank him for -- and he's been retired and
- 16 still coming to these meetings, which I applaud him for
- 17 and that he made a commitment that he was -- and he knew
- 18 he was going to be retiring from his regular job before
- 19 his appointment term was expired, and he fulfilled his
- 20 term. So I think that that is incredibly honorable.
- 21 Any other questions, comments, concerns? Did I miss
- 22 anything, Beth? No?
- 23 The Chair will entertain a motion to adjourn.

2.4

25 Motion to Adjourn

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 1
          BOARD MEMBER NORD: Motion.
 2
          BOARD MEMBER JENKINS: Second.
          CHAIRPERSON PREZEAU: It's been moved and seconded to
 4
     adjourn the April 26, 2018, Electrical Board meeting. All
     those in favor, signify by saying "aye."
 5
 6
          THE BOARD: Aye.
 7
          CHAIRPERSON PREZEAU: Opposed?
 8
9
                           Motion Carried
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11
          CHAIRPERSON PREZEAU: We are adjourned.
12
                                    (Whereupon, at 2:35 p.m.,
                                    proceedings adjourned.)
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                       CERTIFICATE
 2
 3
     STATE OF WASHINGTON )
                             SS.
    County of Pierce
 5
          I, the undersigned, a Certified Court Reporter in and
     for the State of Washington, do hereby certify:
7
          That the foregoing transcript of proceedings was
     taken stenographically before me and transcribed under my
     direction; that the transcript is an accurate transcript
9
     of the proceedings insofar as proceedings were audible,
     clear and intelligible; that the proceedings and resultant
10
     foregoing transcript were done and completed to the best
     of my abilities for the conditions present at the time of
11
     the proceedings;
12
          That I am not a relative, employee, attorney or
     counsel of any party in this matter, and that I am not
13
     financially interested in said matter or the outcome
     thereof;
14
          IN WITNESS WHEREOF, I have hereunto set my hand on
15
     this 15th day of May
                                   , 2018, at Tacoma,
     Washington.
16
17
18
                                   H. Milton Vance, CCR, CSR
                                   Excel Court Reporting
19
                                   (CCR License #2219)
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