

Chapter 296-67 WAC
Safety Standards for
Process Safety Management of Highly Hazardous Chemicals
(Form Number F414-090-000)

LAST UPDATED 05/01/2014

This book contains rules for Safety Standards for process safety management of highly hazardous chemicals, as adopted under the Washington Industrial Safety and Health Act of 1973 (Chapter 49.17 RCW).

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Chapter 296-67 WAC
SAFETY STANDARDS FOR PROCESS SAFETY MANAGEMENT OF HIGHLY HAZARDOUS
CHEMICALS

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<p>This document is a summary of what was discussed at the rule review meetings. It is not a tool to show agreement or consensus was reached on any of the comments included.</p>	
Current rule	Comments
<p>WAC 296-67-001 Process safety management of highly hazardous chemicals.</p>	<p>Are there issues with turnaround and PSM requirements?</p> <p>Add clarity to ensure it is clear that turnaround is covered under PSM.</p> <p>Potential issues with what is a covered process during turnaround (Not always included). Many thought this was already covered. No consensus.</p> <p>Can we add something to ensure turnaround has same PSM requirements. No consensus.</p> <p>Rule needs to be broadened beyond refineries. No consensus.</p>
<p>WAC 296-67-005 Definitions.</p>	<p>Whole refinery under PHA scope No consensus.</p> <p>Indicators, leading and lagging indicators RAGAGEP</p> <p>More discussion needed</p> <p>Ensure everything is clear</p> <p>Consider adding definitions for:</p> <ul style="list-style-type: none"> Damage mechanism review PHA Change management Damage Mechanism, employee reps, feasible, indicators, Process safety culture, reactive substances Safe guard – temp pipe repair, toxic substances
<p>WAC 296-67-009 Employee participation.</p>	<p>What is employee participation?</p> <p>Should be a collaborative effort. Sometimes a struggle getting people involved.</p> <p>It is not just one person or employee. More than one person that understands the process should be involved. Everybody doing their part.</p>

	<p>Many employees are just beginning to understand PSM.</p> <p>Existing language too limited.</p> <p>Stop work authority. More discussion needed if we add this to the rule.</p> <p>Potential training elements. Help hourly employees participate. Employee input to improve training process. This should be reviewed in training section.</p> <p>Broad employee participation</p>
<p>WAC 296-67-013 Process safety information. In accordance with the schedule set forth in WAC 296-67-017, the employer shall complete a compilation of written process safety information before conducting any process hazard analysis required by the standard. The compilation of written process safety information is to enable the employer and the employees involved in operating the process to identify and understand the hazards posed by those processes involving highly hazardous chemicals. This process safety information shall include information pertaining to the hazards of the highly hazardous chemicals used or produced by the process, information pertaining to the technology of the process, and information pertaining to the equipment in the process.</p>	<p>Is there reliable and ready access to PSM information?</p> <p>Take a look at information communicated to employees. For example, Damage Mechanism Reviews.</p> <p>Effective communication to employees.</p> <p>Alloy changes may not be communicated – Corrosion control documents possible solution.</p> <p>PSM databases, do employees know about access?</p> <p>Design conditions, electrical, leak repair.</p> <p>Mechanic may not understand the hazards and unit he is working in. JHAs are completed ahead of the work and communicated.</p> <p>Capture things that are going right for PSM rule update.</p> <p>Encourage employee participation</p> <p>RAGAGEP potential clarification.</p> <p>Take internal site based standard out of RAGAGEP. Make it clear potential hazards were considered. No consensus. (Reference: OSHA Memo 2015 on RAGAGEP)</p> <p>Use RAGAGEP for older equipment.</p>

<p>WAC 296-67-017 Process hazard analysis.</p>	<p>Are PHA action items tracked? This is already in the rule. Question was what does this look like in the facility.</p> <p>How much knowledge do employees have of the PHA?</p> <p>Consider additional safeguard DMR. Capture knowledge of people in the field.</p> <p>Previous incidents considered.</p> <p>Review HCA as part of PHA. No consensus.</p> <p>Whole refinery under PHA scope. No consensus.</p> <p>MOCs related.</p> <p>Seismic issues. How does this work in a PHA? Mechanical integrity may be the right area for this. No consensus.</p> <p>Facility site review. (Facility siting, physical location of buildings and parking lots)</p> <p>PHA's submission to DOSH. Needs further discussion. How would you (L&I) manage this?</p> <p>Rules must make sense for Washington</p> <p>Safeguard protection analysis. Ensure process to address PHA results</p> <p>Do we have criteria to determine person performing the PHA? Who has the expertise to ensure PHA is effective?</p> <p>Employee participation is key. You need the right expertise in the room. Would like more employee participation.</p> <p>We do not force employees to participate. It is voluntary.</p> <p>There needs to be more specific language, actual number of participants with "must" should be included.</p> <p>Set some minimum experience standards for a PHA team members.</p> <p>This can be a human factor to include staffing of the PHA. Number of factors to</p>
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	<p>discuss with this topic. Getting the right people with the right knowledge involved in PHA process. Experience is one factor to consider (13 years' experience vs 20 or 25 years)</p> <p>Full PHA on each unit each time vs a revalidation. Consider this for definitions.</p> <p>PHA process is not as effective as it could be. Could we tweak the process to improve the PHAs?</p>
<p>WAC 296-67-021 Operating procedures.</p>	<p>Clarification – emergency procedures need to be developed/clarified. Isolation/shutdown of any leak or damage. Is this already included in emergency procedures? Concerns about existing language, is it effective?</p> <p>Shutdown built into procedures. Leak isolation is the only way to prevent these incidents (Richmond as an example) As leak progresses you would work towards shutdown. Let's look at shutdown and emergency response procedures. There are concerns about consistency during the response. More discussion about how to regulate that allows flexibility to respond to leaks and other emergencies.</p> <p>Procedures that are too simplistic or complex. Edit procedures as necessary. We want procedures to be effective.</p> <p>Some things belong in Job Work Plan.</p> <p>Operating procedures and maintenance procedures should be kept separate.</p> <p>Emergency procedures should be simple, time in an emergency is limited.</p> <p>Training is essential. Already included in the training section.</p> <p>You need to be able to edit and revise OP's so they are good enough. Already included the rule.</p> <p>Detailed procedures are important.</p> <p>When modified, you need management of</p>

	<p>change process (this is already in the rule). Experts (Need to clarify what experts means) need to review potential changes. Ensure the MOC is completed and is effective.</p> <p>Leak evaluation and abnormal circumstances. There is already an element in the existing rule. #5 in this section.</p> <p>Don't make procedure complicated. How do we define effective?</p> <p>Ensure we include procedures for stopping and controlling leaks.</p>
<p>(1) The employer shall develop and implement written operating procedures that provide clear instructions for safely conducting activities involved in each covered process consistent with the process safety information and shall address at least the following elements.</p>	
<p>(a) Steps for each operating phase:</p>	
<p>(i) Initial startup;</p>	
<p>(ii) Normal operations;</p>	
<p>(iii) Temporary operations;</p>	
<p>WAC 296-67-021 (Cont.)</p>	
<p>(iv) Emergency shutdown including the conditions under which emergency shutdown is required, and the assignment of shutdown responsibility to qualified operators to ensure that emergency shutdown is executed in a safe and timely manner;</p>	
<p>(v) Emergency operations;</p>	
<p>(vi) Normal shutdown; and</p>	
<p>(vii) Startup following a turnaround, or after an emergency shutdown.</p>	
<p>(b) Operating limits:</p>	
<p>(i) Consequences of deviation; and</p>	
<p>(ii) Steps required to correct or avoid deviation.</p>	
<p>(c) Safety and health considerations:</p>	
<p>(i) Properties of, and hazards presented by, the chemicals used in the process;</p>	
<p>(ii) Precautions necessary to prevent exposure, including engineering controls, administrative controls, and personal</p>	

protective equipment;	
(iii) Control measures to be taken if physical contact or airborne exposure occurs;	
(iv) Quality control for raw materials and control of hazardous chemical inventory levels; and	
(v) Any special or unique hazards.	
(d) Safety systems and their functions.	
(2) Operating procedures shall be readily accessible to employees who work in or maintain a process.	
(3) The operating procedures shall be reviewed as often as necessary to assure that they reflect current operating practice, including changes that result from changes in process chemicals, technology, and equipment, and changes to facilities.	
(4) The employer shall certify annually that these operating procedures are current and accurate.	
(5) The employer shall develop and implement safe work practices to provide for the control of hazards during operations such as lockout/tagout; confined space entry; opening process equipment or piping; and control over entrance into a facility by maintenance, contractor, laboratory, or other support personnel. These safe work practices shall apply to employees and contractor employees.	
[Statutory Authority: Chapter 49.17 RCW. 92-17-022 (Order 92-06), § 296-67-021, filed 8/10/92, effective 9/10/92.]	
WAC 296-67-025 Training.	
(1) Initial training.	<p>Field verification to ensure employee understands the training. Ensure the employee has the correct knowledge and understanding about the process they are working on or their job function.</p> <p>Maintenance employees need to be included in training. Sometimes maintenance employees are not included in safe work procedures or other training. The maintenance employees need to understand operating procedures enough to understand how they apply to their job. They don't need to be experts on the unit but they need to understand how the equipment will be used. There needs to be an understanding of the hazards of the process they will encounter. This is already covered in Mechanical Integrity section. We need further discussion about definition and clarity. Having Pre job meetings Tailgate meetings does not always preclude a release. It is about the effectiveness</p>

	<p>of the training and the activities. Training on tasks vs initial training. More discussion needed to decide details of exactly what kind of training needs to occur to ensure they have appropriate training.</p> <p>Maintenance training could be better. Ensure training is effective and best practices are included in the training.</p> <p>Operator training vs maintenance training sections, it would be good to clarify the difference.</p> <p>Consider implementation schedules for new requirements.</p> <p>Ensure every employee has an understanding of PSM. What does this look like? Individual needs to understand how their job fits into the larger PSM environment.</p> <p>Some facilities complete this during their new employee orientation.</p>
<p>(a) Each employee presently involved in operating a process, and each employee before being involved in operating a newly assigned process, shall be trained in an overview of the process and in the operating procedures as specified in WAC 296-67-021. The training shall include emphasis on the specific safety and health hazards, emergency operations including shutdown, and safe work practices applicable to the employee's job tasks.</p>	<p>Training for operators should include consequences and appropriate response. They need to understand each valve and its purpose.</p>
<p>WAC 296-67-025 (Cont.)</p>	
<p>(b) In lieu of initial training for those employees already involved in operating a process on May 26, 1992, an employer may certify in writing that the employee has the required knowledge, skills, and abilities to safely carry out the duties and responsibilities as specified in the operating procedures.</p>	<p>This section needs to be removed. No longer applies.</p>
<p>(2) Refresher training. Refresher training shall be provided at least every three years, and more often if necessary, to each employee involved in operating a process to assure that the employee understands and adheres to the current operating procedures of the process. The employer, in consultation with the employees involved in operating the process, shall determine the appropriate frequency of refresher training.</p>	<p>Clarify that operating process does not mean "operator process".</p> <p>Consider refresher training for people maintaining the process.</p> <p>Question From Skype 1.5.17 meeting Refresher training for Maintenance personnel is training specifically on the process hazards?</p> <p>Training should be planned and should be part of their turnaround planning. Refresher</p>

	<p>training is appropriate both before and after a turnaround.</p> <p>How do we ensure training is consistent? A certain amount of time is needed for an operator to train effectively.</p> <p>Some facilities complete simulator training to ensure training is understood. Some require employee to demonstrate they understand the training.</p> <p>Clarify that verification of training is needed, ensure verification allows for various types of training. Sign-in sheets are not verification that knowledge has been transferred to the employee. Ensure the employee understands the training.</p> <p>Verification could describe the certain steps/methods used in the training. (Could this fit in documentation section?)</p> <p>Training type/format will not be the same for every situation.</p> <p>MOC section also has a training section. Ensure correct elements are located there.</p>
<p>(3) Training documentation. The employer shall ascertain that each employee involved in operating a process has received and understood the training required by this section. The employer shall prepare a record which contains the identity of the employee, the date of training, and the means used to verify that the employee understood the training.</p>	<p>How do you ensure training is understood? Just a signature of training completion may not be enough.</p> <p>You need to have the trainer sign-off that the employee understands the training.</p> <p>Ensure that maintenance workers are trained and understand. Where do we include these requirements?</p> <p>Some facilities have employees complete a walk-through to ensure training is understood.</p>
<p>[Statutory Authority: Chapter 49.17 RCW. 92-17-022 (Order 92-06), § 296-67-025, filed 8/10/92, effective 9/10/92.]</p>	
<p>WAC 296-67-029 Contractors.</p>	<p>We are open to bringing contractors in to review this section if we can find volunteers.</p>
<p>(1) Application. This section applies to contractors performing maintenance or repair, turnaround, major renovation, or specialty work on or adjacent to a covered process. It does not apply to contractors providing incidental services which do not influence process safety, such as janitorial</p>	<p>How do we ensure that better communication occurs before the contractor is at the unit?</p> <p>Contractor orientation is one option.</p>

<p>work, food and drink services, laundry, delivery, or other supply services.</p>	<p>Relationship between contract workers and their employer could use improvement. Not uncommon for contract workers to feel rushed and intimidated. This doesn't happen all the time. But it does happen too often.</p> <p>Would like to ensure contract workers have the ability to discuss PSM without fear of retaliation.</p> <p>Include potential reference of current retaliation laws and requirements.</p> <p>Not all stakeholders have experienced situations where contractors are not able to report safety issues.</p> <p>If it was posted that made it clear to employees that reporting safety hazards is supported and encouraged. It would be helpful to include language in the rule supporting this.</p> <p>Surveys are one option to preserve confidentiality for employees.</p>
<p>(2) Employer responsibilities.</p>	
<p>(a) The employer, when selecting a contractor, shall obtain and evaluate information regarding the contract employer's safety performance and programs.</p>	
<p>(b) The employer shall inform contract employers of the known potential fire, explosion, or toxic release hazards related to the contractor's work and the process.</p>	<p>Ensure emergency response training is included and verified. Just because they received the training does not mean they can respond appropriately in an emergency.</p>
<p>(c) The employer shall explain to contract employers the applicable provisions of the emergency action plan required by WAC 296-67-053.</p>	
<p>(d) The employer shall develop and implement safe work practices consistent with WAC 296-67-021, to control the entrance, presence, and exit of contract employers and contract employees in covered process areas.</p>	
<p>(e) The employer shall periodically evaluate the performance of contract employers in fulfilling their obligations as specified in subsection (3) of this section.</p>	<p>Some facilities have a schedule to evaluate the contractors.</p> <p>Some facilities have the leadership team meet with contractors each year to evaluate their performance.</p> <p>There needs to be communication regarding training and verification for contractors. The host employer needs to communicate with the</p>

	<p>contractor to ensure the training/knowledge transfer is occurring.</p> <p>Obtain a contractor’s perspective of these issues.</p> <p>Some facilities allow for a safety evaluation for anyone if they feel they are in an unsafe situation.</p>
(f) The employer shall maintain a contract employee injury and illness log related to the contractor's work in process areas.	Add near misses to the log. Potential anonymous reporting could be considered.
(3) Contract employer responsibilities.	
(a) The contract employer shall assure that each contract employee is trained in the work practices necessary to safely perform his/her job.	Safety audits around turnaround are particularly important.
WAC 296-67-029 (Cont.)	
(b) The contract employer shall assure that each contract employee is instructed in the known potential fire, explosion, or toxic release hazards related to his/her job and the process, and the applicable provisions of the emergency action plan.	
(c) The contract employer shall document that each contract employee has received and understood the training required by this paragraph. The contract employer shall prepare a record which contains the identity of the contract employee, the date of training, and the means used to verify that the employee understood the training.	
(d) The contract employer shall assure that each contract employee follows the safety rules of the facility including the safe work practices required by WAC 296-67-021.	
(e) The contract employer shall advise the employer of any unique hazards presented by the contract employer's work, or of any hazards found by the contract employer's work.	
[Statutory Authority: Chapter 49.17 RCW. 92-17-022 (Order 92-06), § 296-67-029, filed 8/10/92, effective 9/10/92.]	
WAC 296-67-033 Prestartup safety review.	
(1) The employer shall perform a prestartup safety review for new facilities and for modified facilities when the modification is significant enough to require a change in the process safety information.	<p>PSSR needs to apply to turnaround. There needs to be a review of the work that was done prior to startup. Unplanned outages need to be part of this also. We would like language to ensure this is effective in practice. Competent and experienced employees signing off on the PSSR is one example.</p> <p>When is a modification “significant”? When something does not affect the process it is not</p>

	<p>significant. Maybe reference Process Safety Information here also.</p> <p>It is important to remember PSSRs can occur anytime not just during turnaround.</p> <p>Exclusion zones could be used to protect employees or an evaluation to see if one is needed. This may happen at startup. Could you evaluate for exclusion zones earlier than startup or shutdown? Ensure that nobody that doesn't need to be in the exclusion zone is there. (Consider this in the procedures section also)</p> <p>(Review definition of modified facility to ensure it is adequate.)</p> <p>(Jeff's comments from Skype)</p> <p>PSSR Could just include an evaluation of who is essential for start-up. The regulation (in whatever section) may require that an analysis of risks should be done. PSSR, operating procedures, etc. Exclusion zones are a way to mitigate a risk, but not the only way. The regulations should not settle on specific mitigation measures.</p>
<p>(2) The prestartup safety review shall confirm that prior to the introduction of highly hazardous chemicals to a process:</p>	
<p>(a) Construction and equipment is in accordance with design specifications;</p>	<p>Expand this to include maintenance and repair work. You need to verify that the equipment is ready for startup after maintenance and repair.</p> <p>We need to define what would be included in a PSSR.</p>
<p>(b) Safety, operating, maintenance, and emergency procedures are in place and are adequate;</p>	<p>These requirements need to be accurate and more effective. This could include experienced and qualified on the process signing off.</p>
<p>(c) For new facilities, a process hazard analysis has been performed and recommendations have been resolved or implemented before startup; and modified facilities meet the requirements contained in management of change, WAC 296-67-045.</p>	<p>We should look at HCA, DMR and SPA for this section. (From Butch for more discussion later)</p>
<p>(d) Training of each employee involved in operating a process has been completed.</p>	<p>Ensure and verify the training is understood.</p>

	<p>Ensure any employee involved in operating or maintaining a process is trained.</p> <p>Employers should involve employees who have experience in operating or maintaining the process equipment in the PSSR.</p>
<p>[Statutory Authority: Chapter 49.17 RCW. 92-17-022 (Order 92-06), § 296-67-033, filed 8/10/92, effective 9/10/92.]</p>	
<p>WAC 296-67-037 Mechanical integrity.</p>	
<p>(1) Application. WAC 296-67-037 (2) through (6) apply to the following process equipment:</p>	
<p>(a) Pressure vessels and storage tanks;</p>	
<p>(b) Piping systems (including piping components such as valves);</p>	
<p>(c) Relief and vent systems and devices;</p>	
<p>(d) Emergency shutdown systems;</p>	
<p>(e) Controls (including monitoring devices and sensors, alarms, and interlocks); and</p>	
<p>(f) Pumps.</p>	<p>It would be helpful to be more inclusive as to which equipment is covered. Turbines and compressors are examples.</p> <p>Everything included in the process should be covered under mechanical integrity.</p> <p>PSM should include equipment that could affect the process.</p> <p>Other equipment should be included because they are covered in other safety rules. Boilers and pressure vessels are an example.</p> <p>We need to be careful that the language is fit for the purpose. We need to ensure that with broad language we don't go too far.</p> <p>We need to be sure the language we use is not open to interpretation.</p> <p>If we can't create a list how can we create language to describe what should be included.</p> <p>It all depends on good application risk based process safety rather than a prescribed list. We rely on the refinery operator to</p>

	maintain good effective systems.
WAC 296-67-037 (Cont.)	
(2) Written procedures. The employer shall establish and implement written procedures to maintain the ongoing integrity of process equipment.	<p>We have specific procedures for each piece of equipment.</p> <p>Ensure procedures provide clear instructions for maintenance processes.</p> <p>Employees should be able to view the documents easily.</p>
(3) Training for process maintenance activities. The employer shall train each employee involved in maintaining the ongoing integrity of process equipment in an overview of that process and its hazards and in the procedures applicable to the employee's job tasks to assure that the employee can perform the job tasks in a safe manner.	<p>Rewrite this section for clarity.</p> <p>Discuss this section and what needs to be addressed to improve the language.</p> <p>An operator is not likely to be trained on maintenance activities.</p> <p>Training on process maintenance activities should involve anyone who's job involves the operating equipment.</p> <p>You have to look at the change to decide who is affected and who should receive the training.</p> <p>(For contractor section) They could be more knowledgeable about PSM for those processes they are working around.</p> <p>Documentation should be included to ensure it is understood that it's needed.</p> <p>Make sure the training applies/is appropriate to specific job tasks. Avoid unnecessary training.</p>
(4) Inspection and testing.	<p>It has to be risk based. Some things are more important than others based on risk.</p> <p>Having the word "should" in engineering practices is a problem.</p>
(a) Inspections and tests shall be performed on process equipment.	
(b) Inspection and testing procedures shall follow recognized and generally accepted good engineering practices.	We want to ensure ideas go through proper channels and are validated.

	<p>Our internal standards are based on RAGAGEP.</p> <p>You want some role for the regulator to ensure those practices are protected.</p> <p>The duty falls to the worker or regulator after the fact which we want to get away from.</p> <p>The word “should” allows too much leeway. “Should” appears in some of the engineering practices. We need to ensure these requirements are followed.</p>
<p>(c) The frequency of inspections and tests of process equipment shall be consistent with applicable manufacturers' recommendations and good engineering practices, and more frequently if determined to be necessary by prior operating experience.</p>	<p>We have seen situations where frequency should have been increased.</p> <p>It is up to facility to decide what it is that needs to be done. Often there isn't a lot of data to base the decision other than age.</p> <p>Frequencies change based on audits or issues that are discovered on inspection.</p> <p>Consider more modern risk based concepts here as equipment ages.</p> <p>Validation of your program is important here. Do your tests match your estimates? Data versus perceived effectiveness then make changes based on the data.</p> <p>Our inspection group reviews every MOC related to the facility.</p> <p>Important to follow the MOC process because everything is always changing, including the types of crude. Track those changes and make sure you do not alter the equipment in an unsafe manner.</p> <p>It is important that the employees are involved in reviewing the data and information for example PHAs. People who really know the equipment and know the inspection is not revealing all the problems. Do you have the people who work day to day with that equipment?</p> <p>There always is an operating employee (qualified on the ground) involved in the PHA. It is an equipment.</p> <p>Maintenance employees are on a case by case</p>

	<p>basis for involvement in PHAs.</p> <p>You need to be willing and able to understand many different complex issues to be involved in the PHA and we don't always get that.</p> <p>It is always a challenge to get people with the broad knowledge necessary for PHAs.</p> <p>Our own rules require a three-year minimum for operator experience to be involved in a PHA. I encourage our younger operators to get involved. Younger operators who participate come away with a better understanding.</p> <p>Time on the job, experience on the job availability all need to be considered for PHAs</p> <p>Employee training should include going beyond the basics. At some point the employee will be asked to contribute in PHAs. The company should expect the average employee to participate in a meaningful way.</p> <p>Our participation in PHAs is strictly voluntary. But is one of the most important part of the process. But we are relying on people to want to participate. It is very important and we ask everyone to provide their concerns to us directly so the PHA team can look at it.</p>
<p>(d) The employer shall document each inspection and test that has been performed on process equipment. The documentation shall identify the date of the inspection or test, the name of the person who performed the inspection or test, the serial number or other identifier of the equipment on which the inspection or test was performed, a description of the inspection or test performed, and the results of the inspection or test.</p>	<p>There is a lot of documentation that goes along with the testing. A lot of data is managed.</p> <p>The priority here is that the right kind of inspection is done with the appropriate frequency with the right kind of technology.</p> <p>You need some type of priority and hierarchy. You have to do this on a risk based.</p> <p>You don't want to spend time on documenting and processes that don't improve safety.</p> <p>We need to spend time on those things that are valuable to improving safety.</p> <p>Data is placed into software systems to manage the data. You still need to collect the data which also takes time.</p>

	<p>A good inspection program validates your data.</p> <p>There is an opportunity with the data gathering and sharing. We have a good inspection program but I don't think we have a good sharing program. A good data sharing program would be helpful.</p> <p>PHAs with a small handful of people. More sharing would expand the group of people that have the information.</p> <p>Normal results are not communicated; abnormal results are communicated clearly.</p> <p>Communication should include why it is important and what the priority is.</p> <p>Their documentation is extensive and complete. There is a robust safety culture in my experience from a boiler program perspective.</p>
<p>(5) Equipment deficiencies. The employer shall correct deficiencies in equipment that are outside acceptable limits (defined by the process safety information in WAC 296-67-013) before further use or in a safe and timely manner when necessary means are taken to assure safe operation.</p>	<p>USW advocates removing the language "in a safe and timely manner when necessary"</p> <p>What is necessary. Either it complies with RAGAGEP or it doesn't. We don't want an argument.</p> <p>If a piece of equipment is shutdown we to ensure the equipment operates as intended when it comes back-up.</p> <p>We need to shutdown equipment if it is operating outside safe parameters until we can bring it back into good operating standards.</p> <p>We should use RAGAGEP here.</p> <p>We need more of an obligation to fix equipment that is operating outside of RAGAGEP or better.</p> <p>Typically, we do a good job management with this, it is those times where we find thinning pipe and turnaround is a few months away because we know equipment is safe for now. The question is always how much risk are you willing to take. It is difficult to capture in a regulation.</p> <p>No company will take that risk intentionally. Not only does it hurt people but it puts the</p>

	<p>company out of business.</p> <p>In Richmond they varied from their procedure according to their own policies. We need to shut down until we truly understand what is happening. Shut down is not easy but in situations where we don't understand we have to move in that direction.</p> <p>We want language that more often results in less risk taking.</p> <p>The word "deficient" is very broad.</p> <p>Risk analysis is very important. How do you ensure a risk analysis is properly applied?</p>
<p>(6) Quality assurance.</p>	<p>.</p>
<p>(a) In the construction of new plants and equipment, the employer shall assure that equipment as it is fabricated is suitable for the process application for which they will be used.</p>	<p>All pressure equipment is built to appropriate industry standards to their intended service and would be appropriately stamped to reflect the standard they are built to.</p> <p>It is critical that as we update our models that what they are changing is actually what is in the actual equipment in use.</p> <p>This section should apply to all process equipment not just new to ensure that all process equipment complies with industry standards.</p> <p>The employer should establish updates to ensure safe operation.</p> <p>There is an opportunity here to clarify what this language means.</p> <p>Let's update to the language so it matches with current practices.</p> <p>We want to ensure these low frequency high impact incidents are eliminated.</p> <p>We are looking at this language to see where things are missing. We want to keep it simple and straight forward. Current language seems to reflect what is needed.</p>
<p>(b) Appropriate checks and inspections shall be performed to assure that equipment is installed properly and consistent with design specifications and the manufacturer's instructions.</p>	
<p>(c) The employer shall assure that maintenance materials,</p>	

spare parts and equipment are suitable for the process application for which they will be used.	
[Statutory Authority: Chapter 49.17 RCW. 92-17-022 (Order 92-06), §296-67-037, filed 8/10/92, effective 9/10/92.]	
WAC 296-67-041 Hot work permit.	
(1) The employer shall issue a hot work permit for hot work operations conducted on or near a covered process.	<p>First you need to get a permit for the compatible work in the area and you walk the area to ensure the area is safe. Training and carrying a gas meter with them at all times.</p> <p>We want to make sure best practices are used in hot work. We want more clarification.</p>
(2) The permit shall document that the fire prevention and protection requirements in WAC 296-24-695 have been implemented prior to beginning the hot work operations; it shall indicate the date(s) authorized for hot work; and identify the object on which hot work is to be performed.	<p>We need to be very clear that there needs to be effective written procedures for hot work.</p> <p>Any open hot work we need a secondary signature on the permit.</p> <p>Add times and indicate dates the name and employer performing the hot work. Retain the hot work records for a year.</p>
(3) The permit shall be kept on file until completion of the hot work operations.	
[Statutory Authority: Chapter 49.17 RCW. 92-17-022 (Order 92-06), § 296-67-041, filed 8/10/92, effective 9/10/92.]	
WAC 296-67-045 Management of change.	
	<p>We have a great potential for reducing risk if we can get this section right.</p> <p>Too often it is difficult to track. We want this to be as easy as possible to complete.</p> <p>MOC is a good speed bump in the road. Sometimes we try to change too fast but we need to get this right.</p> <p>Temp repairs to pipes and leak repairs should be included in MOC. A lack of MOC around these issues could be a problem.</p> <p>More modern PSM concepts that refineries are already using should be included here.</p> <p>We have an electronic MOC process and anyone in the plant can propose a change in the system. Then it goes through a review process. MOC must be accepted to progress. Most are accepted. A team evaluates the change after it is accepted for review. Multiple templates available for types of changes are used. Questions on template are</p>

	<p>answered along with target dates. Electronic system tracks all changes that need to happen as part of the MOC. Post startup action is the last piece. Training, procedures update etc. PSSR includes all of this.</p> <p>Does this MOC apply to temp leak repairs?</p> <p>You have to be careful with electronic systems that you are not just ticking a box.</p> <p>40 MOCs a month are completed in our facility. The processes are lengthy so sometimes the process is challenged/questioned if we actually need the MOC.</p> <p>A good way to audit is to look at the work order process and compare it to the MOCs</p> <p>Electronic system allows for different types of MOCs. Emergency, temporary etc.</p> <p>The leak management process is part of the MOC process.</p> <p>You need multiple ways/processes for MOC.</p> <p>Sometimes electronic systems can have glitch.</p> <p>Sometimes electronic systems may get in the way of actual face to face communication.</p> <p>We had situations where equipment in service before we had start approval. Tagging can be a visual for start approval is one opportunity for improvement.</p> <p>We complete a MOC process for alarms and I don't know if it is covered in this section.</p> <p>The MOC process should capture the input of the front line employee.</p> <p>One person approving a MOC is not allowed in our system.</p> <p>The language should include the requirement to have the appropriate subject matter experts as part of MOC.</p> <p>I've never heard of a facility where one person could come up with an idea, evaluate it and have it put into service.</p>
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	<p>Our MOC change so mirrors the PHA process. I am surprised that it doesn't mirror the PHA section in MOC.</p> <p>There are examples of MOCs approved by groups without appropriate reviews. I wouldn't limit the problems to issues only with single person reviews.</p>
(1) The employer shall establish and implement written procedures to manage changes (except for "replacements in kind") to process chemicals, technology, equipment, and procedures; and, changes to facilities that affect a covered process.	
(2) The procedures shall assure that the following considerations are addressed prior to any change:	
(a) The technical basis for the proposed change;	
(b) Impact of change on safety and health;	Potential impacts of change
(c) Modifications to operating procedures;	And or maintenance procedures should be included.
(d) Necessary time period for the change; and	<p>You can do changes just in time in some cases. You have to be careful about timing requirements. Timing of the change may differ depending on the type. It is important that MOC happens before the change.</p> <p>We ought to clarify what a necessary time period is.</p> <p>By leaving the rule broader allows RAGAGEP to be more specific.</p>
(e) Authorization requirements for the proposed change.	<p>There are unique and particularly hazardous situations in the refining industry. I want to recognize the complexity of a refinery.</p> <p>We have to have a set of refinery specific set of rules for refineries</p>
(3) Employees involved in operating a process and maintenance and contract employees whose job tasks will be affected by a change in the process shall be informed of, and trained in, the change prior to start-up of the process or affected	We have different levels on different types of change but they often the trainers are engineers and speak a different language than the operating engineers.

<p>part of the process.</p>	<p>The different levels of training are applicable in this situation.</p> <p>Training responsibility does fall on the operator that the change would be part of.</p> <p>We have to ensure that the training requirement doesn't become too burdensome in the MOC process.</p> <p>We verify training with simple tests and have the operator answer those questions and have the supervisor sign-off. If you don't have paperwork to back-up your training the training didn't happen.</p> <p>Everyone learns differently. Different types of training are important.</p> <p>We need to work to ensure the information is related better to those in the field.</p> <p>Replacement in kind should be signed off on by two individuals.</p> <p>We need to ensure that what we do is manageable. I want to be sure it is value added.</p> <p>Some verification of replacement in kind is warranted.</p>
<p>(4) If a change covered by this section results in a change in the process safety information required by WAC 296-67-013, such information shall be updated accordingly.</p>	<p>I would like to see a reference to the PSI updated quickly and in a timely manner. My concern is how long does it take to update the PSI.</p>
<p>(5) If a change covered by this section results in a change in the operating procedures or practices required by WAC 296-67-021, such procedures or practices shall be updated accordingly.</p>	
<p>[Statutory Authority: Chapter 49.17 RCW. 92-17-022 (Order 92-06), § 296-67-045, filed 8/10/92, effective 9/10/92.]</p>	
<p>WAC 296-67-049 Incident investigation.</p>	
<p>(1) The employer shall investigate each incident which resulted in, or could reasonably have resulted in a catastrophic release of highly hazardous chemical in the workplace.</p>	
<p>(2) An incident investigation shall be initiated as promptly as possible, but not later than 48 hours following the incident.</p>	
<p>(3) An incident investigation team shall be established and consist of at least one person knowledgeable in the process</p>	

involved, including a contract employee if the incident involved work of the contractor, and other persons with appropriate knowledge and experience to thoroughly investigate and analyze the incident.	
(4) A report shall be prepared at the conclusion of the investigation which includes at a minimum:	
(a) Date of incident;	
(b) Date investigation began;	
(c) A description of the incident;	
(d) The factors that contributed to the incident; and	
(e) Any recommendations resulting from the investigation.	
WAC 296-67-049 (Cont.)	
(5) The employer shall establish a system to promptly address and resolve the incident report findings and recommendations. Resolutions and corrective actions shall be documented.	
(6) The report shall be reviewed with all affected personnel whose job tasks are relevant to the incident findings including contract employees where applicable.	
(7) Incident investigation reports shall be retained for five years.	
[Statutory Authority: Chapter 49.17 RCW. 92-17-022 (Order 92-06), § 296-67-049, filed 8/10/92, effective 9/10/92.]	
WAC 296-67-053 Emergency planning and response. The employer shall establish and implement an emergency action plan for the entire plant in accordance with the provisions of WAC 296-24-567 . In addition, the emergency action plan shall include procedures for handling small releases. Employers covered under this standard may also be subject to the emergency response provisions contained in chapter 296-824 WAC, Emergency Response to Hazardous Substance Releases.	
[Statutory Authority: RCW 49.17.010, .040, .050. 02-20-034 (Order 02-21), § 296-67-053, filed 09/24/02, effective 10/01/02. Statutory Authority: RCW 49.17.010, .040, .050. 01-11-038 (Order 99-36), § 296-67-053, filed 05/09/01, effective 09/01/01. Statutory Authority: Chapter 49.17 RCW. 92-17-022 (Order 92-06), § 296-67-053, filed 8/10/92, effective 9/10/92.]	
WAC 296-67-057 Compliance audits.	
(1) Employers shall certify that they have evaluated compliance with the provisions of this section at least every three years to verify that the procedures and practices developed under the standard are adequate and are being followed.	

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(2) The compliance audit shall be conducted by at least one person knowledgeable in the process.	
(3) A report of the findings of the audit shall be developed.	
(4) The employer shall promptly determine and document an appropriate response to each of the findings of the compliance audit, and document that deficiencies have been corrected.	
(5) Employers shall retain the two most recent compliance audit reports.	
[Statutory Authority: Chapter 49.17 RCW. 92-17-022 (Order 92-06), § 296-67-057, filed 8/10/92, effective 9/10/92.]	
WAC 296-67-061 Trade secrets.	
(1) Employers shall make all information necessary to comply with the section available to those persons responsible for compiling the process safety information (required by WAC 296-67-013), those assisting in the development of the process hazard analysis (required by WAC 296-67-017), those responsible for developing the operating procedures (required by WAC 296-67-021), and those involved in incident investigations (required by WAC 296-67-049), emergency planning and response (WAC 296-67-053) and compliance audits (WAC 296-67-057) without regard to possible trade secret status of such information.	
(2) Nothing in this section shall preclude the employer from requiring the persons to whom the information is made available under WAC 296-67-061 to enter into confidentiality agreements not to disclose the information as set forth in WAC 296-62-053 .	
(3) Subject to the rules and procedures set forth in WAC 296-62-053 , employees and their designated representatives shall have access to trade secret information contained within the process hazard analysis and other documents required to be developed by this standard.	
[Statutory Authority: RCW 49.17.010, .040, .050. 01-11-038 (Order 99-36), § 296-67-061, filed 05/09/01, effective 09/01/01. Statutory Authority: Chapter 49.17 RCW. 92-17-022 (Order 92-06), § 296-67-061, filed 8/10/92, effective 9/10/92.]	
WAC 296-67-285 Appendix A--List of highly hazardous chemicals, toxics and reactives (mandatory). This appendix contains a listing of toxic and reactive highly hazardous chemicals which present a potential for a catastrophic event at or above the threshold quantity.	
CHEMICAL NAME	
CAS*	TQ**
Acetaldehyde	2500
75-07-0	
Acrolein (2-Propenal)	150
107-02-8	

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Acrylyl Chloride 814-68-6	250	
Allyl Chloride 107-05-1	1000	
Allylamine 107-11-9	1000	
Alkylaluminums Varies	5000	
Ammonia, Anhydrous 7664-41-7	10000	
Ammonia solutions (>44% ammonia by weight) 7664-41-7	15000	
Ammonium Perchlorate 7790-98-9	7500	
Ammonium Permanganate 7787-36-2	7500	
Arsine (also called Arsenic Hydride) 7784-42-1	100	
Bis(Chloromethyl) Ether 542-88-1	100	
Boron Trichloride 10294-34-5	2500	
Boron Trifluoride 7637-07-2	250	
Bromine 7726-95-6	1500	
Bromine Chloride 13863-41-7	1500	
Bromine Pentafluoride 7789-30-2	2500	
Bromine Trifluoride 7787-71-5	15000	
3-Bromopropyne (also called Propargyl Bromide) 106-96-7	100	
Butyl Hydroperoxide (Tertiary) 75-91-2	5000	
Butyl Perbenzoate (Tertiary) 614-45-9	7500	
Carbonyl Chloride (see Phosgene) 75-44-5	100	
Carbonyl Fluoride 353-50-4	2500	
Cellulose Nitrate (concentration >12.6% nitrogen) 9004-70-0	2500	
Chlorine 7782-50-5	1500	
Chlorine Dioxide 10049-04-4	1000	
Chlorine Pentafluoride 13637-63-3	1000	
Chlorine Trifluoride 7790-91-2	1000	

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Chlorodiethylaluminum (also called Diethylaluminum Chloride) 96-10-6	5000	
1-Chloro-2,4-Dinitrobenzene 97-00-7	5000	
Chloromethyl Methyl Ether 107-30-2	500	
Chloropicrin 76-06-2	500	
Chloropicrin and Methyl Bromide mixture None	1500	
Chloropicrin and Methyl Chloride mixture None	1500	
Cumene Hydroperoxide 80-15-9	5000	
Cyanogen 460-19-5	2500	
Cyanogen Chloride 506-77-4	500	
Cyanuric Fluoride 675-14-9	100	
Diacetyl Peroxide (Concentration >70%) 110-22-5	5000	
Diazomethane 334-88-3	500	
Dibenzoyl Peroxide 94-36-0	7500	
Diborane 19287-45-7	100	
Dibutyl Peroxide (Tertiary) 110-05-4	5000	
Dichloro Acetylene 7572-29-4	250	
Dichlorosilane 4109-96-0	2500	
WAC 296-67-285 (Cont.)		
CHEMICAL NAME		
CAS*		TQ**
Diethylzinc 557-20-0	10000	
Diisopropyl Peroxydicarbonate 105-64-6	7500	
Dilaluroyl Peroxide 105-74-8	7500	
Dimethyldichlorosilane 75-78-5	1000	
Dimethylhydrazine, 1,1- 57-14-7	1000	
Dimethylamine, Anhydrous 124-40-3	2500	
2,4-Dinitroaniline 97-02-9	5000	
Ethyl Methyl Ketone Peroxide (also Methyl Ethyl Ketone Peroxide;		

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concentration >60%) 1338-23-4	5000	
Ethyl Nitrite 109-95-5	5000	
Ethylamine 75-04-7	7500	
Ethylene Fluorohydrin 371-62-0	100	
Ethylene Oxide 75-21-8	5000	
Ethyleneimine 151-56-4	1000	
Fluorine 7782-41-4	1000	
Formaldehyde (Formalin) 50-00-0	1000	
Furan 110-00-9	500	
Hexafluoroacetone 684-16-2	5000	
Hydrochloric Acid, Anhydrous 7647-01-0	5000	
Hydrofluoric Acid, Anhydrous 7664-39-3	1000	
Hydrogen Bromide 10035-10-6	5000	
Hydrogen Chloride 7647-01-0	5000	
Hydrogen Cyanide, Anhydrous 74-90-8	1000	
Hydrogen Fluoride 7664-39-3	1000	
Hydrogen Peroxide (52% by weight or greater) 7722-84-1	7500	
Hydrogen Selenide 7783-07-5	150	
Hydrogen Sulfide 7783-06-4	1500	
Hydroxylamine 7803-49-8	2500	
Iron, Pentacarbonyl 13463-40-6	250	
Isopropylamine 75-31-0	5000	
Ketene 463-51-4	100	
Methacrylaldehyde 78-85-3	1000	
Methacryloyl Chloride 920-46-7	150	
Methacryloyloxyethyl Isocyanate 30674-80-7	100	
Methyl Acrylonitrile 126-98-7	250	

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Methylamine, Anhydrous 74-89-5	1000	
Methyl Bromide 74-83-9	2500	
Methyl Chloride 74-87-3	15000	
Methyl Chloroformate 79-22-1	500	
Methyl Ethyl Ketone Peroxide (concentration >60%) 1338-23-4	5000	
Methyl Fluoroacetate 453-18-9	100	
Methyl Fluorosulfate 421-20-5	100	
Methyl Hydrazine 60-34-4	100	
Methyl Iodide 74-88-4	7500	
Methyl Isocyanate 624-83-9	250	
Methyl Mercaptan 74-93-1	5000	
Methyl Vinyl Ketone 79-84-4	100	
Methyltrichlorosilane 75-79-6	500	
WAC 296-67-285 (Cont.)		
CHEMICAL NAME		
CAS*	TQ**	
Nickel Carbonyl (Nickel Tetracarbonyl) 13463-39-3	150	
Nitric Acid (94.5% by weight or greater) 7697-37-2	500	
Nitric Oxide 10102-43-9	250	
Nitroaniline (para Nitroaniline) 100-01-6	5000	
Nitromethane 75-52-5	2500	
Nitrogen Dioxide 10102-44-0	250	
Nitrogen Oxides (NO; NO ₂ ; N ₂ O ₄ ; N ₂ O ₃) 10102-44-0	250	
Nitrogen Tetroxide (also called Nitrogen Peroxide) 10544-72-6	250	
Nitrogen Trifluoride 7783-54-2	5000	
Nitrogen Trioxide 10544-73-7	250	
Oleum (65% to 80% by weight; also called Fuming Sulfuric Acid) 8014-94-7	1000	

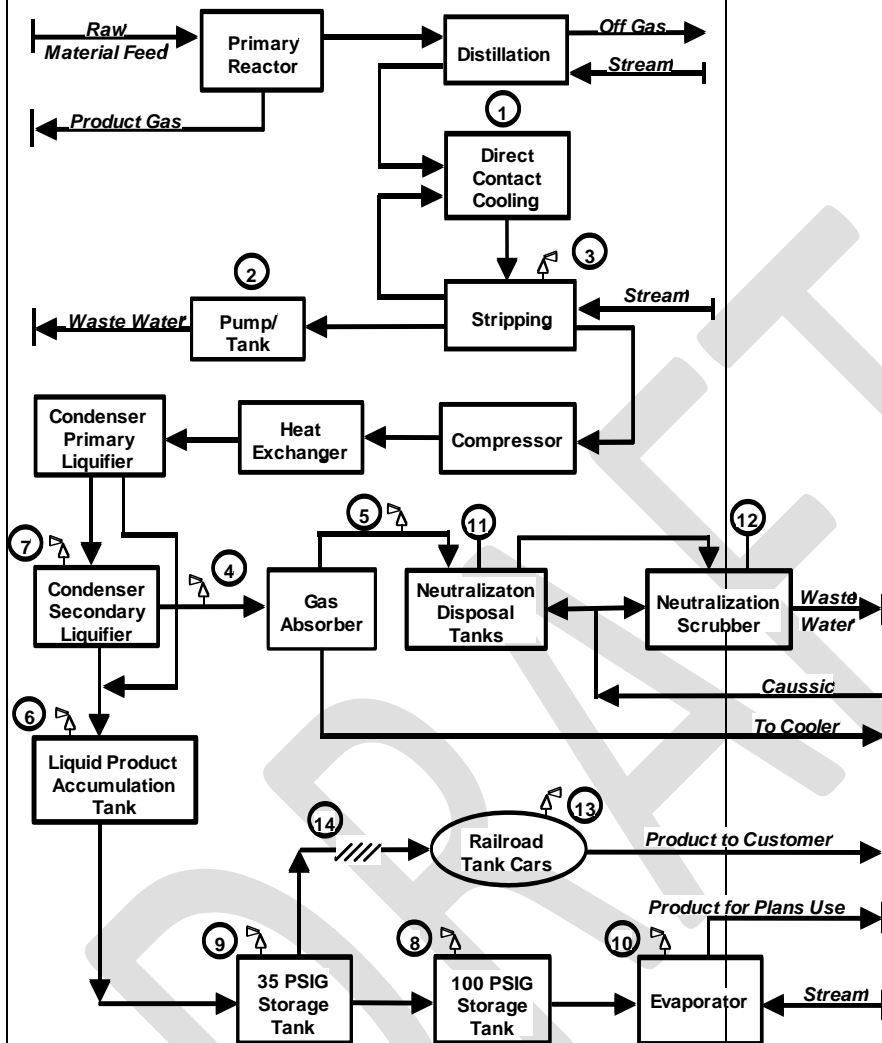
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Osmium Tetroxide 20816-12-0	100	
Oxygen Difluoride (Fluorine Monoxide) 7783-41-7	100	
Ozone 10028-15-6	100	
Pentaborane 19624-22-7	100	
Peracetic Acid (concentration >60% Acetic Acid; also called Peroxyacetic Acid) 79-21-0	1000	
CHEMICAL NAME CAS*	TQ**	
Perchloric Acid (concentration >60% by weight) 7601-90-3	5000	
Perchloromethyl Mercaptan 594-42-3	150	
Perchloryl Fluoride 7616-94-6	5000	
Peroxyacetic Acid (concentration >60% Acetic Acid; also called Peracetic Acid) 79-21-0	1000	
Phosgene (also called Carbonyl Chloride) 75-44-5	100	
Phosphine (Hydrogen Phosphide) 7803-51-2	100	
Phosphorus Oxychloride (also called Phosphoryl Chloride) 10025-87-3	1000	
Phosphorus Trichloride 7719-12-2	1000	
Phosphoryl Chloride (also called Phosphorus Oxychloride) 10025-87-3	1000	
Propargyl Bromide 106-96-7	100	
Propyl Nitrate 627-3-4	2500	
Sarin 107-44-8	100	
Selenium Hexafluoride 7783-79-1	1000	
Stibine (Antimony Hydride) 7803-52-3	500	
Sulfur Dioxide (liquid) 7446-09-5	1000	
Sulfur Pentafluoride 5714-22-7	250	
Sulfur Tetrafluoride 7783-60-0	250	
Sulfur Trioxide (also called Sulfuric Anhydride) 7446-11-9	1000	

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Sulfuric Anhydride (also called Sulfur Trioxide) 7446-11-9	1000	
Tellurium Hexafluoride 7783-80-4	250	
Tetrafluoroethylene 116-14-3	5000	
Tetrafluorohydrazine 10036-47-2	5000	
Tetramethyl Lead 75-74-1	1000	
Thionyl Chloride 7719-09-7	250	
Trichloro (chloromethyl) Silane 1558-25-4	100	
WAC 296-67-285 (Cont.)		
CHEMICAL NAME CAS*	TQ**	
Trichloro (dichlorophenyl) Silane 27137-85-5	2500	
Trichlorosilane 10025-78-2	5000	
Trifluorochloroethylene 79-38-9	10000	
Trimethoxysilane 2487-90-3	1500	
* Chemical Abstract Service Number.		
** Threshold Quantity in Pounds (Amount necessary to be covered by this standard).		
[Statutory Authority: Chapter 49.17 RCW. 93-21-075 (Order 93-06), § 296-67-285, filed 10/20/93, effective 12/1/93; 92-17-022 (Order 92-06), § 296-67-285, filed 8/10/92, effective 9/10/92.]		

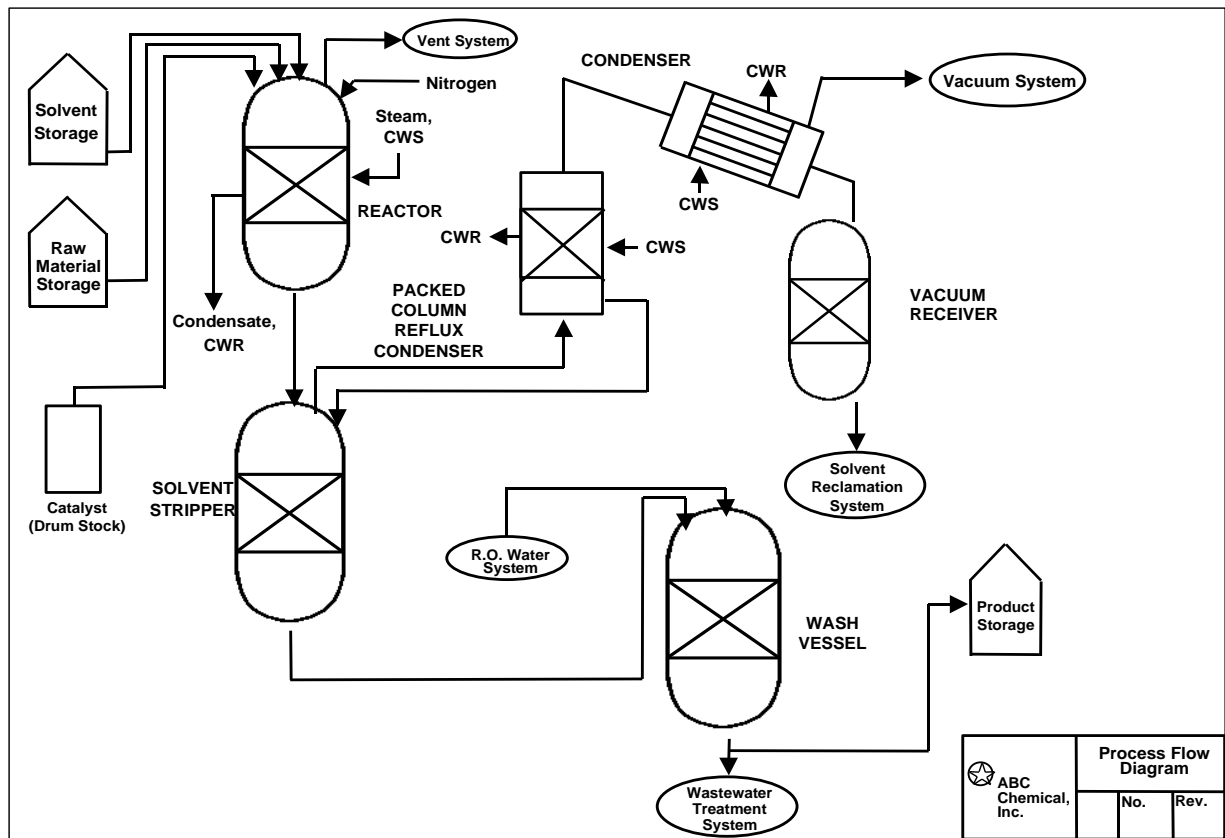
WAC 296-67-289 Appendix B--Block flow diagram and simplified process flow diagram (nonmandatory).



EXAMPLE OF A BLOCK FLOW DIAGRAM

WAC 296-67-289 (Cont.)

EXAMPLE OF A PROCESS FLOW DIAGRAM



[Statutory Authority: Chapter 49.17 RCW, 92-17-022 (Order 92-01), § 296-67-285, filed 08/10/92, effective 09/10/92.]

WAC 296-67-291 Appendix C--Compliance guidelines and recommendations for process safety management (nonmandatory). This appendix serves as a nonmandatory guideline to assist employers and employees in complying with the requirements of this section, as well as provides other helpful recommendations and information. Examples presented in this appendix are not the only means of achieving the performance goals in the standard. This appendix neither adds nor detracts from the requirements of the standard.

(1) Introduction to process safety management. The major objective of process safety management of highly hazardous chemicals is to prevent unwanted releases of hazardous chemicals especially into locations which could expose employees and others to serious hazards. An effective process safety management program requires a systematic approach to evaluating the whole process. Using this approach the process design, process technology, operational and maintenance activities and procedures, nonroutine activities and procedures,

<p>emergency preparedness plans and procedures, training programs, and other elements which impact the process are all considered in the evaluation. The various lines of defense that have been incorporated into the design and operation of the process to prevent or mitigate the release of hazardous chemicals need to be evaluated and strengthened to assure their effectiveness at each level. Process safety management is the proactive identification, evaluation and mitigation or prevention of chemical releases that could occur as a result of failures in process, procedures, or equipment. The process safety management standard targets highly hazardous chemicals that have the potential to cause a catastrophic incident. This standard as a whole is to aid employers in their efforts to prevent or mitigate episodic chemical releases that could lead to a catastrophe in the workplace and possibly to the surrounding community. To control these types of hazards, employers need to develop the necessary expertise, experiences, judgment, and proactive initiative within their workforce to properly implement and maintain an effective process safety management program as envisioned in the WISHA standard. This WISHA standard is required by the Clean Air Act amendments as is the Environmental Protection Agency's Risk Management Plan. Employers, who merge the two sets of requirements into their process safety management program, will better assure full compliance with each as well as enhancing their relationship with the local community. While WISHA believes process safety management will have a positive effect on the safety of employees in workplaces and also offers other potential benefits to employers (increased productivity), smaller businesses which may have limited resources available to them at this time, might consider alternative avenues of decreasing the risks associated with highly hazardous chemicals at their workplaces. One method which might be considered is the reduction in the inventory of the highly hazardous chemical. This reduction in inventory will result in a reduction of the risk or potential for a catastrophic incident. Also, employers including small employers may be able to establish more efficient inventory control by reducing the quantities of highly hazardous chemicals on site below the established threshold quantities. This reduction can be accomplished by ordering smaller shipments and maintaining the minimum inventory necessary for efficient and safe operation. When reduced inventory is not feasible, then the employer might consider dispersing inventory to several locations on site. Dispersing storage into locations where a release in one location will not cause a release in another location is a practical method to also reduce the risk or potential for catastrophic incidents.</p>	
<p>(2) Employee involvement in process safety management. Section 304 of the Clean Air Act amendments states that employers are to consult with their employees and their representatives regarding the employers efforts in the development and implementation of the process safety management program elements and hazard assessments. Section 304 also requires employers to train and educate their</p>	

<p>employees and to inform affected employees of the findings from incident investigations required by the process safety management program. Many employers, under their safety and health programs, have already established means and methods to keep employees and their representatives informed about relevant safety and health issues and employers may be able to adapt these practices and procedures to meet their obligations under this standard. Employers who have implemented an occupational safety and health program may wish to form a safety and health committee of employees and management representatives to help the employer meet the obligations specified by this standard. These committees can become a significant ally in helping the employer to implement and maintain an effective process safety management program for all employees.</p>	
<p>WAC 296-67-291 (Cont.)</p>	
<p>(3) Process safety information. Complete and accurate written information concerning process chemicals, process technology, and process equipment is essential to an effective process safety management program and to a process hazards analysis. The compiled information will be a necessary resource to a variety of users including the team that will perform the process hazards analysis as required under WAC 296-67-017; those developing the training programs and the operating procedures; contractors whose employees will be working with the process; those conducting the prestartup reviews; local emergency preparedness planners; and incurrence and enforcement officials. The information to be compiled about the chemicals, including process intermediates, needs to be comprehensive enough for an accurate assessment of the fire and explosion characteristics, reactivity hazards, the safety and health hazards to workers, and the corrosion and erosion effects on the process equipment and monitoring tools. Current safety data sheet (SDS) information can be used to help meet this requirement which must be supplemented with process chemistry information including runaway reaction and over pressure hazards if applicable. Process technology information will be a part of the process safety information package and it is expected that it will include diagrams of the type shown in WAC 296-67-289, Appendix B of this part as well as employer established criteria for maximum inventory levels for process chemicals; limits beyond which would be considered upset conditions; and a qualitative estimate of the consequences or results of deviation that could occur if operating beyond the established process limits. Employers are encouraged to use diagrams which will help users understand the process. A block flow diagram is used to show the major process equipment and interconnecting process flow lines and show flow rates, stream composition, temperatures, and pressures when necessary for clarity. The block flow diagram is a simplified diagram. Process flow diagrams are more complex and will show all main flow streams including valves to enhance the understanding of the process, as well as pressures and temperatures on all feed and product lines within all major vessels, in and out of headers and heat exchangers, and points of pressure and temperature</p>	

<p>control. Also, materials of construction information, pump capacities and pressure heads, compressor horsepower and vessel design pressures and temperatures are shown when necessary for clarity. In addition, major components of control loops are usually shown along with key utilities on process flow diagrams. Piping and instrument diagrams (P&IDs) may be the more appropriate type of diagrams to show some of the above details and to display the information for the piping designer and engineering staff. The P&IDs are to be used to describe the relationships between equipment and instrumentation as well as other relevant information that will enhance clarity. Computer software programs which do P&IDs or other diagrams useful to the information package, may be used to help meet this requirement. The information pertaining to process equipment design must be documented. In other words, what were the codes and standards relied on to establish good engineering practice. These codes and standards are published by such organizations as the American Society of Mechanical Engineers, American Petroleum Institute, American National Standards Institute, National Fire Protection Association, American Society for Testing and Materials, National Board of Boiler and Pressure Vessel Inspectors, National Association of Corrosion Engineers, American Society of Exchange Manufacturers Association, and model building code groups. In addition, various engineering societies issue technical reports which impact process design. For example, the American Institute of Chemical Engineers has published technical reports on topics such as two phase flow for venting devices. This type of technically recognized report would constitute good engineering practice. For existing equipment designed and constructed many years ago in accordance with the codes and standards available at that time and no longer in general use today, the employer must document which codes and standards were used and that the design and construction along with the testing, inspection and operation are still suitable for the intended use. Where the process technology requires a design which departs from the applicable codes and standards, the employer must document that the design and construction is suitable for the intended purpose.</p>	
<p>WAC 296-67-291 (Cont.)</p>	
<p>(4) Process hazard analysis. A process hazard analysis (PHA), sometimes called a process hazard evaluation, is one of the most important elements of the process safety management program. A PHA is an organized and systematic effort to identify and analyze the significance of potential hazards associated with the processing or handling of highly hazardous chemicals. A PHA provides information which will assist employers and employees in making decisions for improving safety and reducing the consequences of unwanted or unplanned releases of hazardous chemicals. A PHA is directed toward analyzing potential causes and consequences of fires, explosions, releases of toxic or flammable chemicals and major spills of hazardous chemicals. The PHA focuses on equipment, instrumentation, utilities, human actions (routine and nonroutine), and external factors that might impact the process.</p>	

These considerations assist in determining the hazards and potential failure points or failure modes in a process. The selection of a PHA methodology or technique will be influenced by many factors including the amount of existing knowledge about the process. Is it a process that has been operated for a long period of time with little or no innovation and extensive experience has been generated with its use? Or, is it a new process or one which has been changed frequently by the inclusion of innovative features? Also, the size and complexity of the process will influence the decision as to the appropriate PHA methodology to use. All PHA methodologies are subject to certain limitations. For example, the checklist methodology works well when the process is very stable and no changes are made, but it is not as effective when the process has undergone extensive change. The checklist may miss the most recent changes and consequently the changes would not be evaluated. Another limitation to be considered concerns the assumptions made by the team or analyst. The PHA is dependent on good judgment and the assumptions made during the study need to be documented and understood by the team and reviewer and kept for a future PHA. The team conducting the PHA need to understand the methodology that is going to be used. A PHA team can vary in size from two people to a number of people with varied operational and technical backgrounds. Some team members may only be a part of the team for a limited time. The team leader needs to be fully knowledgeable in the proper implementation of the PHA methodology that is to be used and should be impartial in the evaluation. The other full or part time team members need to provide the team with expertise in areas such as process technology, process design, operating procedures and practices, including how the work is actually performed, alarms, emergency procedures, instrumentation, maintenance procedures, both routine and nonroutine tasks, including how the tasks are authorized, procurement of parts and supplies, safety and health, and any other relevant subject as the need dictates. At least one team member must be familiar with the process. The ideal team will have an intimate knowledge of the standards, codes, specifications and regulations applicable to the process being studied. The selected team members need to be compatible and the team leader needs to be able to manage the team, and the PHA study. The team needs to be able to work together while benefiting from the expertise of others on the team or outside the team, to resolve issues, and to forge a consensus on the findings of the study and recommendations. The application of a PHA to a process may involve the use of different methodologies for various parts of the process. For example, a process involving a series of unit operations of varying sizes, complexities, and ages may use different methodologies and team members for each operation. Then the conclusions can be integrated into one final study and evaluation. A more specific example is the use of a checklist PHA for a standard boiler or heat exchanger and the use of a hazard and operability PHA for the overall process. Also, for batch type processes like custom batch operations, a generic PHA of a representative batch may be used where there are only small changes of monomer or other ingredient ratios

<p>and the chemistry is documented for the full range and ratio of batch ingredients. Another process that might consider using a generic type of PHA is a gas plant. Often these plants are simply moved from site to site and therefore, a generic PHA may be used for these movable plants. Also, when an employer has several similar size gas plants and no sour gas is being processed at the site, then a generic PHA is feasible as long as the variations of the individual sites are accounted for in the PHA. Finally, when an employer has a large continuous process which has several control rooms for different portions of the process such as for a distillation tower and a blending operation, the employer may wish to do each segment separately and then integrate the final results. Additionally, small businesses which are covered by this rule, will often have processes that have less storage volume, less capacity, and less complicated than processes at a large facility. Therefore, WISHA would anticipate that the less complex methodologies would be used to meet the process hazard analysis criteria in the</p>	
<p>WAC 296-67-291 (Cont.)</p>	
<p>standard. These process hazard analyses can be done in less time and with a few people being involved. A less complex process generally means that less data, P&IDs, and process information is needed to perform a process hazard analysis. Many small businesses have processes that are not unique, such as cold storage lockers or water treatment facilities. Where employer associations have a number of members with such facilities, a generic PHA, evolved from a checklist or what-if questions, could be developed and used by each employer effectively to reflect his/her particular process; this would simplify compliance for them. When the employer has a number of processes which require a PHA, the employer must set up a priority system of which PHAs to conduct first. A preliminary or gross hazard analysis may be useful in prioritizing the processes that the employer has determined are subject to coverage by the process safety management standard. Consideration should first be given to those processes with the potential of adversely affecting the largest number of employees. This prioritizing should consider the potential severity of a chemical release, the number of potentially affected employees, the operating history of the process such as the frequency of chemical releases, the age of the process and any other relevant factors. These factors would suggest a ranking order and would suggest either using a weighing factor system or a systematic ranking method. The use of a preliminary hazard analysis would assist an employer in determining which process should be of the highest priority and thereby the employer would obtain the greatest improvement in safety at the facility. Detailed guidance on the content and application of process hazard analysis methodologies is available from the American Institute of Chemical Engineers' Center for Chemical Process Safety (see WAC 296-67-293, Appendix D).</p>	
<p>(5) Operating procedures and practices. Operating procedures describe tasks to be performed, data to be recorded,</p>	

<p>operating conditions to be maintained, samples to be collected, and safety and health precautions to be taken. The procedures need to be technically accurate, understandable to employees, and revised periodically to ensure that they reflect current operations. The process safety information package is to be used as a resource to better assure that the operating procedures and practices are consistent with the known hazards of the chemicals in the process and that the operating parameters are accurate. Operating procedures should be reviewed by engineering staff and operating personnel to ensure that they are accurate and provide practical instructions on how to actually carry out job duties safely. Operating procedures will include specific instructions or details on what steps are to be taken or followed in carrying out the stated procedures. These operating instructions for each procedure should include the applicable safety precautions and should contain appropriate information on safety implications. For example, the operating procedures addressing operating parameters will contain operating instructions about pressure limits, temperature ranges, flow rates, what to do when an upset condition occurs, what alarms and instruments are pertinent if an upset condition occurs, and other subjects. Another example of using operating instructions to properly implement operating procedures is in starting up or shutting down the process. In these cases, different parameters will be required from those of normal operation. These operating instructions need to clearly indicate the distinctions between startup and normal operations such as the appropriate allowances for heating up a unit to reach the normal operating parameters. Also the operating instructions need to describe the proper method for increasing the temperature of the unit until the normal operating temperature parameters are achieved. Computerized process control systems add complexity to operating instructions. These operating instructions need to describe the logic of the software as well as the relationship between the equipment and the control system; otherwise, it may not be apparent to the operator. Operating procedures and instructions are important for training operating personnel. The operating procedures are often viewed as the standard operating practices (SOPs) for operations. Control room personnel and operating staff, in general, need to have a full understanding of operating procedures. If workers are not fluent in English then procedures and instructions need to be prepared in a second language understood by the workers. In addition, operating procedures need to be changed when there is a change in the process as a result of the management of change procedures. The consequences of operating procedure changes need to be fully evaluated and the information conveyed to the personnel. For example, mechanical changes to the process made by the maintenance department (like changing a valve from steel to brass or other subtle changes) need to be evaluated to determine if operating procedures and practices also need to be changed. All management of change actions must be coordinated and integrated with</p>	
<p>WAC 296-67-291 (Cont.)</p>	
<p>current operating procedures and operating personnel must be</p>	

<p>oriented to the changes in procedures before the change is made. When the process is shut down in order to make a change, then the operating procedures must be updated before startup of the process. Training in how to handle upset conditions must be accomplished as well as what operating personnel are to do in emergencies such as when a pump seal fails or a pipeline ruptures. Communication between operating personnel and workers performing work</p>	
<p>within the process area, such as nonroutine tasks, also must be maintained. The hazards of the tasks are to be conveyed to operating personnel in accordance with established procedures and to those performing the actual tasks. When the work is completed, operating personnel should be informed to provide closure on the job.</p>	
<p>(6) Employee training. All employees, including maintenance and contractor employees, involved with highly hazardous chemicals need to fully understand the safety and health hazards of the chemicals and processes they work with for the protection of themselves, their fellow employees and the citizens of nearby communities. Training conducted in compliance with WAC 296-901-140, hazard communication, will help employees to be more knowledgeable about the chemicals they work with as well as familiarize them with reading and understanding SDS. However, additional training in subjects such as operating procedures and safety work practices, emergency evacuation and response, safety procedures, routine and nonroutine work authorization activities, and other areas pertinent to process safety and health will need to be covered by an employer's training program. In establishing their training programs, employers must clearly define the employees to be trained and what subjects are to be covered in their training. Employers in setting up their training program will need to clearly establish the goals and objectives they wish to achieve with the training that they provide to their employees. The learning goals or objectives should be written in clear measurable terms before the training begins. These goals and objectives need to be tailored to each of the specific training modules or segments. Employers should describe the important actions and conditions under which the employee will demonstrate competence or knowledge as well as what is acceptable performance. Hands-on-training where employees are able to use their senses beyond listening, will enhance learning. For example, operating personnel, who will work in a control room or at control panels, would benefit by being trained at a simulated control panel or panels. Upset conditions of various types could be displayed on the simulator, and then the employee could go through the proper operating procedures to bring the simulator panel back to the normal operating parameters. A training environment could be created to help the trainee feel the full reality of the situation but, of course, under controlled conditions. This realistic type of training can be very effective in teaching employees correct procedures while allowing them to also see the consequences of what might happen if they do not follow established operating procedures. Other training techniques using videos or on-the-job training</p>	

<p>can also be very effective for teaching other job tasks, duties, or other important information. An effective training program will allow the employee to fully participate in the training process and to practice their skill or knowledge. Employers need to periodically evaluate their training programs to see if the necessary skills, knowledge, and routines are being properly understood and implemented by their trained employees. The means or methods for evaluating the training should be developed along with the training program goals and objectives. Training program evaluation will help employers to determine the amount of training their employees understood, and whether the desired results were obtained. If, after the evaluation, it appears that the trained employees are not at the level of knowledge and skill that was expected, the employer will need to revise the training program, provide retraining, or provide more frequent refresher training sessions until the deficiency is resolved. Those who conducted the training and those who received the training should also be consulted as to how best to improve the training process. If there is a language barrier, the language known to the trainees should be used to reinforce the training messages and information. Careful consideration must be given to assure that employees including maintenance and contract employees receive current and updated training. For example, if changes are made to a process, impacted employees must be trained in the changes and understand the effects of the changes on their job tasks (e.g., any new operating procedures pertinent to their tasks). Additionally, as already discussed the evaluation of the employee's absorption of training will certainly influence the need for training.</p>	
<p>WAC 296-67-291 (Cont.)</p>	
<p>(7) Contractors. Employers who use contractors to perform work in and around processes that involve highly hazardous chemicals, will need to establish a screening process so that they hire and use contractors who accomplish the desired job tasks without compromising the safety and health of employees at a facility. For contractors, whose safety performance on the job is not known to the hiring employer, the employer will need to obtain information on injury and illness rates and experience and should obtain contractor</p>	
<p>references. Additionally, the employer must assure that the contractor has the appropriate job skills, knowledge and certifications (such as for pressure vessel welders). Contractor work methods and experiences should be evaluated. For example, does the contractor conducting demolition work swing loads over operating processes or does the contractor avoid such hazards? Maintaining a site injury and illness log for contractors is another method employers must use to track and maintain current knowledge of work activities involving contract employees working on or adjacent to covered processes. Injury and illness logs of both the employer's employees and contract employees allow an employer to have full knowledge of process injury and illness experience. This log will also contain information which will be of use to those auditing process safety management compliance and those involved in incident investigations. Contract employees must</p>	

<p>perform their work safely. Considering that contractors often perform very specialized and potentially hazardous tasks such as confined space entry activities and nonroutine repair activities it is quite important that their activities be controlled while they are working on or near a covered process. A permit system or work authorization system for these activities would also be helpful to all affected employers. The use of a work authorization system keeps an employer informed of contract employee activities, and as a benefit the employer will have better coordination and more management control over the work being performed in the process area. A well run and well maintained process where employee safety is fully recognized will benefit all of those who work in the facility whether they be contract employees or employees of the owner.</p>	
<p>(8) Prestartup safety. For new processes, the employer will find a PHA helpful in improving the design and construction of the process from a reliability and quality point of view. The safe operation of the new process will be enhanced by making use of the PHA recommendations before final installations are completed. P&IDs are to be completed along with having the operating procedures in place and the operating staff trained to run the process before startup. The initial startup procedures and normal operating procedures need to be fully evaluated as part of the prestartup review to assure a safe transfer into the normal operating mode for meeting the process parameters. For existing processes that have been shutdown for turnaround, or modification, etc., the employer must assure that any changes other than “replacement in kind” made to the process during shutdown go through the management of change procedures. P&IDs will need to be updated as necessary, as well as operating procedures and instructions. If the changes made to the process during shutdown are significant and impact the training program, then operating personnel as well as employees engaged in routine and nonroutine work in the process area may need some refresher or additional training in light of the changes. Any incident investigation recommendations, compliance audits or PHA recommendations need to be reviewed as well to see what impacts they may have on the process before beginning the startup.</p>	
<p>(9) Mechanical integrity. Employers will need to review their maintenance programs and schedules to see if there are areas where “breakdown” maintenance is used rather than an ongoing mechanical integrity program. Equipment used to process, store, or handle highly hazardous chemicals needs to be designed, constructed, installed, and maintained to minimize the risk of releases of such chemicals. This requires that a mechanical integrity program be in place to assure the continued integrity of process equipment. Elements of a mechanical integrity program include the identification and categorization of equipment and instrumentation, inspections and tests, testing and inspection frequencies, development of maintenance procedures, training of maintenance personnel, the establishment of criteria for acceptable test results, documentation of test and inspection results, and documentation</p>	

<p>of manufacturer recommendations as to meantime to failure for equipment and instrumentation. The first line of defense an employer has available is to operate and maintain the process as designed, and to keep the chemicals contained. This line of</p>	
<p>WAC 296-67-291 (Cont.)</p>	
<p>defense is backed up by the next line of defense which is the controlled release of chemicals through venting to scrubbers or flares, or to surge or overflow tanks which are designed to receive such chemicals, etc. These lines of defense are the primary lines of defense or means to prevent unwanted releases. The secondary lines of defense would include fixed fire protection systems like sprinklers, water spray, or deluge systems, monitor guns, etc., dikes, designed drainage systems, and other systems which would control or mitigate hazardous chemicals once an unwanted release occurs. These primary and secondary</p>	
<p>lines of defense are what the mechanical integrity program needs to protect and strengthen these primary and secondary lines of defenses where appropriate. The first step of an effective mechanical integrity program is to compile and categorize a list of process equipment and instrumentation for inclusion in the program. This list would include pressure vessels, storage tanks, process piping, relief and vent systems, fire protection system components, emergency shutdown systems, and alarms and interlocks and pumps. For the categorization of instrumentation and the listed equipment the employer would prioritize which pieces of equipment require closer scrutiny than others. Meantime to failure of various instrumentation and equipment parts would be known from the manufacturer's data or the employer's experience with the parts, which would then influence the inspection and testing frequency and associated procedures. Also, applicable codes and standards such as the National Board Inspection Code, or those from the American Society for Testing and Material, American Petroleum Institute, National Fire Protection Association, American National Standards Institute, American Society of Mechanical Engineers, and other groups, provide information to help establish an effective testing and inspection frequency, as well as appropriate methodologies. The applicable codes and standards provide criteria for external inspections for such items as foundation and supports, anchor bolts, concrete or steel supports, guy wires, nozzles and sprinklers, pipe hangers, grounding connections, protective coatings and insulation, and external metal surfaces of piping and vessels, etc. These codes and standards also provide information on methodologies for internal inspection, and a frequency formula based on the corrosion rate of the materials of construction. Also, erosion both internal and external needs to be considered along with corrosion effects for piping and valves. Where the corrosion rate is not known, a maximum inspection frequency is recommended, and methods of developing the corrosion rate are available in the codes. Internal inspections need to cover items such as vessel shell, bottom and head; metallic linings; nonmetallic linings; thickness measurements for vessels and piping; inspection for erosion, corrosion, cracking and bulges;</p>	

<p>internal equipment like trays, baffles, sensors, and screens for erosion, corrosion or cracking and other deficiencies. Some of these inspections may be performed by state or local government inspectors under state and local statutes. However, each employer needs to develop procedures to ensure that tests and inspections are conducted properly and that consistency is maintained even where different employees may be involved. Appropriate training is to be provided to maintenance personnel to ensure that they understand the preventive maintenance program procedures, safe practices, and the proper use and application of special equipment or unique tools that may be required. This training is part of the overall training program called for in the standard. A quality assurance system is needed to help ensure that the proper materials of construction are used, that fabrication and inspection procedures are proper, and that installation procedures recognize field installation concerns. The quality assurance program is an essential part of the mechanical integrity program and will help to maintain the primary and secondary lines of defense that have been designed into the process to prevent unwanted chemical releases or those which control or mitigate a release. "As built" drawings, together with certifications of coded vessels and other equipment, and materials of construction need to be verified and retained in the quality assurance documentation. Equipment installation jobs need to be properly inspected in the field for use of proper materials and procedures and to assure that qualified craftsmen are used to do the job. The use of appropriate gaskets, packing, bolts, valves, lubricants, and welding rods need to be verified in the field. Also procedures for installation of safety devices need to be verified, such as the torque on the bolts on ruptured disc installations, uniform torque on flange bolts, proper installation of pump seals, etc. If the quality of parts is a problem, it may be appropriate to conduct audits of the equipment supplier's facilities to better assure proper purchases of required equipment which is suitable for its intended service. Any changes in equipment that may become necessary will need to go through the management of change procedures.</p>	
<p>WAC 296-67-291 (Cont.)</p>	
<p>(10) Nonroutine work authorizations. Nonroutine work which is conducted in process areas needs to be controlled by the employer in a consistent manner. The hazards identified involving the work that is to be accomplished must be communicated to those doing the work, but also to those operating personnel whose work could affect the safety of the process. A work authorization notice or permit must have a procedure that describes the steps the maintenance supervisor, contractor representative or other person needs to follow to obtain the necessary clearance to get the job started. The work authorization procedures need to reference and coordinate, as applicable, lockout/tagout procedures, line breaking procedures, confined space entry procedures and hot work authorizations. This procedure also needs to provide clear steps to follow once the job is completed in order to provide closure for those that need to know the job is now completed and equipment can be</p>	

returned to normal.	
<p>(11) Managing change. To properly manage changes to process chemicals, technology, equipment and facilities, one must define what is meant by change. In this process safety management standard, change includes all modifications to equipment, procedures, raw materials and processing conditions other than “replacement in kind.” These changes need to be properly managed by identifying and reviewing them prior to implementation of the change. For example, the operating procedures contain the operating parameters (pressure limits, temperature ranges, flow rates, etc.) and the importance of operating within these limits. While the operator must have the flexibility to maintain safe operation within the established parameters, any operation outside of these parameters requires review and approval by a written management of change procedure. Management of change covers such as changes in process technology and changes to equipment and instrumentation. Changes in process technology can result from changes in production rates, raw materials, experimentation, equipment unavailability, new equipment, new product development, change in catalyst and changes in operating conditions to improve yield or quality. Equipment changes include among others change in materials of construction, equipment specifications, piping prearrangements, experimental equipment, computer program revisions and changes in alarms and interlocks. Employers need to establish means and methods to detect both technical changes and mechanical changes. Temporary changes have caused a number of catastrophes over the years, and employers need to establish ways to detect temporary changes as well as those that are permanent. It is important that a time limit for temporary changes be established and monitored since, without control, these changes may tend to become permanent. Temporary changes are subject to the management of change provisions. In addition, the management of change procedures are used to insure that the equipment and procedures are returned to their original or designed conditions at the end of the temporary change. Proper documentation and review of these changes is invaluable in assuring that the safety and health considerations are being incorporated into the operating procedures and the process. Employers may wish to develop a form or clearance sheet to facilitate the processing of changes through the management of change procedures. A typical change form may include a description and the purpose of the change, the technical basis for the change, safety and health considerations, documentation of changes for the operating procedures, maintenance procedures, inspection and testing, P&IDs, electrical classification, training and communications, prestartup inspection, duration if a temporary change, approvals and authorization. Where the impact of the change is minor and well understood, a check list reviewed by an authorized person with proper communication to others who are affected may be sufficient. However, for a more complex or significant design change, a hazard evaluation procedure with approvals by operations, maintenance, and safety departments may be appropriate. Changes in documents such as P&IDs, raw</p>	

<p>materials, operating procedures, mechanical integrity programs, electrical classifications, etc., need to be noted so that these revisions can be made permanent when the drawings and procedure manuals are updated. Copies of process changes need to be kept in an accessible location to ensure that design changes are available to operating personnel as well as to PHA team members when a PHA is being done or one is being updated.</p>	
<p>WAC 296-67-291 (Cont.)</p>	
<p>(12) Investigation of incidents. Incident investigation is the process of identifying the underlying causes of incidents and implementing steps to prevent similar events from occurring. The intent of an incident investigation is for employers to learn from past experiences and thus avoid repeating past mistakes. The incidents for which WISHA expects employers to become aware and to investigate are the types of events which result in or could reasonably have resulted in a catastrophic release. Some of the events are sometimes referred to as “near misses,” meaning that a serious consequence did not occur, but could have. Employers need to develop in-house capability to investigate incidents that occur in their facilities. A team needs to be assembled by the employer and trained in the techniques of investigation including how to conduct interviews of witnesses, needed documentation and report writing. A multidisciplinary team is better able to gather the facts of the event and to analyze them and develop plausible scenarios as to what happened, and why. Team members should be selected on the basis of their training, knowledge and ability to contribute to a team effort to fully investigate the incident. Employees in the process area where the incident occurred should be consulted, interviewed, or made a member of the team. Their knowledge of the events form a significant set of facts about the incident which occurred. The report, its findings and recommendations are to be shared with those who can benefit from the information. The cooperation of employees is essential to an effective incident investigation. The focus of the investigation should be to obtain facts, and not to place blame. The team and the investigation process should clearly deal with all involved individuals in a fair, open, and consistent manner.</p>	
<p>(13) Emergency preparedness. Each employer must address what actions employees are to take when there is an unwanted release of highly hazardous chemicals. Emergency preparedness or the employer's tertiary (third) lines of defense are those that will be relied on along with the secondary lines of defense when the primary lines of defense which are used to prevent an unwanted release fail to stop the release. Employers will need to decide if they want employees to handle and stop small or minor incidental releases. Whether they wish to mobilize the available resources at the plant and have them brought to bear on a more significant release. Or whether employers want their employees to evacuate the danger area and promptly escape to a preplanned safe zone area, and allow the local community emergency response organizations to handle the release. Or whether the employer wants to use some</p>	

<p>combination of these actions. Employers will need to select how many different emergency preparedness or tertiary lines of defense they plan to have and then develop the necessary plans and procedures, and appropriately train employees in their emergency duties and responsibilities and then implement these lines of defense. Employers at a minimum must have an emergency action plan which will facilitate the prompt evacuation of employees due to an unwanted release of a highly hazardous chemical. This means that the employer will have a plan that will be activated by an alarm system to alert employees when to evacuate and, that employees who are physically impaired, will have the necessary support and assistance to get them to the safe zone as well. The intent of these requirements is to alert and move employees to a safe zone quickly. Delaying alarms or confusing alarms are to be avoided. The use of process control centers or similar process buildings in the process area as safe areas is discouraged. Recent catastrophes have shown that a large life loss has occurred in these structures because of where they have been sited and because they are not necessarily designed to withstand over-pressures from shockwaves resulting from explosions in the process area. Unwanted incidental releases of highly hazardous chemicals in the process area must be addressed by the employer as to what actions employees are to take. If the employer wants employees to evacuate the area, then the emergency action plan will be activated. For outdoor processes where wind direction is important for selecting the safe route to a refuge area, the employer should place a wind direction indicator such as a wind sock or pennant at the highest point that can be seen throughout the process area. Employees can move in the direction of cross wind to upwind to gain safe access to the refuge area by knowing the wind direction. If the employer wants specific employees in the release area to control or stop the minor emergency or incidental release, these actions must be planned for in advance and procedures developed and implemented. Preplanning for handling incidental releases for minor emergencies in the process area needs to be done, appropriate equipment for the hazards must be provided, and training conducted for those employees who will perform the emergency work before they respond to handle an actual release. The</p>	
<p>WAC 296-67-291 (Cont.)</p>	
<p>employer's training program, including the hazard communication standard training is to address the training needs for employees who are expected to handle incidental or minor releases. Preplanning for releases that are more serious than incidental releases is another important line of defense to be used by the employer. When a serious release of a highly hazardous chemical occurs, the employer through preplanning will have determined in advance what actions employees are to take. The evacuation of the immediate release area and other areas as necessary would be accomplished under the emergency action plan. If the employer wishes to use plant personnel such as a fire brigade, spill control team, a hazardous materials team, or use employees to render aid to those in the immediate release</p>	

<p>area and control or mitigate the incident, these actions are covered by chapter 296-824 WAC, Emergency Response to Hazardous Substance Releases. If outside assistance is necessary, such as through mutual aid agreements between employers or local government emergency response organizations, these emergency responders are also covered by chapter 296-824 WAC. The safety and health protections required for emergency responders are the responsibility of their employers and of the on-scene incident commander. Responders may be working under very hazardous conditions and therefore the objective is to have them competently led by an on-scene incident commander and the commander's staff, properly equipped to do their assigned work safely, and fully trained to carry out their duties safely before they respond to an emergency. Drills, training exercises, or simulations with the local community emergency response planners and responder organizations is one means to obtain better preparedness. This close cooperation and coordination between plant and local community emergency preparedness managers will also aid the employer in complying with the Environmental Protection Agency's risk management plan criteria. One effective way for medium to large facilities to enhance coordination and communication during emergencies for on plant operations and with local community organizations is for employers to establish and equip an emergency control center. The emergency control center would be sited in a safe zone area so that it could be occupied throughout the duration of an emergency. The center would serve as the major communication link between the on-scene incident commander and plant or corporate management as well as with the local community officials. The communication equipment in the emergency control center should include a network to receive and transmit information by telephone, radio, or other means. It is important to have a backup communication network in case of power failure or one communication means fails. The center should also be equipped with the plant layout and community maps, utility drawings including fire water, emergency lighting, appropriate reference materials such as a government agency notification list, company personnel phone list, SARA Title III reports and safety data sheets, emergency plans and procedures manual, a listing with the location of emergency response equipment, mutual aid information, and access to meteorological or weather condition data and any dispersion modeling data.</p>	
<p>(14) Compliance audits. Employers need to select a trained individual or assemble a trained team of people to audit the process safety management system and program. A small process or plant may need only one knowledgeable person to conduct an audit. The audit is to include an evaluation of the design and effectiveness of the process safety management system and a field inspection of the safety and health conditions and practices to verify that the employer's systems are effectively implemented. The audit should be conducted or led by a person knowledgeable in audit techniques and who is impartial towards the facility or area being audited. The</p>	

<p>essential elements of an audit program include planning, staffing, conducting the audit, evaluation and corrective action, follow-up and documentation. Planning in advance is essential to the success of the auditing process. Each employer needs to establish the format, staffing, scheduling, and verification methods prior to conducting the audit. The format should be designed to provide the lead auditor with a procedure or checklist which details the requirements of each section of the standard. The names of the audit team members should be listed as part of the format as well. The checklist, if properly designed, could serve as the verification sheet which provides the auditor with the necessary information to expedite the review and assure that no requirements of the standard are omitted. This verification sheet format could also identify those elements that will require evaluation or a response to correct deficiencies. This sheet could also be used for developing the follow-up and documentation requirements. The selection of effective audit team members is critical to the success of the program.</p>	
<p>WAC 296-67-291 (Cont.)</p>	
<p>Team members should be chosen for their experience, knowledge, and training and should be familiar with the processes and with auditing techniques, practices, and procedures. The size of the team will vary depending on the size and complexity of the process under consideration. For a large, complex, highly instrumented plant, it may be desirable to have team members with expertise in process engineering and design, process chemistry, instrumentation and computer controls, electrical hazards and classifications, safety and health disciplines, maintenance, emergency preparedness, warehousing or shipping, and process safety auditing. The team may use part-time members to provide for the depth of expertise required as well as for what is actually done or followed, compared to what is written. An effective audit includes a review of the relevant documentation and process safety information, inspection of the physical facilities, and interviews with all levels of plant personnel. Utilizing the audit procedure and checklist developed in the preplanning stage, the audit team can systematically analyze compliance with the provisions of the standard and any other corporate policies that are relevant. For example, the audit team will review all aspects of the training program as part of the overall audit. The team will review the written training program for adequacy of content, frequency of training, effectiveness of training in terms of its goals and objectives as well as to how it fits into meeting the standard's requirements, documentation, etc. Through interviews, the team can determine the employee's knowledge and awareness of the safety procedures, duties, rules, emergency response assignments, etc. During the inspection, the team can observe actual practices such as safety and health policies, procedures, and work authorization practices. This approach enables the team to identify deficiencies and determine where corrective actions or improvements are necessary. An audit is a technique used to gather sufficient facts and information, including statistical information, to verify compliance with standards.</p>	

<p>Auditors should select as part of their preplanning a sample size sufficient to give a degree of confidence that the audit reflects the level of compliance with the standard. The audit team, through this systematic analysis, should document areas which require corrective action as well as those areas where the process safety management system is effective and working in an effective manner. This provides a record of the audit procedures and findings, and serves as a baseline of operation data for future audits. It will assist future auditors in determining changes or trends from previous audits. Corrective action is one of the most important parts of the audit. It includes not only addressing the identified deficiencies, but also planning, follow-up, and documentation. The corrective action process normally begins with a management review of the audit findings. The purpose of this review is to determine what actions are appropriate, and to establish priorities, timetables, resource allocations, and requirements and responsibilities. In some cases, corrective action may involve a simple change in procedure or minor maintenance effort to remedy the concern. Management of change procedures need to be used, as appropriate, even for what may seem to be a minor change. Many of the deficiencies can be acted on promptly, while some may require engineering studies or in-depth review of actual procedures and practices. There may be instances where no action is necessary and this is a valid response to an audit finding. All actions taken, including an explanation where no action is taken on a finding, needs to be documented as to what was done and why. It is important to assure that each deficiency identified is addressed, the corrective action to be taken noted, and the audit person or team responsible be properly documented by the employer. To control the corrective action process, the employer should consider the use of a tracking system. This tracking system might include periodic status reports shared with affected levels of management, specific reports such as completion of an engineering study, and a final implementation report to provide closure for audit findings that have been through management of change, if appropriate, and then shared with affected employees and management. This type of tracking system provides the employer with the status of the corrective action. It also provides the documentation required to verify that appropriate corrective actions were taken on deficiencies identified in the audit.</p>	
<p>[Statutory Authority: RCW 49.17.010, .040, .050, and .060. 14-07-086 (Order 13-08), § 296-67-291, filed 03/18/14, effective 05/01/14: Statutory Authority: RCW 49.17.010, .040, .050. 02-20-034 (Order 02-21), § 296-67-291, filed 09/24/02, effective 10/01/02. Statutory Authority: RCW 49.17.010, .040, .050. 01-11-038 (Order 99-36), § 296-67-291, filed 05/09/01, effective 09/01/01. Statutory Authority: Chapter 49.17 RCW. 93-21-075 (Order 93-06), § 296-67-291, filed 10/20/93, effective 12/1/93; 92-17-022 (Order 92-06), § 296-67-291, filed 8/10/92, effective 9/10/92.]</p>	
<p>WAC 296-67-293 Appendix D--Sources of further information (nonmandatory).</p>	
<p>(1) Center for Chemical Process Safety, American Institute of Chemical Engineers, 345 East 47th Street, New York, NY</p>	

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10017, (212) 705-7319.	
(2) "Guidelines for Hazard Evaluation Procedures," American Institute of Chemical Engineers; 345 East 47th Street, New York, NY 10017.	
(3) "Guidelines for Technical Management of Chemical Process Safety," Center for Chemical Process Safety of the American Institute of Chemical Engineers; 345 East 47th Street, New York, NY 10017.	
(4) "Evaluating Process Safety in the Chemical Industry," Chemical Manufacturers Association; 2501 M Street NW, Washington, DC 20037.	
(5) "Safe Warehousing of Chemicals," Chemical Manufacturers Association; 2501 M Street NW, Washington, D.C. 20037.	
(6) "Management of Process Hazards," American Petroleum Institute (API Recommended Practice 750); 1220 L Street, N.W., Washington, D.C. 20005.	
(7) "Improving Owner and Contractor Safety Performance," American Petroleum Institute (API Recommended Practice 2220); API, 1220 L Street N.W., Washington, D.C. 20005.	
(8) Chemical Manufacturers Association (CMA's Manager Guide), First Edition, September 1991; CMA, 2501 M Street, N.W., Washington, D.C. 20037.	
(9) "Improving Construction Safety Performance," Report A-3, The Business Roundtable; The Business Roundtable, 200 Park Avenue, New York, NY 10166. (Report includes criteria to evaluate contractor safety performance and criteria to enhance contractor safety performance).	
(10) "Recommended Guidelines for Contractor Safety and Health," Texas Chemical Council; Texas Chemical Council, 1402 Nueces Street, Austin, TX 78701-1534.	
(11) "Loss Prevention in the Process Industries," Volumes I and II; Frank P. Lees, Butterworth; London 1983.	
(12) "Safety and Health Program Management Guidelines," 1989; U.S. Department of Labor, Occupational Safety and Health Administration.	
(13) "Safety and Health Guide for the Chemical Industry," 1986, (OSHA 3091); U.S. Department of Labor, Occupational Safety and Health Administration; 200 Constitution Avenue, N.W., Washington, D.C. 20210.	
(14) "Review of Emergency Systems," June 1988; U.S. Environmental Protection Agency (EPA), Office of Solid Waste	

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and Emergency Response, Washington, D.C. 20460.	
(15) "Technical Guidance for Hazards Analysis, Emergency Planning for Extremely Hazardous Substances," December 1987; U.S. Environmental Protection Agency (EPA), Federal Emergency Management Administration (FEMA) and U.S. Department of Transportation (DOT), Washington, D.C. 20460.	
(16) "Accident Investigation* A New Approach," 1983, National Safety Council; 444 North Michigan Avenue, Chicago, IL 60611-3991.	
(17) "Fire Explosion Index Hazard Classification Guide," 6th Edition, May 1987, Dow Chemical Company; Midland, Michigan 48674.	
(18) "Chemical Exposure Index," May 1988, Dow Chemical Company; Midland, Michigan 48674.	
[Statutory Authority: Chapter 49.17 RCW. 92-17-022 (Order 92-06	

), § 296-67-293, filed 8/10/92, effective 9/10/92.]